

104TH CONGRESS  
1ST SESSION

# H. R. 1162

**[Report No. 104-205, Part 1]**

To establish a Deficit Reduction Trust Fund and provide for the downward adjustment of discretionary spending limits in appropriation bills.

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## IN THE HOUSE OF REPRESENTATIVES

MARCH 8, 1995

Mr. CRAPO (for himself, Ms. HARMAN, Mr. HASTERT, Mr. SCHUMER, Mrs. MORELLA, Mr. BREWSTER, Mr. SHAYS, Mr. EDWARDS, Mr. INGLIS of South Carolina, Mr. STENHOLM, Mr. KASICH, Ms. MOLINARI, Ms. DUNN of Washington, Mr. ACKERMAN, Mr. FROST, Mr. KLUG, Mr. WELDON of Pennsylvania, Mr. WELLER, Mr. MEEHAN, Mr. MINGE, Mr. POSHARD, Mr. HANCOCK, Mr. LIPINSKI, Mr. ORTON, Ms. ESHOO, Mr. CASTLE, Mrs. LINCOLN, Mr. GREENWOOD, Mr. BURTON of Indiana, Mrs. WALDHOLTZ, Mr. BEREUTER, Mr. BARRETT of Wisconsin, Mr. BUYER, Mr. BROWDER, Mr. BURR, Mr. DEAL of Georgia, Mr. NEUMANN, and Mr. BROWN of Ohio) introduced the following bill; which was referred to the Committee on the Budget, and in addition to the Committees on Government Reform and Oversight and Rules, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

JULY 25, 1995

Additional sponsors: Mr. PORTMAN, Mr. MCHALE, Mr. FOLEY, Mr. WELDON of Florida, Mr. MILLER of Florida, Mr. WYNN, Mr. BENTSEN, Mr. LUTHER, Mr. QUINN, Mr. TANNER, Mr. MARTINI, Mr. HERGER, Mr. FOX of Pennsylvania, Mr. UPTON, Mr. COOLEY, Mr. ZIMMER, Mr. HOEKSTRA, Mr. ROYCE, Mr. HUTCHINSON, Mr. WHITE, Mr. SANFORD, Mr. MCINNIS, Mr. COBURN, Mrs. SMITH of Washington, Mr. FORBES, Mrs. MYRICK, Mr. BLUTE, Mr. SOLOMON, Mr. GOSS, Mr. ROHRABACHER, Mrs. CUBIN, Mrs. CHENOWETH, Mr. SHADEGG, and Mr. PETERSON of Minnesota

JULY 25, 1995

Reported from the Committee on Rules with amendments

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on March 8, 1995]

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## A BILL

To establish a Deficit Reduction Trust Fund and provide for the downward adjustment of discretionary spending limits in appropriation bills.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 *This Act may be cited as the “Deficit Reduction Lock-*  
5 *box Act of 1995”.*

6 **SEC. 2. DEFICIT REDUCTION LOCK-BOX ACCOUNT.**

7 *(a) ESTABLISHMENT OF ACCOUNT.—Title III of the*  
8 *Congressional Budget Act of 1974 is amended by adding*  
9 *at the end the following new section:*

10 *“DEFICIT REDUCTION LOCK-BOX ACCOUNT*

11 *“SEC. 314. (a) ESTABLISHMENT OF ACCOUNT.—There*  
12 *is established in the Congressional Budget Office an account*  
13 *to be known as the ‘Deficit Reduction Lock-box Account’.*  
14 *The Account shall be divided into subaccounts correspond-*  
15 *ing to the subcommittees of the Committees on Appropria-*  
16 *tions. Each subaccount shall consist of three entries: the*  
17 *‘House Lock-box Balance’; the ‘Senate Lock-box Balance’;*  
18 *and the ‘Joint House-Senate Lock-box Balance’.*

1       “(b) *CONTENTS OF ACCOUNT.*—Each entry in a sub-  
2 account shall consist only of amounts credited to it under  
3 subsection (c). No entry of a negative amount shall be made.

4       “(c) *CREDIT OF AMOUNTS TO ACCOUNT.*—(1) The Di-  
5 rector of the Congressional Budget Office (hereinafter in this  
6 section referred to as the ‘Director’) shall, upon the engross-  
7 ment of any appropriation bill by the House of Representa-  
8 tives and upon the engrossment of that bill by the Senate,  
9 credit to the applicable subaccount balance of that House  
10 amounts of new budget authority and outlays equal to the  
11 net amounts of reductions in new budget authority and in  
12 outlays resulting from amendments agreed to by that House  
13 to that bill.

14       “(2) The Director shall, upon the engrossment of Sen-  
15 ate amendments to any appropriation bill, credit to the ap-  
16 plicable Joint House-Senate Lock-box Balance the amounts  
17 of new budget authority and outlays equal to—

18               “(A) an amount equal to one-half of the sum of  
19               (i) the amount of new budget authority in the House  
20               Lock-box Balance plus (ii) the amount of new budget  
21               authority in the Senate Lock-box Balance for that  
22               bill; and

23               “(B) an amount equal to one-half of the sum of  
24               (i) the amount of outlays in the House Lock-box Bal-



1           “(5) Upon the engrossment of Senate amend-  
2           ments to any appropriation bill (as defined in section  
3           314(d)) for a fiscal year, the amounts allocated under  
4           paragraph (1) or (2) to the Committee on Appropria-  
5           tions of each House upon the adoption of the most re-  
6           cent concurrent resolution on the budget for that fiscal  
7           year shall be adjusted downward by the amounts  
8           credited to the applicable Joint House-Senate Lock-  
9           box Balance under section 314(c)(2), as calculated by  
10          the Director of the Congressional Budget Office, and  
11          the revised levels of budget authority and outlays shall  
12          be submitted to each House by the chairman of the  
13          Committee on the Budget of that House and shall be  
14          printed in the Congressional Record.”.

15          (b) SUBALLOCATIONS.—Section 602(b)(1) of the Con-  
16          gressional Budget Act of 1974 is amended by adding at the  
17          end the following new sentence: “Whenever an adjustment  
18          is made under subsection (a)(5) to an allocation under that  
19          subsection, the Director of the Congressional Budget Office  
20          shall make downward adjustments in the most recent  
21          suballocations of new budget authority and outlays under  
22          subparagraph (A) to the appropriate subcommittees of that  
23          committee in the total amounts of those adjustments under  
24          section 314(c)(2). The revised suballocations shall be sub-  
25          mitted to each House by the chairman of the Committee

1 *on Appropriations of that House and shall be printed in*  
2 *the Congressional Record.”.*

3 **SEC. 5. PERIODIC REPORTING OF ACCOUNT STATEMENTS.**

4 *Section 308(b)(1) of the Congressional Budget Act of*  
5 *1974 is amended by adding at the end the following new*  
6 *sentence: “Such reports shall also include an up-to-date tab-*  
7 *ulation of the amounts contained in the account and each*  
8 *subaccount established by section 314(a).”.*

9 **SEC. 6. DOWNWARD ADJUSTMENT OF DISCRETIONARY**  
10 **SPENDING LIMITS.**

11 *The discretionary spending limit for new budget au-*  
12 *thority for any fiscal year set forth in section 601(a)(2) of*  
13 *the Congressional Budget Act of 1974, as adjusted in strict*  
14 *conformance with section 251 of the Balanced Budget and*  
15 *Emergency Deficit Control Act of 1985, shall be reduced by*  
16 *the amount of the adjustment to the section 602(a) alloca-*  
17 *tions made under section 602(a)(5) of the Congressional*  
18 *Budget Act of 1974, as calculated by the Director of the*  
19 *Office of Management and Budget. The adjusted discre-*  
20 *tionary spending limit for outlays for that fiscal year, as*  
21 *set forth in such section 601(a)(2), shall be reduced as a*  
22 *result of the reduction of such budget authority, as cal-*  
23 *culated by the Director of the Office of Management and*  
24 *Budget based upon programmatic and other assumptions*  
25 *set forth in the joint explanatory statement of managers ac-*

1 *companying the conference report on that bill. Reductions*  
2 *(if any) shall occur upon the enactment of all regular ap-*  
3 *propriation bills for a fiscal year or a resolution making*  
4 *continuing appropriations through the end of that fiscal*  
5 *year. This adjustment shall be reflected in reports under*  
6 *sections 254(g) and 254(h) of the Balanced Budget and*  
7 *Emergency Deficit Control Act of 1985.*

8 **SEC. 7. EFFECTIVE DATE.**

9 *(a) IN GENERAL.—This Act shall apply to all appro-*  
10 *priation bills making appropriations for fiscal year 1996*  
11 *or any subsequent fiscal year.*

12 *(b) FY96 APPLICATION.—In the case of any appro-*  
13 *priation bill for fiscal year 1996 engrossed by the House*  
14 *of Representatives after the date this bill was engrossed by*  
15 *the House of Representatives and before the date of enact-*  
16 *ment of this bill, the Director of the Congressional Budget*  
17 *Office, the Director of the Office of Management and Budg-*  
18 *et, and the Committees on Appropriations and the Commit-*  
19 *tees on the Budget of the House of Representatives and of*  
20 *the Senate shall, within 10 calendar days after that date*  
21 *of enactment of this Act, carry out the duties required by*  
22 *this Act and amendments made by it that occur after the*  
23 *date this Act was engrossed by the House of Representatives.*

24 *(c) FY96 ALLOCATIONS.—The duties of the Director of*  
25 *the Congressional Budget Office and of the Committees on*

1 *Budget and on Appropriations of the House of Representa-*  
2 *tives pursuant to this Act and the amendments made by*  
3 *it regarding appropriation bills for fiscal year 1996 shall*  
4 *be based upon the revised section 602(a) allocations in effect*  
5 *on the date this Act was engrossed by the House of Rep-*  
6 *resentatives.*

7       (d) *DEFINITION.—As used in this section, the term*  
8 *“appropriation bill” means any general or special appro-*  
9 *priation bill, and any bill or joint resolution making sup-*  
10 *plemental, deficiency, or continuing appropriations*  
11 *through the end of a fiscal year.*

Amend the title so as to read: “A bill to establish procedures to provide for a deficit reduction lock-box and related downward adjustment of discretionary spending limits.”.