

103<sup>D</sup> CONGRESS  
2<sup>D</sup> SESSION

# H. R. 4907

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IN THE SENATE OF THE UNITED STATES

AUGUST 16 (legislative day, AUGUST 11), 1994

Received; read twice and referred jointly pursuant to the order of August 4, 1977, to the Committees on the Budget and Governmental Affairs, with instructions that if one committee reports, the other committee have thirty days to report or be discharged

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## AN ACT

To reform the concept of baseline budgeting.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Baseline Reform Act  
5 of 1994”.

6 **SEC. 2. THE BASELINE.**

7 (a) The second sentence of section 257(c) of the Bal-  
8 anced Budget and Emergency Deficit Control Act of 1985  
9 is amended—

1           (1) by inserting “but only for the purpose of  
2           adjusting the discretionary spending limits set forth  
3           in section 601(a)(2) of the Congressional Budget  
4           Act of 1974” after “for inflation as specified in  
5           paragraph (5); and

6           (2) by inserting “but only for the purpose of  
7           adjusting the discretionary spending limits set forth  
8           in section 601(a)(2) of the Congressional Budget  
9           Act of 1974” after “to offset pay absorption and for  
10          pay annualization as specified in paragraph (4)”.

11          (b) Section 1109(a) of title 31, United States Code,  
12          is amended by adding after the first sentence the following  
13          new sentence: “These estimates shall not include an ad-  
14          justment for inflation for programs and activities subject  
15          to discretionary appropriations.”.

16          **SEC. 3. THE PRESIDENT’S BUDGET.**

17          (a) Paragraph (5) of section 1105(a) of title 31,  
18          United States Code, is amended to read as follows:

19                 “(5) except as provided in subsection (b) of this  
20                 section, estimated expenditures and appropriations  
21                 for the current year and estimated expenditures and  
22                 proposed appropriations the President decides are  
23                 necessary to support the Government in the fiscal  
24                 year for which the budget is submitted and the 4 fis-  
25                 cal years following that year;”.

1 (b) Section 1105(a)(6) of title 31, United States  
2 Code, is amended by inserting “current fiscal year and  
3 the” before “fiscal year”.

4 (c) Section 1105(a)(12) of title 31, United States  
5 Code, is amended by striking “and” at the end of subpara-  
6 graph (A), by striking the period and inserting “; and”  
7 at the end of subparagraph (B), and by adding at the end  
8 the following new subparagraph:

9 “(C) the estimated amount for the same activ-  
10 ity (if any) in the current fiscal year.”.

11 (d) Section 1105(a)(18) of title 31, United States  
12 Code, is amended by inserting “new budget authority  
13 and” before “budget outlays”.

14 (e) Section 1105(a) of title 31, United States Code,  
15 is amended by adding at the end the following new para-  
16 graph:

17 “(30) a comparison of levels of estimated ex-  
18 penditures and proposed appropriations for each  
19 function and subfunction in the current fiscal year  
20 and the fiscal year for which the budget is submit-  
21 ted, along with the proposed increase or decrease of  
22 spending in percentage terms for each function and  
23 subfunction.”.

1 **SEC. 4. THE CONGRESSIONAL BUDGET.**

2 Section 301(e) of the Congressional Budget Act of  
3 1974 is amended by—

4 (1) inserting after the second sentence the fol-  
5 lowing: “The starting point for any deliberations in  
6 the Committee on the Budget of each House on the  
7 concurrent resolution on the budget for the next fis-  
8 cal year shall be the estimated level of outlays for  
9 the current year in each function and subfunction.  
10 Any increases or decreases in the Congressional  
11 budget for the next fiscal year shall be from such es-  
12 timated levels.”; and

13 (2) striking paragraph (8) and redesignating  
14 paragraphs (9) and (10) as paragraphs (10) and  
15 (11), respectively, and by inserting after paragraph  
16 (7) the following new paragraphs:

17 “(8) a comparison of levels for the current fis-  
18 cal year with proposed spending and revenue levels  
19 for the subsequent fiscal years along with the pro-  
20 posed increase or decrease of spending in percentage  
21 terms for each function and subfunction; and

22 “(9) information, data, and comparisons indi-  
23 cating the manner in which and the basis on which,  
24 the committee determined each of the matters set  
25 forth in the concurrent resolution;”.

1 **SEC. 5. CONGRESSIONAL BUDGET OFFICE REPORTS TO**  
2 **COMMITTEES.**

3 (a) The first sentence of section 202(f)(1) of the Con-  
4 gressional Budget Act of 1974 is amended to read as fol-  
5 lows: “On or before February 15 of each year, the Direc-  
6 tor shall submit to the Committees on the Budget of the  
7 House of Representatives and the Senate a report for the  
8 fiscal year commencing on October 1 of that year with  
9 respect to fiscal policy, including (A) alternative levels of  
10 total revenues, total new budget authority, and total out-  
11 lays (including related surpluses and deficits) compared  
12 to comparable levels for the current year and (B) the levels  
13 of tax expenditures under existing law, taking into account  
14 projected economic factors and any changes in such levels  
15 based on proposals in the budget submitted by the Presi-  
16 dent for such fiscal year.”.

17 (b) Section 202(f)(1) of the Congressional Budget  
18 Act of 1974 is amended by inserting after the first sen-  
19 tence the following new sentence: “That report shall also  
20 include a table on sources of spending growth in total  
21 mandatory spending for the budget year and the ensuing  
22 4 fiscal years, which shall include changes in outlays at-  
23 tributable to the following: cost-of-living adjustments;  
24 changes in the number of program recipients; increases  
25 in medical care prices, utilization and intensity of medical  
26 care; and residual factors.”.

1 (c) Section 308(a)(1) of the Congressional Budget  
2 Act of 1974 is amended—

3 (1) in subparagraph (C), by inserting “, and  
4 shall include a comparison of those levels to com-  
5 parable levels for the current fiscal year” before “if  
6 timely submitted”; and

7 (2) by striking “and” at the end of subpara-  
8 graph (C), by striking the period and inserting “;  
9 and” at the end of subparagraph (D), and by adding  
10 at the end the following new subparagraph:

11 “(E) comparing the levels in existing pro-  
12 grams in such measure to the estimated levels  
13 for the current fiscal year.”

14 (d)(1) Title IV of the Congressional Budget Act of  
15 1974 is amended by adding at the end the following new  
16 section:

17 “GAO REPORTS TO BUDGET COMMITTEES

18 “SEC. 408. On or before January 15 of each year,  
19 the Comptroller General, after consultation with appro-  
20 priate committees of the House of Representatives and  
21 Senate, shall submit to the Congress a report listing all  
22 programs, projects, and activities that fall within the defi-  
23 nition of direct spending under section 250(c)(8) of the  
24 Balanced Budget and Emergency Deficit Control Act of  
25 1985.”.

1       (2) CONFORMING AMENDMENT.—The table of con-  
2 tents set forth in section 1(b) of the Congressional Budget  
3 and Impoundment Control Act of 1974 is amended by in-  
4 serting after the item relating to section 407 the following  
5 new item:

“Sec. 408. GAO reports to budget committees.”.

Passed the House of Representatives August 12,  
1994.

Attest:               DONNALD K. ANDERSON,  
*Clerk.*