

# Union Calendar No. 218

107<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

# H. CON. RES. 353

[Report No. 107-376]

Establishing the congressional budget for the United States Government for fiscal year 2003 and setting forth appropriate budgetary levels for each of fiscal years 2004 through 2007.

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## IN THE HOUSE OF REPRESENTATIVES

MARCH 15, 2002

Mr. NUSSLE, from the Committee on the Budget, reported the following concurrent resolution; which was referred to the Committee of the Whole House on the State of the Union and ordered to be printed

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## CONCURRENT RESOLUTION

Establishing the congressional budget for the United States Government for fiscal year 2003 and setting forth appropriate budgetary levels for each of fiscal years 2004 through 2007.

1        *Resolved by the House of Representatives (the Senate*  
2        *concurring),*

1 **SECTION 1. CONCURRENT RESOLUTION ON THE BUDGET**  
 2 **FOR FISCAL YEAR 2003.**

3 The Congress declares that this is the concurrent res-  
 4 olution on the budget for fiscal year 2003 and that the  
 5 appropriate budgetary levels for fiscal years 2004 through  
 6 2007 are hereby set forth.

7 **TITLE I—RECOMMENDED**  
 8 **LEVELS AND AMOUNTS**

9 **SEC. 101. RECOMMENDED LEVELS AND AMOUNTS.**

10 The following budgetary levels are appropriate for  
 11 each of fiscal years 2003 through 2007:

12 (1) **FEDERAL REVENUES.**—For purposes of the  
 13 enforcement of this resolution:

14 (A) The recommended levels of Federal  
 15 revenues are as follows:

16 Fiscal year 2003:  
 17 \$1,531,893,000,000.

18 Fiscal year 2004:  
 19 \$1,626,605,000,000.

20 Fiscal year 2005:  
 21 \$1,747,988,000,000.

22 Fiscal year 2006:  
 23 \$1,837,957,000,000.

24 Fiscal year 2007:  
 25 \$1,927,213,000,000.

1 (B) The amounts by which the aggregate  
2 levels of Federal revenues should be reduced are  
3 as follows:

4 Fiscal year 2003: \$4,431,000,000.

5 Fiscal year 2004: \$5,455,000,000.

6 Fiscal year 2005: \$6,418,000,000.

7 Fiscal year 2006: \$5,994,000,000.

8 Fiscal year 2007: \$5,555,000,000.

9 (2) NEW BUDGET AUTHORITY.—For purposes  
10 of the enforcement of this resolution, the appropriate  
11 levels of total new budget authority are as follows:

12 Fiscal year 2003: \$1,784,032,000,000.

13 Fiscal year 2004: \$1,839,183,000,000.

14 Fiscal year 2005: \$1,928,997,000,000.

15 Fiscal year 2006: \$2,019,464,000,000.

16 Fiscal year 2007: \$2,113,668,000,000.

17 (3) BUDGET OUTLAYS.—For purposes of the  
18 enforcement of this resolution, the appropriate levels  
19 of total budget outlays are as follows:

20 Fiscal year 2003: \$1,756,223,000,000.

21 Fiscal year 2004: \$1,813,604,000,000.

22 Fiscal year 2005: \$1,897,834,000,000.

23 Fiscal year 2006: \$1,977,123,000,000.

24 Fiscal year 2007: \$2,057,436,000,000.

1           (4) ON-BUDGET DEFICITS.—For purposes of  
2 the enforcement of this resolution, the amounts of  
3 the on-budget deficits are as follows:

4                   Fiscal year 2003: \$224,330,000,000.

5                   Fiscal year 2004: \$186,999,000,000.

6                   Fiscal year 2005: \$149,846,000,000.

7                   Fiscal year 2006: \$139,166,000,000.

8                   Fiscal year 2007: \$130,223,000,000.

9           (5) PUBLIC DEBT.—The appropriate levels of  
10 the public debt are as follows:

11                   Fiscal year 2003: \$6,414,000,000,000.

12                   Fiscal year 2004: \$6,760,000,000,000.

13                   Fiscal year 2005: \$7,069,000,000,000.

14                   Fiscal year 2006: \$7,366,000,000,000.

15                   Fiscal year 2007: \$7,655,000,000,000.

16           (6) DEBT HELD BY THE PUBLIC.—The appro-  
17 priate levels of debt held by the public are as follows:

18                   Fiscal year 2003: \$3,495,000,000,000.

19                   Fiscal year 2004: \$3,503,000,000,000.

20                   Fiscal year 2005: \$3,445,000,000,000.

21                   Fiscal year 2006: \$3,365,000,000,000.

22                   Fiscal year 2007: \$3,264,000,000,000.

1 **SEC. 102. HOMELAND SECURITY.**

2 The Congress determines and declares that the ap-  
3 propriate levels of new budget authority and outlays for  
4 fiscal year 2003 for Homeland Security are as follows:

5 (1) New budget authority, \$37,702,000,000.

6 (2) Outlays, \$21,860,000,000.

7 **SEC. 103. MAJOR FUNCTIONAL CATEGORIES.**

8 The Congress determines and declares that the ap-  
9 propriate levels of new budget authority and outlays for  
10 fiscal years 2003 through 2007 for each major functional  
11 category are:

12 (1) National Defense (050):

13 Fiscal year 2003:

14 (A) New budget authority,  
15 \$393,831,000,000.

16 (B) Outlays, \$375,261,000,000.

17 Fiscal year 2004:

18 (A) New budget authority,  
19 \$401,640,000,000.

20 (B) Outlays, \$390,579,000,000.

21 Fiscal year 2005:

22 (A) New budget authority,  
23 \$422,740,000,000.

24 (B) Outlays, \$409,696,000,000.

25 Fiscal year 2006:

1 (A) New budget authority,  
2 \$444,243,000,000.

3 (B) Outlays, \$425,090,000,000.

4 Fiscal year 2007:

5 (A) New budget authority,  
6 \$466,458,000,000.

7 (B) Outlays, \$439,181,000,000.

8 (2) International Affairs (150):

9 Fiscal year 2003:

10 (A) New budget authority,  
11 \$23,752,000,000.

12 (B) Outlays, \$22,343,000,000.

13 Fiscal year 2004:

14 (A) New budget authority,  
15 \$24,683,000,000.

16 (B) Outlays, \$22,675,000,000.

17 Fiscal year 2005:

18 (A) New budget authority,  
19 \$25,481,000,000.

20 (B) Outlays, \$23,165,000,000.

21 Fiscal year 2006:

22 (A) New budget authority,  
23 \$26,137,000,000.

24 (B) Outlays, \$23,769,000,000.

25 Fiscal year 2007:

1 (A) New budget authority,  
2 \$27,043,000,000.

3 (B) Outlays, \$24,467,000,000.

4 (3) General Science, Space, and Technology  
5 (250):

6 Fiscal year 2003:

7 (A) New budget authority,  
8 \$22,743,000,000.

9 (B) Outlays, \$22,095,000,000.

10 Fiscal year 2004:

11 (A) New budget authority,  
12 \$23,398,000,000.

13 (B) Outlays, \$22,798,000,000.

14 Fiscal year 2005:

15 (A) New budget authority,  
16 \$23,917,000,000.

17 (B) Outlays, \$23,577,000,000.

18 Fiscal year 2006:

19 (A) New budget authority,  
20 \$24,476,000,000.

21 (B) Outlays, \$24,073,000,000.

22 Fiscal year 2007:

23 (A) New budget authority,  
24 \$25,055,000,000.

25 (B) Outlays, \$24,667,000,000.

## 1 (4) Energy (270):

2 Fiscal year 2003:

3 (A) New budget authority,  
4 \$316,000,000.

5 (B) Outlays, \$364,000,000.

6 Fiscal year 2004:

7 (A) New budget authority,  
8 \$157,000,000.

9 (B) Outlays, \$129,000,000.

10 Fiscal year 2005:

11 (A) New budget authority,  
12 \$687,000,000.

13 (B) Outlays, \$644,000,000.

14 Fiscal year 2006:

15 (A) New budget authority,  
16 \$526,000,000.

17 (B) Outlays, \$467,000,000.

18 Fiscal year 2007:

19 (A) New budget authority,  
20 \$532,000,000.

21 (B) Outlays, \$454,000,000.

## 22 (5) Natural Resources and Environment (300):

23 Fiscal year 2003:

24 (A) New budget authority,  
25 \$29,215,000,000.

1 (B) Outlays, \$29,849,000,000.

2 Fiscal year 2004:

3 (A) New budget authority,

4 \$30,546,000,000.

5 (B) Outlays, \$30,356,000,000.

6 Fiscal year 2005:

7 (A) New budget authority,

8 \$31,449,000,000.

9 (B) Outlays, \$30,937,000,000.

10 Fiscal year 2006:

11 (A) New budget authority,

12 \$30,851,000,000.

13 (B) Outlays, \$31,686,000,000.

14 Fiscal year 2007:

15 (A) New budget authority,

16 \$31,474,000,000.

17 (B) Outlays, \$32,038,000,000.

18 (6) Agriculture (350):

19 Fiscal year 2003:

20 (A) New budget authority,

21 \$23,641,000,000.

22 (B) Outlays, \$24,054,000,000.

23 Fiscal year 2004:

24 (A) New budget authority,

25 \$22,779,000,000.

1 (B) Outlays, \$22,669,000,000.

2 Fiscal year 2005:

3 (A) New budget authority,  
4 \$21,098,000,000.

5 (B) Outlays, \$21,089,000,000.

6 Fiscal year 2006:

7 (A) New budget authority,  
8 \$20,231,000,000.

9 (B) Outlays, \$20,247,000,000.

10 Fiscal year 2007:

11 (A) New budget authority,  
12 \$20,088,000,000.

13 (B) Outlays, \$20,116,000,000.

14 (7) Commerce and Housing Credit (370):

15 Fiscal year 2003:

16 (A) New budget authority,  
17 \$8,800,000,000.

18 (B) Outlays, \$4,985,000,000.

19 Fiscal year 2004:

20 (A) New budget authority,  
21 \$9,274,000,000.

22 (B) Outlays, \$4,192,000,000.

23 Fiscal year 2005:

24 (A) New budget authority,  
25 \$8,798,000,000.

1 (B) Outlays, \$3,128,000,000.

2 Fiscal year 2006:

3 (A) New budget authority,  
4 \$8,015,000,000.

5 (B) Outlays, \$1,910,000,000.

6 Fiscal year 2007:

7 (A) New budget authority,  
8 \$9,405,000,000.

9 (B) Outlays, \$2,361,000,000.

10 (8) Transportation (400):

11 Fiscal year 2003:

12 (A) New budget authority,  
13 \$63,447,000,000.

14 (B) Outlays, \$60,646,000,000.

15 Fiscal year 2004:

16 (A) New budget authority,  
17 \$66,950,000,000.

18 (B) Outlays, \$59,425,000,000.

19 Fiscal year 2005:

20 (A) New budget authority,  
21 \$67,561,000,000.

22 (B) Outlays, \$59,967,000,000.

23 Fiscal year 2006:

24 (A) New budget authority,  
25 \$68,221,000,000.

1 (B) Outlays, \$61,282,000,000.

2 Fiscal year 2007:

3 (A) New budget authority,  
4 \$68,897,000,000.

5 (B) Outlays, \$63,266,000,000.

6 (9) Community and Regional Development  
7 (450):

8 Fiscal year 2003:

9 (A) New budget authority,  
10 \$14,668,000,000.

11 (B) Outlays, \$17,352,000,000.

12 Fiscal year 2004:

13 (A) New budget authority,  
14 \$15,315,000,000.

15 (B) Outlays, \$17,961,000,000.

16 Fiscal year 2005:

17 (A) New budget authority,  
18 \$15,515,000,000.

19 (B) Outlays, \$17,461,000,000.

20 Fiscal year 2006:

21 (A) New budget authority,  
22 \$15,895,000,000.

23 (B) Outlays, \$15,705,000,000.

24 Fiscal year 2007:

1 (A) New budget authority,  
2 \$16,295,000,000.

3 (B) Outlays, \$15,548,000,000.

4 (10) Education, Training, Employment, and  
5 Social Services (500):

6 Fiscal year 2003:

7 (A) New budget authority,  
8 \$81,087,000,000.

9 (B) Outlays, \$79,104,000,000.

10 Fiscal year 2004:

11 (A) New budget authority,  
12 \$83,291,000,000.

13 (B) Outlays, \$81,783,000,000.

14 Fiscal year 2005:

15 (A) New budget authority,  
16 \$86,527,000,000.

17 (B) Outlays, \$84,065,000,000.

18 Fiscal year 2006:

19 (A) New budget authority,  
20 \$89,513,000,000.

21 (B) Outlays, \$86,400,000,000.

22 Fiscal year 2007:

23 (A) New budget authority,  
24 \$92,784,000,000.

25 (B) Outlays, \$89,309,000,000.

1 (11) Health (550):  
2 Fiscal year 2003:  
3 (A) New budget authority,  
4 \$223,486,000,000.  
5 (B) Outlays, \$219,917,000,000.  
6 Fiscal year 2004:  
7 (A) New budget authority,  
8 \$237,880,000,000.  
9 (B) Outlays, \$236,608,000,000.  
10 Fiscal year 2005:  
11 (A) New budget authority,  
12 \$255,767,000,000.  
13 (B) Outlays, \$253,917,000,000.  
14 Fiscal year 2006:  
15 (A) New budget authority,  
16 \$274,526,000,000.  
17 (B) Outlays, \$272,648,000,000.  
18 Fiscal year 2007:  
19 (A) New budget authority,  
20 \$295,491,000,000.  
21 (B) Outlays, \$292,985,000,000.  
22 (12) Medicare (570):  
23 Fiscal year 2003:  
24 (A) New budget authority,  
25 \$237,704,000,000.

1 (B) Outlays, \$237,598,000,000.

2 Fiscal year 2004:

3 (A) New budget authority,  
4 \$245,612,000,000.

5 (B) Outlays, \$245,856,000,000.

6 Fiscal year 2005:

7 (A) New budget authority,  
8 \$272,903,000,000.

9 (B) Outlays, \$272,795,000,000.

10 Fiscal year 2006:

11 (A) New budget authority,  
12 \$292,418,000,000.

13 (B) Outlays, \$292,173,000,000.

14 Fiscal year 2007:

15 (A) New budget authority,  
16 \$317,411,000,000.

17 (B) Outlays, \$317,667,000,000.

18 (13) Income Security (600):

19 Fiscal year 2003:

20 (A) New budget authority,  
21 \$322,034,000,000.

22 (B) Outlays, \$322,385,000,000.

23 Fiscal year 2004:

24 (A) New budget authority,  
25 \$325,372,000,000.

1 (B) Outlays, \$323,791,000,000.

2 Fiscal year 2005:

3 (A) New budget authority,  
4 \$334,538,000,000.

5 (B) Outlays, \$332,599,000,000.

6 Fiscal year 2006:

7 (A) New budget authority,  
8 \$344,039,000,000.

9 (B) Outlays, \$341,754,000,000.

10 Fiscal year 2007:

11 (A) New budget authority,  
12 \$352,017,000,000.

13 (B) Outlays, \$348,019,000,000.

14 (14) Social Security (650):

15 Fiscal year 2003:

16 (A) New budget authority,  
17 \$14,303,000,000.

18 (B) Outlays, \$14,303,000,000.

19 Fiscal year 2004:

20 (A) New budget authority,  
21 \$15,170,000,000.

22 (B) Outlays, \$15,170,000,000.

23 Fiscal year 2005:

24 (A) New budget authority,  
25 \$16,063,000,000.

1 (B) Outlays, \$16,062,000,000.

2 Fiscal year 2006:

3 (A) New budget authority,  
4 \$16,863,000,000.

5 (B) Outlays, \$16,863,000,000.

6 Fiscal year 2007:

7 (A) New budget authority,  
8 \$18,013,000,000.

9 (B) Outlays, \$18,012,000,000.

10 (15) Veterans Benefits and Services (700):

11 Fiscal year 2003:

12 (A) New budget authority,  
13 \$56,858,000,000.

14 (B) Outlays, \$56,733,000,000.

15 Fiscal year 2004:

16 (A) New budget authority,  
17 \$59,127,000,000.

18 (B) Outlays, \$58,888,000,000.

19 Fiscal year 2005:

20 (A) New budget authority,  
21 \$61,220,000,000.

22 (B) Outlays, \$63,473,000,000.

23 Fiscal year 2006:

24 (A) New budget authority,  
25 \$63,401,000,000.

1 (B) Outlays, \$63,246,000,000.

2 Fiscal year 2007:

3 (A) New budget authority,  
4 \$65,550,000,000.

5 (B) Outlays, \$62,642,000,000.

6 (16) Administration of Justice (750):

7 Fiscal year 2003:

8 (A) New budget authority,  
9 \$36,948,000,000.

10 (B) Outlays, \$39,329,000,000.

11 Fiscal year 2004:

12 (A) New budget authority,  
13 \$39,663,000,000.

14 (B) Outlays, \$42,215,000,000.

15 Fiscal year 2005:

16 (A) New budget authority,  
17 \$37,606,000,000.

18 (B) Outlays, \$38,196,000,000.

19 Fiscal year 2006:

20 (A) New budget authority,  
21 \$38,880,000,000.

22 (B) Outlays, \$38,775,000,000.

23 Fiscal year 2007:

24 (A) New budget authority,  
25 \$39,776,000,000.

1 (B) Outlays, \$39,550,000,000.

2 (17) General Government (800):

3 Fiscal year 2003:

4 (A) New budget authority,  
5 \$17,565,000,000.

6 (B) Outlays, \$17,373,000,000.

7 Fiscal year 2004:

8 (A) New budget authority,  
9 \$18,067,000,000.

10 (B) Outlays, \$18,193,000,000.

11 Fiscal year 2005:

12 (A) New budget authority,  
13 \$18,426,000,000.

14 (B) Outlays, \$18,334,000,000.

15 Fiscal year 2006:

16 (A) New budget authority,  
17 \$18,442,000,000.

18 (B) Outlays, \$18,227,000,000.

19 Fiscal year 2007:

20 (A) New budget authority,  
21 \$18,788,000,000.

22 (B) Outlays, \$18,546,000,000.

23 (18) Net Interest (900):

24 Fiscal year 2003:

1 (A) New budget authority,  
2 \$262,520,000,000.

3 (B) Outlays, \$262,520,000,000.

4 Fiscal year 2004:

5 (A) New budget authority,  
6 \$277,326,000,000.

7 (B) Outlays, \$277,325,000,000.

8 Fiscal year 2005:

9 (A) New budget authority,  
10 \$286,887,000,000.

11 (B) Outlays, \$286,886,000,000.

12 Fiscal year 2006:

13 (A) New budget authority,  
14 \$294,598,000,000.

15 (B) Outlays, \$294,597,000,000.

16 Fiscal year 2007:

17 (A) New budget authority,  
18 \$302,442,000,000.

19 (B) Outlays, \$302,441,000,000.

20 (19) Allowances (920):

21 Fiscal year 2003:

22 (A) New budget authority,  
23 – \$689,000,000.

24 (B) Outlays, – \$1,791,000,000.

25 Fiscal year 2004:

1 (A) New budget authority,  
2 - \$917,000,000.

3 (B) Outlays, - \$859,000,000.

4 Fiscal year 2005:

5 (A) New budget authority,  
6 - \$816,000,000.

7 (B) Outlays, - \$787,000,000.

8 Fiscal year 2006:

9 (A) New budget authority,  
10 - \$631,000,000.

11 (B) Outlays, - \$609,000,000.

12 Fiscal year 2007:

13 (A) New budget authority,  
14 - \$696,000,000.

15 (B) Outlays, - \$678,000,000.

16 (20) Undistributed Offsetting Receipts (950):

17 Fiscal year 2003:

18 (A) New budget authority,  
19 - \$48,197,000,000.

20 (B) Outlays, - \$48,197,000,000.

21 Fiscal year 2004:

22 (A) New budget authority,  
23 - \$56,150,000,000.

24 (B) Outlays, - \$56,150,000,000.

25 Fiscal year 2005:

1 (A) New budget authority,  
2 –\$57,370,000,000.

3 (B) Outlays, –\$57,370,000,000.

4 Fiscal year 2006:

5 (A) New budget authority,  
6 –\$51,180,000,000.

7 (B) Outlays, –\$51,180,000,000.

8 Fiscal year 2007:

9 (A) New budget authority,  
10 –\$53,155,000,000.

11 (B) Outlays, –\$53,155,000,000.

12 **TITLE II—RESERVE AND**  
13 **CONTINGENCY FUNDS**

14 **Subtitle A—Reserve Funds for**  
15 **Legislation Assumed in Aggregates**

16 **SEC. 201. RESERVE FUND FOR WAR ON TERRORISM.**

17 In the House, if the Committee on Appropriations or  
18 the Committee on Armed Services reports a bill or joint  
19 resolution, or if an amendment thereto is offered or a con-  
20 ference report thereon is submitted, that provides new  
21 budget authority (and outlays flowing therefrom) for the  
22 Department of Defense relating to activities to respond  
23 to or protect against acts or threatened acts of terrorism,  
24 the chairman of the Committee on the Budget shall make  
25 the appropriate revisions to the allocations and other levels

1 in this resolution by the amount provided by that measure  
2 for that purpose, but the total adjustment for all measures  
3 considered under this section shall not exceed  
4 \$10,000,000,000 in new budget authority for fiscal year  
5 2003 and outlays flowing therefrom.

6 **SEC. 202. RESERVE FUND FOR MEDICARE MODERNIZATION**  
7 **AND PRESCRIPTION DRUGS.**

8 (a) IN GENERAL.—In the House, if the Committee  
9 on Ways and Means or the Committee on Energy and  
10 Commerce reports a bill or joint resolution, or if an  
11 amendment thereto is offered or a conference report there-  
12 on is submitted, that provides a prescription drug benefit  
13 and modernizes medicare, and provides adjustments to the  
14 medicare program on a fee-for-service, capitated, or other  
15 basis, the chairman of the Committee on the Budget may  
16 revise the appropriate committee allocations for such com-  
17 mittees and other appropriate levels in this resolution by  
18 the amount provided by that measure for that purpose,  
19 but not to exceed \$5,000,000,000 in new budget authority  
20 and \$5,000,000,000 in outlays for fiscal year 2003 and  
21 \$350,000,000,000 in new budget authority and  
22 \$350,000,000,000 in outlays for the period of fiscal years  
23 2003 through 2012.

24 (b) APPLICATION.—After the consideration of any  
25 measure for which an adjustment is made pursuant to

1 subsection (a), the chairman of the Committee on the  
2 Budget shall make any further appropriate adjustments.

3 **SEC. 203. RESERVE FUND FOR SPECIAL EDUCATION.**

4 (a) FISCAL YEAR 2003.—In the House, if the Com-  
5 mittee on Appropriations reports a bill or joint resolution,  
6 or if an amendment thereto is offered or a conference re-  
7 port thereon is submitted, that provides in excess of  
8 \$7,529,000,000 in new budget authority for fiscal year  
9 2003 for grants to States authorized under part B of the  
10 Individuals with Disabilities Education Act (IDEA), the  
11 chairman of the Committee on the Budget may revise the  
12 appropriate allocations for such committee and other ap-  
13 propriate levels in this resolution by the amount provided  
14 by that measure for that purpose, but not to exceed  
15 \$1,000,000,000 in new budget authority for fiscal year  
16 2003 and outlays flowing therefrom.

17 (b) FISCAL YEARS 2004–2007.—In the House, if the  
18 Committee on Education and the Workforce reports a bill  
19 or joint resolution, or if an amendment thereto is offered  
20 or a conference report thereon is submitted, that reauthor-  
21 izes grants to States under part B of the Individuals with  
22 Disabilities Education Act (IDEA), the chairman of the  
23 Committee on the Budget may revise the applicable alloca-  
24 tions of the appropriate committees to accommodate a  
25 total budget authority and outlay level for such program

1 not in excess of the following: \$9,587,000,000 in budget  
2 authority for fiscal year 2004 and outlays flowing there-  
3 from, \$10,755,000,000 in budget authority for fiscal year  
4 2005 and outlays flowing therefrom, \$12,047,000,000 in  
5 budget authority for fiscal year 2006 and outlays flowing  
6 therefrom, and \$13,497,000,000 in budget authority for  
7 fiscal year 2007 and outlays flowing therefrom (assuming  
8 changes from current policy levels of the following:  
9 \$1,752,000,000 in new budget authority for fiscal year  
10 2004, \$2,763,000,000 in new budget authority for fiscal  
11 year 2005, \$3,894,000,000 in new budget authority for  
12 fiscal year 2006, and \$5,180,000,000 in new budget au-  
13 thority for fiscal year 2007).

14 **SEC. 204. RESERVE FUND FOR HIGHWAYS AND HIGHWAY**  
15 **SAFETY.**

16 (a) IN GENERAL.—In the House, if the Committee  
17 on Appropriations reports a bill or joint resolution, or if  
18 an amendment thereto is offered or a conference report  
19 thereon is submitted, that establishes an obligation limita-  
20 tion in excess of \$23,864,000,000 for fiscal year 2003 for  
21 programs, projects, and activities within the highway cat-  
22 egory (under section 251(c)(7)(A) of the Balanced Budget  
23 and Emergency Deficit Control Act of 1985), the chair-  
24 man of the Committee on the Budget may increase the

1 allocation of outlays for such committee by the amount  
2 of outlays resulting from such excess, but—

3           (1) only if chairman of the Committee on the  
4 Budget determines that the bill or joint resolution,  
5 or amendment thereto or conference report thereon,  
6 that establishes such obligation limitation provides  
7 that the obligation limitation is made available solely  
8 for programs, projects, or activities as distributed  
9 under section 1102 of the Transportation Equity  
10 Act for the 21st Century;

11           (2) only if the total amount of obligation limita-  
12 tion for programs, projects, or activities distributed  
13 by such formula for fiscal year 2003 exceeds  
14 \$23,864,000,000; and

15           (3) does not exceed \$1,180,000,000 in outlays  
16 for fiscal year 2003.

17       (b) **RULE OF ENFORCEMENT.**—In the House, section  
18 302(f)(1) of the Congressional Budget Act of 1974 shall  
19 be deemed to also apply to the applicable allocation of out-  
20 lays in the case of any bill or joint resolution that estab-  
21 lishes an obligation limitation for fiscal year 2003 for pro-  
22 grams within the highway category, or amendment thereto  
23 or conference report thereon.

1     **Subtitle B—Additional Surpluses**  
2             **Reserved for Debt Reduction**

3     **SEC. 211. CONTINGENCY FUND FOR ADDITIONAL SUR-**  
4             **PLUSES.**

5             In the House, if after the release of the report pursu-  
6     ant to section 202(e)(2) of the Congressional Budget Act  
7     of 1974 entitled the Budget and Economic Outlook: Up-  
8     date (for fiscal years 2003 through 2012), the chairman  
9     of the Committee on the Budget determines, in consulta-  
10    tion with the Directors of the Congressional Budget Office  
11    and of the Office of Management and Budget, that the  
12    estimated unified surplus for fiscal year 2003 and for the  
13    period of fiscal years 2003 through 2007 exceeds the esti-  
14    mated unified surplus for fiscal year 2003 and for that  
15    period as set forth in the report of the Committee on the  
16    Budget for this resolution, then the chairman of that com-  
17    mittee may increase the surplus or reduce the deficit, as  
18    applicable, and reduce the level of the public debt and debt  
19    held by the public by the difference between such esti-  
20    mates for that period.

1 **Subtitle C—Contingency Funds for**  
 2 **Accounting Changes**

3 **SEC. 221. CONTINGENCY FUND FOR ACCRUAL ACCOUNT-**  
 4 **ING.**

5 In the House, if legislation is enacted that charges  
 6 Federal agencies for the full cost of accrued Federal re-  
 7 tirement and health benefits and the Committee on Appro-  
 8 priations reports a measure that provides new budget au-  
 9 thority to carry out that legislation, the chairman of the  
 10 Committee on the Budget may revise the section 302(a)  
 11 allocation for the Committee on Appropriations by the  
 12 amounts provided by that committee in that measure for  
 13 the purpose of carrying out that legislation, but such  
 14 amounts shall not exceed the reduction in mandatory  
 15 budget authority estimated by the Director of the Con-  
 16 gressional Budget Office to result from that legislation.

17 **SEC. 222. CONTINGENCY FUND FOR RECLASSIFICATION OF**  
 18 **STUDENT AID ACCOUNTS.**

19 In the House, if a bill or joint resolution is enacted  
 20 that amends the Higher Education Act to make student  
 21 aid administration subject to annual appropriations, the  
 22 chairman of the Committee on the Budget may—

23 (1) increase the section 302(a) allocation for  
 24 the Committee on Appropriations by the amount  
 25 provided by that measure but not to exceed

1       \$797,000,000 in new budget authority for fiscal year  
2       2003; and

3           (2) make the appropriate adjustment in the sec-  
4       tion 302(a) allocation for the Committee on Edu-  
5       cation and the Workforce resulting from the enact-  
6       ment of the bill or joint resolution making the stu-  
7       dent aid administration subject to annual appropria-  
8       tions.

9           **Subtitle D—Implementation of**  
10          **Reserve and Contingency Funds**

11       **SEC. 231. APPLICATION AND EFFECT OF CHANGES IN ALLO-**  
12                                   **CATIONS AND AGGREGATES.**

13       (a) APPLICATION.—Any adjustments of allocations  
14 and aggregates made pursuant to this resolution shall—

15           (1) apply while that measure is under consider-  
16       ation;

17           (2) take effect upon the enactment of that  
18       measure; and

19           (3) be published in the Congressional Record as  
20       soon as practicable.

21       (b) EFFECT OF CHANGED ALLOCATIONS AND AG-  
22       GREGATES.—Revised allocations and aggregates resulting  
23 from these adjustments shall be considered for the pur-  
24 poses of the Congressional Budget Act of 1974 as alloca-  
25 tions and aggregates contained in this resolution.

1 (c) BUDGET COMMITTEE DETERMINATIONS.—For  
 2 purposes of this resolution—

3 (1) the levels of new budget authority, outlays,  
 4 direct spending, new entitlement authority, revenues,  
 5 deficits, and surpluses for a fiscal year or period of  
 6 fiscal years shall be determined on the basis of esti-  
 7 mates made by the Committee on the Budget; and

8 (2) such chairman may make any other nec-  
 9 essary adjustments to such levels to carry out this  
 10 resolution.

11 (d) SPECIAL RULE.—In the House, for the purpose  
 12 of enforcing this resolution against consideration of any  
 13 bill or joint resolution, or amendment thereto or con-  
 14 ference report thereon, for which an adjustment is made  
 15 under section 202, section 302(f) of the Congressional  
 16 Budget Act of 1974 shall apply to the appropriate section  
 17 302(a) allocations for fiscal years 2003 through 2012 in-  
 18 cluded in the joint explanatory statement of managers ac-  
 19 companying this resolution.

20 **TITLE III—BUDGET**  
 21 **ENFORCEMENT**

22 **SEC. 301. RESTRICTIONS ON ADVANCE APPROPRIATIONS IN**  
 23 **THE HOUSE.**

24 (a) IN GENERAL.—(1) In the House, except as pro-  
 25 vided in subsection (b), an advance appropriation may not

1 be reported in a bill or joint resolution making a general  
2 appropriation or continuing appropriation, and may not  
3 be in order as an amendment thereto.

4 (2) Managers on the part of the House may not agree  
5 to a Senate amendment that would violate paragraph (1)  
6 unless specific authority to agree to the amendment first  
7 is given by the House by a separate vote with respect  
8 thereto.

9 (b) EXCEPTION.—In the House, an advance appro-  
10 priation may be provided—

11 (1) for fiscal year 2004 for programs, projects,  
12 activities or accounts identified in the joint explana-  
13 tory statement of managers accompanying this reso-  
14 lution under the heading “Accounts Identified for  
15 Advance Appropriations” in an aggregate amount  
16 not to exceed \$23,178,000,000 in new budget au-  
17 thority; and

18 (2) for the Corporation for Public Broad-  
19 casting.

20 (c) DEFINITION.—In this section, the term “advance  
21 appropriation” means any discretionary new budget au-  
22 thority in a bill or joint resolution making general appro-  
23 priations or continuing appropriations for fiscal year 2003  
24 that first becomes available for any fiscal year after 2003.

1 **SEC. 302. COMPLIANCE WITH SECTION 13301 OF THE BUDG-**  
2 **ET ENFORCEMENT ACT OF 1990.**

3 (a) IN GENERAL.—In the House, notwithstanding  
4 section 302(a)(1) of the Congressional Budget Act of  
5 1974 and section 13301 of the Budget Enforcement Act  
6 of 1990, the joint explanatory statement accompanying  
7 the conference report on any concurrent resolution on the  
8 budget shall include in its allocation under section 302(a)  
9 of such Act to the Committee on Appropriations amounts  
10 for the discretionary administrative expenses of the Social  
11 Security Administration.

12 (b) SPECIAL RULE.—In the House, for purposes of  
13 applying section 302(f) of the Congressional Budget Act  
14 of 1974, estimates of the level of total new budget author-  
15 ity and total outlays provided by a measure shall include  
16 any discretionary amounts provided for the Social Security  
17 Administration.

18 **SEC. 303. REPORTING REQUIREMENTS FOR THE CONGRES-**  
19 **SIONAL BUDGET OFFICE.**

20 The report submitted by the Director of the Congres-  
21 sional Budget Office on or before February 15 of each  
22 year pursuant to section 202(e)(1) of the Congressional  
23 Budget Act of 1974 shall include the following information  
24 for the preceding fiscal year—

25 (1) a comparison of the different impact be-  
26 tween forecasted economic variables used to model

1 projections for that fiscal year and what actually  
2 happens;

3 (2) an identification of the technical factors  
4 that contributed to the forecasting inaccuracies for  
5 that fiscal year;

6 (3) a variance analysis between forecasted and  
7 actual budget results for that fiscal year; and

8 (4) recommendations on how to improve fore-  
9 casting accuracies.

10 **TITLE IV—SENSE OF CONGRESS**  
11 **AND SENSE OF HOUSE PROVI-**  
12 **SIONS**

13 **SEC. 401. COMBATING INFECTIOUS DISEASES.**

14 (a) FINDINGS.—Congress finds that—

15 (1) the United States has historically taken an  
16 unparalleled leadership role in providing humani-  
17 tarian assistance and relief to the world’s poorest  
18 people;

19 (2) that role has included initiatives to expand  
20 trade, relieve debt of countries pursuing structural  
21 economic reforms, and provide medical technology to  
22 improve health and life expectancy around the globe;  
23 and

24 (3) good governance and continued economic re-  
25 forms are essential to eliminating poverty, encour-

1 aging economic growth, and ensuring stability in de-  
2 veloping countries.

3 (b) SENSE OF CONGRESS.—It is the sense of Con-  
4 gress that the United States should continue to assist,  
5 through expanded international trade, debt relief, and  
6 medical assistance to combat infectious diseases, those  
7 countries that reform their economies, promote democratic  
8 institutions, and respect basic human rights.

9 **SEC. 402. ASSET BUILDING FOR THE WORKING POOR.**

10 (a) FINDINGS.—Congress finds the following:

11 (1) For the vast majority of United States  
12 households, the pathway to the economic main-  
13 stream and financial security is not through spend-  
14 ing and consumption, but through savings, investing,  
15 and the accumulation of assets.

16 (2) One-third of all Americans have no assets  
17 available for investment and another 20 percent  
18 have only negligible assets. The situation is even  
19 more serious for minority households; for example,  
20 60 percent of African-American households have no  
21 or negative financial assets.

22 (3) Nearly 50 percent of all children in America  
23 live in households that have no assets available for  
24 investment, including 40 percent of Caucasian chil-  
25 dren and 73 percent of African-American children.

1           (4) Up to 20 percent of all United States  
2 households do not deposit their savings in financial  
3 institutions and, thus, do not have access to the  
4 basic financial tools that make asset accumulation  
5 possible.

6           (5) Public policy can have either a positive or  
7 a negative impact on asset accumulation. Traditional  
8 public assistance programs based on income and  
9 consumption have rarely been successful in sup-  
10 porting the transition to economic self-sufficiency.  
11 Tax policy, through \$288,000,000,000 in annual tax  
12 incentives, has helped lay the foundation for the  
13 great middle class.

14           (6) Lacking an income tax liability, low-income  
15 working families cannot take advantage of asset de-  
16 velopment incentives available through the Federal  
17 tax code.

18           (7) Individual Development Accounts have prov-  
19 en to be successful in helping low-income working  
20 families save and accumulate assets. Individual De-  
21 velopment Accounts have been used to purchase  
22 long-term, high-return assets, including homes, post-  
23 secondary education and training, and small busi-  
24 nesses.

1 (b) SENSE OF CONGRESS.—It is the sense of Con-  
2 gress that the Federal tax code should support a signifi-  
3 cant expansion of Individual Development Accounts so  
4 that millions of low-income, working families can save,  
5 build assets, and move their lives forward; thus, making  
6 positive contributions to the economic and social well-  
7 being of the United States, as well as to its future.

8 **SEC. 403. FEDERAL EMPLOYEE PAY.**

9 (a) FINDINGS.—The House finds the following:

10 (1) Members of the uniformed services and ci-  
11 vilian employees of the United States make signifi-  
12 cant contributions to the general welfare of the Na-  
13 tion.

14 (2) Increases in the pay of members of the uni-  
15 formed services and of civilian employees of the  
16 United States have not kept pace with increases in  
17 the overall pay levels of workers in the private sec-  
18 tor, so that there now exists (A) a 32 percent gap  
19 between compensation levels of Federal civilian em-  
20 ployees and compensation levels of private sector  
21 workers, and (B) an estimated 10 percent gap be-  
22 tween compensation levels of members of the uni-  
23 formed services and compensation levels of private  
24 sector workers.



1           (2) the funding formula in that Act was in-  
2           tended to make these choices available to all Ameri-  
3           cans; and

4           (3) despite attempts by Congress to equalize re-  
5           gional disparities in Medicare+Choice payments in  
6           the Balanced Budget Refinement Act of 1999 and  
7           the medicare, medicaid, and SCHIP Benefits and  
8           Improvement and Protection Act of 2000, rural and  
9           other low-payment areas have continued to lag sig-  
10          nificantly behind their higher-payment counterparts  
11          in average adjusted per capita (AAPCC) reimburse-  
12          ments.

13          (b) SENSE OF THE HOUSE.—It is the sense of the  
14          House that if the Committee on Ways and Means reports  
15          a bill to reform medicare, it should apply all new funds  
16          directed to the Medicare+Choice program to increase  
17          funding to counties receiving floor or blended rates relative  
18          to counties receiving the minimum update.

19          **SEC. 405. BORDER SECURITY AND ANTI-TERRORISM.**

20          It is the sense of the House that this resolution as-  
21          sumes \$380 million in new budget authority and a cor-  
22          responding level of outlays in functional category 750 (Ad-  
23          ministration of Justice) for the Immigration and Natu-  
24          ralization Service to implement a visa tracking system as

1 part of a comprehensive plan to protect the United States  
2 and its territories from threats of terrorist attack.

3 **SEC. 406. PACIFIC NORTHWEST SALMON RECOVERY.**

4 (a) FINDINGS.—Congress finds that—

5 (1) Pacific Salmon are historically, culturally,  
6 and economically important to the people of the  
7 Northwest;

8 (2) the United States Government has nego-  
9 tiated treaties with the Columbia River Indian  
10 tribes;

11 (3) the National Marine Fisheries Service in  
12 December 2000 issued a biological opinion on the  
13 Federal Columbia River Power System calling for  
14 greater efforts by the Federal Government, to satisfy  
15 the ESA standards of section 7(a)(2) of the Endan-  
16 gered Species Act; and

17 (4) the citizens of the Pacific Northwest are  
18 committed to salmon recovery and their hard work  
19 in communities throughout the region to advance  
20 local solutions deserve Federal assistance.

21 (b) SENSE OF CONGRESS.—It is the sense of Con-  
22 gress that this resolution assumes that the Pacific North-  
23 west salmon recovery program, administered by Federal  
24 agencies on the Federal Columbia River Power System

- 1 and Pacific coast, should be made a high-priority item for
- 2 funding.



**Union Calendar No. 218**

107<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

**H. CON. RES. 353**

**[Report No. 107-376]**

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**CONCURRENT RESOLUTION**

Establishing the congressional budget for the United States Government for fiscal year 2003 and setting forth appropriate budgetary levels for each of fiscal years 2004 through 2007.

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MARCH 15, 2002

Referred to the Committee of the Whole House on the State of the Union and ordered to be printed