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H. R. 5243

IN THE SENATE OF THE UNITED STATES

OCTOBER 7 (legislative day, SEPTEMBER 12), 1994

Received

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Read twice and referred to the Committee on Environment and Public Works

AN ACT

To amend the Public Works and Economic Development Act of 1965 to reauthorize economic development programs, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Economic Development Reauthorization Act of 1994”.

6 (b) TABLE OF CONTENTS.—The table of contents for
7 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Direct and supplementary grants.
- Sec. 3. Grants for public works facilities.
- Sec. 4. Repeal of financial assistance for sewer facilities.
- Sec. 5. Relationship of overall economic development plan to public works and development facility loans.
- Sec. 6. Elimination of overall economic development program.

- Sec. 7. Redevelopment area loan program.
- Sec. 8. Technical assistance, research, and information.
- Sec. 9. Business outreach center demonstration project.
- Sec. 10. Office of Strategic Economic Development Planning and Policy.
- Sec. 11. Office of Economic Development Information.
- Sec. 12. Authorization of appropriations for technical assistance, research, and information.
- Sec. 13. Redevelopment areas.
- Sec. 14. Annual review.
- Sec. 15. Economic development districts.
- Sec. 16. Equity between rural and urban areas.
- Sec. 17. Applications for assistance.
- Sec. 18. Performance evaluations of grant recipients.
- Sec. 19. Transfer of funds.
- Sec. 20. Extension of benefits.
- Sec. 21. Supervision of Regional Counsels.
- Sec. 22. Purpose.
- Sec. 23. Definition of eligible recipient.
- Sec. 24. Base closings and realignments.
- Sec. 25. Outreach to communities adversely affected by closures and realignments of military installations.
- Sec. 26. Treatment of revolving loan funds.
- Sec. 27. Sale of financial instruments in revolving loan funds.
- Sec. 28. Competitive communities pilot program.
- Sec. 29. Special economic development and adjustment assistance.
- Sec. 30. Compliance with Buy American Act.
- Sec. 31. Regulatory relief.

1 **SEC. 2. DIRECT AND SUPPLEMENTARY GRANTS.**

2 (a) GRANTS.—Section 101(a) of the Public Works
 3 and Economic Development Act of 1965 (42 U.S.C.
 4 3131(a)) is amended—

5 (1) in the matter preceding paragraph (1), by
 6 striking “representing any redevelopment area or
 7 part thereof” and inserting “acting in cooperation
 8 with an official of a local government”; and

9 (2) in paragraph (1)—

10 (A) in the matter preceding subparagraph
 11 (A), by striking “acquisition, construction” and
 12 inserting “acquisition, design, engineering, con-
 13 struction”;

1 (B) by striking subparagraph (C) and in-
2 serting the following new subparagraph:

3 “(C) the area for which the project is to be
4 undertaken has an approved overall economic
5 development plan as provided in section 402
6 and such project is consistent with such plan;
7 and”; and

8 (C) in subparagraph (D)—

9 (i) by striking “so designated under
10 section 401(a)(6),” and inserting “de-
11 scribed in section 401(a)(7),”; and

12 (ii) by striking “area.” and inserting
13 “area; and”.

14 (b) CONSIDERATIONS FOR SUPPLEMENTARY
15 GRANTS.—Section 101(c) of such Act is amended—

16 (1) in the second and third sentences, by strik-
17 ing “designated as such under section 401(a)(6) of
18 this Act.” and inserting “described in section
19 401(a)(7).”; and

20 (2) in the last sentence—

21 (A) by striking “the area, the” and insert-
22 ing “the area and the”; and

23 (B) by striking “, and the amount of such”
24 and all that follows and inserting a period.

1 **SEC. 3. GRANTS FOR PUBLIC WORKS FACILITIES.**

2 Section 105 of the Public Works and Economic De-
3 velopment Act of 1965 (42 U.S.C. 3135) is amended to
4 read as follows:

5 **“SEC. 105. AUTHORIZATION OF APPROPRIATIONS.**

6 “There are authorized to be appropriated to carry out
7 this title \$195,000,000 for each of fiscal years 1995
8 through 1997. Such sums shall remain available until ex-
9 pended. Not less than 15 percent and not more than 35
10 percent of the amounts appropriated for any of fiscal years
11 1995 through 1997 under this section shall be expended
12 in redevelopment areas described in section 401(a)(7).”.

13 **SEC. 4. REPEAL OF FINANCIAL ASSISTANCE FOR SEWER**
14 **FACILITIES.**

15 (a) IN GENERAL.—Title I of the Public Works and
16 Economic Development Act of 1965 (42 U.S.C. 3131–
17 3137) is amended—

18 (1) by repealing section 106;

19 (2) by redesignating section 107 as section 104;

20 and

21 (3) by moving such section 104 to appear after
22 section 103.

23 (b) CONFORMING AMENDMENT.—Section 211(b)(3)
24 of the Appalachian Regional Development Act of 1965 (40
25 U.S.C. App. 211(b)(3)) is amended in the last sentence
26 by striking “Notwithstanding” and all that follows

1 through “education-related” and inserting “An education-
2 related”.

3 **SEC. 5. RELATIONSHIP OF OVERALL ECONOMIC DEVELOP-**
4 **MENT PLAN TO PUBLIC WORKS AND DEVEL-**
5 **OPMENT FACILITY LOANS.**

6 Section 201(a) of the Public Works and Economic
7 Development Act of 1965 (42 U.S.C. 3141(a)) is amend-
8 ed—

9 (1) in the matter preceding paragraph (1), by
10 striking “representing any redevelopment area there-
11 of” and inserting “acting in cooperation with an of-
12 ficial of a local government”; and

13 (2) by striking paragraph (5) and inserting the
14 following new paragraph:

15 “(5) such area has an approved overall eco-
16 nomic development plan as provided in section 402
17 and the project for which financial assistance is
18 sought is consistent with such plan.”.

19 **SEC. 6. ELIMINATION OF OVERALL ECONOMIC DEVELOP-**
20 **MENT PROGRAM.**

21 Section 202(b) of the Public Works and Economic
22 Development Act of 1965 (42 U.S.C. 3142(b)) is amend-
23 ed—

24 (1) in paragraph (1), by striking “Such finan-
25 cial assistance shall not be extended” and inserting

1 “The applicant for such financial assistance shall in-
2 clude, in the application of the applicant for such as-
3 sistance, an assurance that the assistance will not be
4 used”; and

5 (2) in paragraph (10), by striking “there shall
6 be submitted to and approval of the Secretary an
7 overall program for the economic development of the
8 area and” and inserting “the applicant shall submit
9 to the Secretary under section 402, and obtain ap-
10 proval of, an overall economic development plan and
11 there is”.

12 **SEC. 7. REDEVELOPMENT AREA LOAN PROGRAM.**

13 (a) IN GENERAL.—Section 204(a) of the Public
14 Works and Economic Development Act of 1965 (42
15 U.S.C. 3144(a)) is amended by striking the last two sen-
16 tences.

17 (b) CONFORMING AMENDMENTS.—

18 (1) Section 2 of the Act entitled “An Act to
19 amend the Public Works and Economic Development
20 Act of 1965 to extend the authorizations for title I
21 through IV through fiscal year 1971”, approved
22 July 6, 1970 (42 U.S.C. 3162 note) is repealed.

23 (2) Section 6 of the Act entitled “An Act to
24 amend the Public Works and Economic Development
25 Act of 1965 to extend the authorizations for a one-

1 year period”, approved June 18, 1973 (42 U.S.C.
2 3162 note) is amended—

3 (A) in subsection (a), by striking “(a)”;

4 and

5 (B) by striking subsection (b).

6 **SEC. 8. TECHNICAL ASSISTANCE, RESEARCH, AND INFOR-**
7 **MATION.**

8 Section 301(a)(1) of the Public Works and Economic
9 Development Act of 1965 (42 U.S.C. 3151(a)(1)) is
10 amended by striking “areas which he has designated as
11 redevelopment areas under this Act,” and inserting “rede-
12 velopment areas,”.

13 **SEC. 9. BUSINESS OUTREACH CENTER DEMONSTRATION**
14 **PROJECT.**

15 Section 303 of the Public Works and Economic De-
16 velopment Act of 1965 (42 U.S.C. 3152) is amended to
17 read as follows:

18 **“SEC. 303. BUSINESS OUTREACH CENTER DEMONSTRATION**
19 **PROJECT.**

20 “(a) DEFINITION.—As used in this section, the term
21 ‘isolated small business’ means a small business that is
22 unable to effectively access small business services pro-
23 vided by a Federal, State, or local government due to lin-
24 guistic, cultural, or geographic barriers, as determined by
25 the Secretary.

1 “(b) DEMONSTRATION PROJECT.—Using funds made
2 available under this title, the Secretary shall conduct a
3 demonstration project in each of fiscal years 1995 through
4 1997 for the purpose of demonstrating methods of assist-
5 ing isolated small businesses to access small business serv-
6 ices provided by Federal, State, and local governments.

7 “(c) ESTABLISHMENT OF CENTERS.—In conducting
8 the demonstration project under this section, the Sec-
9 retary shall establish 3 business outreach centers. At least
10 1 of the centers shall be located in a rural area.

11 “(d) DUTIES OF CENTERS.—Each business outreach
12 center established under this section shall—

13 “(1) provide a one-stop clearinghouse to assist
14 isolated small businesses in accessing small business
15 services provided by Federal, State, and local gov-
16 ernments; and

17 “(2) improve efficiency in the delivery of such
18 services.

19 “(e) SERVICES TO BE PROVIDED.—Each business
20 outreach center established under this section shall pro-
21 vide each of the following services:

22 “(1) Outreach to isolated small businesses.

23 “(2) Assessment of the need of isolated small
24 businesses for assistance services.

1 “(3) Referral of isolated small businesses to
2 small business assistance agencies.

3 “(4) Preparation of materials required by iso-
4 lated small businesses for participation in small
5 business assistance programs.

6 “(5) Case management to ensure follow-up and
7 quality control of business services.

8 “(6) Coordination of networking among isolated
9 small businesses.

10 “(7) Quality control of small business assist-
11 ance services.”.

12 **SEC. 10. OFFICE OF STRATEGIC ECONOMIC DEVELOPMENT**
13 **PLANNING AND POLICY.**

14 Title III of the Public Works and Economic Develop-
15 ment Act of 1965 (42 U.S.C. 3151–3153) is amended by
16 adding at the end the following new section:

17 **“SEC. 305. OFFICE OF STRATEGIC ECONOMIC DEVELOP-**
18 **MENT PLANNING AND POLICY.**

19 “(a) ESTABLISHMENT.—The Secretary shall estab-
20 lish in the Economic Development Administration an Of-
21 fice of Strategic Economic Development Planning and Pol-
22 icy (referred to in this section as the ‘Office’).

23 “(b) DIRECTOR.—The Office shall be headed by a Di-
24 rector, who shall be appointed by the Secretary and who

1 shall report to the Assistant Secretary for Economic De-
2 velopment.

3 “(c) DUTIES.—The duties of the Director are as fol-
4 lows:

5 “(1) RESEARCH, EVALUATION, AND DEM-
6 ONSTRATION PROJECTS.—The Director shall support
7 research, evaluation, and demonstration projects to
8 study and assess best practices in economic develop-
9 ment and to examine trends and changes in eco-
10 nomic conditions that affect regional development.
11 The Director shall conduct a study of innovative eco-
12 nomic development financing tools, including loan
13 guarantees, rural development investment zones, and
14 other measures, that may be employed to further
15 economic development of States, regions, and local-
16 ities.

17 “(2) POLICY DEVELOPMENT.—The Director
18 shall develop and submit to the Secretary rec-
19 ommendations on both short- and long-term policies
20 regarding economic development issues and pro-
21 grams, to help foster the diffusion of innovative, best
22 practices in economic development throughout the
23 Department of Commerce.

24 “(3) INFORMATION AND COORDINATION.—The
25 Director shall establish procedures to ensure that

1 the Economic Development Administration assumes
2 a central role in developing and promoting means of
3 greater coordination among States, regions, and
4 local communities in the design and implementation
5 of Federal economic development programs, and to
6 foster coordination among Federal economic develop-
7 ment programs, to reduce duplication and frag-
8 mentation of Federal economic development efforts.

9 “(d) FEDERAL COORDINATING COUNCIL FOR ECO-
10 NOMIC DEVELOPMENT.—

11 “(1) IN GENERAL.—There is established a Fed-
12 eral Coordinating Council for Economic Develop-
13 ment (referred to in this subsection as the ‘Coun-
14 cil’).

15 “(2) COMPOSITION OF THE COUNCIL.—

16 “(A) IN GENERAL.—The Council shall be
17 composed of representatives from Federal agen-
18 cies, appointed by the heads of the agencies, in-
19 volved in matters that affect regional economic
20 development. The Secretary shall determine the
21 Federal agencies that are involved in matters
22 that affect regional economic development.

23 “(B) VACANCIES.—Any vacancy in the
24 Council shall not affect the powers of the Coun-

1 cil, but shall be filled in the same manner as
2 the original appointment.

3 “(3) DUTIES.—The Council shall assist the
4 Secretary in providing a unifying framework for eco-
5 nomic development efforts and shall develop a gov-
6 ernmentwide strategic plan for economic develop-
7 ment. The Council shall work to improve coordina-
8 tion of Federal economic development efforts to
9 eliminate duplication and to direct Federal resources
10 to improve economic conditions.

11 “(4) TRAVEL EXPENSES.—The members of the
12 Council shall not receive compensation for service on
13 the Council but shall be allowed travel expenses, in-
14 cluding per diem in lieu of subsistence, at rates au-
15 thorized for employees of agencies under subchapter
16 I of chapter 57 of title 5, United States Code, while
17 away from the homes or regular places of business
18 of the members in the performance of services for
19 the Council.

20 “(5) FACILITIES, SUPPLIES, AND PERSON-
21 NEL.—

22 “(A) IN GENERAL.—Upon the request of
23 the Council, the Secretary shall provide to the
24 Council any facilities, supplies, and personnel
25 necessary for the Council to carry out the re-

1 responsibilities of the Council under this sub-
2 section.

3 “(B) DETAILS.—In the case of a detail of
4 a Federal Government employee under para-
5 graph (1), the employee may be detailed to the
6 Council without reimbursement. The detail shall
7 be without interruption or loss of civil service
8 status or privilege.

9 “(6) HEARINGS.—The Council may hold such
10 hearings, sit and act at such times and places, take
11 such testimony, and receive such evidence as the
12 Council considers advisable to carry out this sub-
13 section.

14 “(7) INFORMATION FROM FEDERAL AGEN-
15 CIES.—The Council may secure directly from any
16 Federal department or agency such information as
17 the Council considers necessary to carry out this
18 subsection. Upon request of the Council, the head of
19 such department or agency shall furnish such infor-
20 mation to the Council.

21 “(8) POSTAL SERVICES.—The Council may use
22 the United States mails in the same manner and
23 under the same conditions as other departments and
24 agencies of the Federal Government.

1 “(9) TERMINATION.—The Council shall termi-
2 nate 1 year after the date of the establishment of
3 the Council.”.

4 **SEC. 11. OFFICE OF ECONOMIC DEVELOPMENT INFORMA-**
5 **TION.**

6 Title III of the Public Works and Economic Develop-
7 ment Act of 1965 (42 U.S.C. 3151–3153) (as amended
8 by section 10) is further amended by adding at the end
9 the following new section:

10 **“SEC. 306. OFFICE OF ECONOMIC DEVELOPMENT INFORMA-**
11 **TION.**

12 “(a) ESTABLISHMENT.—The Secretary shall estab-
13 lish an Office of Economic Development Information (re-
14 ferred to in this section as the ‘Office’) within the Office
15 of Strategic Economic Development Planning and Policy.

16 “(b) RESPONSIBILITIES.—The Office shall—

17 “(1) serve as a central information clearing-
18 house on matters relating to economic development,
19 economic adjustment, disaster recovery, industrial
20 retention, and defense reinvestment programs and
21 activities of the Federal and State governments, in-
22 cluding political subdivisions of the States; and

23 “(2) help potential and actual applicants for
24 economic development, economic adjustment, disas-
25 ter recovery, industrial retention, and defense rein-

1 vestment assistance under Federal, State, and local
2 laws in locating and applying for such assistance, in-
3 cluding financial and technical assistance.

4 “(c) INFORMATION DATA BASES.—

5 “(1) USES.—The Office shall develop informa-
6 tion data bases for use by Federal departments and
7 agencies, State and local governmental agencies,
8 public and private entities, and individuals to assist
9 such agencies, entities, and individuals in the proc-
10 ess of identifying and applying for assistance and re-
11 sources under economic development, economic
12 adjustment, disaster recovery, industrial retention,
13 and defense reinvestment programs and activities of
14 the Federal, State, and local governments.

15 “(2) SPECIFIC KINDS OF INFORMATION RE-
16 QUIRED TO BE INCLUDED.—The data bases shall in-
17 clude each of the following kinds of information:

18 “(A) A comprehensive compilation of all
19 relevant information concerning available eco-
20 nomic development, economic adjustment, disas-
21 ter recovery, industrial retention, and defense
22 reinvestment programs of the Federal Govern-
23 ment, including key contact personnel, descrip-
24 tions of the application process, eligibility re-
25 quirements and criteria, selection and followup

1 procedures, and other such relevant informa-
2 tion.

3 “(B) A compilation of major State and
4 local governmental economic development, eco-
5 nomic adjustment, disaster recovery, industrial
6 retention, and defense reinvestment assistance
7 programs, including lists of appropriate offices,
8 officers, and contact personnel connected with,
9 or involved in, such programs.

10 “(C) A compilation of relevant and avail-
11 able economic data and trends, including infor-
12 mation about the national, regional, and local
13 impacts of trade agreements, defense spending
14 and downsizing, technological change, and other
15 sources of substantial economic dislocation.

16 “(D) A compilation of case studies and
17 best practices in economic development, adjust-
18 ment, and reinvestment.

19 “(E) A compilation of technology utiliza-
20 tion programs, assistance, and resources.

21 “(F) A compilation of published works
22 (books, reports, articles, videos, and tapes), and
23 selected texts of such works, related to all fac-
24 ets of economic development, economic adjust-
25 ment, and defense reinvestment.

1 “(G) A compilation of information on case
2 studies on early warning and intervention ef-
3 forts.

4 “(3) POINTS OF PUBLIC ACCESS.—

5 “(A) IN GENERAL.—The Office shall es-
6 tablish several means to ensure easy access by
7 the public and others to such data bases, and
8 to ensure that the data bases be as accessible,
9 user-friendly, culturally neutral, and affordable
10 as possible.

11 “(B) MEANS OF ACCESS.—Access to the
12 data services of the Office shall include each of
13 the following means:

14 “(i) A toll-free nationwide telephone
15 number to provide direct phone access to
16 the public.

17 “(ii) On-line electronic access through
18 existing computer network services and
19 publicly available computer data base ac-
20 cess facilities, such as at repository librar-
21 ies and by direct call-in via modem.

22 “(iii) Printed manuals and orientation
23 materials.

24 “(iv) Periodic orientation workshops
25 available to the public.

1 “(v) On-call information specialists to
2 address special problems requiring person-
3 to-person assistance.

4 “(d) INTERAGENCY COORDINATION.—The Secretary
5 shall enter into such agreements and understandings as
6 may be necessary with other Federal departments and
7 agencies to coordinate the accomplishment of the objec-
8 tives of this section.”.

9 **SEC. 12. AUTHORIZATION OF APPROPRIATIONS FOR TECH-**
10 **NICAL ASSISTANCE, RESEARCH, AND INFOR-**
11 **MATION.**

12 Title III of the Public Works and Economic Develop-
13 ment Act of 1965 (42 U.S.C. 3151–3153) (as amended
14 by section 11) is further amended by adding at the end
15 the following new section:

16 **“SEC. 307. AUTHORIZATION OF APPROPRIATIONS.**

17 “There are authorized to be appropriated to carry out
18 this title \$50,000,000 for each of fiscal years 1995
19 through 1997. Such sums shall remain available until ex-
20 pended.”.

21 **SEC. 13. REDEVELOPMENT AREAS.**

22 Section 401 of the Public Works and Economic De-
23 velopment Act of 1965 (42 U.S.C. 3161) is amended to
24 read as follows:

1 **“SEC. 401. AREA ELIGIBILITY.**

2 “(a) CERTIFICATION.—An applicant seeking assist-
3 ance under title I or II to undertake a project for an area
4 shall certify, as part of an application for such assistance,
5 that the area on the date of submission of such application
6 meets 1 or more of the following criteria:

7 “(1) The per capita income of the area is
8 80 percent or less of the per capita income of the
9 United States.

10 “(2) The average rate of unemployment in the
11 area (seasonally adjusted), as determined by the
12 Secretary of Labor for the most recent 24-month pe-
13 riod for which statistics are available, minus the na-
14 tional average rate of unemployment (seasonally ad-
15 justed), as so determined, is equal to or exceeds 1
16 percent.

17 “(3) The average rate of unemployment in the
18 area (seasonally adjusted), as determined by the
19 Secretary of Labor for the most recent 12-month pe-
20 riod for which statistics are available, minus the na-
21 tional average rate of unemployment (seasonally ad-
22 justed), as so determined, is equal to or exceeds 2
23 percent.

24 “(4) The area has experienced or is about to
25 experience a sudden economic dislocation resulting
26 in job loss that is significant both in terms of the

1 number of jobs eliminated and the effect on the rate
2 of unemployment in the area (if information on such
3 rate is available), as such rate is determined by the
4 Secretary of Labor.

5 “(5) The population growth rate of the United
6 States, as determined by the Secretary of Commerce
7 for an appropriate period, minus the population
8 growth rate of the area, as so determined, is equal
9 to or exceeds 3 percent.

10 “(6) The area has experienced a decline in total
11 employment that is equal to or exceeds 2 percent
12 over the most recent 5-year period for which statis-
13 tics are available, as such employment is determined
14 by the Secretary of Labor, acting through the Com-
15 missioner of Labor Statistics.

16 “(7) The area is a community or neighborhood
17 (defined without regard to political or other subdivi-
18 sions or boundaries) that the Secretary determines
19 has 1 or more of the following conditions:

20 “(A) A large concentration of low-income
21 persons.

22 “(B) A rural or urban area having sub-
23 stantial outmigration or substantial economic
24 deterioration and unemployment.

25 “(C) Substantial unemployment.

1 “(b) DOCUMENTATION.—

2 “(1) DATA AND STATISTICS.—A certification
3 made under subsection (a) shall be supported by
4 Federal data, if available, and in other cases by data
5 available through the appropriate State government.
6 The applicant shall use the most recent statistics
7 available to support the certification.

8 “(2) ACCEPTANCE OF DATA.—The Secretary
9 shall accept the data unless the Secretary deter-
10 mines that the data are inaccurate.

11 “(c) SPECIAL RULE.—With respect to a redevelop-
12 ment area described in subsection (a)(7)—

13 “(1) the project to be carried out in the area
14 shall not be subject to section 101(a)(1)(A);

15 “(2) the area shall not be subject to section
16 101(a)(1)(C); and

17 “(3) the area shall not be considered to be a re-
18 development area for purposes of section
19 403(a)(1)(B).

20 “(d) PRIOR DESIGNATION.—Any designation of a re-
21 development area for the purposes of this Act that was
22 made before the date of enactment of the Economic Devel-
23 opment Reauthorization Act of 1994 shall not be effective
24 after such date.

1 “(e) DEFINITION.—As used in this Act, the term ‘re-
2 development area’ means an area that is the subject of
3 a certification that is—

4 “(1) described in subsection (a); and

5 “(2) submitted by an applicant as part of an
6 application for assistance—

7 “(A) that is described in subsection (a);

8 and

9 “(B) for which the applicant obtains the
10 approval of the Secretary.”.

11 **SEC. 14. ANNUAL REVIEW.**

12 (a) IN GENERAL.—Section 402 of the Public Works
13 and Economic Development Act of 1965 (42 U.S.C. 3162)
14 is amended to read as follows:

15 **“SEC. 402. OVERALL ECONOMIC DEVELOPMENT PLAN AND**
16 **INVESTMENT STRATEGY.**

17 “(a) OVERALL ECONOMIC DEVELOPMENT PLAN AND
18 INVESTMENT STRATEGY.—The Secretary may provide as-
19 sistance under title I or II to an applicant for a project
20 to be undertaken in an area only if the applicant has pre-
21 pared and submitted to the Secretary, and obtained ap-
22 proval of, an overall economic development plan or an in-
23 vestment strategy. Such an overall economic development
24 plan or investment strategy shall—

1 “(1) identify the economic development prob-
2 lems to be addressed using such assistance;

3 “(2) identify past, present, and projected fur-
4 ther economic development investments in such area
5 and public and private participants and sources of
6 funding for such investments; and

7 “(3) set forth a strategy for addressing the eco-
8 nomic development problems identified pursuant to
9 paragraph (1) and describe how the strategy will
10 solve such problems.

11 “(b) APPLICATION REQUIREMENTS.—In submitting
12 an application for assistance under title I or II, an appli-
13 cant shall describe how the proposed project implements
14 the plan or strategy, provide estimates of costs and time-
15 tables for completion for the project, and provide a sum-
16 mary of public and private resources expected to be avail-
17 able for the project.

18 “(c) EXISTING PLANS AND INVESTMENT STRATE-
19 GIES.—To the maximum extent practicable, the Secretary
20 shall approve under subsection (a) overall economic devel-
21 opment plans, and overall economic development pro-
22 grams, that were approved by the Secretary under this
23 Act before the date of enactment of the Economic Devel-
24 opment Reauthorization Act of 1994 and that substan-
25 tially meet the requirements of this section.

1 “(d) DEFINITION.—As used in this Act, the term
2 ‘economic development plan’ includes—

3 “(1) a plan or program described in subsection
4 (c) and submitted for approval under subsection (a);
5 and

6 “(2) an investment strategy submitted for ap-
7 proval under subsection (a) in lieu of such a plan.”.

8 (b) CONFORMING AMENDMENTS.—

9 (1) TRADE ACT OF 1974.—Section 273(c)(2) of
10 the Trade Act of 1974 (19 U.S.C. 2373(c)(2)) is
11 amended—

12 (A) by striking “overall economic develop-
13 ment program” and inserting “overall economic
14 development plan or investment strategy”; and

15 (B) by striking “section 202(b)(10)” and
16 inserting “section 402”.

17 (2) COMMUNITY ECONOMIC DEVELOPMENT ACT
18 OF 1981.—Section 626(b)(1) of the Community Eco-
19 nomic Development Act of 1981 (42 U.S.C.
20 9815(b)(1)) is amended—

21 (A) by striking “Publc” and inserting
22 “Public”;

23 (B) by striking “overall economic develop-
24 ment program” and inserting “overall economic
25 development plan or investment strategy”; and

1 (C) by striking “section 202(b)(10)” and
2 inserting “section 402”.

3 **SEC. 15. ECONOMIC DEVELOPMENT DISTRICTS.**

4 (a) RELATIONSHIP TO OVERALL ECONOMIC DEVEL-
5 OPMENT PLANS.—Section 403 of the Public Works and
6 Economic Development Act of 1965 (42 U.S.C. 3171) is
7 amended—

8 (1) in subsections (a)(1)(C), (a)(1)(D),
9 (a)(2)(A), (a)(3)(A), (a)(4)(B), (e), and (i) by strik-
10 ing “overall economic development program” and in-
11 serting “overall economic development plan”;

12 (2) in subsection (a)(1)(D), by striking “pro-
13 gram” the second place the term appears and insert-
14 ing “plan”; and

15 (3) in subsections (b) and (b)(2)(B), by striking
16 “overall economic development programs” and in-
17 serting “overall economic development plans”.

18 (b) RELATIONSHIP TO REDEVELOPMENT AREA.—
19 Section 403(a)(4) of such Act is amended by striking
20 “(designated under section 401)”.

21 (c) ECONOMIC DEVELOPMENT DISTRICT DE-
22 FINED.—Section 403(d) of such Act is amended by adding
23 at the end the following new sentence: “Such term in-
24 cludes any economic development district designated by
25 the Secretary under this section before the date of enact-

1 ment of the Economic Development Reauthorization Act
2 of 1994, unless the Secretary terminates the designa-
3 tion.”.

4 (d) FUNDING.—Section 403 of such Act is amend-
5 ed—

6 (1) by striking subsection (g) and inserting the
7 following new subsection:

8 “(g) Amounts authorized to be appropriated under
9 other sections of this Act shall be available for purposes
10 of carrying out paragraphs (3) and (4) of subsection (a).”;

11 (2) by striking subsection (h); and

12 (3) by redesignating subsections (i) and (j) as
13 subsections (h) and (i), respectively.

14 **SEC. 16. EQUITY BETWEEN RURAL AND URBAN AREAS.**

15 Title IV of the Public Works and Economic Develop-
16 ment Act of 1965 (42 U.S.C. 3161 et seq.) is amended
17 by adding at the end the following new part:

18 **“PART E—EQUITY BETWEEN RURAL AND URBAN**

19 **AREAS**

20 **“SEC. 406. ALLOCATIONS BASED ON THE LEVEL OF ECO-**
21 **NOMIC DISTRESS OF AN AREA.**

22 “Not later than 6 months after the date of enactment
23 of the Economic Development Reauthorization Act of
24 1994, the Secretary shall issue and implement regulations
25 containing criteria and procedures to prioritize allocations

1 of Federal assistance made under this Act, so that, not-
2 withstanding any other provision of this Act, the level of
3 economic distress of an area, not a preference for a geo-
4 graphic area or a specific type of economic distress, is the
5 primary factor considered by the Secretary in determining
6 whether the area receives an allocation of Federal assist-
7 ance under this Act.”.

8 **SEC. 17. APPLICATIONS FOR ASSISTANCE.**

9 (a) EXPEDITED PROCESSING.—Title VI of the Public
10 Works and Economic Development Act of 1965 (42
11 U.S.C. 3201–3204) is amended by adding at the end the
12 following new section:

13 **“SEC. 605. EXPEDITED PROCESSING OF APPLICATIONS.**

14 “(a) GUIDELINES.—Not later than 60 days after the
15 date of enactment of this section, the Assistant Secretary
16 for Economic Development shall—

17 “(1) develop and publish in the Federal Reg-
18 ister guidelines that establish procedures to expedite
19 the processing of applications for assistance under
20 this Act; and

21 “(2) transmit to the Committee on Public
22 Works and Transportation of the House of Rep-
23 resentatives and the Committee on Environment and
24 Public Works of the Senate a report containing such
25 guidelines.

1 “(b) CONTENTS.—Guidelines to be developed and
2 published under subsection (a) shall, at a minimum, pro-
3 vide for—

4 “(1) increased reliance on self-certification by
5 applicants for such assistance to establish compli-
6 ance with other Federal laws;

7 “(2) greater use of uniform application forms
8 and procedures;

9 “(3) delegation of decisionmaking authority to
10 regional offices of the Economic Development Ad-
11 ministration; and

12 “(4) reduction in the time and number of re-
13 views conducted by offices of the Department of
14 Commerce other than the Economic Development
15 Administration.”.

16 (b) UNIFORM APPLICATION FORM.—Title VI of such
17 Act (as amended by subsection (a)) is further amended
18 by adding at the end the following new section:

19 **“SEC. 606. UNIFORM APPLICATION FORM.**

20 “(a) DEVELOPMENT.—The Secretary shall, in co-
21 operation with the heads of appropriate Federal depart-
22 ments and agencies, develop a general, simplified applica-
23 tion form for grant assistance under this Act that may
24 be used by all Federal departments and agencies that pro-
25 vide grant assistance.

1 “(b) REPORT.—Not later than 180 days after the
2 date of enactment of this section, the Secretary shall
3 transmit to Congress a report on use of the form devel-
4 oped pursuant to subsection (a) by Federal departments
5 and agencies.”.

6 **SEC. 18. PERFORMANCE EVALUATIONS OF GRANT RECIPI-**
7 **ENTS.**

8 Title VI of the Public Works and Economic Develop-
9 ment Act of 1965 (42 U.S.C. 3201–3204) (as amended
10 by subsections (a) and (b) of section 17) is further amend-
11 ed by adding at the end the following new section:

12 **“SEC. 607. PERFORMANCE EVALUATIONS OF GRANT RE-**
13 **CIPIENTS.**

14 “(a) IN GENERAL.—At least once every 2 years, the
15 Secretary shall conduct an evaluation of each university
16 center receiving assistance under title III (referred to in
17 this section as a ‘university center’) and economic develop-
18 ment district receiving grant assistance under this Act to
19 assess the performance and contribution toward job cre-
20 ation of the recipient.

21 “(b) CRITERIA.—

22 “(1) ESTABLISHMENT.—The Secretary shall es-
23 tablish criteria for use in conducting evaluations
24 under subsection (a).

1 “(2) CRITERIA FOR UNIVERSITY CENTERS.—
2 The criteria for evaluation of a university center
3 shall, at a minimum, provide for an assessment of
4 the contribution of the center to providing technical
5 assistance, conducting applied research, and dissemi-
6 nating results of the activities of the center.

7 “(3) CRITERIA FOR ECONOMIC DEVELOPMENT
8 DISTRICTS.—The criteria for evaluation of an eco-
9 nomic development district shall, at a minimum, pro-
10 vide for an assessment of management standards, fi-
11 nancial accountability, and program performance.

12 “(c) PEER REVIEW.—In conducting an evaluation of
13 a university center under subsection (a), the Secretary
14 shall provide for the participation in the evaluation of at
15 least 1 other university center on a cost-reimbursement
16 basis.”.

17 **SEC. 19. TRANSFER OF FUNDS.**

18 Section 708 of the Public Works and Economic De-
19 velopment Act of 1965 (42 U.S.C. 3218) is amended by
20 adding at the end the following new subsection:

21 “(d) Notwithstanding any other provision of law, the
22 Secretary may accept such transfers of funds from other
23 departments and agencies of the Federal Government as
24 the Secretary determines to be appropriate and use such
25 funds to carry out objectives of this Act, if the Secretary

1 uses the funds to carry out objectives for which (and in
2 accordance with the terms under which) the funds are spe-
3 cifically authorized and appropriated. Not more than 5
4 percent of such funds may be transferred to the account
5 relating to salaries and expenses of the Economic Develop-
6 ment Administration.”.

7 **SEC. 20. EXTENSION OF BENEFITS.**

8 Section 715 of the Public Works and Economic De-
9 velopment Act of 1965 (42 U.S.C. 3225) is amended by
10 striking “such areas as may be designated as ‘redevelop-
11 ment areas’ or ‘economic development centers’ under the
12 authority of section 401 or 403 of this Act:” and inserting
13 “redevelopment areas and such areas as may be des-
14 ignated as ‘economic development centers’ under section
15 403:”.

16 **SEC. 21. SUPERVISION OF REGIONAL COUNSELS.**

17 Title VII of the Public Works and Economic Develop-
18 ment Act of 1965 (42 U.S.C. 3211–3226) is amended by
19 adding at the end the following new section:

20 **“SEC. 717. SUPERVISION OF REGIONAL COUNSELS.**

21 “The Secretary shall take such actions as may be
22 necessary to ensure that individuals serving as Regional
23 Counsels of the Economic Development Administration re-
24 port directly to their respective Regional Directors, except
25 that the General Counsel shall have authority to make de-

1 terminations relating to the technical legal ability of the
2 individuals.”.

3 **SEC. 22. PURPOSE.**

4 The first sentence of section 901 of the Public Works
5 and Economic Development Act of 1965 (42 U.S.C. 3241)
6 is amended by striking “It is the purpose of this title”
7 and inserting “The purposes of title I and of this title
8 are”.

9 **SEC. 23. DEFINITION OF ELIGIBLE RECIPIENT.**

10 Section 902 of the Public Works and Economic De-
11 velopment Act of 1965 (42 U.S.C. 3242) is amended to
12 read as follows:

13 **“SEC. 902. DEFINITION.**

14 “As used in this title, the term ‘eligible recipient’
15 means a redevelopment area, an economic development
16 district, an Indian tribe, a State, a city or other political
17 subdivision of a State, a consortium of such political sub-
18 divisions, a public or private nonprofit organization, or a
19 public or private nonprofit association.”.

20 **SEC. 24. BASE CLOSINGS AND REALIGNMENTS.**

21 Section 903 of the Public Works and Economic De-
22 velopment Act of 1965 (42 U.S.C. 3243) is amended—

23 (1) in the matter following subparagraph (B) of
24 subsection (a)(1), by striking “unemployment com-
25 pensation (in accordance with subsection (d) of this

1 section), rent supplements, mortgage payment as-
2 sistance, research,” and inserting “administrative
3 expenses, industrial retention,”; and

4 (2) by adding at the end the following new sub-
5 section:

6 “(e)(1) In any case in which the Secretary determines
7 that a need exists for assistance under subsection (a) due
8 to the closure or realignment of a military installation, or
9 for an industrial, a community, or a workforce adjustment
10 due to a reduction in amounts made available under or
11 termination of a defense contract, the Secretary may make
12 such assistance available to an eligible recipient for a
13 project to be carried out on the military installation, for
14 a project to be carried out in a community adversely af-
15 fected by the closure or realignment, or for defense conver-
16 sion activities.

17 “(2) Notwithstanding any other provision of law, the
18 Secretary may provide to an eligible recipient any assist-
19 ance available under this title for a project to be carried
20 out on a military installation that is closed or scheduled
21 for closure or realignment, or for defense conversion ac-
22 tivities, without requiring that the eligible recipient have
23 title to the property on which the installation is located
24 or the activities will be carried out, or a leasehold interest
25 in the property, for any specified term.”.

1 **SEC. 25. OUTREACH TO COMMUNITIES ADVERSELY AF-**
2 **FECTED BY CLOSURES AND REALIGNMENTS**
3 **OF MILITARY INSTALLATIONS.**

4 Title IX of the Public Works and Economic Develop-
5 ment Act of 1965 (42 U.S.C. 3241–3245) is amended—

6 (1) by redesignating section 905 as section 909;

7 and

8 (2) by inserting after section 904 the following

9 new section:

10 **“SEC. 905. OUTREACH TO COMMUNITIES ADVERSELY AF-**
11 **FECTED BY CLOSURES AND REALIGNMENTS**
12 **OF MILITARY INSTALLATIONS.**

13 “(a) DESIGNATION OF AGENCY REPRESENTA-
14 TIVES.—The Assistant Secretary for Economic Develop-
15 ment shall designate for each State in which communities
16 are adversely affected by closures and realignments of
17 military installations, an individual to serve as a rep-
18 resentative of the Economic Development Administration.
19 Such individual may be the State Economic Development
20 Agency Representative or another qualified individual.

21 “(b) RESPONSIBILITIES.—Individuals appointed as
22 agency representatives under subsection (a) shall provide
23 outreach and technical assistance, to communities ad-
24 versely affected by closures and realignments of military
25 installations, on obtaining assistance from the Economic
26 Development Administration.”.

1 **SEC. 26. TREATMENT OF REVOLVING LOAN FUNDS.**

2 Title IX of the Public Works and Economic Develop-
3 ment Act of 1965 (42 U.S.C. 3241–3245) (as amended
4 by section 25) is further amended by inserting after sec-
5 tion 905 the following new section:

6 **“SEC. 906. TREATMENT OF REVOLVING LOAN FUNDS.**

7 “(a) IN GENERAL.—An amount made available
8 through a grant made under this title that is used by an
9 eligible recipient to establish a revolving loan fund shall
10 not be treated, except as provided by subsection (b), as
11 an amount derived from Federal funds for the purposes
12 of any Federal law after such amount is loaned from the
13 fund to a borrower and repaid to the fund.

14 “(b) EXCEPTIONS.—An amount described in sub-
15 section (a) that is loaned from a revolving loan fund to
16 a borrower and repaid to the fund—

17 “(1) may be used only for a project that is con-
18 sistent with the purposes of this title; and

19 “(2) shall be subject to the financial manage-
20 ment, accounting, reporting, and auditing require-
21 ments that were originally applicable to such amount
22 on the date on which the Secretary made the
23 amount available to the recipient through a grant
24 described in subsection (a).

1 “(c) REGULATIONS.—Not later than 30 days after
2 the date of enactment of this section, the Secretary shall
3 issue regulations to carry out subsection (a).

4 “(d) PUBLIC REVIEW AND COMMENT.—Before issu-
5 ing any final guidelines or administrative manuals govern-
6 ing the operation of revolving loan funds established using
7 amounts from grants made under this title, the Secretary
8 shall provide reasonable opportunity for public review of
9 and comment on such guidelines and administrative
10 manuals.”.

11 **SEC. 27. SALE OF FINANCIAL INSTRUMENTS IN REVOLVING**
12 **LOAN FUNDS.**

13 Title IX of the Public Works and Economic Develop-
14 ment Act of 1965 (42 U.S.C. 3241–3245) (as amended
15 by section 26) is further amended by inserting after sec-
16 tion 906 the following new section:

17 **“SEC. 907. SALE OF FINANCIAL INSTRUMENTS IN REVOLV-**
18 **ING LOAN FUNDS.**

19 “Any loan, loan guarantee, or other financial instru-
20 ment in the portfolio of a revolving loan fund described
21 in section 906 may be sold, at the discretion of the grant
22 recipient that established the fund, to a third party. The
23 proceeds of the sale—

1 “(1) shall be deposited in the fund and only
2 used for projects that are consistent with the pur-
3 poses of this title; and

4 “(2) shall be subject to the financial manage-
5 ment, accounting, reporting, and auditing require-
6 ments that were originally applicable to the financial
7 instrument on the date on which the financial in-
8 strument was entered into.”.

9 **SEC. 28. COMPETITIVE COMMUNITIES PILOT PROGRAM.**

10 Title IX of the Public Works and Economic Develop-
11 ment Act of 1965 (42 U.S.C. 3241–3245) (as amended
12 by section 27) is further amended by inserting after sec-
13 tion 907 the following new section:

14 **“SEC. 908. COMPETITIVE COMMUNITIES PILOT PROGRAM.**

15 “(a) DEFINITION.—As used in this section, the term
16 ‘eligible intermediary recipient’ means—

17 “(1) a redevelopment area or an economic de-
18 velopment district established under title IV;

19 “(2) an Indian tribe;

20 “(3) a public-private entity sponsored by a
21 State or other political subdivision of a State, or by
22 a community division of a State;

23 “(4) a community development corporation;

24 “(5) a public or private not-for-profit corpora-
25 tion; and

1 “(6) a consortium of recipients described in any
2 of paragraphs (1) through (5);
3 that demonstrates the financial expertise, ability, and legal
4 authority to provide the investment for a transaction, as
5 well as the ability to develop and implement an overall eco-
6 nomic development plan as provided in section 402.

7 “(b) PROGRAM.—The Secretary may establish a com-
8 petitive communities pilot program and, in carrying out
9 the program, may make grants, loans, or loan guarantees
10 directly to or for the benefit of any eligible recipients (in-
11 cluding eligible intermediary recipients) for the purpose of
12 investing in identified business transactions that will cre-
13 ate opportunities for long-term employment in economi-
14 cally distressed communities.

15 “(c) APPLICATIONS.—To be eligible to receive finan-
16 cial assistance under this section, a person or an entity
17 shall submit an application to the Secretary at such time,
18 in such manner, and containing such information as the
19 Secretary may require.

20 “(d) PANEL OF EXPERTS.—The Secretary shall es-
21 tablish a panel of experts to review applications submitted
22 to the Secretary under subsection (c). The panel shall con-
23 sist of 7 members as follows:

24 “(1) The Secretary (or the designee of the Sec-
25 retary).

1 “(2) The Assistant Secretary for Economic De-
2 velopment.

3 “(3) 1 Regional Director of the Economic De-
4 velopment Administration, appointed by the Sec-
5 retary.

6 “(4) 1 State Economic Development Represent-
7 ative, appointed by the Secretary.

8 “(5) 3 private citizens with economic develop-
9 ment and business expertise, appointed by the Sec-
10 retary.

11 “(e) CRITERIA FOR SELECTION.—The Secretary
12 shall select recipients to receive financial assistance under
13 this section, based on the quality of the applications sub-
14 mitted and the extent to which the applications describe
15 activities to encompass investment initiatives that promote
16 public and private sector partnerships to advance the com-
17 petitiveness of the economy of local communities through
18 the creation of long-term sustainable employment opportu-
19 nities.

20 “(f) DEADLINES.—

21 “(1) ACTION ON APPLICATIONS.—In the case of
22 each application submitted under subsection (c) that
23 is received by a deadline established and published
24 in the Federal Register, the Secretary shall approve

1 or disapprove the application on or before the 60th
2 day after the deadline.

3 “(2) USE OF ASSISTANCE.—Any agreement re-
4 lating to an amount of financial assistance under
5 this section that is entered into by the Secretary and
6 an eligible recipient under the program shall require
7 that the eligible recipient provide assistance to busi-
8 nesses using the amount on or before the 90th day
9 after the date of receipt of such amount or shall re-
10 turn any remaining portion of such amount to the
11 Secretary for subsequent awards under the pro-
12 gram.”.

13 **SEC. 29. SPECIAL ECONOMIC DEVELOPMENT AND ADJUST-**
14 **MENT ASSISTANCE.**

15 Section 909 of the Public Works and Economic De-
16 velopment Act of 1965 (42 U.S.C. 3245) (as redesignated
17 by section 25(1)) is amended to read as follows:

18 **“SEC. 909. AUTHORIZATION OF APPROPRIATIONS.**

19 “(a) IN GENERAL.—There are authorized to be ap-
20 propriated to carry out this title \$50,000,000 for each of
21 fiscal years 1995 through 1997. Such sums shall remain
22 available until expended.

23 “(b) ADDITIONAL AMOUNTS.—In addition to the ap-
24 propriations authorized by subsection (a), there are au-
25 thorized to be appropriated to carry out this title

1 \$120,000,000 for fiscal year 1995, and such sums as may
2 be necessary for each of fiscal years 1996 and 1997, to
3 provide assistance for activities related to closures and
4 realignments of military installations and for defense con-
5 version activities and to provide assistance in the case of
6 a natural disaster. Such sums shall remain available until
7 expended.

8 “(c) SET-ASIDE FOR COMPETITIVE COMMUNITIES
9 PILOT PROGRAM.—Of the amounts appropriated under
10 subsections (a) and (b), not more than \$40,000,000 shall
11 be available for fiscal year 1995 to carry out section 908,
12 of which not more than \$15,000,000 shall be available
13 from amounts appropriated under subsection (a) and not
14 more than \$25,000,000 shall be available from amounts
15 appropriated under subsection (b).”.

16 **SEC. 30. COMPLIANCE WITH BUY AMERICAN ACT.**

17 None of the funds made available under this title, or
18 any amendment made by this title, may be expended to
19 acquire articles, materials, or supplies, or to procure serv-
20 ices, in violation of the applicable provisions of sections
21 2 through 4 of title III of the Act of March 3, 1933 (com-
22 monly known as the “Buy American Act”) (41 U.S.C.
23 10a–10b–1).

1 **SEC. 31. REGULATORY RELIEF.**

2 The Assistant Secretary for Economic Development,
 3 acting on a petition from an entity impacted adversely by
 4 a Federal regulation on a matter of economic development
 5 described in the Public Works and Economic Development
 6 Act of 1965 (42 U.S.C. 3121 et seq.), shall notify the offi-
 7 cer who is the head of the department or agency that is-
 8 sued and administers the regulation and suggest that the
 9 officer waive regulations that interfere with economic de-
 10 velopment. Nothing in this section shall be construed to
 11 preempt the authority of the head of a department or
 12 agency to waive regulations. Nothing in this section shall
 13 be construed to affect the ability of the Assistant Sec-
 14 retary for Economic Development to carry out the duties
 15 of the Assistant Secretary, as otherwise provided by law.

 Passed the House of Representatives October 7,
 1994.

Attest: DONNALD K. ANDERSON,
Clerk.

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