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IN THE SENATE OF THE UNITED STATES

DECEMBER 12, 2001

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Reported by Mr. BIDEN, with an amendment and an amendment to the title

[Strike out all after the enacting clause and insert the part printed in italic]

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**AN ACT**

To make available funds under the Foreign Assistance Act of 1961 to expand democracy, good governance, and anti-corruption programs in the Russian Federation in order to promote and strengthen democratic government and civil society in that country and to support independent media.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “~~Russian Democracy~~  
5 ~~Act of 2001~~”.

1 **SEC. 2. FINDINGS AND PURPOSES.**

2 (a) FINDINGS.—Congress makes the following find-  
3 ings:

4 (1) Since the dissolution of the Soviet Union,  
5 the leadership of the Russian Federation has pub-  
6 licly committed itself to building—

7 (A) a society with democratic political in-  
8 stitutions and practices; the observance of uni-  
9 versally recognized standards of human rights;  
10 and religious and press freedom; and

11 (B) a market economy based on inter-  
12 nationally accepted principles of transparency,  
13 accountability, and the rule of law.

14 (2) In order to facilitate this transition, the  
15 international community has provided multilateral  
16 and bilateral technical assistance, and the United  
17 States' contribution to these efforts has played an  
18 important role in developing new institutions built  
19 on democratic and liberal economic foundations and  
20 the rule of law.

21 (3)(A) Since 1992, United States Government  
22 democratic reform programs and public diplomacy  
23 programs, including training, small grants, and tech-  
24 nical assistance to independent television, radio, and  
25 print media across the Russian Federation, have  
26 strengthened nongovernment-owned media, provided

1 access to and training in the use of the Internet,  
2 brought nearly 40,000 Russian citizens to the  
3 United States, and have led to the establishment of  
4 over 65,000 nongovernmental organizations, thou-  
5 sands of vibrant independent media outlets, and nu-  
6 merous political parties.

7 (B) These efforts contributed to the substan-  
8 tially free and fair Russian parliamentary elections  
9 in 1995 and 1999 and Presidential elections in 1996  
10 and 2000.

11 (4) The United States has assisted Russian ef-  
12 forts to replace its centrally planned, state-controlled  
13 economy with a market economy and helped create  
14 institutions and infrastructure for a market economy  
15 by encouraging the transparent privatization of  
16 state-owned enterprises. Approximately two-thirds of  
17 the Russian Federation's gross domestic product is  
18 now generated by the private sector.

19 (5)(A) The United States fostered grassroots  
20 entrepreneurship in the Russian Federation by fo-  
21 cusing United States economic assistance on small-  
22 and medium-sized businesses and by providing train-  
23 ing, consulting services, and small loans to more  
24 than 250,000 Russian entrepreneurs.

1           (B) There are now more than 900,000 small  
2 businesses in the Russian Federation, producing 12  
3 to 15 percent of the gross domestic product of the  
4 Russian Federation.

5           (C) United States-funded programs help to  
6 fight corruption and financial crime, such as money  
7 laundering, by helping to—

8                 (i) establish a commercial legal infrastruc-  
9                 ture;

10                (ii) develop an independent judiciary;

11                (iii) support the drafting of a new criminal  
12                code, civil code, and bankruptcy law;

13                (iv) develop a legal and regulatory frame-  
14                work for the Russian Federation's equivalent of  
15                the United States Securities and Exchange  
16                Commission;

17                (v) support Russian law schools;

18                (vi) create legal aid clinics; and

19                (vii) bolster law-related activities of non-  
20                governmental organizations.

21           (6) Because the capability of Russian demo-  
22           cratic forces and the civil society to organize and de-  
23           fend democratic gains without international support  
24           is uncertain, and because the gradual integration of  
25           the Russian Federation into the global order of free-

1 market, democratic nations will further enhance  
2 Russian cooperation with the United States on a  
3 wide-range of political, economic, and security  
4 issues, the success of democracy in Russia is in the  
5 national security interest of the United States, and  
6 the United States Government should develop a far-  
7 reaching and flexible strategy aimed at strength-  
8 ening Russian society's support for democracy and a  
9 market economy, particularly by enhancing Russian  
10 democratic institutions and education, promoting the  
11 rule of law, and supporting Russia's independent  
12 media.

13 (7) Since the tragic events of September 11,  
14 2001, the Russian Federation has stood with the  
15 United States and the civilized world in the struggle  
16 against terrorism and has cooperated in the war in  
17 Afghanistan by sharing intelligence and through  
18 other means.

19 (b) PURPOSES.—The purposes of this Act are—

20 (1) to strengthen and advance institutions of  
21 democratic government and of a free and inde-  
22 pendent media and to sustain the development of an  
23 independent civil society in the Russian Federation  
24 based on religious and ethnic tolerance, internation-

1 ally recognized human rights, and an internationally  
2 recognized rule of law; and

3 ~~(2)~~ to focus United States foreign assistance  
4 programs on using local expertise and giving local  
5 organizations a greater role in designing and imple-  
6 menting such programs, while maintaining appro-  
7 priate oversight and monitoring.

8 **SEC. 3. UNITED STATES POLICY TOWARD THE RUSSIAN**  
9 **FEDERATION.**

10 (a) SENSE OF CONGRESS.—It is the sense of Con-  
11 gress that the United States Government should—

12 (1) recognize that a democratic and economi-  
13 cally stable Russian Federation is inherently less  
14 confrontational and destabilizing in its foreign policy  
15 and therefore that the promotion of democracy in  
16 Russia is in the national security interests of the  
17 United States; and

18 ~~(2)~~ continue and increase assistance to the  
19 democratic forces in the Russian Federation, includ-  
20 ing the independent media, regional administrations,  
21 democratic political parties, and nongovernmental  
22 organizations.

23 (b) STATEMENT OF POLICY.—It shall be the policy  
24 of the United States—

1           (1) to facilitate Russia's integration into the  
2           Western community of nations, including supporting  
3           the establishment of a stable democracy and a mar-  
4           ket economy, and also including Russia's member-  
5           ship in the appropriate international institutions;

6           (2) to engage the Government of Russian Fed-  
7           eration and Russian society in order to strengthen  
8           democratic reform and institutions, and to promote  
9           good governance principles based on the internation-  
10          ally recognized norms of transparency in business  
11          practices, the rule of law, religious freedom, and  
12          human rights;

13          (3) to advance a dialog between United States  
14          Government officials and private sector individuals  
15          and representatives of the Government of the Rus-  
16          sian Federation regarding Russian integration into  
17          the Western community of nations;

18          (4) to encourage United States Government of-  
19          ficials and private sector individuals to meet regu-  
20          larly with democratic activists, human rights activ-  
21          ists, representatives of the independent media, rep-  
22          resentatives of nongovernmental organizations, civic  
23          organizers, and reform-minded politicians from Mos-  
24          cow and the various regions of the Russian Federa-  
25          tion;

1           (5) to incorporate democratic reforms, the pro-  
2           motion of an independent media, and economic re-  
3           forms in the broad United States agenda with the  
4           Government of the Russian Federation;

5           (6) to encourage the Government of the Rus-  
6           sian Federation to address cross-border issues, in-  
7           cluding the environment, crime, trafficking, and cor-  
8           ruption in a cooperative and transparent manner  
9           consistent with internationally recognized and ac-  
10          cepted principles of the rule of law;

11          (7) to consult with the Government of the Rus-  
12          sian Federation and the Russian Parliament on the  
13          adoption of economic and social reforms necessary to  
14          sustain Russian economic growth and to ensure Rus-  
15          sia's transition to a fully functioning market econ-  
16          omy;

17          (8) to persuade the Government of the Russian  
18          Federation to honor its commitments made to the  
19          Organization for Security and Cooperation in Eu-  
20          rope (OSCE) at the November 1999 Istanbul Con-  
21          ference and to conduct a genuine good neighbor pol-  
22          icy toward the other independent states of the  
23          former Soviet Union in the spirit of internationally  
24          accepted principles of regional cooperation; and



1           parency, and accountability in the political  
2           process, including grants in small amounts to  
3           such organizations;

4           “(F) international exchanges to promote  
5           greater understanding by Russian Federation  
6           citizens on how democracy, public policy pro-  
7           cess, market institutions, and an independent ju-  
8           diary function in Western societies;

9           “(G) political parties committed to pro-  
10          moting democracy, human rights, and economic  
11          reforms;

12          “(H) support for civic organizations com-  
13          mitted to promoting human rights; and”;

14          (E) by adding at the end the following:

15          “(J) strengthened administration of justice  
16          through programs and activities carried out in  
17          accordance with section 498B(e), including—

18                 “(i) support for nongovernmental or-  
19                 ganizations, civic organizations, and polit-  
20                 ical parties that favor a strong and inde-  
21                 pendent judiciary based on merit;

22                 “(ii) support for local organizations  
23                 that work with judges and law enforcement  
24                 officials in efforts to achieve a reduction in  
25                 the number of pretrial detainees; and

1           “~~(iii)~~ support for the creation of Rus-  
2           sian legal associations or groups that pro-  
3           vide training in human rights and advo-  
4           cacy, public education with respect to  
5           human rights-related laws and proposed  
6           legislation, and legal assistance to persons  
7           subject to improper government inter-  
8           ference.”.

9           ~~(2)~~ INDEPENDENT MEDIA.—Section 498 of the  
10          Foreign Assistance Act of 1961 (~~22~~ U.S.C. 2295) is  
11          amended—

12                 ~~(A)~~ by redesignating paragraphs ~~(3)~~  
13                 through ~~(13)~~ as paragraphs ~~(4)~~ through ~~(14)~~,  
14                 respectively; and

15                 ~~(B)~~ by inserting after paragraph ~~(2)~~ the  
16                 following:

17                 “~~(3)~~ INDEPENDENT MEDIA.—Developing a free  
18                 and independent media, including—

19                         “~~(A)~~ supporting all forms of non-state-  
20                         owned media reporting, including print, radio,  
21                         and television;

22                         “~~(B)~~ providing special support for, and un-  
23                         restricted public access to, nongovernmental  
24                         Internet-based sources of information, dissemi-  
25                         nation and reporting, including providing tech-

1 nical and other support for web radio services,  
2 providing computers and other necessary re-  
3 sources for Internet connectivity and training  
4 new Internet users in nongovernmental and  
5 other civic organizations on methods and uses  
6 of Internet-based media; and

7 “(C) training in journalism, including in-  
8 vestigative journalism techniques which educate  
9 the public on the costs of corruption and act as  
10 a deterrent against corrupt officials.”

11 (b) CONFORMING AMENDMENT.—Section 498B(e) of  
12 such Act is amended by striking “paragraph (2)(G)” and  
13 inserting “paragraph (2)(J)”.

14 **SEC. 5. ACTIVITIES TO SUPPORT THE RUSSIAN FEDERA-**  
15 **TION.**

16 (a) ASSISTANCE PROGRAMS.—In providing assistance  
17 to the Russian Federation under chapter 11 of part I of  
18 the Foreign Assistance Act of 1961 (22 U.S.C. 2295 et  
19 seq.), the President is authorized to carry out the fol-  
20 lowing specific activities:

21 (1) Work with the Government of the Russian  
22 Federation, the Duma, and representatives of the  
23 Russian Federation judiciary to help implement a  
24 revised and improved code of criminal procedure and  
25 other laws.

1           (2) Establish civic education programs relating  
2           to democracy, public policy, the rule of law, and the  
3           importance of an independent media, including the  
4           establishment of “American Centers” and public pol-  
5           icy schools at Russian universities and programs by  
6           universities in the United States to offer courses  
7           through Internet-based off-site learning centers at  
8           Russian universities.

9           (3) Support the Regional Initiatives (RI) pro-  
10          gram, which provides targeted assistance in those re-  
11          gions of the Russian Federation that have dem-  
12          onstrated commitment to reform, democracy, and  
13          the rule of law, and which promote the concept of  
14          such programs as a model for all regions of the Rus-  
15          sian Federation.

16          (b) RADIO FREE EUROPE/RADIO LIBERTY AND  
17          VOICE OF AMERICA.—Radio Free Europe/Radio Liberty  
18          and the Voice of America should use new and innovative  
19          techniques, in cooperation with local independent media  
20          sources, to disseminate information throughout the Rus-  
21          sian Federation relating to democracy, free-market eco-  
22          nomics, the rule of law, and human rights.

1 **SEC. 6. AUTHORIZATION OF ASSISTANCE FOR DEMOCRACY,**  
2 **INDEPENDENT MEDIA, AND THE RULE OF**  
3 **LAW.**

4 Of the amounts made available to carry out the provi-  
5 sion of chapter 11 of part I of the Foreign Assistance Act  
6 of 1961 (22 U.S.C. 2295 et seq.) and the Freedom for  
7 Russia and Emerging Eurasian Democracies and Open  
8 Markets Support Act of 1992 for fiscal year 2002, not  
9 less than \$50,000,000 is authorized to be available for the  
10 activities authorized by paragraphs (2) and (3) of section  
11 498 of the Foreign Assistance Act of 1961, as amended  
12 by section 4(a) of this Act.

13 **SECTION 1. SHORT TITLE.**

14 *This Act may be cited as the “Russian Democracy Act*  
15 *of 2002”.*

16 **SEC. 2. FINDINGS AND PURPOSES.**

17 *(a) FINDINGS.—Congress makes the following findings:*

18 *(1) Since the dissolution of the Soviet Union, the*  
19 *leadership of the Russian Federation has publicly*  
20 *committed itself to building—*

21 *(A) a society with democratic political in-*  
22 *stitutions and practices, the observance of uni-*  
23 *versally recognized standards of human rights,*  
24 *and religious and press freedom; and*

1           (B) a market economy based on inter-  
2           nationally accepted principles of transparency,  
3           accountability, and the rule of law.

4           (2) In order to facilitate this transition, the  
5           international community has provided multilateral  
6           and bilateral technical assistance, and the United  
7           States' contribution to these efforts has played an im-  
8           portant role in developing new institutions built on  
9           democratic and liberal economic foundations and the  
10          rule of law.

11          (3)(A) Since 1992, United States Government  
12          democratic reform programs and public diplomacy  
13          programs, including training, and small grants have  
14          provided access to and training in the use of the  
15          Internet, brought nearly 40,000 Russian citizens to  
16          the United States, and have led to the establishment  
17          of more than 65,000 nongovernmental organizations,  
18          thousands of independent local media outlets, despite  
19          governmental opposition, and numerous political par-  
20          ties.

21          (B) These efforts contributed to the substantially  
22          free and fair Russian parliamentary elections in  
23          1995 and 1999.

24          (4) The United States has assisted Russian ef-  
25          forts to replace its centrally planned, state-controlled

1 *economy with a market economy and helped create*  
2 *institutions and infrastructure for a market economy.*  
3 *Approximately two-thirds of the Russian Federation's*  
4 *gross domestic product is now generated by the pri-*  
5 *ivate sector, and the United States recognized Russia*  
6 *as a market economy on June 7, 2002.*

7 *(5)(A) The United States has fostered grassroots*  
8 *entrepreneurship in the Russian Federation by focus-*  
9 *ing United States economic assistance on small- and*  
10 *medium-sized businesses and by providing training,*  
11 *consulting services, and small loans to more than*  
12 *250,000 Russian entrepreneurs.*

13 *(B) There are now more than 900,000 small*  
14 *businesses in the Russian Federation, producing 12 to*  
15 *15 percent, depending on the estimate, of the gross do-*  
16 *mestic product of the Russian Federation.*

17 *(C) United States-funded programs have contrib-*  
18 *uted to fighting corruption and financial crime, such*  
19 *as money laundering, by helping to—*

20 *(i) establish a commercial legal infrastruc-*  
21 *ture;*

22 *(ii) develop an independent judiciary;*

23 *(iii) support the drafting of a new criminal*  
24 *code, civil code, and bankruptcy law;*

1           *(iv) develop a legal and regulatory frame-*  
2           *work for the Russian Federation's equivalent of*  
3           *the United States Securities and Exchange Com-*  
4           *mission;*

5           *(v) support Russian law schools;*

6           *(vi) create legal aid clinics; and*

7           *(vii) bolster law-related activities of non-*  
8           *governmental organizations.*

9           *(6) Because the capability of Russian democratic*  
10          *forces and the civil society to organize and defend*  
11          *democratic gains without international support is un-*  
12          *certain, and because the gradual integration of the*  
13          *Russian Federation into the global order of free-mar-*  
14          *ket, democratic nations would enhance Russian co-*  
15          *operation with the United States on a wide range of*  
16          *political, economic, and security issues, the success of*  
17          *democracy in Russia is in the national security inter-*  
18          *est of the United States, and the United States Gov-*  
19          *ernment should develop a far-reaching and flexible*  
20          *strategy aimed at strengthening Russian society's*  
21          *support for democracy and a market economy, par-*  
22          *ticularly by enhancing Russian democratic institu-*  
23          *tions and education, promoting the rule of law, and*  
24          *supporting Russia's independent media.*

1           (7) *Since the tragic events of September 11,*  
2 *2001, the Russian Federation has stood with the*  
3 *United States and the rest of the civilized world in*  
4 *the struggle against terrorism and has cooperated in*  
5 *the war in Afghanistan by sharing intelligence and*  
6 *through other means.*

7           (8) *United States-Russia relations have im-*  
8 *proved, leading to a successful summit between Presi-*  
9 *dent Bush and President Putin in May 2002, result-*  
10 *ing in a “Foundation for Cooperation”.*

11       (b) *PURPOSES.—The purposes of this Act are—*

12           (1) *to strengthen and advance institutions of*  
13 *democratic government and of free and independent*  
14 *media, and to sustain the development of an inde-*  
15 *pendent civil society in the Russian Federation based*  
16 *on religious and ethnic tolerance, internationally rec-*  
17 *ognized human rights, and an internationally recog-*  
18 *nized rule of law; and*

19           (2) *to focus United States foreign assistance pro-*  
20 *grams on using local expertise and to give local orga-*  
21 *nizations a greater role in designing and imple-*  
22 *menting such programs, while maintaining appro-*  
23 *prate oversight and monitoring.*

1 **SEC. 3. UNITED STATES POLICY TOWARD THE RUSSIAN**  
2 **FEDERATION.**

3 (a) *SENSE OF CONGRESS.*—*It is the sense of Congress*  
4 *that the United States Government should—*

5 (1) *recognize that a democratic and economically*  
6 *stable Russian Federation is inherently less*  
7 *confrontational and destabilizing in its foreign policy*  
8 *and therefore that the promotion of democracy in*  
9 *Russia is in the national security interests of the*  
10 *United States; and*

11 (2) *continue and increase assistance to the demo-*  
12 *cratic forces in the Russian Federation, including the*  
13 *independent media, regional administrations, demo-*  
14 *cratic political parties, and nongovernmental organi-*  
15 *zations.*

16 (b) *STATEMENT OF POLICY.*—*It shall be the policy of*  
17 *the United States—*

18 (1) *to facilitate Russia's integration into the*  
19 *Western community of nations, including supporting*  
20 *the establishment of a stable democracy and a market*  
21 *economy within the framework of the rule of law and*  
22 *respect for individual rights, including Russia's mem-*  
23 *bership in the appropriate international institutions;*

24 (2) *to engage the Government of the Russian*  
25 *Federation and Russian society in order to strengthen*  
26 *democratic reform and institutions, and to promote*

1        *transparency and good governance in all aspects of*  
2        *society, including fair and honest business practices,*  
3        *accessible and open legal systems, freedom of religion,*  
4        *and respect for human rights;*

5            *(3) to advance a dialogue among United States*  
6        *Government officials, private sector individuals, and*  
7        *representatives of the Government of the Russian Fed-*  
8        *eration regarding Russia's integration into the West-*  
9        *ern community of nations;*

10           *(4) to encourage United States Government offi-*  
11        *cial and private sector individuals to meet regularly*  
12        *with democratic activists, human rights activists, rep-*  
13        *resentatives of the independent media, representatives*  
14        *of nongovernmental organizations, civic organizers,*  
15        *church officials, and reform-minded politicians from*  
16        *Moscow and all other regions of the Russian Federa-*  
17        *tion;*

18           *(5) to incorporate democratic reforms, the pro-*  
19        *motion of independent media, and economic reforms*  
20        *in a broader United States dialogue with the Govern-*  
21        *ment of the Russian Federation;*

22           *(6) to encourage the Government of the Russian*  
23        *Federation to address, in a cooperative and trans-*  
24        *parent manner consistent with internationally recog-*  
25        *nized and accepted principles, cross-border issues, in-*

1 *cluding the nonproliferation of weapons of mass de-*  
2 *struction, environmental degradation, crime, traf-*  
3 *ficking, and corruption;*

4 *(7) to consult with the Government of the Rus-*  
5 *sian Federation and the Russian Parliament on the*  
6 *adoption of economic and social reforms necessary to*  
7 *sustain Russian economic growth and to ensure Rus-*  
8 *sia's transition to a fully functioning market economy*  
9 *and membership in the World Trade Organization;*

10 *(8) to persuade the Government of the Russian*  
11 *Federation to honor its commitments made to the Or-*  
12 *ganization for Security and Cooperation in Europe*  
13 *(OSCE) at the November 1999 Istanbul Conference,*  
14 *and to conduct a genuine good neighbor policy toward*  
15 *the other independent states of the former Soviet*  
16 *Union in the spirit of internationally accepted prin-*  
17 *ciples of regional cooperation; and*

18 *(9) to encourage the G-8 partners and inter-*  
19 *national financial institutions, including the World*  
20 *Bank, the International Monetary Fund, and the Eu-*  
21 *ropean Bank for Reconstruction and Development, to*  
22 *develop financial safeguards and transparency prac-*  
23 *tices in lending to the Russian Federation.*

1 **SEC. 4. AMENDMENTS TO THE FOREIGN ASSISTANCE ACT**  
2 **OF 1961.**

3 (a) *IN GENERAL.*—

4 (1) *DEMOCRACY AND RULE OF LAW.*—Section  
5 498(2) of the Foreign Assistance Act of 1961 (22  
6 U.S.C. 2295(2)) is amended—

7 (A) in the paragraph heading, by striking  
8 “*DEMOCRACY*” and inserting “*DEMOCRACY AND*  
9 *RULE OF LAW*”;

10 (B) by striking subparagraphs (E) and (G);

11 (C) by redesignating subparagraph (F) as  
12 subparagraph (I);

13 (D) by inserting after subparagraph (D) the  
14 following:

15 “(E) development and support of grass-roots  
16 and nongovernmental organizations promoting  
17 democracy, the rule of law, transparency, and  
18 accountability in the political process, including  
19 grants in small amounts to such organizations;

20 “(F) international exchanges and other  
21 forms of public diplomacy to promote greater un-  
22 derstanding on how democracy, the public policy  
23 process, market institutions, and an independent  
24 judiciary function in Western societies;

1           “(G) political parties and coalitions com-  
2           mitted to promoting democracy, human rights,  
3           and economic reforms;

4           “(H) support for civic organizations com-  
5           mitted to promoting human rights;”;

6           (E) by adding at the end the following:

7           “(J) strengthened administration of justice  
8           through programs and activities carried out in  
9           accordance with section 498B(e), including—

10           “(i) support for nongovernmental orga-  
11           nizations, civic organizations, and political  
12           parties that favor a strong and independent  
13           judiciary;

14           “(ii) support for local organizations  
15           that work with judges and law enforcement  
16           officials in efforts to achieve a reduction in  
17           the number of pretrial detainees; and

18           “(iii) support for the creation of legal  
19           associations or groups that provide training  
20           in human rights and advocacy, public edu-  
21           cation with respect to human rights-related  
22           laws and proposed legislation, and legal as-  
23           sistance to persons subject to improper gov-  
24           ernment interference.”.

1           (2) *INDEPENDENT MEDIA*.—Section 498 of the  
2 *Foreign Assistance Act of 1961 (22 U.S.C. 2295)* is  
3 *amended—*

4           (A) *by redesignating paragraphs (3)*  
5 *through (13) as paragraphs (4) through (14), re-*  
6 *spectively; and*

7           (B) *by inserting after paragraph (2) the fol-*  
8 *lowing:*

9           “(3) *INDEPENDENT MEDIA*.—*Developing free and*  
10 *independent media, including—*

11           “(A) *supporting all forms of independent*  
12 *media reporting, including print, radio, and tel-*  
13 *evision;*

14           “(B) *providing special support for, and un-*  
15 *restricted public access to, nongovernmental*  
16 *Internet-based sources of information, dissemina-*  
17 *tion and reporting, including providing tech-*  
18 *nical and other support for web radio services,*  
19 *providing computers and other necessary re-*  
20 *sources for Internet connectivity and training*  
21 *new Internet users in nongovernmental civic or-*  
22 *ganizations on methods and uses of Internet-*  
23 *based media; and*

24           “(C) *training in journalism, including in-*  
25 *vestigative journalism techniques that educate*



1           (3) support the *Regional Initiatives (RI)* pro-  
2           gram, which provides targeted assistance in those re-  
3           gions of the *Russian Federation* that have dem-  
4           onstrated a commitment to reform, democracy, and  
5           the rule of law, and which promotes the concept of  
6           such programs as a model for all regions of the *Rus-  
7           sian Federation*.

8           (b) *RADIO FREE EUROPE/RADIO LIBERTY AND VOICE*  
9           *OF AMERICA*.—*RFE/RL, Incorporated, and the Voice of*  
10          *America* should use new and innovative techniques, in co-  
11          operation with local independent media sources and using  
12          local languages as appropriate and as possible, to dissemi-  
13          nate throughout the *Russian Federation* information relat-  
14          ing to democracy, free-market economics, the rule of law,  
15          and human rights.

16       **SEC. 6. AUTHORIZATION OF ASSISTANCE FOR DEMOCRACY,**  
17                               **INDEPENDENT MEDIA, AND THE RULE OF**  
18                               **LAW.**

19          Of the amounts made available to carry out the provi-  
20          sion of chapter 11 of part I of the *Foreign Assistance Act*  
21          of 1961 (22 U.S.C. 2295 et seq.) and the *FREEDOM Sup-  
22          port Act* for fiscal year 2003, \$50,000,000 is authorized to  
23          be available for the activities authorized by paragraphs (2)  
24          and (3) of section 498 of the *Foreign Assistance Act* of 1961,  
25          as amended by section 4(a) of this Act.

Amend the title so as to read: “An Act to make available funds under the Foreign Assistance Act of 1961 to expand democracy, good governance, and anti-corruption programs in the Russian Federation in order to promote and strengthen democratic government and civil society and independent media in that country.”.

**Calendar No. 543**

107<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

**H. R. 2121**

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**AN ACT**

To make available funds under the Foreign Assistance Act of 1961 to expand democracy, good governance, and anti-corruption programs in the Russian Federation in order to promote and strengthen democratic government and civil society in that country and to support independent media.

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AUGUST 1, 2002

Reported with an amendment and an amendment to the title