

103<sup>D</sup> CONGRESS  
2<sup>D</sup> SESSION

# H. R. 4896

To grant the consent of the Congress to the Kansas and Missouri  
Metropolitan Culture District Compact.

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IN THE HOUSE OF REPRESENTATIVES

AUGUST 3, 1994

Mr. WHEAT (for himself and Mrs. MEYERS of Kansas) introduced the  
following bill; which was referred to the Committee on the Judiciary

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## A BILL

To grant the consent of the Congress to the Kansas and  
Missouri Metropolitan Culture District Compact.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. CONSENT TO COMPACT.**

4       The Congress consents to the Kansas and Missouri  
5       Metropolitan Culture District Compact entered into be-  
6       tween the State of Kansas and the State of Missouri. The  
7       compact reads substantially as follows:

1       “KANSAS AND MISSOURI METROPOLITAN  
2                   CULTURE DISTRICT COMPACT

3       “ARTICLE I.  AGREEMENT AND PLEDGE

4       “The states of Kansas and Missouri agree to and  
5 pledge, each to the other, faithful cooperation in the future  
6 planning and development of the metropolitan culture dis-  
7 trict, holding in high trust for the benefit of this people  
8 and of the nation, the special blessings and natural advan-  
9 tages thereof.

10       “ARTICLE II.  POLICY AND PURPOSE

11       “The party states, desiring by common action to fully  
12 utilize and improve their cultural facilities, coordinate the  
13 services of their cultural organizations, enhance the cul-  
14 tural activities of their citizens, and achieve solid financial  
15 support for such cultural facilities, organizations and ac-  
16 tivities, declare that it is the policy of each state to realize  
17 such desires on a basis of cooperation with one another,  
18 thereby serving the best interests of their citizenry and  
19 effecting economies in capital expenditures and oper-  
20 ational costs. The purpose of this compact is to provide  
21 for the creation of a metropolitan culture district as the  
22 means to implementation of the policy herein declared  
23 with the most beneficial and economical use of human and  
24 material resources.

## 1                   “ARTICLE III. DEFINITIONS

2           “As used in this compact, unless the context clearly  
3 requires otherwise:

4           “(a) ‘Metropolitan culture district’ means a political  
5 subdivision of the states of Kansas and Missouri which  
6 is created under and pursuant to the provisions of this  
7 compact and which is composed of the counties in the  
8 states of Kansas and Missouri which act to create or to  
9 become a part of the district in accordance with the provi-  
10 sions of Article IV.

11          “(b) ‘Commission’ means the governing body of the  
12 metropolitan culture district.

13          “(c) ‘Cultural activities’ means activities which con-  
14 tribute to or enhance the aesthetic, artistic, historical, in-  
15 tellectual or social development or appreciation of mem-  
16 bers of the general public.

17          “(d) ‘Cultural organizations’ means nonprofit and tax  
18 exempt social, civic or community organizations and asso-  
19 ciations which are dedicated to the development, provision,  
20 operation, supervision, promotion or support of cultural  
21 activities in which members of the general public may en-  
22 gage or participate.

23          “(e) ‘Cultural facilities’ means facilities operated or  
24 used for participation or engagement in cultural activities  
25 by members of the general public.

## 1           “ARTICLE IV. THE DISTRICT

2           “(a) The counties in Kansas and Missouri eligible to  
3 create and initially compose the metropolitan culture dis-  
4 trict shall be those counties which meet one or more of  
5 the following criteria:

6           “(1) The county has a population in excess of  
7 300,000, and is adjacent to the state line;

8           “(2) The country contains a part of a city with  
9 a population according to the most recent federal  
10 census of at least 400,000; or

11           “(3) The county is contiguous to any county de-  
12 scribed in provisions (1) or (2) of this subpart (a).

13 The counties of Johnson in Kansas and Jackson in  
14 Missouri shall be sine qua non to the creation and  
15 initial composition of the district. Additional coun-  
16 ties in Kansas and Missouri shall be eligible to be-  
17 come a part of the metropolitan culture district if  
18 such counties are contiguous to any one or more of  
19 the counties which compose the district and within  
20 60 miles of the counties that are required by this ar-  
21 ticle to establish the district;

22           “(b)(1) Whenever the governing body of any county  
23 which is eligible to create or become a part of the metro-  
24 politan culture district shall determine that creation of or  
25 participation in the district is in the best interests of the

1 citizens of the county and that the levy of a tax to provide  
2 on a cooperative basis with another county or other coun-  
3 ties for financial support of the district would be economi-  
4 cally practical and cost beneficial to the citizens of the  
5 county, the governing body may adopt by majority vote  
6 a resolution authorizing the same.

7       “(2) Wherever a petition, signed by not less than the  
8 number of qualified electors of an eligible county equal to  
9 5% of the number of ballots cast and counted at the last  
10 preceding gubernatorial election held in the county and re-  
11 questing adoption of a resolution authorizing creation of  
12 or participation in the metropolitan culture district and  
13 the levy of a tax for the purpose of contributing to the  
14 financial support of the district, is filed with the governing  
15 body of the county, the governing body shall adopt such  
16 a resolution.

17       “(3) Implementation of a resolution adopted under  
18 this subpart (b) shall be conditioned upon approval of the  
19 resolution by a majority of the qualified electors of the  
20 county voting at an election conducted for such purpose.

21       “(c)(1) Upon adoption of a resolution pursuant to  
22 subpart (b)(1) or subpart (b)(2), the governing body of  
23 the county shall request, within 36 months after adoption  
24 of the resolution, the county election officer to submit to  
25 the qualified electors of the county the question of whether

1 the governing body shall be authorized to implement the  
 2 resolution. The resolution shall be printed on the ballot  
 3 and in the notice of election. The question shall be submit-  
 4 ted to the electors of the county at the primary or general  
 5 election next following the date of the request filed with  
 6 the county election officer. If a majority of the qualified  
 7 electors are opposed to implementation of the resolution  
 8 authorizing creation of, or participation in, the district  
 9 and the levy of a tax for financial support thereof, the  
 10 same shall not be implemented. The governing body of the  
 11 county may review procedures for authorization to create  
 12 or become a part of the district and to levy a tax for finan-  
 13 cial support thereof at any time following rejection of the  
 14 question.

15       “(2) The ballot for the proposition in any county shall  
 16 be in substantially the following form:

17       “Shall a retail sales tax of \_\_\_\_\_ (insert  
 18 amount, not to exceed  $\frac{1}{4}$  cent) be levied and collected in  
 19 Kansas and Missouri metropolitan culture district consist-  
 20 ing of the county(ies) of \_\_\_\_\_ (insert name of  
 21 counties) for the support of cultural facilities and organi-  
 22 zations within the district?

23                               YES                               NO

24 The governing body of the county may place additional  
 25 language on the ballot to describe the use or allocation  
 26 of the funds.

1       “(d)(1) the metropolitan culture district shall be cre-  
2 ated when implementation of a resolution authorizing the  
3 creation of the district and the levy of a tax for contribu-  
4 tion to the financial support thereof is approved by respec-  
5 tive majorities of the qualified electors of at least Johnson  
6 County, Kansas, and Jackson County, Missouri.

7       “(2) When implementation of a resolution authoriz-  
8 ing participation in the metropolitan culture district and  
9 the levy of a tax for contribution to the financial support  
10 thereof is approved by a majority of the qualified electors  
11 of any county eligible to become a part of the district, the  
12 governing body of the county shall proceed with the per-  
13 formance of all things necessary and incidental to partici-  
14 pation in the district.

15       “(e) Any of the counties composing the metropolitan  
16 culture district may withdraw from the district by adop-  
17 tion of a resolution and approval of the resolution by a  
18 majority of the qualified electors of the county, all in the  
19 same manner provided in this Article IV for creating or  
20 becoming a part of the metropolitan culture district. The  
21 governing body of a withdrawing county shall provide for  
22 the sending of formal written notice of withdrawal from  
23 the district to the governing body of the other county or  
24 each of the other counties comprising the district. Actual  
25 withdrawal shall not take effect until 90 days after notice

1 has been sent. A withdrawing county shall not be relieved  
2 from any obligation which such county may have assumed  
3 or incurred by reason of being a part of the district, in-  
4 cluding, but not limited to, the retirement of any outstand-  
5 ing bonded indebtedness of the district.

6           “ARTICLE V. THE COMMISSION

7           “(a) The metropolitan culture district shall be gov-  
8 erned by the metropolitan culture commission which shall  
9 be a body corporate and politic and which shall be com-  
10 posed of resident electors of the states of Kansas and Mis-  
11 souri, respectively, as follows:

12           “(1) A member of the governing body of each  
13 county which is a part of the district, who shall be  
14 appointed by majority vote of such governing body;

15           “(2) A member of the governing body of each  
16 city, with a population according to the most recent  
17 federal census of at least 50,000, located in whole or  
18 in part within each county which is a part of the dis-  
19 trict, who shall be appointed by majority vote of  
20 such governing body;

21           “(3) A member of the arts commission of Kan-  
22 sas or the Kansas commission for the humanities,  
23 who shall be appointed by the governor of Kansas;  
24 and

1           “(4) A member of the arts commission of Mis-  
2           souri or the Missouri humanities council, who shall  
3           be appointed by the governor of Missouri.

4 To the extent possible, the gubernatorial appointees to the  
5 commission shall be residents of the district. The term of  
6 each commissioner initially appointed by a county govern-  
7 ing body shall expire concurrently with such commis-  
8 sioner’s tenure as a county officer or three years after the  
9 date of appointment as a commissioner, whichever occurs  
10 sooner. The term of each commissioner succeeding a com-  
11 missioner initially appointed by a county governing body  
12 shall expire concurrently with such successor commis-  
13 sioner’s tenure as a county officer or four years after the  
14 date of appointment as a commissioner, whichever occurs  
15 sooner. The term of each commissioner initially appointed  
16 by a city governing body shall expire concurrently with  
17 such commissioner’s tenure as a city officer or two years  
18 after the date of appointment as a commissioner, which-  
19 ever occurs sooner. The term of each commissioner suc-  
20 ceeding a commissioner initially appointed by a city gov-  
21 erning body shall expire concurrently with such successor  
22 commissioner’s tenure as a city officer or four years after  
23 the date of appointment as a commissioner, whichever oc-  
24 curs sooner. The term of each commissioner appointed by  
25 the governor of Kansas or the governor of Missouri shall

1 expire concurrently with the term of the appointing gov-  
2 ernor, the commissioner's tenure as a state officer, or four  
3 years after the date of appointment as a commissioner of  
4 the district, whichever occurs sooner. Any vacancy occur-  
5 ring in a commissioner position for reasons other than ex-  
6 piration of terms of office shall be filled for the unexpired  
7 term by appointment in the same manner that the original  
8 appointment was made. Any commissioner may be re-  
9 moved for cause by the appointing authority of the com-  
10 missioner.

11       “(b) The commission shall select annually, from its  
12 membership, a chairperson, a vice chairperson, and a  
13 treasurer. The treasurer shall be bonded in such amounts  
14 as the commission may require.

15       “(c) The commission may appoint such officers,  
16 agents and employees as it may require for the perform-  
17 ance of its duties, and shall determine the qualifications  
18 and duties and fix the compensation of such officers,  
19 agents and employees.

20       “(d) The commission shall fix the time and place at  
21 which its meetings shall be held. Meetings shall be held  
22 within the district and shall be open to the public. Public  
23 notice shall be given of all meetings.

24       “(e) A majority of the commissioners from each state  
25 shall constitute, in the aggregate, a quorum for the trans-

1 action of business. No action of the commission shall be  
2 binding unless taken at a meeting at which at least a  
3 quorum is present, and unless a majority of the commis-  
4 sioners from each state, present at such meeting, shall  
5 vote in favor thereof. No action of the commission taken  
6 at a meeting thereof shall be binding unless the subject  
7 of such action is included in a written agenda for such  
8 meeting, the agenda and notice of meeting having been  
9 mailed to each commissioner by postage paid first-class  
10 mail at least 14 calendar days prior to the meeting.

11       “(f) The commissioners from each state shall be sub-  
12 ject to the provisions of the laws of the states of Kansas  
13 and Missouri, respectively, which relate to conflicts of in-  
14 terest of public officers and employees. If any commis-  
15 sioner has a direct or indirect financial interest in any cul-  
16 tural facility, organization or activity supported by the dis-  
17 trict or commission or in any other business transaction  
18 of the district or commission, the commissioner shall dis-  
19 close such interest in writing to the other commissioners  
20 and shall abstain from voting on any matter relating to  
21 such facility, organization or activity or to such business  
22 transaction.

23       “(g) If any action at law or equity, or other legal pro-  
24 ceeding, shall be brought against any commissioner for  
25 any act or omission arising out of the performance of du-

1 ties as a commissioner, the commissioner shall be indem-  
2 nified in whole and held harmless by the commission for  
3 any judgment or decree entered against the commissioner  
4 and, further, shall be defended at the cost and expense  
5 of the commission in any such proceeding.

6 “ARTICLE VI. POWERS AND DUTIES OF THE  
7 COMMISSION

8 “(a) The commission shall adopt a seal and suitable  
9 bylaws governing its management and procedure.

10 “(b) The commission has the power to contract and  
11 to be contracted with, and to sue and to be sued.

12 “(c) The commission may receive for any of its pur-  
13 poses and functions any contributions or moneys appro-  
14 priated by counties or cities and may solicit and receive  
15 any and all donations, and grants of money, equipment,  
16 supplies, materials and services from any state or the  
17 United States or any agency thereof, or from any institu-  
18 tion, foundation, organization, person, firm or corporation,  
19 and may utilize and dispose of the same.

20 “(d) Upon receipt of recommendations from the advi-  
21 sory committee provided in subsection (g), the commission  
22 may provide donations, contributions and grants or other  
23 support, financial or otherwise, or in aid of cultural orga-  
24 nizations, facilities or activities in counties which are part  
25 of the district. In determining whether to provide any such

1 support the commission shall consider the following fac-  
2 tors:

3           “(1) economic impact upon the district;

4           “(2) cultural benefit to citizens of the district  
5 and to the general public;

6           “(3) contribution to the quality of life and pop-  
7 ular image of the district;

8           “(4) contribution to the geographical balance of  
9 cultural facilities and activities within and outside  
10 the district;

11           “(5) the breadth of popular appeal within and  
12 outside the district;

13           “(6) the needs of the community as identified  
14 in an objective cultural needs assessment study of  
15 the metropolitan area; and

16           “(7) any other factor deemed appropriate by  
17 the commission.

18           “(e) The commission may own and acquire by gift,  
19 purchase, lease or devise cultural facilities within the terri-  
20 tory of the district. The commission may plan, construct,  
21 operate and maintain and contract for the operation and  
22 maintenance of cultural facilities within the territory of  
23 the district. The commission may sell, lease, or otherwise  
24 dispose of cultural facilities within the territory of the dis-  
25 trict.

1       “(f) At any time following five years from and after  
2 the creation of the metropolitan cultural district as pro-  
3 vided in paragraph (1) of subsection (d) of article IV, the  
4 commission may borrow moneys for the planning, con-  
5 struction, equipping, operation, maintenance, repair, ex-  
6 tension, expansion, or improvement of any cultural facility  
7 and, in that regard, the commission at such time may:

8               “(1) issue notes, bonds or other instruments in  
9 writing of the commission in evidence of the sum or  
10 sums to be borrowed. No notes, bonds or other in-  
11 struments in writing shall be issued pursuant to this  
12 subsection until the issuance of such notes, bonds or  
13 instruments has been submitted to and approved by  
14 a majority of the qualified electors of the district  
15 voting at an election called and held thereon. Such  
16 election shall be called and held in the manner pro-  
17 vided by law;

18               “(2) issue refunding notes, bonds or other in-  
19 struments in writing for the purpose of refunding,  
20 extending or unifying the whole or any part of its  
21 outstanding indebtedness from time to time whether  
22 evidenced by notes, bonds or other instruments in  
23 writing. Such refunding notes, bonds or other instru-  
24 ments in writing shall not exceed in amount the  
25 principal of the outstanding indebtedness to be re-

1 funded and the accrued interest thereon to the date  
2 of such refunding;

3 “(3) provide that all notes, bonds and other in-  
4 struments in writing issued hereunder shall or may  
5 be payable, both as to principal and interest, from  
6 sales tax revenues authorized under this compact  
7 and disbursed to the district by counties comprising  
8 the district, admissions and other revenues collected  
9 from the use of any cultural facility or facilities con-  
10 structed hereunder, or from any other resources of  
11 the commission, and further may be secured by a  
12 mortgage or deed of trust upon any property inter-  
13 est of the commission; and

14 “(4) prescribe the details of all notes, bonds or  
15 other instruments in writing, and of the issuance  
16 and sale thereof. The commission shall have the  
17 power to enter into covenants with the holders of  
18 such notes, bonds or other instruments in writing,  
19 not inconsistent with the powers granted herein,  
20 without further legislative authority.

21 “(g) The commission shall appoint an advisory com-  
22 mittee composed of members of the general public consist-  
23 ing of an equal number of persons from both the states  
24 of Kansas and Missouri who have demonstrated interest,  
25 expertise, knowledge or experience in cultural organiza-

1 tions or activities. The advisory committee shall make rec-  
2 ommendations annually to the commission regarding do-  
3 nations, contributions and grants or other support, finan-  
4 cial or otherwise, for or in aid of cultural organizations,  
5 facilities and activities in counties which are part of the  
6 district.

7       “(h) The commission may provide for actual and nec-  
8 essary expenses of commissioners and advisory committee  
9 members incurred in the performance of their official du-  
10 ties.

11       “(i) The commission shall cause to be prepared annu-  
12 ally a report on the operations and transactions conducted  
13 by the commission during the preceding year. The report  
14 shall be submitted to the legislatures and governors of the  
15 compacting states, to the governing bodies of the counties  
16 comprising the district, and to the governing body of each  
17 city that appoints a commissioner. The commission shall  
18 publish the annual report in the official county newspaper  
19 of each of the counties comprising the district.

20       “(j) The commission has the power to apply to the  
21 congress of the United States for its consent and approval  
22 of the compact. In the absence of the consent of congress  
23 and until consent is secured, the compact is binding upon  
24 the states of Kansas and Missouri in all respects permitted  
25 by law for the two states, without the consent of congress,

1 for the purposes enumerated and in the manner provided  
2 in the compact.

3 “(k) The commission has the power to perform all  
4 other necessary and incidental functions and duties and  
5 to exercise all other necessary and appropriate powers not  
6 inconsistent with the constitution or laws of the United  
7 States or of either of the states of Kansas or Missouri  
8 to effectuate the same.

9 “ARTICLE VII. FINANCE

10 “(a) The moneys necessary to finance the operation  
11 of the metropolitan culture district and the execution of  
12 the powers, duties and responsibilities of the commission  
13 shall be appropriated to the commission by the counties  
14 comprising the district. The moneys to be appropriated to  
15 the commission shall be raised by the governing bodies of  
16 the respective counties by the levy of taxes as authorized  
17 by the legislatures of the respective party states.

18 “(b) The commission shall not incur any indebtedness  
19 or obligation of any kind; nor shall the commission pledge  
20 the credit of either or any of the counties comprising the  
21 district or either of the states party to this compact, ex-  
22 cept as authorized in article VI. The budget of the district  
23 shall be prepared, adopted and published as provided by  
24 law for other political subdivisions of the party states. No  
25 budget shall be adopted by the commission until it has

1 been submitted to and reviewed by the governing bodies  
2 of the counties comprising the district and the governing  
3 body of each city represented on the commission.

4 “(c) The commission shall keep accurate accounts of  
5 all receipts and disbursements. The receipts and disburse-  
6 ments of the commission shall be audited yearly by a cer-  
7 tified or licensed public accountant and the report of the  
8 audit shall be included in and become a part of the annual  
9 report of the commission.

10 “(d) The accounts of the commission shall be open  
11 at any reasonable time for inspection by duly authorized  
12 representatives of the compacting states, the counties  
13 comprising the district, the cities that appoint a commis-  
14 sioner, and other persons authorized by the commission.

15 “ARTICLE VIII. ENTRY INTO FORCE

16 “(a) This compact shall enter into force and become  
17 effective and binding upon the states of Kansas and Mis-  
18 souri when it has been entered into law by the legislatures  
19 of the respective states.

20 “(b) Amendments to the compact shall become effec-  
21 tive upon enactment by the legislatures of the respective  
22 states.

23 “ARTICLE IX. TERMINATION

24 “This compact shall continue in force and remain  
25 binding upon a party state until its legislature shall have



1 son or circumstance shall not be affected thereby. If this  
2 compact shall be held contrary to the constitution of either  
3 of the states party thereto, the compact shall thereby be  
4 nullified and voided and of no further force or effect.

5       “(a) The board of county commissioners of any coun-  
6 ty which has been authorized by a majority of the electors  
7 of the county to create or to become a part of the metro-  
8 politan culture district and to levy and collect a tax for  
9 the purpose of contributing to the financial support of the  
10 district shall adopt a resolution imposing a countywide re-  
11 tailers’ sales tax and pledging the revenues received there-  
12 from for such purpose. The rate of such tax shall be fixed  
13 in an amount of not more than .25%. Any county levying  
14 a retailers’ sales tax under authority of this section is  
15 hereby prohibited from administering or collecting such  
16 tax locally, but shall utilize the services of the state de-  
17 partment of revenue to administer, enforce and collect  
18 such tax. The sales tax shall be administered, enforced and  
19 collected in the same manner and by the same procedure  
20 as other countywide retailers’ sales taxes are levied and  
21 collected and shall be in addition to any other sales tax  
22 authorized by law. Upon receipt of a certified copy of a  
23 resolution authorizing the levy of a countywide retailers’  
24 sales tax pursuant to this section, the state director of tax-  
25 ation shall cause such tax to be collected within and out-

1 side the boundaries of such county at the same time and  
2 in the same manner provided for the collection of the state  
3 retailers' sales tax. All moneys collected by the director  
4 of taxation under the provisions of this section shall be  
5 credited to the metropolitan culture district retailers' sales  
6 tax fund which fund is hereby established in the state  
7 treasury. Any refund due on any countywide retailers'  
8 sales tax collected pursuant to this section shall be paid  
9 out of the sales tax refund fund and reimbursed by the  
10 director of taxation from retailers' sales tax revenue col-  
11 lected pursuant to this section. All countywide retailers'  
12 sales tax revenue collected within any county pursuant to  
13 this section shall be remitted at least quarterly by the  
14 state treasurer, on instruction from the director of tax-  
15 ation, to the treasurer of such county.

16       “(b) All revenue received by any county treasurer  
17 from a countywide retailers' sales tax imposed pursuant  
18 to this section shall be appropriated by the county to the  
19 metropolitan culture district commission within 60 days  
20 of receipt of the funds by the county for expenditure by  
21 the commission pursuant to and in accordance with the  
22 provisions of the Kansas and Missouri metropolitan cul-  
23 ture district compact. If any such revenue remains upon  
24 nullification and voidance of the Kansas and Missouri  
25 metropolitan culture district compact, the county treas-

1 urer shall deposit such revenue to the credit of the general  
2 fund of the county.

3 “(c) Any countywide retailers’ sales tax imposed pur-  
4 suant to this section shall expire upon the date of actual  
5 withdrawal of the county from the metropolitan culture  
6 district or at any time the Kansas and Missouri metropoli-  
7 tan culture district compact becomes null and void and  
8 of no further force or effect. If any moneys remain in the  
9 metropolitan culture district retailers’ sales tax fund upon  
10 nullification and voidance of the Kansas and Missouri  
11 metropolitan culture district compact, the state treasurer  
12 shall transfer such moneys to the county and city retailers’  
13 sales tax fund to be apportioned and remitted at the same  
14 time and in the same manner as other countywide retail-  
15 ers’ sales tax revenues are apportioned and remitted.”.

16 **SEC. 2. RESERVATION OF RIGHTS.**

17 The Congress expressly deserves the right to alter,  
18 amend, or repeal this Act.

○

HR 4896 IH—2