

103^D CONGRESS
2^D SESSION

H. R. 4250

To authorize appropriations for fiscal years 1995 through 1998 to carry out the Head Start Act and the Community Services Block Grant Act, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

APRIL 19, 1994

Mr. MARTINEZ (for himself, Ms. MOLINARI, Mr. FORD of Michigan, Mr. GOODLING, Mr. KILDEE, Mr. WILLIAMS, Mr. MILLER of California, and Mr. CASTLE) introduced the following bill; which was referred jointly to the Committees on Education and Labor and Energy and Commerce

A BILL

To authorize appropriations for fiscal years 1995 through 1998 to carry out the Head Start Act and the Community Services Block Grant Act, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **TITLE I—HEAD START** 4 **PROGRAMS**

5 **SEC. 101. SHORT TITLE; REFERENCES IN TITLE; TABLE OF**
6 **CONTENTS.**

7 (a) SHORT TITLE.—This title may be cited as the
8 “Head Start Act Amendments of 1994”.

1 (b) REFERENCES.—Except as otherwise specifically
 2 provided, whenever in this title an amendment or repeal
 3 is expressed in terms of an amendment to, or a repeal
 4 of, a section or other provision, the reference shall be con-
 5 sidered to be made to a section or other provision of the
 6 Head Start Act (42 U.S.C. 9831 et seq.)

7 (c) TABLE OF CONTENTS.—The table of contents of
 8 this Act is as follows:

TITLE I—HEAD START PROGRAMS

- Sec. 101. Short title; references in title; table of contents.
- Sec. 102. Definitions.
- Sec. 103. Services.
- Sec. 104. Authorization of appropriations.
- Sec. 105. Allocation of funds.
- Sec. 106. Report.
- Sec. 107. Designation.
- Sec. 108. Monitoring and quality assurance.
- Sec. 109. Enhanced parent involvement and transition coordination with schools.
- Sec. 110. Facilities and administrative requirements.
- Sec. 111. Participation.
- Sec. 112. Initiative on families with infants and toddlers.
- Sec. 113. Appeals, notice, and hearing.
- Sec. 114. Goals and priorities for training and technical assistance.
- Sec. 115. Staff qualifications and development.
- Sec. 116. Research, demonstrations, evaluation.
- Sec. 117. Announcements and evaluations.
- Sec. 118. Reports.
- Sec. 119. Repeals.
- Sec. 120. Consultation with the corporation for national and community service.
- Sec. 121. Study of benefits for Head Start employees.
- Sec. 122. State dependent care development programs.
- Sec. 123. Reauthorization of Child Development Associate Scholarship Assistance Act of 1985.
- Sec. 124. Technical and conforming amendments.
- Sec. 125. Effective date; application of amendments.

TITLE II—COMMUNITY SERVICES BLOCK GRANT AMENDMENTS

- Sec. 201. Short title and references.
- Sec. 202. Authorizations of appropriations.
- Sec. 203. Discretionary authority of secretary.
- Sec. 204. Community food and nutrition.
- Sec. 205. Instructional activities for low-income youth.

- Sec. 206. Amendment to Stewart B. McKinney Homeless Assistance Act.
 Sec. 207. Amendments to the Human Services Reauthorization Act of 1986.
 Sec. 208. Effective date.

TITLE III—LOW-INCOME HOME ENERGY ASSISTANCE
 AMENDMENTS

- Sec. 301. Short title and references.
 Sec. 302. Statement of purpose.
 Sec. 303. Authorization of appropriations.
 Sec. 304. Emergency funds.
 Sec. 305. Authorized uses of funds.
 Sec. 306. Targeting of assistance to households with high home energy burdens.
 Sec. 307. Clarification of audit requirement.
 Sec. 308. Use of Department of Energy weatherization rules to achieve program consistency.
 Sec. 309. Matters to be described in annual application.
 Sec. 310. Report of funds available for obligation.
 Sec. 311. Miscellaneous and technical amendments.
 Sec. 312. Sense of the Congress regarding appropriations for LIHEAP.
 Sec. 313. Effective date.

TITLE IV—COMMUNITY-BASED FAMILY RESOURCE PROGRAMS

- Sec. 401. Community-based family resource programs.
 Sec. 402. Federal Council on Children, Youth, and Families.
 Sec. 403. Family Resource Act.

1 SEC. 102. DEFINITIONS.

2 Section 637 (42 U.S.C. 9832) is amended—

3 (1) by striking paragraphs (4) and (5);

4 (2) by adding after paragraph (11) the follow-
 5 ing:

6 “(12) The term ‘family literacy services’ means
 7 services and activities that include interactive lit-
 8 eracy activities between parents and their children,
 9 training for parents on techniques for being the pri-
 10 mary teacher of their children and full partners in
 11 the education of their children, parent literacy train-
 12 ing (including training in English as a second lan-
 13 guage), and early childhood education.

1 “(13) The term ‘Indian tribe’ means any tribe,
2 band, nation, pueblo, or other organized group or
3 community of Indians, including any Native village
4 described in section 3(c) of the Alaska Native
5 Claims Settlement Act (43 U.S.C. 1602(c)) or estab-
6 lished pursuant to such Act (43 U.S.C. 1601 et
7 seq.), that is recognized as eligible for the special
8 programs and services provided by the United States
9 to Indians because of their status as Indians.”;

10 (3) by redesignating paragraphs (6), (7), (8),
11 (9), (10), (11), (12), and (13) as paragraphs (7),
12 (8), (9), (13), (5), (6), (4), and (10), respectively;
13 and

14 (4)(A) by transferring paragraph (4), as so re-
15 designated, and inserting the paragraph after para-
16 graph (3);

17 (B) by transferring paragraphs (5) and (6), as
18 so redesignated, and inserting the paragraphs after
19 paragraph (4), as so redesignated;

20 (C) by transferring paragraph (10), as so redesi-
21 gnated, and inserting the paragraph after para-
22 graph (9), as so redesignated;

23 (D) by inserting after paragraph (10), as so re-
24 designated, the following:

1 “(11) The term ‘local educational agency’ has
2 the meaning given such term in the Elementary and
3 Secondary Education Act of 1965.

4 “(12) The term ‘migrant Head Start program’
5 means a Head Start program that serves families
6 who are engaged in agricultural work and who have
7 changed their residence from one geographical loca-
8 tion to another in the preceding 2-year period.”; and

9 (E) by adding at the end the following:

10 “(14) The term ‘State educational agency’ has
11 the meaning given such term in the Elementary and
12 Secondary Education Act of 1965.”.

13 **SEC. 103. SERVICES.**

14 Section 638(a)(1) (42 U.S.C. 9833(a)(1)) is amended
15 by striking “health, nutritional, educational, social, and
16 other services” and inserting “health, education, parental
17 involvement, nutritional, social, and other services”.

18 **SEC. 104. AUTHORIZATION OF APPROPRIATIONS.**

19 Section 639 (42 U.S.C. 9834) is amended—

20 (1) in subsection (a), by striking all that follows
21 “subchapter” and inserting “such sums as may be
22 necessary for fiscal years 1995, 1996, 1997, and
23 1998.”; and

24 (2) by striking subsections (b) and (c) and in-
25 serting the following:

1 “(b) From the amount appropriated under subsection
2 (a), the Secretary shall make available—

3 “(1) \$35,000,000 for each of the fiscal years
4 1995 through 1998 to—

5 “(A) carry out the Head Start Transition
6 Project Act; and

7 “(B) carry out activities authorized under
8 section 642(d); and

9 “(2) not more than \$2,000,000 for fiscal year
10 1995, and such sums as may be necessary for each
11 of the fiscal years 1996 through 1998, to carry out
12 longitudinal research under section 649(e).”.

13 **SEC. 105. ALLOCATION OF FUNDS.**

14 (a) ALLOCATION AND USE OF FUNDS FOR QUALITY
15 IMPROVEMENT.—Section 640(a)(3) (42 U.S.C.
16 9835(a)(3)) is amended—

17 (1) by redesignating subparagraphs (A) and
18 (B) as subparagraphs (C) and (D), respectively;

19 (2) by striking “(3)(C)” and all that follows
20 through “quality improvement activities:” and in-
21 serting the following:

22 “(3)(A)(i) In order to provide assistance for activities
23 specified in subparagraph (C) directed at the goals speci-
24 fied in subparagraph (B), the Secretary shall reserve, from
25 the amount (if any) by which the funds appropriated

1 under section 639(a) for a fiscal year exceed the adjusted
2 prior year appropriation, a share equal to the sum of—

3 “(I) 25 percent of such excess amount; and

4 “(II) any additional amount the Secretary may
5 find necessary to address a demonstrated need for
6 such activities.

7 “(ii) As used in clause (i), the term ‘adjusted prior
8 year appropriation’ means, with respect to a fiscal year,
9 the amount appropriated pursuant to section 639(a) for
10 the preceding fiscal year, adjusted to reflect the percent-
11 age change in the Consumer Price Index for All Urban
12 Consumers (issued by the Bureau of Labor Statistics)
13 during such preceding fiscal year.

14 “(B) Funds reserved under this paragraph (referred
15 to in this paragraph as ‘quality improvement funds’) shall
16 be used to accomplish any or all of the following goals:

17 “(i) Ensuring that Head Start programs meet
18 or exceed performance standards pursuant to section
19 641A(a)(1)(A).

20 “(ii) Ensuring that such programs have ade-
21 quate qualified staff, and that such staff are fur-
22 nished adequate training.

23 “(iii) Ensuring that salary levels and benefits
24 are adequate to attract and retain qualified staff for
25 such programs.

1 “(iv) Using salary increases to improve staff
2 qualifications, and to assist with the implementation
3 of career development programs, for the staff of
4 Head Start programs.

5 “(v) Improving community-wide strategic plan-
6 ning and needs assessments for such programs.

7 “(vi) Ensuring that the physical environments
8 of Head Start programs are conducive to providing
9 effective program services to children and families.

10 “(vii) Making such other improvements in the
11 quality of such programs as the Secretary may des-
12 ignate.

13 “(C) Quality improvement funds shall be used to
14 carry out any or all of the following activities:”;

15 (3) in subparagraph (C), as redesignated in
16 paragraph (1), by adding at the end the following:

17 “(vii) Such other activities as the Secretary
18 may designate.”; and

19 (4) in subparagraph (D), as redesignated in
20 paragraph (1)—

21 (A) in clause (i)—

22 (i) in the matter preceding subclause
23 (I), by striking “for the first, second, and
24 third fiscal years for which funds are so re-
25 served”; and

1 (ii) in subclause (II), by inserting
2 “and Indian and migrant Head Start pro-
3 grams,” after “States,”;

4 (B) by striking clauses (ii) and (iii);

5 (C) in clause (iv)—

6 (i) by striking “To be expended” and
7 all that follows, through “reserved, funds”
8 and inserting “Funds”;

9 (ii) by striking “clause (ii)” the first
10 place it appears and inserting “clause (i)”;

11 (iii) by inserting before the period at
12 the end of the first sentence, “, for expend-
13 iture for activities specified in subpara-
14 graph (C)”;

15 (iv) by striking the second sentence;

16 (D) in clause (vi), by striking “paragraphs
17 (2), (4), and (5)” and inserting “paragraph (2)
18 or (4)”;

19 (E) by striking clause (v) and redesignat-
20 ing clauses (iv) and (vi) as clauses (ii) and (iii),
21 respectively.

22 (b) FUNDS SET-ASIDE.—Section 640(a) (42 U.S.C.
23 9835(a)) is amended—

1 (1) in paragraph (1), by striking “through (5).”
2 and inserting “through (4), and subject to para-
3 graphs (5) and (6).”;

4 (2) in paragraph (2)—

5 (A) in subparagraph (A), by striking
6 “1990” and inserting “1994”; and

7 (B) in subparagraph (D), by inserting
8 “(including payments for all costs (other than
9 compensation of Federal employees) of reviews
10 of Head Start agencies and programs under
11 section 641A(c), and of activities related to the
12 development and implementation of quality im-
13 provement plans under section 641A(d)(2))”
14 after “Secretary”;

15 (3) in paragraph (3), by striking “paragraph
16 (5)” each place it appears and inserting “paragraph
17 (4)”;

18 (4) by striking paragraph (4), and redesignat-
19 ing paragraphs (5) and (6) as paragraphs (4) and
20 (7), respectively;

21 (5) in paragraph (4), as redesignated in para-
22 graph (4), by striking “The” and inserting “Subject
23 to section 639(b), the”;

24 (6) by adding after paragraph (4), as redesign-
25 nated in paragraph (4), the following:

1 “(5)(A) From amounts reserved and allotted pursu-
2 ant to paragraph (4), the Secretary shall reserve such
3 sums as may be necessary to award the collaboration
4 grants described in subparagraph (B).

5 “(B) From the reserved sums, the Secretary may
6 award a collaboration grant to each State to facilitate col-
7 laboration regarding activities carried out in the State
8 under this subchapter, and other activities carried out in,
9 and by, the State that are targeted to low-income children
10 and families.

11 “(C) A State that receives a grant under subpara-
12 graph (B) shall—

13 “(i) appoint an individual to serve as a State li-
14 aison between—

15 “(I) agencies and individuals carrying out
16 Head Start programs in the State;

17 “(II) the State educational agency and
18 local educational agencies; and

19 “(III) other agencies and entities carrying
20 out programs serving low-income children and
21 families;

22 “(ii) involve the State Head Start Association
23 in the selection of the individual, and involve the as-
24 sociation in determinations relating to the ongoing
25 direction of the collaboration;

1 “(iii) ensure that the individual holds a position
2 with sufficient authority and access to ensure that
3 the collaboration described in subparagraph (B) is
4 effective and involves a range of State agencies; and

5 “(iv) ensure that the collaboration described in
6 subparagraph (B) involves coordination of Head
7 Start services with health care, welfare, child care,
8 education, libraries, and national service activities,
9 and activities relating to children with disabilities.

10 “(D) As used in this paragraph, the term ‘low-in-
11 come’, used with respect to children or families, shall not
12 be considered to refer only to children or families that
13 meet the low-income criteria prescribed pursuant to sec-
14 tion 645(a)(1)(A).

15 “(6) From amounts reserved and allotted pursuant
16 to paragraphs (2) and (4), the Secretary shall use, for
17 grants for programs described in section 645A(a), a por-
18 tion of the combined total of such amounts equal to 3 per-
19 cent for fiscal year 1995, 4 percent for each of fiscal years
20 1996 and 1997, and 5 percent for fiscal year 1998, of
21 the amount appropriated pursuant to section 639(a).”.

22 (c) CONSIDERATIONS FOR ALLOCATION OF FUNDS
23 FOR PROGRAM EXPANSION.—Section 640(g) (42 U.S.C.
24 9835(g)) is amended—

1 (1) by striking “(g)” and inserting “(g)(1)”;
2 and

3 (2) by adding at the end the following:

4 “(2) For the purpose of expanding Head Start pro-
5 grams, in allocating funds to an applicant within a State,
6 from amounts allotted to a State pursuant to subsection
7 (a)(4), the Secretary shall take into consideration—

8 “(A) the quality of the applicant’s programs
9 (including Head Start and other child care or child
10 development programs) in existence on the date of
11 the allocation, including, in the case of Head Start
12 programs in existence on the date of the allocation,
13 the extent to which such programs meet or exceed
14 performance standards and other requirements
15 under this subchapter;

16 “(B) the applicant’s capacity to expand services
17 (including, in the case of Head Start programs in
18 existence on the date of the allocation, whether the
19 applicant accomplished any prior expansions in an
20 effective and timely manner);

21 “(C) the extent to which the applicant has un-
22 dertaken community-wide strategic planning and
23 needs assessments involving other community orga-
24 nizations serving children and families (including or-
25 ganizations serving families in whose homes English

1 is not the language customarily spoken) and involv-
2 ing consultation with the State agency that admin-
3 isters early childhood development and education
4 programs;

5 “(D) the numbers of eligible children in each
6 community who are not participating in a Head
7 Start program; and

8 “(E) the concentration of low-income families in
9 each community.

10 “(3) In determining the amount of funds reserved
11 pursuant to subparagraph (A) or (B) of subsection (a)(2)
12 to be used for expanding Head Start programs under this
13 subchapter, the Secretary shall take into consideration, to
14 the extent appropriate, the factors specified in paragraph
15 (2).”.

16 (d) TECHNICAL AMENDMENT.—Section 640(h) (42
17 U.S.C. 9835(h)) is amended by striking “Each Head Start
18 program may” and inserting “Financial assistance pro-
19 vided under this subchapter may be used by each Head
20 Start program to”.

21 (e) COMPENSATION; REGULATIONS; PRIORITY.—Sec-
22 tion 640 (42 U.S.C. 9835) is amended by adding at the
23 end the following:

24 “(j) Any agency that receives financial assistance
25 under this subchapter to improve the compensation of

1 staff who provide services under this subchapter shall use
2 the financial assistance to improve the compensation of
3 such staff, regardless of whether the agency has the ability
4 to improve the compensation of staff employed by the
5 agency who do not provide Head Start services.

6 “(k) Regulations issued by the Secretary that require
7 a certain number of hours of service to be provided to chil-
8 dren in Head Start programs shall include such flexibility
9 as will permit Head Start agencies to satisfy such require-
10 ment through one or more of a variety of techniques, in-
11 cluding adjustments to the length of a daily session or to
12 the number of days of service.

13 “(l) The Secretary shall require by regulation that
14 migrant Head Start programs give priority to eligible chil-
15 dren of migrant families whose work requires them to relo-
16 cate most frequently.”.

17 **SEC. 106. REPORT.**

18 Section 640A (42 U.S.C. 9835a) is repealed.

19 **SEC. 107. DESIGNATION.**

20 (a) INDIAN RESERVATIONS.—Section 641(b) (42
21 U.S.C. 9836(b)) is amended by inserting after “Indian
22 reservation” the following: “(including Indians in any area
23 designated by the Bureau of Indian Affairs as a near-res-
24 ervation area)”.

1 (b) DESIGNATION OF AGENCIES.—Section 641(c) (42
2 U.S.C. 9836(c)) is amended—

3 (1) by striking paragraphs (2) through (4);

4 (2) in the first sentence—

5 (A) by inserting “(subject to paragraph
6 (2))” before “, the Secretary shall give prior-
7 ity”; and

8 (B) by striking “unless” and all that fol-
9 lows through the end of subparagraph (A) and
10 inserting the following: “unless the Secretary
11 makes a finding that the agency involved fails
12 to meet program, financial management, and
13 other requirements established by the Sec-
14 retary.”;

15 (3) by redesignating subparagraph (B) as para-
16 graph (2);

17 (4) in paragraph (2), as so redesignated—

18 (A) by striking “except that, if” and in-
19 serting “If”; and

20 (B) by striking “subparagraph (A)” and
21 inserting “paragraph (1)”; and

22 (5) by striking “Notwithstanding any other pro-
23 vision of this paragraph” and inserting the follow-
24 ing:

1 “(3) Notwithstanding any other provision of
2 this subsection”; and

3 (6) by aligning the margins of paragraph (2)
4 with the margins of paragraph (3).

5 (c) CONSIDERATIONS IN DESIGNATING NEW HEAD
6 START AGENCIES.—Section 641(d) (42 U.S.C. 9836(d))
7 is amended—

8 (1) in the first sentence, by striking all that
9 precedes “then the Secretary” and inserting “If no
10 entity in a community is entitled to the priority
11 specified in subsection (c),”;

12 (2) by striking the second sentence;

13 (3) in the third sentence—

14 (A) in the matter preceding paragraph (1),
15 by striking “and subject to the preceding sen-
16 tence”; and

17 (B) in paragraph (4), to read as follows:

18 “(4) the plan of such applicant—

19 “(A) to seek the involvement of parents of
20 participating children in activities designed to
21 help such parents become full partners in the
22 education of their children;

23 “(B) to afford such parents the oppor-
24 tunity to participate in the development, con-

1 duct, and overall performance of the program
2 at the local level;

3 “(C) to offer (directly or through referral
4 to local entities, such as public and school li-
5 braries and entities carrying out Even Start
6 programs under part B of chapter 1 of title I
7 of the Elementary and Secondary Education
8 Act of 1965 (20 U.S.C. 2741 et seq.)) to such
9 parents—

10 “(i) family literacy services; and

11 “(ii) parenting skills training;

12 “(D) at the option of such applicant, to
13 offer (directly or through referral to local enti-
14 ties) to such parents—

15 “(i) parental social self-sufficiency
16 training;

17 “(ii) substance abuse counseling; or

18 “(iii) any other activity designed to
19 help such parents understand the impor-
20 tance of their involvement in the education
21 of their children and to help such parents
22 become full partners in the education of
23 their children; and

24 “(E) to provide, with respect to each par-
25 ticipating family, a family needs assessment

1 that includes consultation with such parents
2 about the benefits of parent involvement and
3 about the activities described in subparagraphs
4 (C) and (D) in which such parents may choose
5 to become involved (taking into consideration
6 their specific family needs, work schedules, and
7 other responsibilities);”;

8 (4) in paragraph (7)—

9 (A) by striking “non-English language
10 children” and inserting “non-English language
11 background children and their families”; and

12 (B) by inserting “and” after the semicolon;

13 (5) by striking paragraph (8); and

14 (6) by redesignating paragraph (9) as para-
15 graph (8).

16 (d) CONFORMING AMENDMENT.—Section 641 (42
17 U.S.C. 9836) is amended—

18 (1) by striking subsection (f); and

19 (2) by redesignating subsection (g) as sub-
20 section (f).

21 **SEC. 108. MONITORING AND QUALITY ASSURANCE.**

22 The Act is amended by inserting after section 641
23 (42 U.S.C. 9836) the following:

1 **“SEC. 641A. QUALITY STANDARDS; MONITORING OF HEAD**
2 **START AGENCIES AND PROGRAMS.**

3 “(a) QUALITY STANDARDS.—

4 “(1) ESTABLISHMENT OF STANDARDS.—The
5 Secretary shall establish by regulation standards ap-
6 plicable to Head Start agencies, programs, and
7 projects under this subchapter, including—

8 “(A) performance standards with respect
9 to services required to be provided, including
10 health, education, parental involvement, nutri-
11 tional, social, transition-to-elementary-school,
12 and other services;

13 “(B) administrative and financial manage-
14 ment standards;

15 “(C) standards relating to the condition
16 and location of facilities for such agencies, pro-
17 grams, and projects; and

18 “(D) such other standards as the Sec-
19 retary finds to be appropriate.

20 “(2) MINIMUM REQUIREMENTS.—The regula-
21 tions promulgated under this subsection shall estab-
22 lish the minimum levels of overall accomplishment
23 that a Head Start agency shall achieve in order to
24 meet the standards specified in paragraph (1).

1 “(3) CONSIDERATIONS IN DEVELOPING STAND-
2 ARDS.—In developing the regulations required under
3 paragraph (1), the Secretary shall—

4 “(A) consult with experts in the fields of
5 child development, early childhood education,
6 family services (including linguistically, cul-
7 turally, and developmentally appropriate serv-
8 ices to non-English language background chil-
9 dren and their families) administration, and fi-
10 nancial management, and with persons with ex-
11 perience in the operation of Head Start pro-
12 grams;

13 “(B) take into consideration—

14 “(i) past experience with use of the
15 standards in effect under this subchapter
16 on the date of enactment of this section;

17 “(ii) changes over the period since the
18 date of enactment of this subchapter in the
19 circumstances and problems typically fac-
20 ing children and families served by Head
21 Start agencies;

22 “(iii) developments concerning best
23 practices with respect to child development,
24 children with disabilities, family services,

1 program administration, and financial
2 management;

3 “(iv) projected needs of expanding
4 Head Start programs;

5 “(v) changes in the population of chil-
6 dren who are eligible to participate in
7 Head Start programs, including the lan-
8 guage background and family structure of
9 such children; and

10 “(vi) the need for, and state-of-the-art
11 developments relating to, local policies and
12 activities designed to ensure that children
13 participating in Head Start programs
14 make a successful transition to public
15 schools; and

16 “(C)(i) not later than 1 year after the date
17 of enactment of this section, review and revise
18 as necessary the performance standards in ef-
19 fect under 651(b) on the day before the date of
20 enactment of this section; and

21 “(ii) ensure that any such revisions in the
22 performance standards will not result in the
23 elimination of or any reduction in the scope or
24 types of health, education, parental involve-
25 ment, nutritional, social, or other services re-

1 required to be provided under such standards as
2 in effect on November 2, 1978.

3 “(4) STANDARDS RELATING TO OBLIGATIONS
4 TO DELEGATE AGENCIES.—In developing standards
5 under this subsection, the Secretary shall describe
6 the obligations of a Head Start agency to an agency
7 (referred to in this subchapter as the ‘delegate agen-
8 cy’) to which the Head Start agency has delegated
9 responsibility for providing services under this sub-
10 chapter and determine whether the Head Start
11 agency complies with the standards. The Secretary
12 shall consider such compliance during the review de-
13 scribed in subsection (c)(1)(A) and in determining
14 whether to renew financial assistance to the Head
15 Start agency under this subchapter.

16 “(b) PERFORMANCE MEASURES.—

17 “(1) IN GENERAL.—Not later than 1 year after
18 the date of enactment of this section, the Secretary,
19 in consultation with representatives of Head Start
20 agencies and with experts in the fields of child devel-
21 opment, family services, and program management,
22 shall develop methods and procedures for measuring,
23 annually and over longer periods, the quality and ef-
24 fectiveness of programs operated by Head Start

1 agencies (referred to in this subchapter as ‘perform-
2 ance measures’).

3 “(2) DESIGN OF MEASURES.—The performance
4 measures developed under this subsection shall be
5 designed—

6 “(A) to assess the various services provided
7 by Head Start programs and, to the extent the
8 Secretary finds appropriate, administrative and
9 financial management practices of such pro-
10 grams;

11 “(B) to be adaptable for use in self-assess-
12 ment and peer review of individual Head Start
13 agencies and programs; and

14 “(C) for other program purposes as deter-
15 mined by the Secretary.

16 “(3) USE OF MEASURES.—The Secretary shall
17 use the performance measures developed pursuant to
18 this subsection—

19 “(A) to identify strengths and weaknesses
20 in the operation of Head Start programs na-
21 tionally and by region; and

22 “(B) to identify problem areas that may
23 require additional training and technical assist-
24 ance resources.

1 “(c) MONITORING OF LOCAL AGENCIES AND PRO-
2 GRAMS.—

3 “(1) IN GENERAL.—In order to determine
4 whether Head Start agencies meet standards estab-
5 lished under this subchapter with respect to pro-
6 gram, administrative, financial management, and
7 other requirements, the Secretary shall conduct the
8 following reviews of designated Head Start agencies,
9 and of the Head Start programs operated by such
10 agencies:

11 “(A) A full review of each such agency at
12 least once during each 3-year period.

13 “(B) A review of each newly designated
14 agency immediately after the completion of the
15 first year such agency carries out a Head Start
16 program.

17 “(C) Followup reviews including prompt
18 return visits to agencies and programs that fail
19 to meet the standards.

20 “(D) Other reviews as appropriate.

21 “(2) CONDUCT OF REVIEWS.—The Secretary
22 shall ensure that reviews described in subparagraphs
23 (A) through (C) of paragraph (1)—

24 “(A) are performed, to the maximum ex-
25 tent practicable, by employees of the Depart-

1 ment of Health and Human Services who are
2 knowledgeable about Head Start programs and
3 the diverse needs of eligible children and their
4 families; and

5 “(B) are supervised by such an employee
6 at the site of such Head Start agency.

7 “(d) CORRECTIVE ACTION; TERMINATION.—

8 “(1) DETERMINATION.—If the Secretary deter-
9 mines, on the basis of a review pursuant to sub-
10 section (c), that a Head Start agency designated
11 pursuant to section 641 fails to meet the standards
12 described in subsection (c), the Secretary shall—

13 “(A) inform the agency of the deficiencies
14 that shall be corrected;

15 “(B) with respect to each identified defi-
16 ciency, require the agency—

17 “(i) to correct the deficiency imme-
18 diately; or

19 “(ii) at the discretion of the Secretary
20 (taking into consideration the seriousness
21 of the deficiency and the time reasonably
22 required to correct the deficiency), to com-
23 ply with the requirements of paragraph (2)
24 concerning a quality improvement plan;
25 and

1 “(C) initiate proceedings to terminate the
2 designation of the agency unless the agency cor-
3 rects the deficiency.

4 “(2) QUALITY IMPROVEMENT PLAN.—

5 “(A) AGENCY RESPONSIBILITIES.—In
6 order to retain a designation as a Head Start
7 agency under this subchapter, a Head Start
8 agency that is the subject of a determination
9 described in paragraph (1) (other than an agen-
10 cy able to correct a deficiency immediately)
11 shall—

12 “(i) develop in a timely manner, ob-
13 tain the approval of the Secretary regard-
14 ing, and implement a quality improvement
15 plan that specifies—

16 “(I) the deficiencies to be cor-
17 rected;

18 “(II) the actions to be taken to
19 correct such deficiencies; and

20 “(III) the timetable for accom-
21 plishment of the corrective actions
22 specified; and

23 “(ii) eliminate each deficiency identi-
24 fied, not later than the date for elimination
25 of such deficiency specified in such plan

1 (which shall not be later than 1 year after
2 the date the agency received notice of the
3 determination and of the specific deficiency
4 to be corrected).

5 “(B) SECRETARIAL RESPONSIBILITY.—Not
6 later than 30 days after receiving from a Head
7 Start agency a proposed quality improvement
8 plan pursuant to subparagraph (A), the Sec-
9 retary shall either approve such proposed plan
10 or specify the reasons why the proposed plan
11 cannot be approved.

12 “(3) TRAINING AND TECHNICAL ASSISTANCE.—
13 The Secretary shall provide training and technical
14 assistance to Head Start agencies with respect to
15 the development or implementation of such quality
16 improvement plans to the extent the Secretary finds
17 such provision to be feasible and appropriate given
18 available funding and other statutory responsibil-
19 ities.

20 “(e) SUMMARIES OF MONITORING OUTCOMES.—Not
21 later than 90 days after the end of each fiscal year, the
22 Secretary shall publish a summary report on the findings
23 of reviews conducted under subsection (c) and on the out-
24 comes of quality improvement plans implemented under
25 subsection (d), during such fiscal year.”.

1 **SEC. 109. ENHANCED PARENT INVOLVEMENT AND TRANSI-**
2 **TION COORDINATION WITH SCHOOLS.**

3 Section 642 (42 U.S.C. 9837) is amended—

4 (1) by amending subsection (b) to read as fol-
5 lows:

6 “(b) In order to be so designated, a Head Start agen-
7 cy shall also—

8 “(1) establish effective procedures by which
9 parents and area residents concerned will be enabled
10 to directly participate in decisions that influence the
11 character of programs affecting their interests;

12 “(2) provide for their regular participation in
13 the implementation of such programs;

14 “(3) provide technical and other support needed
15 to enable parents and area residents to secure on
16 their own behalf available assistance from public and
17 private sources;

18 “(4) seek the involvement of parents of partici-
19 pating children in activities designed to help such
20 parents become full partners in the education of
21 their children, and to afford such parents the oppor-
22 tunity to participate in the development, conduct,
23 and overall performance of the program at the local
24 level;

25 “(5) offer (directly or through referral to local
26 entities, such as entities carrying out Even Start

1 programs under part B of chapter 1 of title I of the
2 Elementary and Secondary Education Act of 1965
3 (20 U.S.C. 2741 et seq.), to parents of participat-
4 ing children, family literacy services and parenting
5 skills training;

6 “(6) at the option of such agency, offer (di-
7 rectly or through referral to local entities), to such
8 parents, parental social self-sufficiency training, sub-
9 stance abuse counseling, or any other activity de-
10 signed to help such parents become full partners in
11 the education of their children;

12 “(7) provide, with respect to each participating
13 family, a family needs assessment that includes con-
14 sultation with such parents about the benefits of
15 parent involvement and about the activities described
16 in paragraphs (4) through (6) in which such parents
17 may choose to be involved (taking into consideration
18 their specific family needs, work schedules, and
19 other responsibilities);

20 “(8) establish procedures to seek reimburse-
21 ment, to the extent feasible, from other agencies for
22 services for which any such other agency is respon-
23 sible, which are provided to a Head Start participant
24 by the Head Start agency;

1 “(9) consider providing services to assist young-
2 er siblings of children participating in its Head Start
3 program to obtain health services from other
4 sources; and

5 “(10) perform community outreach to encour-
6 age individuals previously unaffiliated with Head
7 Start programs to participate in its Head Start pro-
8 gram as volunteers.”;

9 (2) in subsection (c), by striking “schools that
10 will subsequently serve children in Head Start pro-
11 grams,”; and

12 (3) by adding after subsection (c) the following:

13 “(d)(1) Each Head Start agency shall carry out the
14 actions specified in this subsection, to the extent feasible
15 and appropriate in the circumstances (including the extent
16 to which such agency is able to secure the cooperation of
17 parents and schools) to enable children to maintain the
18 developmental gains achieved in Head Start programs and
19 to build upon such gains in further schooling.

20 “(2) The Head Start agency shall take steps to co-
21 ordinate with the local educational agency (as defined in
22 section 1471(12) of the Elementary and Secondary Edu-
23 cation Act of 1965 (20 U.S.C. 2891(12)) serving the com-
24 munity involved and with schools in which children partici-

1 participating in a Head Start program operated by such agency
2 will enroll following such program, including—

3 “(A) developing and implementing a systematic
4 procedure for transferring, with parental consent,
5 Head Start program records for each participating
6 child to the school in which such child will enroll;

7 “(B) establishing channels of communication
8 between Head Start staff and their counterparts in
9 the schools (including teachers, social workers, and
10 health staff) to facilitate coordination of programs;

11 “(C) conducting meetings involving parents,
12 kindergarten or elementary school teachers, and
13 Head Start program teachers to discuss the devel-
14 opmental and other needs of individual children;

15 “(D) organizing and participating in joint tran-
16 sition-related training of school staff, Head Start
17 staff, and parents;

18 “(E) providing transportation and using facili-
19 ties; and

20 “(F) on the request of the local educational
21 agency, providing noneducational services to such
22 children.

23 “(3) In order to promote the continued involvement
24 of parents of children who participate in Head Start pro-

1 grams in the education of their children upon transition
2 to school, the Head Start agency shall—

3 “(A) provide training to such parents—

4 “(i) to inform such parents about their
5 rights and responsibilities concerning the edu-
6 cation of their children; and

7 “(ii) to enable such parents to understand
8 and work with schools in order to communicate
9 with teachers and other school personnel, to
10 support the school work of their children, and
11 to participate as appropriate in decisions relat-
12 ing to the education of their children; and

13 “(B) take other actions, as appropriate and fea-
14 sible, to support the active involvement of such par-
15 ents with schools, school personnel, school-related or-
16 ganizations, and public libraries.

17 “(4) The Secretary, in cooperation with the Secretary
18 of Education, shall—

19 “(A) evaluate the effectiveness of the projects
20 and activities funded under the Head Start Transi-
21 tion Project Act (42 U.S.C. 9855 et seq.);

22 “(B) disseminate to Head Start agencies infor-
23 mation (including information from the evaluation
24 required by subparagraph (A)) on effective policies

1 and activities relating to the transition of children
2 from Head Start programs to public schools; and

3 “(C) provide technical assistance to such agen-
4 cies to promote and assist such agencies to adopt
5 and implement such effective policies and activi-
6 ties.”.

7 **SEC. 110. FACILITIES AND ADMINISTRATIVE REQUIRE-**
8 **MENTS.**

9 Section 644 (42 U.S.C. 9839) is amended—

10 (1) in subsection (d), by striking “guidelines,
11 instructions,”;

12 (2) in subsection (f)—

13 (A) in paragraph (2), by striking
14 “640(a)(3)(A)(v)” and inserting
15 “640(a)(3)(C)(v)”; and

16 (B) by adding at the end the following:

17 “(3) Upon a determination by the Secretary that
18 suitable facilities are not otherwise available to Indian
19 tribes to carry out Head Start programs, and that the lack
20 of suitable facilities will inhibit the operation of such pro-
21 grams, the Secretary, in the discretion of the Secretary,
22 may authorize the use of financial assistance, from the
23 amount reserved under section 640(a)(2)(A), to make pay-
24 ments for the purchase of facilities owned by such tribes.

1 The amount of such a payment for such a facility shall
2 not exceed the fair market value of the facility.”; and

3 (3) by adding at the end the following:

4 “(g) In all personnel actions of the American Indian
5 Programs Branch of the Head Start Bureau of the Ad-
6 ministration for Children and Families, the Secretary shall
7 give the same preference to individuals who are members
8 of an Indian tribe as the Secretary gives to a preference
9 eligible, as described in section 2108(3)(C) of title 5 of
10 the United States Code. The Secretary shall take such ad-
11 ditional actions as may be necessary to promote recruit-
12 ment of such individuals for employment in the Adminis-
13 tration.”.

14 **SEC. 111. PARTICIPATION.**

15 Section 645 (42 U.S.C. 9840) is amended by adding
16 at the end the following:

17 “(d)(1) An Indian tribe that—

18 “(A) operates a Head Start program;

19 “(B) enrolls as participants in the program all
20 children in the community served by the tribe (in-
21 cluding a community with a near-reservation des-
22 ignation, as defined by the Bureau of Indian Af-
23 fairs) from families that meet the low-income cri-
24 teria prescribed under subsection (a)(1)(A); and

1 “(C) has the resources to enroll additional chil-
2 dren in the community who do not meet the low-in-
3 come criteria;
4 may enroll such additional children in a Head Start pro-
5 gram, in accordance with this subsection, if the program
6 predominantly serves children who meet the low-income
7 criteria.

8 “(2) The Indian tribe shall enroll the children in the
9 Head Start program in accordance with such requirements
10 as the Secretary may specify by regulation promulgated
11 after consultation with Indian tribes.

12 “(3) In providing services through a Head Start pro-
13 gram to such children, the Indian tribe may not use funds
14 that the Secretary has determined, in accordance with sec-
15 tion 640(g)(3), are to be used for expanding Head Start
16 programs under this subchapter.”.

17 **SEC. 112. INITIATIVE ON FAMILIES WITH INFANTS AND**
18 **TODDLERS.**

19 (a) ESTABLISHMENT.—The Act is amended by add-
20 ing after section 645 (42 U.S.C. 9840) the following:

21 **“SEC. 645A. PROGRAMS FOR FAMILIES WITH INFANTS AND**
22 **TODDLERS.**

23 “(a) IN GENERAL.—The Secretary shall make
24 grants, in accordance with this section for—

1 “(1) programs providing family-centered serv-
2 ices for low-income families with very young children
3 designed to promote the development of the children,
4 and to enable their parents to fulfill their roles as
5 parents and to move toward self-sufficiency; and

6 “(2) provision of training and technical assist-
7 ance to entities carrying out programs, and evalua-
8 tion of programs, that were supported under the
9 Comprehensive Child Development Act (42 U.S.C.
10 9881 et seq.), as in effect on the day before the date
11 of enactment of this section.

12 “(b) SCOPE AND DESIGN OF PROGRAMS.—In carry-
13 ing out a program described in subsection (a), an entity
14 receiving assistance under this section shall—

15 “(1) provide, either directly or through referral,
16 early, continuous, intensive, and comprehensive child
17 development and family support services that will
18 enhance the physical, social, emotional, and intellec-
19 tual development of participating children;

20 “(2) ensure that the level of services provided
21 to families responds to their needs and cir-
22 cumstances;

23 “(3) promote positive parent-child interactions;

24 “(4) provide services to parents to support their
25 role as parents and to help the families move toward

1 self-sufficiency (including educational and employ-
2 ment services as appropriate);

3 “(5) coordinate services with services provided
4 by programs in the State and programs in the com-
5 munity to ensure a comprehensive array of services
6 (such as health and mental health services);

7 “(6) ensure formal linkages with local Head
8 Start programs in order to provide for continuity of
9 services for children and families;

10 “(7) in the case of a Head Start agency that
11 operates a program and that also provides Head
12 Start services through the age of mandatory school
13 attendance, ensure that children and families partici-
14 pating in the program receive such services through
15 such age; and

16 “(8) meet such other requirements concerning
17 design and operation of the program described in
18 subsection (a) as the Secretary may establish.

19 “(c) PERSONS ELIGIBLE TO PARTICIPATE.—Persons
20 who may participate in programs described in subsection
21 (a)(1) include—

22 “(1) pregnant women; and

23 “(2) families with children under age 3 (or
24 under age 5, in the case of children served by an en-
25 tity specified in subsection (e)(3));

1 who meet the income criteria specified for families in sec-
2 tion 645(a)(1).

3 “(d) ELIGIBLE SERVICE PROVIDERS.—To be eligible
4 to receive assistance under this section, an entity shall
5 submit an application to the Secretary at such time, in
6 such manner, and containing such information as the Sec-
7 retary may require. Entities that may apply to carry out
8 activities under this section include—

9 “(1) entities operating Head Start programs
10 under this subchapter;

11 “(2) entities that, on the day before the date of
12 enactment of this section, were operating—

13 “(A) Parent-Child Centers receiving finan-
14 cial assistance under section 640(a)(4), as in ef-
15 fect on such date; or

16 “(B) programs receiving financial assist-
17 ance under the Comprehensive Child Develop-
18 ment Act, as in effect on such date; and

19 “(3) other public entities, and nonprofit private
20 entities, capable of providing child and family serv-
21 ices that meet the standards for participation in pro-
22 grams under this subchapter and meet such other
23 appropriate requirements relating to the activities
24 under this section as the Secretary may establish.

1 “(e) TIME-LIMITED PRIORITY FOR CERTAIN ENTI-
2 TIES.—

3 “(1) IN GENERAL.—From amounts allotted
4 pursuant to paragraphs (2) and (4) of section
5 640(a), the Secretary shall provide financial assist-
6 ance in accordance with paragraphs (2) through (4).

7 “(2) PARENT-CHILD CENTERS.—The Secretary
8 shall make financial assistance available under this
9 section for each of fiscal years 1995, 1996, and
10 1997 to any entity that—

11 “(A) complies with subsection (b); and

12 “(B) received funding as a Parent-Child
13 Center pursuant to section 640(a)(4), as in ef-
14 fect on the day before the date of enactment of
15 this section, for fiscal year 1994.

16 “(3) COMPREHENSIVE CHILD DEVELOPMENT
17 CENTERS.—

18 “(A) In the case of an entity that received
19 a grant for fiscal year 1994 to operate a project
20 under the Comprehensive Child Development
21 Act, the Secretary—

22 “(i) shall make financial assistance
23 available under this section, in a com-
24 parable amount and scope to the assistance
25 provided for fiscal year 1994, for the dura-

1 tion of the project period specified in the
2 grant award to such entity under such Act;
3 and

4 “(ii) shall permit such entity, in car-
5 rying out activities assisted under this sec-
6 tion, to serve children from birth through
7 age 5.

8 “(B) In the case of an entity that received
9 a grant for fiscal year 1989 to operate a project
10 under the Comprehensive Child Development
11 Act, the Secretary shall make assistance avail-
12 able under this section for each of fiscal years
13 1995, 1996, and 1997 to any entity that com-
14 plies with subsection (b).

15 “(4) EVALUATIONS, TRAINING, AND TECHNICAL
16 ASSISTANCE.—The Secretary shall make financial
17 assistance available under this section as necessary
18 to provide for the evaluation of, and furnishing of
19 training and technical assistance to, programs speci-
20 fied in paragraph (3)(A).

21 “(f) SELECTION OF OTHER GRANT RECIPIENTS.—
22 From the balance remaining of the portion specified in
23 section 640(a)(6), after making grants to the eligible enti-
24 ties specified in subsection (e), the Secretary shall award
25 grants under this subsection on a competitive basis to ap-

1 plicants meeting the criteria specified in subsection (d)
2 (giving priority to entities with a record of providing early,
3 continuous, and comprehensive childhood development and
4 family services).

5 “(g) DISTRIBUTION.—In awarding grants to eligible
6 applicants under this section, the Secretary shall—

7 “(1) ensure an equitable national geographic
8 distribution of the grants; and

9 “(2) award grants to applicants proposing to
10 serve communities in rural areas and to applicants
11 proposing to serve communities in urban areas.

12 “(h) SECRETARIAL RESPONSIBILITIES.—

13 “(1) GUIDELINES.—Not later than September
14 30, 1994, the Secretary shall develop program
15 guidelines concerning the content and operation of
16 programs assisted under this section—

17 “(A) in consultation with experts in early
18 childhood development, experts in health, and
19 experts in family services; and

20 “(B) taking into consideration the knowl-
21 edge and experience gained from other early
22 childhood programs, including programs under
23 the Comprehensive Child Development Act, and
24 from migrant Head Start programs that serve
25 a large number of infants and toddlers.

1 “(2) STANDARDS.—Not later than December
2 30, 1994, the Secretary shall develop and publish
3 performance standards for programs assisted under
4 this section, and a grant announcement based on the
5 guidelines developed under paragraph (1).

6 “(3) MONITORING, TRAINING, TECHNICAL AS-
7 SISTANCE, AND EVALUATION.—In order to ensure
8 the successful operation of programs assisted under
9 this section, the Secretary shall use funds from the
10 balance described in subsection (f) to monitor the
11 operation of such programs, evaluate their effective-
12 ness, and provide training and technical assistance
13 tailored to the particular needs of such programs.”.

14 (b) CONSOLIDATION.—In recognition that the Com-
15 prehensive Child Development Centers Act has dem-
16 onstrated positive results, and that its purposes and func-
17 tions have been consolidated into section 645A of the
18 Head Start Act, the Comprehensive Child Development
19 Centers Act of 1988 (42 U.S.C. 9801 note) and the Com-
20 prehensive Child Development Act (42 U.S.C. 9881 et
21 seq.) are repealed.

22 **SEC. 113. APPEALS, NOTICE, AND HEARING.**

23 (a) MEDIATION AND HEARING FOR DISPUTES WITH
24 DELEGATE AGENCIES.—Section 646(a) (42 U.S.C.
25 9841(a)) is amended—

1 (1) at the end of paragraph (2), by striking
2 “and”;

3 (2) at the end of paragraph (3), by striking the
4 period and inserting “; and”; and

5 (3) by adding at the end the following:

6 “(4) the Secretary shall develop and publish
7 procedures (including mediation procedures) to be
8 used in order to—

9 “(A) resolve in a timely manner conflicts
10 potentially leading to adverse action between—

11 “(i) recipients of financial assistance
12 under this subchapter; and

13 “(ii) delegate agencies or Head Start
14 Parent Policy Councils; and

15 “(B) avoid the need for an administrative
16 hearing.”.

17 (b) TERMINATION OF DESIGNATION NOT STAYED
18 PENDING APPEAL.—Section 646 (42 U.S.C. 9841) is
19 amended by striking subsection (b) and inserting the fol-
20 lowing:

21 “(b) In prescribing procedures for the mediation de-
22 scribed in subsection (a)(4), the Secretary shall specify—

23 “(1) the date by which a Head Start agency en-
24 gaged in a conflict described in subsection (a)(4) will

1 notify the appropriate regional office of the Depart-
2 ment of the conflict;

3 “(2) a reasonable period for the mediation;

4 “(3) a timeline for an administrative hearing, if
5 necessary, to resolve the conflict; and

6 “(4) a timeline by which the person conducting
7 the administrative hearing shall issue a decision
8 based on the hearing.

9 “(c) In any case in which a termination, reduction,
10 or suspension of financial assistance under this subchapter
11 is upheld in an administrative hearing under this section,
12 such termination, reduction, or suspension shall not be
13 stayed pending any judicial appeal of such administrative
14 decision.

15 “(d)(1) The Secretary shall by regulation specify a
16 process by which an Indian tribe may identify and estab-
17 lish an alternative agency, and request that the alternative
18 agency be designated under section 641 as the Head Start
19 agency providing services to the tribe, if—

20 “(A) the Secretary terminates financial assist-
21 ance under section 646 to the only agency that was
22 receiving financial assistance to provide Head Start
23 services to the Indian tribe; and

1 “(B) the tribe would otherwise be precluded
2 from providing such services to the members of the
3 tribe.

4 “(2) The regulation required by this subsection shall
5 prohibit such designation of an alternative agency that in-
6 cludes an employee who—

7 “(A) served on the administrative staff or pro-
8 gram staff of the agency described in paragraph
9 (1)(A); and

10 “(B) was responsible for a deficiency that—

11 “(i) relates to the performance standards
12 or financial management standards described in
13 section 641A(a)(1); and

14 “(ii) was the basis for the termination of
15 financial assistance described in paragraph
16 (1)(A);

17 as determined by the Secretary after providing the
18 notice and opportunity described in subsection
19 (a)(3).”.

20 **SEC. 114. GOALS AND PRIORITIES FOR TRAINING AND**
21 **TECHNICAL ASSISTANCE.**

22 Section 648 (42 U.S.C. 9843) is amended—

23 (1) in the section heading to read as follows:

24 “TECHNICAL ASSISTANCE AND TRAINING”;

25 (2) in subsection (a)(2), by striking “Head
26 Start programs, including” and inserting “Head

1 Start programs, in accordance with the process, and
2 the provisions for allocating resources, set forth in
3 subsections (b) and (c). The Secretary shall provide,
4 either directly or through grants or other arrange-
5 ments,”;

6 (3)(A) by redesignating the final sentence of
7 subsection (a), as amended by paragraph (2), as
8 subsection (e);

9 (B) by transferring such subsection to the end
10 of the section; and

11 (C) by indenting such subsection and aligning
12 the margins of such subsection with the margins of
13 subsection (d);

14 (4) by striking subsections (b) and (c);

15 (5) by inserting after subsection (a) the follow-
16 ing:

17 “(b) The process for determining the technical assist-
18 ance and training activities to be carried out under this
19 section shall—

20 “(1) ensure that the needs of local Head Start
21 agencies and programs relating to improving pro-
22 gram quality and to program expansion are ad-
23 dressed to the maximum extent feasible; and

24 “(2) incorporate mechanisms to ensure respon-
25 siveness to local needs, including an ongoing proce-

1 dure for obtaining input from the individuals and
2 agencies carrying out Head Start programs.

3 “(c) In allocating resources for technical assistance
4 and training under this section, the Secretary shall—

5 “(1) give priority consideration to activities to
6 correct program and management deficiencies identi-
7 fied through reviews pursuant to section 641A(c)
8 (including the provision of assistance to local pro-
9 grams in the development of quality improvement
10 plans under section 641A(d)(2));

11 “(2) address the training and career develop-
12 ment needs of classroom staff (including instruction
13 for providing services to children with disabilities)
14 and nonclassroom staff, including home visitors and
15 other staff working directly with families, including
16 training relating to increasing parent involvement
17 and services designed to increase family literacy and
18 improve parenting skills;

19 “(3) assist Head Start agencies and programs
20 in conducting and participating in communitywide
21 strategic planning and needs assessment;

22 “(4) assist Head Start agencies and programs
23 in the development of sound management practices,
24 including financial management procedures; and

1 “(5) assist in efforts to secure and maintain
2 adequate facilities for Head Start programs.”; and

3 (6) in subsection (d), by adding at the end the
4 following:

5 “Special consideration shall be given to entities that have
6 demonstrated effectiveness in educational programming
7 for preschool children that includes components for paren-
8 tal involvement, care provider training, and developmen-
9 tally appropriate related activities.”.

10 **SEC. 115. STAFF QUALIFICATIONS AND DEVELOPMENT.**

11 The Head Start Act is amended by inserting after
12 section 648 (42 U.S.C. 9843) the following:

13 **“SEC. 648A. STAFF QUALIFICATIONS AND DEVELOPMENT.**

14 “(a) CLASSROOM TEACHERS.—

15 “(1) DEGREE REQUIREMENTS.—The Secretary
16 shall ensure that not later than September 30, 1996,
17 each Head Start classroom in a center-based pro-
18 gram is assigned one teacher who has—

19 “(A) a child development associate (CDA)
20 credential that is appropriate to the age of the
21 children being served in center-based programs;

22 “(B) a State-awarded certificate for pre-
23 school teachers that meets or exceeds the re-
24 quirements for a child development associate
25 credential;

1 “(C) an associate, a baccalaureate, or an
2 advanced degree in early childhood education;
3 or

4 “(D) a degree in a field related to early
5 childhood education with experience in teaching
6 preschool children and a State-awarded certifi-
7 cate to teach in a preschool program.

8 “(2) WAIVER.—On request, the Secretary shall
9 grant a 180-day waiver of the requirements of para-
10 graph (1) with respect to an individual who—

11 “(A) is first employed after September 30,
12 1996, by a Head Start agency as a teacher for
13 a Head Start classroom;

14 “(B) is enrolled in a program that grants
15 any credential, certificate, or degree specified in
16 subparagraph (A), (B), (C), or (D) of para-
17 graph (1); and

18 “(C) will receive such credential under the
19 terms of such program not later than 180 days
20 after beginning employment as a teacher with
21 such agency.

22 “(3) LIMITATION.—The Secretary may not
23 grant more than one such waiver with respect to
24 such individual.

25 “(b) MENTOR TEACHERS.—

1 “(1) DEFINITION; FUNCTION.—For purposes of
2 this subsection, the term ‘mentor teacher’ means an
3 individual responsible for observing and assessing
4 the classroom activities of a Head Start program
5 and providing on-the-job guidance and training to
6 the Head Start program staff and volunteers, in
7 order to improve the qualifications and training of
8 classroom staff, to maintain high quality education
9 services, and to promote career development, in
10 Head Start programs.

11 “(2) REQUIREMENT.—In order to assist Head
12 Start agencies in establishing positions for mentor
13 teachers, the Secretary shall—

14 “(A) provide technical assistance and
15 training to enable Head Start agencies to estab-
16 lish such positions;

17 “(B) give priority consideration, in provid-
18 ing assistance pursuant to subparagraph (A), to
19 Head Start programs that have substantial
20 numbers of new classroom staff, that are expe-
21 riencing difficulty in meeting applicable edu-
22 cation standards, or that lack staff able to com-
23 municate in the languages of participating chil-
24 dren and their families;

1 “(C) encourage Head Start programs to
2 give priority consideration for such positions to
3 Head Start teachers at the appropriate level of
4 career advancement in such programs; and

5 “(D) promote the development of model
6 curricula, designed to ensure the attainment of
7 appropriate competencies by individuals work-
8 ing, or planning to work, in the field of early
9 childhood development and family services.

10 “(c) FAMILY SERVICE WORKERS.—In order to im-
11 prove the quality and effectiveness of staff providing in-
12 home and other services (including needs assessment, de-
13 velopment of service plans, family advocacy, and coordina-
14 tion of service delivery) to families of children participat-
15 ing in Head Start programs, the Secretary, in coordina-
16 tion with concerned public and private agencies and orga-
17 nizations examining the issues of standards and training
18 for family service workers, shall—

19 “(1) review and, as necessary, revise or develop
20 new qualification standards for Head Start staff
21 providing such services;

22 “(2) promote the development of model curric-
23 ula (on subjects including parenting training and
24 family literacy) designed to ensure the attainment of
25 appropriate competencies by individuals working or

1 planning to work in the field of early childhood and
2 family services; and

3 “(3) promote the establishment of a credential
4 that indicates attainment of the competencies and
5 that is accepted nationwide.

6 “(d) HEAD START FELLOWSHIPS.—

7 “(1) AUTHORITY.—The Secretary may establish
8 a program of fellowships, to be known as ‘Head
9 Start Fellowships’, in accordance with this sub-
10 section. The Secretary may award the fellowships to
11 individuals, to be known as ‘Head Start Fellows’,
12 who are staff in local Head Start programs or other
13 individuals working in the field of child development
14 and family services.

15 “(2) PURPOSE.—The fellowship program estab-
16 lished under this subsection shall be designed to en-
17 hance the ability of Head Start Fellows to make sig-
18 nificant contributions to programs authorized under
19 this subchapter, by providing opportunities to ex-
20 pand their knowledge and experience through expo-
21 sure to activities, issues, resources, and new ap-
22 proaches, in the field of child development and fam-
23 ily services.

24 “(3) ASSIGNMENTS OF FELLOWS.—

1 “(A) PLACEMENT SITES.—Fellowship posi-
2 tions under the fellowship program may be lo-
3 cated (subject to subparagraphs (B) and (C))—

4 “(i) in agencies of the Department of
5 Health and Human Services administering
6 programs authorized under this subchapter
7 (in national or regional offices of such
8 agencies);

9 “(ii) in local Head Start agencies and
10 programs;

11 “(iii) in institutions of higher edu-
12 cation;

13 “(iv) in public or private entities and
14 organizations concerned with services to
15 children and families; and

16 “(v) in other appropriate settings.

17 “(B) LIMITATION FOR FELLOWS OTHER
18 THAN HEAD START EMPLOYEES.—A Head
19 Start Fellow who is not an employee of a local
20 Head Start agency or program may be placed
21 only in a fellowship position located in an agen-
22 cy or program specified in clause (i) or (ii) of
23 subparagraph (A).

24 “(C) NO PLACEMENT IN LOBBYING ORGA-
25 NIZATIONS.—Head Start Fellowship positions

1 may not be located in any agency whose pri-
2 mary purpose, or one of whose major purposes,
3 is to influence Federal, State, or local legisla-
4 tion.

5 “(4) SELECTION OF FELLOWS.—Head Start
6 Fellowships shall be awarded on a competitive basis
7 to individuals (other than Federal employees) se-
8 lected from among applicants who are working, on
9 the date of application, in local Head Start pro-
10 grams or otherwise working in the field of child de-
11 velopment and children and family services.

12 “(5) DURATION.—Head Start Fellowships shall
13 be for terms of 1 year, and may be renewed for a
14 term of 1 additional year.

15 “(6) AUTHORIZED EXPENDITURES.—From
16 amounts appropriated under this subchapter and al-
17 lotted under section 640(a)(2)(D), the Secretary is
18 authorized to make expenditures of not to exceed
19 \$1,000,000 for any fiscal year, for stipends and
20 other reasonable expenses of the fellowship program.

21 “(7) STATUS OF FELLOWS.—Except as other-
22 wise provided in this paragraph, Head Start Fellows
23 shall not be considered to be employees or otherwise
24 in the service or employment of the Federal Govern-
25 ment. Head Start Fellows shall be considered to be

1 employees for purposes of compensation for injuries
2 under chapter 81 of title 5, United States Code.
3 Head Start Fellows assigned to positions located in
4 agencies specified in paragraph (3)(A)(i) shall be
5 considered employees in the executive branch of the
6 Federal Government for the purposes of chapter 11
7 of title 18, United States Code, and for purposes of
8 any administrative standards of conduct applicable
9 to the employees of the agency to which they are as-
10 signed.

11 “(8) REGULATIONS.—The Secretary shall pro-
12 mulgate regulations to carry out this subsection.

13 “(e) MODEL STAFFING PLANS.—Not later than 1
14 year after the date of enactment of this subsection, the
15 Secretary, in consultation with appropriate public agen-
16 cies, private agencies, and organizations and with individ-
17 uals with expertise in the field of children and family serv-
18 ices (including services to non-English language back-
19 ground children and their families), shall develop model
20 staffing plans to provide guidance to local Head Start
21 agencies and programs on the numbers, types, responsibil-
22 ities, and qualifications of staff required to operate a Head
23 Start program.”.

1 **SEC. 116. RESEARCH, DEMONSTRATIONS, EVALUATION.**

2 Section 649 (42 U.S.C. 9844) is amended to read as
3 follows:

4 **“SEC. 649. RESEARCH, DEMONSTRATIONS, AND EVALUA-**
5 **TION.**

6 “(a) IN GENERAL.—

7 “(1) REQUIREMENT; GENERAL PURPOSES.—

8 The Secretary shall carry out a continuing program
9 of research, demonstration, and evaluation activities,
10 in order to—

11 “(A) foster continuous improvement in the
12 quality of the Head Start programs under this
13 subchapter and in their effectiveness in ena-
14 bling participating children and their families to
15 succeed in school and otherwise; and

16 “(B) use the Head Start programs to de-
17 velop, test, and disseminate new ideas and ap-
18 proaches for addressing the needs of low-income
19 preschool children (including children with dis-
20 abilities) and their families and communities,
21 and otherwise to further the purposes of this
22 subchapter.

23 “(2) PLAN.—The Secretary shall develop, and
24 periodically update, a plan governing the research,
25 demonstration, and evaluation activities under this
26 section.

1 “(b) CONDUCT OF RESEARCH, DEMONSTRATION,
2 AND EVALUATION ACTIVITIES.—The Secretary, in order
3 to conduct research, demonstration, and evaluation activi-
4 ties under this section—

5 “(1) may carry out such activities directly, or
6 through grants to, or contracts or cooperative agree-
7 ments with, public or private entities;

8 “(2) shall, to the extent appropriate, undertake
9 such activities in collaboration with other Federal
10 agencies, and with non-Federal agencies, conducting
11 similar activities;

12 “(3) shall ensure that evaluation of activities in
13 a specific program or project is conducted by per-
14 sons not directly involved in the operation of such
15 program or project;

16 “(4) may require Head Start agencies to pro-
17 vide for independent evaluations;

18 “(5) may approve, in appropriate cases, com-
19 munity-based cooperative research and evaluation ef-
20 forts to enable Head Start programs to collaborate
21 with qualified researchers not directly involved in
22 program administration or operation; and

23 “(6) may collaborate with organizations with
24 expertise in inclusive educational strategies for pre-
25 schoolers with disabilities.

1 “(c) CONSULTATION AND COLLABORATION.—In car-
2 rying out activities under this section, the Secretary
3 shall—

4 “(1) consult with—

5 “(A) individuals from relevant academic
6 disciplines;

7 “(B) individuals who are involved in the
8 operation of Head Start programs and individ-
9 uals who are involved in the operation of other
10 child and family service programs; and

11 “(C) individuals from other Federal agen-
12 cies, and individuals from organizations, in-
13 volved with children and families, ensuring that
14 the individuals described in this subparagraph
15 reflect the multicultural nature of the children
16 and families served by the Head Start pro-
17 grams and the multidisciplinary nature of the
18 Head Start programs;

19 “(2) whenever feasible and appropriate, obtain
20 the views of persons participating in and served by
21 programs and projects assisted under this sub-
22 chapter with respect to activities under this section;
23 and

24 “(3) establish, to the extent appropriate, work-
25 ing relationships with the faculties of institutions of

1 higher education, as defined in section 1201(a) of
2 the Higher Education Act of 1965 (20 U.S.C.
3 1141(a)), located in the area in which any evalua-
4 tion under this section is being conducted, unless
5 there is no such institution of higher education will-
6 ing and able to participate in such evaluation.

7 “(d) SPECIFIC OBJECTIVES.—The research, dem-
8 onstration, and evaluation activities under this subchapter
9 shall include components designed to—

10 “(1) permit ongoing assessment of the quality
11 and effectiveness of the programs under this sub-
12 chapter;

13 “(2) contribute to developing knowledge con-
14 cerning factors associated with the quality and effec-
15 tiveness of Head Start programs and in identifying
16 ways in which services provided under this sub-
17 chapter may be improved;

18 “(3) assist in developing knowledge concerning
19 the factors that promote or inhibit healthy develop-
20 ment and effective functioning of children and their
21 families both during and following participation in a
22 Head Start program;

23 “(4) permit comparisons of children and fami-
24 lies participating in Head Start programs with chil-
25 dren and families receiving other child care, early

1 childhood education, or child development services
2 and with other appropriate control groups;

3 “(5) contribute to understanding the character-
4 istics and needs of population groups eligible for
5 services provided under this subchapter and the im-
6 pact of such services on the individuals served and
7 the communities in which such services are provided;

8 “(6) provide for disseminating and promoting
9 the use of the findings from such research, dem-
10 onstration, and evaluation activities; and

11 “(7) promote exploration of areas in which
12 knowledge is insufficient, and that will otherwise
13 contribute to fulfilling the purposes of this sub-
14 chapter.

15 “(e) LONGITUDINAL STUDIES.—In developing prior-
16 ities for research, demonstration, and evaluation activities
17 under this section, the Secretary shall give special consid-
18 eration to longitudinal studies that—

19 “(1) examine the developmental progress of
20 children and their families both during and following
21 participation in a Head Start program, including the
22 examination of factors that contribute to or detract
23 from such progress;

24 “(2) examine factors related to improving the
25 quality of the Head Start programs and the prepa-

1 ration the programs provide for children and their
2 families to function effectively in schools and other
3 settings in the years following participation in such
4 a program; and

5 “(3) as appropriate, permit comparison of chil-
6 dren and families participating in Head Start pro-
7 grams with children and families receiving other
8 child care, early childhood education, or child devel-
9 opment services, and with other appropriate control
10 groups.

11 “(f) OWNERSHIP OF RESULTS.—The Secretary shall
12 take necessary steps to ensure that all studies, reports,
13 proposals, and data produced or developed with Federal
14 funds under this subchapter shall become the property of
15 the United States.”.

16 **SEC. 117. ANNOUNCEMENTS AND EVALUATIONS.**

17 Section 650 (42 U.S.C. 9845) is repealed.

18 **SEC. 118. REPORTS.**

19 (a) IN GENERAL.—Section 651 (42 U.S.C. 9846) is
20 amended—

21 (1) by striking the section heading and all that
22 follows through subsection (f) and inserting:

23 **“SEC. 651. REPORTS.”;**

24 (2) by striking “(g)”;

1 (3) in paragraph (10), by striking “evaluations
2 conducted under section 641(c)(2)” and inserting
3 “monitoring conducted under section 641A(c)”; and

4 (4)(A) by striking “and” at the end of para-
5 graph (11);

6 (B) by striking the period at the end of para-
7 graph (12) and inserting a semicolon; and

8 (C) by adding after paragraph (12) the follow-
9 ing:

10 “(13) a summary of information concerning the
11 research, demonstration, and evaluation activities
12 conducted under section 649, including—

13 “(A) a status report on ongoing activities;

14 and

15 “(B) results, conclusions, and rec-
16 ommendations, not included in any previous re-
17 port, based on completed activities; and

18 “(14) a study of the availability and delivery of
19 Head Start programs to Indian children living on
20 and near Indian reservations and to children of mi-
21 grant and seasonal farmworkers, including estimates
22 of the percentages of such children being served by
23 Head Start programs.”.

24 (b) REDESIGNATION.—Section 651 is redesignated as
25 section 650.

1 **SEC. 119. REPEALS.**

2 Sections 651A and 652 (42 U.S.C. 9846a and 9847)
3 are repealed.

4 **SEC. 120. CONSULTATION WITH THE CORPORATION FOR**
5 **NATIONAL AND COMMUNITY SERVICE.**

6 The Act is amended by adding at the end the follow-
7 ing:

8 **“SEC. 657A. CONSULTATION WITH THE CORPORATION FOR**
9 **NATIONAL AND COMMUNITY SERVICE.**

10 “The Secretary shall consult with the Chief Executive
11 Officer of the Corporation for National and Community
12 Service regarding the dissemination of information about
13 the Corporation’s programs, to programs that receive
14 funds under this subchapter.”.

15 **SEC. 121. STUDY OF BENEFITS FOR HEAD START EMPLOY-**
16 **EES.**

17 (a) STUDY.—The Secretary of Health and Human
18 Services shall conduct a study regarding the benefits avail-
19 able to individuals employed by Head Start agencies under
20 the Head Start Act (42 U.S.C. 9831 et seq.).

21 (b) REPORT.—

22 (1) PREPARATION.—The Secretary shall pre-
23 pare a report, containing the results of the study,
24 that—

25 (A) describes the benefits, including health
26 care benefits, family and medical leave, and re-

1 retirement pension benefits, available to such in-
2 dividuals; and

3 (B) includes recommendations for increas-
4 ing the access of the individuals to benefits, in-
5 cluding access to a retirement pension program.

6 (2) SUBMISSION.—The Secretary shall submit
7 the report to the appropriate committees of Con-
8 gress.

9 **SEC. 122. STATE DEPENDENT CARE DEVELOPMENT PRO-**
10 **GRAMS.**

11 Section 670A of the State Dependent Care Develop-
12 ment Grants Act (42 U.S.C. 9871) is amended by striking
13 “are authorized to be appropriated” and all that follows
14 and inserting “is authorized to be appropriated
15 \$13,000,000 for fiscal year 1995.”.

16 **SEC. 123. REAUTHORIZATION OF CHILD DEVELOPMENT AS-**
17 **SOCIATE SCHOLARSHIP ASSISTANCE ACT OF**
18 **1985.**

19 Section 606 of the Child Development Associate
20 Scholarship Assistance Act of 1985 (42 U.S.C. 10905) is
21 amended by striking “\$1,500,000” and all that follows
22 and inserting “to carry out this title such sums as may
23 be necessary for fiscal year 1995.”.

1 **SEC. 124. TECHNICAL AND CONFORMING AMENDMENTS.**

2 (a) HEAD START TRANSITION PROJECT ACT.—Sec-
3 tion 133(a) of the Head Start Transition Project Act is
4 amended by striking “639(c)” and inserting “639(b)”.

5 (b) SOCIAL SECURITY ACT.—Section
6 1924(d)(3)(A)(i) of the Social Security Act (42 U.S.C.
7 1396r-5(d)(3)(A)(i)) is amended by striking “sections
8 652 and 673(2)” and inserting “section 673(2)”.

9 **SEC. 125. EFFECTIVE DATE; APPLICATION OF AMEND-**
10 **MENTS.**

11 (a) EFFECTIVE DATE.—This title, and the amend-
12 ments made by this title, shall take effect on the date of
13 enactment of this title.

14 (b) APPLICATION.—The requirements of this title
15 and the amendments made by this title shall not apply
16 to Head Start agencies and other recipients of financial
17 assistance under the Head Start Act with respect to fiscal
18 years ending before October 1, 1994.

19 **TITLE II—COMMUNITY SERV-**
20 **ICES BLOCK GRANT AMEND-**
21 **MENTS**

22 **SEC. 201. SHORT TITLE AND REFERENCES.**

23 (a) SHORT TITLE.—This title may be cited as the
24 “Community Services Block Grant Amendments of 1994”.

25 (b) REFERENCES.—Except as otherwise expressly
26 provided, whenever in this title an amendment or repeal

1 is expressed in terms of an amendment to, or repeal of,
2 a section or other provision, the reference shall be consid-
3 ered to be made to a section or other provision of the Com-
4 munity Services Block Grant Act (42 U.S.C. 9901 et
5 seq.).

6 **SEC. 202. AUTHORIZATIONS OF APPROPRIATIONS.**

7 (a) AUTHORIZATION OF APPROPRIATION.—Sub-
8 section (b) of section 672 (42 U.S.C. 9901(b)) is amended
9 to read as follows:

10 “(b) There are authorized to be appropriated
11 \$525,000,000 for fiscal year 1995, and such sums as may
12 be necessary for each of fiscal years 1996 through 1998,
13 to carry out this subtitle.”.

14 (b) STATE ALLOCATIONS.—Section 674 (42 U.S.C.
15 9903) is amended—

16 (1) by redesignating subsections (a), (b) and (c)
17 as subsections (b), (c) and (d), respectively; and

18 (2) by inserting before subsection (b) (as so re-
19 designated), the following:

20 “(a)(1) Of the amounts appropriated for a fiscal year
21 pursuant to section 672(b), the Secretary may reserve not
22 less than one-half of 1 percent and not more than 1 per-
23 cent for training, technical assistance, planning, and eval-
24 uation activities related to programs or projects carried
25 out under this subtitle. Such activities may be carried out

1 by the Secretary directly or through grants, contracts, or
2 cooperative agreements.

3 “(2) The process for determining the technical assist-
4 ance and training activities to be carried out under this
5 section shall—

6 “(A) ensure the needs of local community ac-
7 tion agencies, community development corporations
8 and community action programs relating to improv-
9 ing program quality are addressed to the maximum
10 extent feasible; and

11 “(B) incorporate mechanisms to ensure respon-
12 siveness to local needs, including an ongoing proce-
13 dure for obtaining input from the community action
14 State and national network as well as community de-
15 velopment corporation national and State organiza-
16 tions.

17 “(3) In allocating resources for technical assistance
18 and training under this section, the Secretary shall—

19 “(A) assist community action agencies, commu-
20 nity development corporations and community action
21 programs in the development of sound management
22 practices, including financial management practices;
23 and

24 “(B) consistent with the availability of funds,
25 respond to the training requests and concerns of

1 community development corporations, community ac-
2 tion agencies and programs.”.

3 (c) APPLICATIONS AND REQUIREMENTS.—

4 (1) FORM AND ASSURANCES.—Section 675(a)
5 (42 U.S.C. 9904(a)) is amended by inserting “or
6 significant amendments thereof” before “shall con-
7 tain assurances”.

8 (2) USE OF FUNDS.—Section 675(c)(1) (42
9 U.S.C. 9904(c)(1)) is amended by striking “use the
10 funds available under this subtitle” and inserting
11 “ensure that, at its discretion and consistent with
12 agreements with the State, each recipient of funds
13 available under this subtitle will use such funds”.

14 (3) ASSURED ACTIVITIES.—Section
15 675(c)(1)(B) (42 U.S.C. 9904(c)(1)(B)) is amended
16 by inserting “homeless individuals and families, mi-
17 grants, and” before “the elderly poor”.

18 (4) STATE RESPONSIBILITIES.—Section
19 675(c)(2)(B) (42 U.S.C. 9904(c)(2)(B)) is amended
20 to read as follows:

21 “(B) if less than 100 percent of the allotment
22 is expended under subparagraph (A), provide assur-
23 ances that with respect to the remainder of the allot-
24 ment a reasonable amount shall be used for—

1 “(i) providing training and technical assist-
2 ance to those entities in need of such assistance
3 and such activities will not be considered ad-
4 ministrative expenses;

5 “(ii) coordinating State-operated programs
6 and services targeted to low-income children
7 and families with services provided by eligible
8 entities funded under this subtitle, including
9 outposting appropriate State or local public em-
10 ployees into entities funded under this subtitle
11 to ensure increased access to services provided
12 by such State or local agencies;

13 “(iii) supporting statewide coordination
14 and communication among eligible entities;

15 “(iv) administrative expenses at the State
16 level, including monitoring activities, but not
17 more than \$55,000 or 5 percent of its allotment
18 under section 674; and

19 “(v) considering the distribution of funds
20 under this subtitle within the State to deter-
21 mine if such funds have been targeted to the
22 areas of greatest need.”.

23 (5) TRIPARTITE BOARD.—Section 675(c)(3) (42
24 U.S.C. 9904(c)(3)) is amended—

1 (A) by redesignating subparagraphs (A),
2 (B), and (C) as clauses (i), (ii), and (iii), re-
3 spectively;

4 (B) by striking the comma after “provide
5 assurances that” and inserting “(A)”; and

6 (C) by adding at the end the following:

7 “and

8 “(B) in the case of a public organization receiv-
9 ing funds under this subtitle, such organization ei-
10 ther establish—

11 “(i) a board of which at least one-third of
12 the members are persons chosen in accordance
13 with democratic selection procedures adequate
14 to assure that they are representative of the
15 poor in the area served; or

16 “(ii) another mechanism specified by the
17 State to assure low-income citizen participation
18 in the planning, administration, and evaluation
19 of projects for which such organization has
20 been funded;”.

21 (d) COMMUNITY ACTION AGENCY PLAN.—Section
22 675(c) (42 U.S.C. 9904(c)) is amended—

23 (1) in paragraph (11)—

1 (A) by redesignating clauses (i) through
2 (iii) of subparagraph (A) as items (aa) through
3 (cc), respectively;

4 (B) by realigning the margin of the sen-
5 tence beginning with “For purposes of” so as to
6 align with subparagraph (A) of paragraph (1);

7 (C) by striking “For purposes of” and in-
8 serting “(A) For purposes of”;

9 (D) by striking “(A) a statewide” and in-
10 serting “(i)(I) a statewide”;

11 (E) by striking “(B) the failure” and in-
12 serting “(ii) the failure”;

13 (F) by inserting immediately before para-
14 graph (12) the following:

15 “(B) for purposes of making a determina-
16 tion with respect to a termination, the term
17 ‘cause’ includes the material failure of an eligi-
18 ble entity to comply with the terms of its agree-
19 ment and community action plan to provide
20 services under this subtitle;”.

21 (2) in paragraph (12) by striking the period
22 and inserting a semicolon; and

23 (3) by inserting after paragraph (12) the fol-
24 lowing:

1 “(13) secure from each eligible entity as a con-
2 dition to its receipt of funding under this subtitle a
3 community action plan (which shall be available to
4 the Secretary for inspection) that includes—

5 “(A) a community needs assessment (in-
6 cluding food needs);

7 “(B) a description of the service delivery
8 system targeted to low-income individuals and
9 families in the service area;

10 “(C) a description of how linkages will be
11 developed to fill identified gaps in services
12 through information, referral, case manage-
13 ment, and followup consultations;

14 “(D) a description of how funding under
15 this Act will be coordinated with other public
16 and private resources; and

17 “(E) a description of outcome measures to
18 be used to monitor success in promoting self-
19 sufficiency, family stability, and community
20 revitalization; and

21 “(14) provide assurances that cost and account-
22 ing standards of the Office of Management and
23 Budget shall apply to a recipient of funds under this
24 subtitle.”.

1 (e) PUBLIC INSPECTIONS OF PLANS.—Section
2 675(d)(2) (42 U.S.C. 9904(d)(2)) is amended by inserting
3 “or revision” after “Each plan”.

4 (f) AUDITS.—The last sentence of section 675(f) (42
5 U.S.C. 9904(f)) is amended by inserting before “to the
6 legislature” the following: “to the eligible entity at no
7 charge.”.

8 (g) EVALUATION INVOLVING WAIVERS.—Section
9 675(h) (42 U.S.C. 9904(h)) is amended by inserting “(in-
10 cluding any State that received a waiver under Public Law
11 98–139)” after “States”.

12 **SEC. 203. DISCRETIONARY AUTHORITY OF SECRETARY.**

13 (a) TRAINING AND ACTIVITIES.—Section 681(a) (42
14 U.S.C. 9910(a)) is amended—

15 (1) in the matter preceeding paragraph (1), by
16 striking “to provide for—” and all that follows
17 through “(2)” and inserting “to provide for”; and

18 (2) by striking “special emphasis programs
19 for—” and all that follows through paragraph (3),
20 and inserting the following:

21 “a Community Initiative Program, awarded on a competi-
22 tive basis, to fund private, nonprofit community develop-
23 ment corporations for purposes of planning and carrying
24 out community and economic development activities in

1 economically distressed areas and in rural areas, as de-
2 scribed in subsection (c).”.

3 (b) COMMUNITY INITIATIVE PROGRAM.—Subsection
4 (b) of section 681 (42 U.S.C. 9910) is amended to read
5 as follows:

6 “(b) COMMUNITY INITIATIVE PROGRAM.—

7 “(1) IN GENERAL.—

8 “(A) ECONOMIC DEVELOPMENT ACTIVI-
9 TIES.—Economic development activities under
10 this section shall be designed to address the
11 economic needs of low-income individuals and
12 families by creating employment and business
13 development opportunities.

14 “(B) CONSULTATION.—The Secretary
15 shall exercise the authority provided under sub-
16 paragraph (A) in consultation with other rel-
17 evant Federal officials.

18 “(C) GOVERNING BOARDS.—Each commu-
19 nity development corporation receiving funds
20 under this section shall be governed by a board
21 that shall consist of residents of the community
22 and business and civic leaders and shall have as
23 a principal purpose planning, developing or
24 managing community development projects.

1 “(D) GEOGRAPHIC DISTRIBUTION.—In
2 providing assistance or entering into other ar-
3 rangements under this section, the Secretary
4 shall take into consideration the geographic dis-
5 tribution of funds among States and the rel-
6 ative proportion of funding among rural and
7 urban areas.

8 “(2) RURAL COMMUNITY DEVELOPMENT AC-
9 TIVITIES.—Rural community development activities
10 under this section shall include—

11 “(A) grants to private, nonprofit corpora-
12 tions that provide assistance to rural low-in-
13 come families in home repair and in planning
14 and developing low-income rural rental housing
15 units;

16 “(B) grants to multistate, regional private,
17 nonprofit organizations that provide training
18 and technical assistance to small, rural commu-
19 nities in meeting their community facility needs;
20 and

21 “(C) grants to nonprofit private organiza-
22 tions that provide assistance for migrants and
23 seasonal farmworkers.”.

1 **SEC. 204. COMMUNITY FOOD AND NUTRITION.**

2 Subsection (d) of section 681A (42 U.S.C. 9910a(d))
3 is amended to read as follows:

4 “(d) There are authorized to be appropriated
5 \$25,000,000 for fiscal year 1995, and such sums as may
6 be necessary for each of fiscal years 1996 through 1998,
7 to carry out this section.”.

8 **SEC. 205. INSTRUCTIONAL ACTIVITIES FOR LOW-INCOME**
9 **YOUTH.**

10 The Act (42 U.S.C. 9901 et seq.) is amended—

11 (1) by redesignating sections 682 and 683 as
12 sections 683 and 684, respectively; and

13 (2) by inserting after section 681 the following:

14 **“SEC. 682. NATIONAL OR REGIONAL PROGRAMS DESIGNED**
15 **TO PROVIDE INSTRUCTIONAL ACTIVITIES**
16 **FOR LOW-INCOME YOUTH.**

17 “(a) GENERAL AUTHORITY.—The Secretary of
18 Health and Human Services is authorized to make a grant
19 to an eligible service provider to administer national or
20 regional programs to provide instructional activities for
21 low-income youth. In making such a grant, the Secretary
22 shall give a priority to eligible service providers that have
23 a demonstrated ability to operate such a program.

24 “(b) PROGRAM REQUIREMENTS.—

25 “(1) Any instructional activity carried out by
26 an eligible service provider receiving a grant under

1 this subsection shall be carried out on the campus
2 of an institution of higher education (as defined in
3 section 1201(a) of the Higher Education Act) and
4 shall include—

5 “(A) access to the facilities and resources
6 of such an institution;

7 “(B) an initial medical examination and
8 follow-up referral or treatment, without charge,
9 for youth during their participation in such ac-
10 tivity;

11 “(C) at least one nutritious meal daily,
12 without charge, for participating youth during
13 each day of participation;

14 “(D) high quality instruction in a variety
15 of sports (that shall include swimming and that
16 may include dance and any other high quality
17 recreational activity) provided by coaches and
18 teachers from institutions of higher education
19 and from elementary and secondary schools (as
20 defined in sections 1471(8) and 1471(21) of the
21 Elementary and Secondary Education Act of
22 1965); and

23 “(E) enrichment instruction and informa-
24 tion on matters relating to the well-being of
25 youth, to include educational opportunities and

1 study practices, education for the prevention of
2 drugs and alcohol abuse, health and nutrition,
3 career opportunities and family and job respon-
4 sibilities.

5 “(c) ELIGIBLE PROVIDERS.—A national private non-
6 profit organization, a coalition of such organizations, or
7 a private nonprofit organization applying jointly with a
8 business concern shall be eligible for a grant under this
9 subsection if—

10 “(1) the applicant has demonstrated experience
11 in operating a program providing instruction to low-
12 income youth;

13 “(2) the applicant shall contribute amounts in
14 cash or fairly evaluated in kind of no less than 25
15 percent of the amount requested;

16 “(3) the applicant shall use no funds from a
17 grant authorized under this section for administra-
18 tive expenses; and

19 “(4) the applicant agrees to comply with the
20 regulations or program guidelines promulgated by
21 the Secretary of Health and Human Services for use
22 of funds made available by this grant.

23 “(d) APPLICATIONS PROCESS.—Eligible service pro-
24 viders may submit to the Secretary of Health and Human

1 Services, for approval, an application in such form at such
2 time as the Secretary deems appropriate.

3 “(e) PROMULGATION OF REGULATIONS OR PROGRAM
4 GUIDELINES.—The Secretary of Health and Human Serv-
5 ices shall promulgate regulations or program guidelines to
6 ensure funds made available under a grant made under
7 this section are used in accordance with the intentions of
8 this Act.

9 “(f) AUTHORIZATION OF APPROPRIATIONS.—There
10 is authorized to be appropriated \$15,000,000 for each fis-
11 cal year 1995, 1996, 1997, and 1998 for grants to carry
12 out this section.”.

13 **SEC. 206. AMENDMENT TO STEWART B. MCKINNEY HOME-**
14 **LESS ASSISTANCE ACT.**

15 The last section of subtitle D of title VII of the Stew-
16 art B. McKinney Homeless Assistance Act (42 U.S.C.
17 11646) is amended—

18 (1) by striking “SEC. 751” and by inserting
19 “SEC. 754.”, and

20 (2) by striking “1991” and all that follows
21 through “1993”, and inserting “1995, 1996, 1997,
22 and 1998”.

1 **SEC. 207. AMENDMENTS TO THE HUMAN SERVICES REAU-**
2 **THORIZATION ACT OF 1986.**

3 Section 408 of the Human Services Reauthorization
4 Act of 1986 (42 U.S.C. 9901b) is amended—

5 (1) in subsection (a) by adding at the end the
6 following:

7 “(3) Initial and subsequent grant awards may fully
8 fund projects for periods of up to 3 years.”;

9 (2) in subsection (b)(1)(B) by striking “After
10 the first fiscal year” and inserting “After the first
11 funding period.”;

12 (3) by amending subsection (c)—

13 (A) by amending paragraph (1) to read as
14 follows:

15 “(1) In addition to the grant programs described in
16 subsection (a), the Secretary may make grants to commu-
17 nity action agencies for the purpose of enabling such agen-
18 cies to demonstrate new approaches to dealing with the
19 problems associated with urban gangs or similar antisocial
20 activities of urban youth. Demonstrations shall include
21 such activities as peer counseling, mentoring, development
22 of job skills, assistance with social skills, antigang edu-
23 cation, family literacy, parenting skills, and other services
24 designed to assist at-risk youth to continue their edu-
25 cation, to secure meaningful employment, or to pursue

1 other productive alternatives to joining gangs or engaging
2 in any other form of anti-social activity.”; and

3 (B) by amending paragraph (4) to read as
4 follows:

5 “(4) Such grants made under this subsection on a
6 competitive basis shall be based on an annual competition
7 determined by the Secretary. Grants made under this sub-
8 section shall not exceed \$500,000.”; and

9 (4) by amending subsection (h) to read as fol-
10 lows:

11 “(h) AUTHORIZATION OF APPROPRIATIONS.—(1)
12 There are authorized to be appropriated \$30,000,000 for
13 fiscal year 1995, and such sums as may be necessary for
14 fiscal years 1996, 1997, and 1998, to carry out this sec-
15 tion.

16 “(2) Of the amounts appropriated for this section not
17 less than 30 percent shall be used to carry out the pro-
18 grams authorized under subsection (c).

19 “(3) In addition to sums which are required to carry
20 out the evaluation, reporting, and dissemination of results
21 under subsections (a), (c), (d), and (f), the Secretary is
22 authorized to reserve up to 2 percent of the amounts ap-
23 propriated pursuant to subparagraphs (1) and (2) for ad-
24 ministration of the program as well as for planning and
25 technical assistance.”.

1 **SEC. 208. EFFECTIVE DATE.**

2 This title, and the amendments made by this title,
3 shall take effect on October 1, 1994.

4 **TITLE III—LOW-INCOME HOME**
5 **ENERGY ASSISTANCE AMEND-**
6 **MENTS**

7 **SECTION 301. SHORT TITLE AND REFERENCES.**

8 (a) **SHORT TITLE.**—This title may be cited as the
9 “Low-Income Home Energy Assistance Amendments of
10 1994”.

11 (b) **REFERENCES.**—Except as otherwise expressly
12 provided, whenever in this title an amendment or repeal
13 is expressed in terms of an amendment to, or repeal of,
14 a section or other provision, the reference shall be consid-
15 ered to be made to a section or other provision of the Low-
16 Income Home Energy Assistance Act of 1981 (42 U.S.C.
17 8621 et seq.).

18 **SEC. 302. STATEMENT OF PURPOSE.**

19 Section 2602(a) (42 U.S.C. 8621(a)) is amended to
20 read as follows:

21 “(a) In order to assist low-income households, par-
22 ticularly those that pay a high proportion of their income
23 for home energy, both in meeting their immediate home
24 energy needs, and in attaining the capacity to meet such
25 needs independently in the future, the Secretary of Health

1 and Human Services may make grants to States for pro-
2 grams and activities consistent with this title.”.

3 **SEC. 303. AUTHORIZATION OF APPROPRIATIONS.**

4 (a) AMOUNTS AUTHORIZED.—Section 2602 (42
5 U.S.C. 8621) is amended—

6 (1) in subsection (b), by striking “this title”
7 and all that follows through the end of the first sen-
8 tence and inserting “this title, \$2,000,000,000 for
9 fiscal year 1995, and such sums as may be nec-
10 essary for each of fiscal years 1996 through 1999.”;
11 and

12 (2) in the last sentence of subsection (c)—

13 (A) by striking “July 1” and inserting
14 “October 1”; and

15 (B) by striking “for which” and inserting
16 “following the year in which”.

17 (b) INCENTIVE PROGRAM FOR LEVERAGING NON-
18 FEDERAL SOURCES.—Subsection (d) of section 2602 (42
19 U.S.C. 8621(d)) is amended to read as follows:

20 “(d) There are authorized to be appropriated to carry
21 out section 2607A, \$50,000,000 for each of the fiscal
22 years 1995 and 1996, and such sums as may be necessary
23 for each of the fiscal years 1997 through 1999.”.

1 **SEC. 304. EMERGENCY FUNDS.**

2 (a) AUTHORIZATION OF APPROPRIATIONS.—Section
3 2602 (42 U.S.C. 8621), as amended by section 303, is
4 amended by adding at the end thereof the following:

5 “(e) There is authorized to be appropriated in each
6 fiscal year for payments under this title, in addition to
7 amounts appropriated for distribution to all the States in
8 accordance with section 2604 (other than subsection (g)),
9 \$600,000,000 to meet the additional home energy assist-
10 ance needs of one or more States arising from a natural
11 disaster or other emergency. Funds appropriated pursuant
12 to this subsection are hereby designated to be emergency
13 requirements pursuant to section 251(b)(2)(D) of the Bal-
14 anced Budget and Emergency Deficit Control Act of 1985,
15 except that such funds shall be made available only after
16 the submission to Congress of a formal budget request by
17 the President (for all or a part of the appropriation pursu-
18 ant to this subsection) that includes a designation of the
19 amount requested as an emergency requirement as defined
20 in such Act.”.

21 (b) HOME ENERGY.—Section 2603 (42 U.S.C.
22 8622(3)) is amended—

23 (1) by redesignating paragraphs (1), (2), (3),
24 (4), (5), (6), and (7) as paragraphs (2), (4), (5),
25 (6), (7), (8), and (9), respectively;

1 (2) by inserting before paragraph (2), as so re-
2 designated, the following:

3 “(1) The term ‘energy burden’ means the ex-
4 penditures of the household for home energy divided
5 by the income of the household.”; and

6 (3) by inserting before paragraph (4), as so re-
7 designated, the following:

8 “(3) The term ‘highest home energy needs’
9 means the home energy requirements of a household
10 determined by taking into account both the energy
11 burden of such household and the unique situation
12 of such household that results from having members
13 of vulnerable populations, including very young chil-
14 dren and the frail older individuals.”.

15 (c) ALLOTMENT OF EMERGENCY FUNDS.—Section
16 2604 (42 U.S.C. 8623) is amended by adding at the end
17 thereof the following:

18 “(g) Notwithstanding subsections (a) through (f), the
19 Secretary may allot amounts appropriated pursuant to
20 section 2602(e) to one or more than one State. In deter-
21 mining to which State or States additional funds may be
22 allotted, the Secretary shall take into account the extent
23 to which a State was affected by the emergency or disas-
24 ter, the availability to an affected State of other resources
25 under this or any other program, and such other factors

1 as the Secretary determines relevant. The Secretary shall
2 notify Congress of the proposed allotment pursuant to this
3 subsection before releasing the allotted funds.”.

4 **SEC. 305. AUTHORIZED USES OF FUNDS.**

5 (a) IN GENERAL.—Paragraph (1) of section 2605(b)
6 (42 U.S.C. 8624(b)(1)) is amended to read as follows:

7 “(1) use the funds available under this title
8 to—

9 “(A) conduct outreach activities and pro-
10 vide assistance to low income households in
11 meeting their home energy costs, particularly
12 those that pay a high proportion of household
13 income for home energy, consistent with para-
14 graph (5);

15 “(B) intervene in energy crisis situations;

16 “(C) provide low-cost residential weather-
17 ization and other cost-effective energy-related
18 home repair; and

19 “(D) plan, develop, and administer the
20 State’s program under this title including
21 leveraging programs,

22 and the State agrees not to use such funds for any
23 purposes other than those specified in this title;”.

1 (b) ENCOURAGED REDUCED HOME ENERGY
2 NEEDS.—Section 2605(b) (42 U.S.C. 8624(b)) is amend-
3 ed—

4 (1) in paragraph (9)(B), by inserting before the
5 semicolon the following: “(except for the costs of the
6 activities described in paragraph (16))”;

7 (2) in paragraph (15), by striking the period
8 and inserting “; and”; and

9 (3) by inserting after paragraph (15) the fol-
10 lowing:

11 “(16) subject the use of such funds to the re-
12 quirements of paragraph (9)(A) if it uses such funds
13 to provide services that encourage and enable house-
14 holds to reduce their home energy needs and thereby
15 the need for energy assistance, including needs as-
16 sessments, counseling, and assistance with energy
17 vendors.”.

18 **SEC. 306. TARGETING OF ASSISTANCE TO HOUSEHOLDS**

19 **WITH HIGH HOME ENERGY BURDENS.**

20 (a) HOUSEHOLD INCOME.—Section 2605(b)(2)(B)
21 (42 U.S.C. 8624(b)(2)(B)) is amended by striking the
22 matter following clause (ii) and inserting the following:

23 “except that a State may not exclude a house-
24 hold from eligibility in a fiscal year solely on
25 the basis of household income if such income is

1 less than 110 percent of the poverty level for
2 such State, but the State may give priority to
3 those households with the highest home energy
4 costs or needs in relation to household in-
5 come;”.

6 (b) OUTREACH ACTIVITIES.—Section 2605(b)(3) (42
7 U.S.C. 8624(b)(3)) is amended by striking “are made
8 aware” and inserting “and households with high home en-
9 ergy burdens, are made aware”.

10 (c) ASSISTANCE LEVELS.—Section 2605(b)(5) (42
11 U.S.C. 8624(b)(5)) is amended by inserting “or needs”
12 after “highest energy costs”.

13 (d) STATE PLAN.—Section 2605(c)(1) (42 U.S.C.
14 8624(c)(1)) is amended—

15 (1) by redesignating subparagraphs (E) and
16 (F) as subparagraphs (F) and (H), respectively; and

17 (2) by inserting after subparagraph (D) the fol-
18 lowing:

19 “(E) describes any steps that will be taken (in
20 addition to those necessary to carry out the assur-
21 ance contained in paragraph (5) of subsection (b))
22 to target assistance to households with high home
23 energy burdens;”.

24 **SEC. 307. CLARIFICATION OF AUDIT REQUIREMENT.**

25 Section 2605 (42 U.S.C. 8624) is amended—

1 (1) in subsection (b)(10), by striking “and pro-
2 vide that” and all that follows and inserting “and
3 provide that the State will comply with chapter 75
4 of title 31, United States Code (commonly known as
5 the ‘Single Audit Act’);”; and

6 (2) in subsection (e), by striking “at least every
7 two years” and all that follows and inserting “in ac-
8 cordance with chapter 75 of title 31, United States
9 Code.”.

10 **SEC. 308. USE OF DEPARTMENT OF ENERGY WEATHERIZA-**
11 **TION RULES TO ACHIEVE PROGRAM CON-**
12 **SISTENCY.**

13 Section 2605(c)(1)(D) (42 U.S.C. 8624(c)(1)(D)) is
14 amended by inserting before the semicolon at the end
15 thereof the following: “, including any steps the State will
16 take to address the weatherization and energy-related
17 home repair needs of households that have high home en-
18 ergy burdens, and describes any rules promulgated by the
19 Department of Energy for administration of its Low In-
20 come Weatherization Assistance Program which the State,
21 to the extent permitted by the Secretary to increase con-
22 sistency between federally assisted programs, will follow
23 regarding the use of funds provided under this title by
24 the State for such weatherization and energy-related home
25 repairs and improvements”.

1 **SEC. 309. MATTERS TO BE DESCRIBED IN ANNUAL APPLI-**
2 **CATION.**

3 Section 2605(c)(1) (42 U.S.C. 8624(c)(1)) is amend-
4 ed—

5 (1) in subparagraph (F) (as so redesignated by
6 section 306(d) of this Act)—

7 (A) by striking “and (13)” and inserting
8 “(13), and (15)”; and

9 (B) by striking “and” at the end thereof;
10 and

11 (2) by inserting after subparagraph (F) (as so
12 redesignated by section 306(d) of this Act), the fol-
13 lowing:

14 “(G) states, with respect to the 12-month pe-
15 riod specified by the Secretary, the number and in-
16 come levels of households which apply and the num-
17 ber which are assisted with funds provided under
18 this title, and the number of households so assisted
19 with—

20 “(i) one or more members who has at-
21 tained 60 years of age;

22 “(ii) one or more members who were dis-
23 abled; and

24 “(iii) one or more young children; and”.

25 **SEC. 310. REPORT OF FUNDS AVAILABLE FOR OBLIGATION.**

26 Section 2607(a) (42 U.S.C. 8628(a)) is amended—

1 (1) by inserting “(1)” after the subsection des-
2 ignation; and

3 (2) by adding at the end thereof the following:

4 “(2) Each State shall notify the Secretary, not later
5 than 2 months prior to the close of a fiscal year, of the
6 amount (if any) of its allotment for such year that will
7 not be obligated in such year, and, if such State elects
8 to submit a request described in subsection (b)(2), such
9 State shall submit such request at the same time. The Sec-
10 retary shall make no payment under paragraph (1) to a
11 State for a fiscal year unless the State has complied with
12 this paragraph with respect to the prior fiscal year.”.

13 **SEC. 311. MISCELLANEOUS AND TECHNICAL AMENDMENTS.**

14 (a) IN GENERAL.—

15 (1) TREATMENT OF HOUSEHOLDS.—Section
16 2605(b)(7)(D) (42 U.S.C. 8624(b)(7)(D)) is amend-
17 ed to read as follows:

18 “(D) ensure that the provision of vendored
19 payments remains at the option of the State in
20 consultation with local grantees and may be
21 contingent on vendors taking appropriate meas-
22 ures to alleviate the energy burdens of eligible
23 households, including providing for compacts
24 between suppliers and individuals eligible for
25 benefits under this title that seek to reduce

1 home energy costs, minimize the risks of home
2 energy crisis, and encourage regular payments
3 by individuals receiving financial assistance for
4 home energy costs;”.

5 (2) INCENTIVE PROGRAM.—Section 2607A(e)
6 (42 U.S.C. 8626a(e)) is amended by striking “July
7 31, of each year” and inserting “2 months after the
8 close of the fiscal year during which the State pro-
9 vided leveraged resources to eligible households, as
10 described in subsection (b)”.

11 (3) TRAINING AND TECHNICAL ASSISTANCE.—
12 Section 2609A(a) is amended by striking
13 “\$500,000” and inserting “\$250,000”.

14 (b) TECHNICAL AMENDMENTS.—

15 (1) Section 2602 (42 U.S.C. 8621) is amend-
16 ed—

17 (A) in subsection (b)—

18 (i) by inserting “(other than section
19 2607A)” after “to carry out the provisions
20 of this title”; and

21 (ii) by striking the second period at
22 the end thereof; and

23 (B) in subsection (c)(1) by striking “Act”
24 and inserting “title”.

1 (2) Section 2603(2) (42 U.S.C. 8622(2)) is
2 amended—

3 (A) by striking “(2) the” and inserting
4 “(2) The”; and

5 (B) by striking the semicolon at the end
6 thereof and inserting a period.

7 (3) Section 2604 (42 U.S.C. 8223) is amend-
8 ed—

9 (A) in subsection (b)(1) by inserting “of
10 the United States” after “Virgin Islands”; and

11 (B) in subsection (c)(3)(ii) by striking “ap-
12 plication” and inserting “applications”.

13 (4) The sentence that immediately precedes
14 paragraph (15) of section 2605(b) (42 U.S.C.
15 8624(b)) is transferred so as to appear as a flush
16 sentence immediately after paragraph (16).

17 (5) Section 2605(b)(3) (42 U.S.C. 8624(b)(3))
18 is amended by striking “handicapped” and inserting
19 “disabled”.

20 (6) Section 2607A(c)(2) (42 U.S.C.
21 8626a(c)(2)) is amended by striking “.0008 per-
22 cent” and inserting “0.08 percent”.

23 (7) Section 2610(a) (42 U.S.C. 8629(a)) is
24 amended—

1 (A) in paragraph (2), by striking the semi-
2 colon after “used” and inserting a semicolon
3 after “title”; and

4 (B) in paragraph (5)—

5 (i) by striking “handicapped” and in-
6 serting “disabled”; and

7 (ii) by inserting before the semicolon
8 at the end thereof “or include young chil-
9 dren”.

10 **SEC. 312. SENSE OF THE CONGRESS REGARDING APPRO-**
11 **PRIATIONS FOR LIHEAP.**

12 (a) FINDINGS.—(1) Seventy-seven percent of the over
13 25 million households that were eligible for the Low-In-
14 come Home Energy Assistance Program (hereinafter re-
15 ferred to as “LIHEAP”) in fiscal year 1992 did not re-
16 ceive assistance due to a lack of funds.

17 (2) Recent economic distress has caused significant
18 unemployment, which has resulted in a greater need for
19 energy assistance than ever before.

20 (3) More than 66 percent of LIHEAP household re-
21 cipients have an annual income that is below the poverty
22 level.

23 (4) Forty-three percent of all LIHEAP eligible house-
24 holds include children.

1 (5) LIHEAP eligible households with children spend
2 approximately 16 percent of their annual incomes on home
3 energy costs, which is more than 4 times greater than that
4 paid by the average household in the United States, and
5 far beyond their means.

6 (6) Approximately 40 percent of LIHEAP household
7 recipients are comprised of elderly or disabled persons.

8 (7) LIHEAP is an essential, long-term Federal pro-
9 gram that is crucial to the well-being of impoverished
10 American families and their children.

11 (8) Congress appropriated \$1,475,000,000 for
12 LIHEAP for fiscal year 1995.

13 (9) The Department of Energy predicts that the costs
14 of residential fuels will increase at a pace greater than
15 inflation.

16 (b) SENSE OF THE CONGRESS.—It is the sense of
17 the Congress that—

18 (1) the maintenance of LIHEAP should be a
19 high priority in order to enable the working poor,
20 the disabled, and the low-income elderly, who all de-
21 pend on LIHEAP, to meet their energy costs and
22 needs;

23 (2) all appropriations made for LIHEAP for
24 fiscal year 1995 should be expended; and

1 (3) expenditures for LIHEAP for fiscal year
2 1996 should ensure the provision of services at or
3 above the level provided in fiscal year 1995.

4 **SEC. 313. EFFECTIVE DATE.**

5 The amendments and repeals made by this title shall
6 become effective on October 1, 1994.

7 **TITLE IV—COMMUNITY-BASED**
8 **FAMILY RESOURCE PROGRAMS**

9 **SEC. 401. COMMUNITY-BASED FAMILY RESOURCE PRO-**
10 **GRAMS.**

11 (a) IN GENERAL.—Section 933 of the Claude Pepper
12 Young Americans Act of 1990 (42 U.S.C. 12339) is
13 amended to read as follows:

14 **“SEC. 933. COMMUNITY-BASED FAMILY RESOURCE PRO-**
15 **GRAMS.**

16 “(a) PURPOSE.—It is the purpose of this section to
17 promote a systemic approach to prevention through the
18 promotion of innovative funding mechanisms for networks
19 of comprehensive family resource services provided
20 through collaborative approaches, including public-private
21 partnerships.

22 “(b) AUTHORITY.—The Commissioner shall make
23 grants to States on a formula basis for the purpose of—

24 “(1) establishing and expanding statewide net-
25 works of community-based family resource pro-

1 grams, including funds for the initial costs of provid-
2 ing specific family resource services, that ensure
3 family involvement in the design and operation of
4 family resource programs which are responsive to
5 the unique and diverse strengths of children and
6 families;

7 “(2) promoting child abuse and neglect preven-
8 tion activities;

9 “(3) promoting the establishment and operation
10 of State trust funds or other mechanisms for inte-
11 grating child and family services funding streams in
12 order to provide flexible funding for the development
13 of community-based family resource programs;

14 “(4) establishing or expanding community-
15 based collaboration to foster the development of a
16 continuum of preventive services for children and
17 families, which are family-centered and culturally-
18 relevant; and

19 “(5) encouraging public and private partner-
20 ships in the establishment and expansion of family
21 resource programs.

22 “(c) ELIGIBILITY FOR GRANTS.—A State is eligible
23 for a grant under this section for any fiscal year if—

24 “(1) such State has established or maintained
25 in the previous fiscal year—

1 “(A) a trust fund, including appropriations
2 for such fund; or

3 “(B) any other mechanism that pools
4 State, Federal, and private funds for integrat-
5 ing child and family service resources; and

6 “(2) such trust fund or other funding mecha-
7 nism includes (in whole or in part) provisions mak-
8 ing funding available specifically for a broad range
9 of child abuse and neglect prevention activities and
10 family resource programs.

11 “(d) AMOUNT OF GRANT.—

12 “(1) IN GENERAL.—Amounts appropriated for
13 a fiscal year to provide grants under this section
14 shall be allotted, among eligible States in each fiscal
15 year so that—

16 “(A) 50 percent of the total amount appro-
17 priated for such fiscal year is allotted among
18 each State based on the number of children
19 under the age of 18 residing in each State, ex-
20 cept that each State shall receive not less than
21 \$100,000; and

22 “(B) the remaining 50 percent of the total
23 amount appropriated for such fiscal year is al-
24 lotted in an amount equal to 25 percent of the
25 total amount allocated by each such State to

1 the State’s trust fund or other mechanism for
2 integrating family resource services in the fiscal
3 year prior to the fiscal year for which the allot-
4 ment is being determined.

5 “(e) EXISTING GRANTS.—A State that has a grant
6 in effect on the date of enactment of this section under
7 the Family Resource and Support Program or the Tem-
8 porary Child Care and Crisis Nurseries Program shall
9 continue to receive funds under such Programs, subject
10 to the original terms under which such funds were grant-
11 ed, through the end of the applicable grant cycle.

12 “(f) APPLICATION.—No grant may be made to any
13 eligible State under this section unless an application is
14 prepared and submitted to the Secretary at such time, in
15 such manner, and containing or accompanied by such in-
16 formation as the Commissioner determines to be essential
17 to carry out the purposes and provisions of this section,
18 including—

19 “(1) a description of the agency designated by
20 the Chief Executive Officer of the State to admin-
21 ister the funds provided under this section and as-
22 sume responsibility for implementation and oversight
23 of the family resource programs and other child
24 abuse and neglect prevention activities, and an as-
25 surance that the agency so designated—

1 “(A) is the trust fund advisory board or an
2 existing quasi-public organization with inter-
3 disciplinary governance that pools State, Fed-
4 eral, and private funds for family resource pro-
5 grams or integrating child and family service
6 resources; or

7 “(B) with respect to a State without a
8 trust fund mechanism or quasi-public organiza-
9 tion that meets the requirements of subpara-
10 graph (A), is an existing State agency, or other
11 public, quasi-public, or nonprofit private agency
12 responsible for the development and implemen-
13 tation of a statewide network of community-
14 based family resource programs;

15 “(2) assurances that the agency designated
16 under paragraph (1) can demonstrate the capacity
17 to fulfill the purposes described in subsection (a),
18 and shall have—

19 “(A) a demonstrated ability to work with
20 other State and community-based agencies, to
21 provide training and technical assistance; and

22 “(B) a commitment to parental participa-
23 tion in the design and implementation of family
24 resource programs;

1 “(3) an assurance that the State has an inter-
2 agency process coordinated by the agency designated
3 in paragraph (1) for effective program development
4 that—

5 “(A) does not duplicate existing processes
6 for developing collaborative efforts to better
7 serve children and families;

8 “(B) provides a written plan for the estab-
9 lishment of a network of family resource pro-
10 grams publicly available; and

11 “(C) involves appropriate personnel in the
12 process, including—

13 “(i) parents and prospective partici-
14 pants in family resource programs, includ-
15 ing respite care programs;

16 “(ii) staff of existing programs provid-
17 ing family resource services, including staff
18 of Head Start programs and community
19 action agencies that provide such services;

20 “(iii) representatives of State and
21 local government such as social service,
22 health, mental health, education, employ-
23 ment, economic development agencies, and
24 organizations providing community services
25 activities;

1 “(iv) representatives of the business
2 community;

3 “(v) representatives of general pur-
4 pose local governments;

5 “(vi) representatives of groups with
6 expertise in child abuse prevention, includ-
7 ing respite and crisis care;

8 “(vii) representatives of local commu-
9 nities in which family resource programs
10 are likely to be located; and

11 “(viii) other individuals with expertise
12 in the services that the family resource and
13 support programs of the State intend to
14 offer;

15 “(4) a description of the current family re-
16 source programs operating in the State, the current
17 unmet need for the services provided under such
18 programs, including the need for building increased
19 capacity to provide specific family resource services,
20 including respite care, and the intended scope of the
21 State family resource program, the population to be
22 served, the manner in which the program will be op-
23 erated, and the manner in which such program will
24 relate to other community services and public agen-
25 cies;

1 “(5) evidence that Federal assistance received
2 under this section—

3 “(A) has been supplemented with non-
4 Federal public and private assistance, including
5 a description of the projected level of financial
6 commitment by the State to develop a family
7 resource program; and

8 “(B) will be used to supplement and not
9 supplant other State and local public funds ex-
10 pended for family resource programs;

11 “(6) a description of the core services, as re-
12 quired by this section, and other support services to
13 be provided by the program and the manner in
14 which such services will be provided, including the
15 extent to which either family resources, centers,
16 home visiting, or community collaboratives will be
17 used;

18 “(7) a description of any public information ac-
19 tivities the agency designated in paragraph (1) will
20 undertake for the purpose of promoting family sta-
21 bility and preventing child abuse and neglect, includ-
22 ing child sexual abuse;

23 “(8) an assurance that the State will provide
24 funds for the initial startup costs associated with
25 specific family resource services, including respite

1 services, and a description of the services to be fund-
2 ed;

3 “(9) assurances that the State program will
4 maintain cultural diversity;

5 “(10) a description of the guidelines for requir-
6 ing parental involvement in State and local program
7 development, policy design, and governance and the
8 process for assessing and demonstrating that paren-
9 tal involvement in program development, operation,
10 and governance occurs;

11 “(11) a description of the State and commu-
12 nity-based interagency planning processes to be uti-
13 lized to develop and implement family resource pro-
14 grams;

15 “(12) a description of the criteria that the
16 State will utilize for awarding grants for local pro-
17 grams so that they meet the requirements of sub-
18 section (g);

19 “(13) a plan for providing training, technical
20 assistance, and other assistance to local communities
21 in program development;

22 “(14) a description of the methods to be uti-
23 lized to evaluate the implementation and effective-
24 ness of the family resource programs within the
25 State;

1 “(15) a description of proposed actions by the
2 State that will reduce practical and regulatory bar-
3 riers to the provision of comprehensive services to
4 families, including family resource programs; and

5 “(16) an assurance that the State will provide
6 the Secretary with reports, at such time and con-
7 taining such information as the Secretary may re-
8 quire.

9 “(g) LOCAL PROGRAM REQUIREMENTS.—

10 “(1) IN GENERAL.—A State that receives a
11 grant under this section shall use amounts received
12 under such grant to establish local family resource
13 programs that—

14 “(A) undertake a community-based needs
15 assessment and program planning process
16 which involves parents, and local public and
17 nonprofit agencies (including those responsible
18 for providing health, education, employment
19 training, Head Start and other early childhood,
20 child welfare, and social services);

21 “(B) develop a strategy to provide com-
22 prehensive services to families to meet identified
23 needs through collaboration, including public-
24 private partnerships;

1 “(C) identify appropriate community-based
2 organizations to administer such programs lo-
3 cally;

4 “(D) provide core services, and other serv-
5 ices directly or through contracts or agreements
6 with other local agencies; and

7 “(E) involve parents in the development,
8 operation, and governance of the program.

9 “(2) PRIORITY.—In awarding local grants
10 under this section, a State shall give priority to pro-
11 grams serving low-income communities and pro-
12 grams serving young parents or parents with young
13 children and shall ensure that such grants are equi-
14 tably distributed among urban and rural areas.

15 “(h) DEFINITIONS.—As used in this section:

16 “(1) COMMUNITY REFERRAL SERVICES.—The
17 term ‘community referral services’ means services to
18 assist families in obtaining community resources, in-
19 cluding respite services, health and mental health
20 services, employability development and job training
21 and other social services.

22 “(2) FAMILY RESOURCE PROGRAM.—The term
23 ‘family resource program’ means a program that of-
24 fers community-based services that provide sustained
25 assistance to families at various stages in their de-

1 velopment. Such services shall promote parental
2 competencies and behaviors that will lead to the
3 healthy and positive personal development of parents
4 and children through—

5 “(A) the provision of assistance to build
6 family skills and assist parents in improving
7 their capacities to be supportive and nurturing
8 parents;

9 “(B) the provision of assistance to families
10 to enable such families to use other formal and
11 informal resources and opportunities for assist-
12 ance that are available within the communities
13 of such families; and

14 “(C) the creation of supportive networks to
15 enhance the childbearing capacity of parents
16 and assist in compensating for the increased so-
17 cial isolation and vulnerability of families.

18 “(3) FAMILY RESOURCE SERVICES.—The term
19 ‘family resource services’ means—

20 “(A) core services that must be provided
21 directly by the family resource program under
22 this section, including—

23 “(i) education and support services
24 provided to assist parents in acquiring
25 parenting skills, learning about child devel-

1 opment, and responding appropriately to
2 the behavior of their children;

3 “(ii) early developmental screening of
4 children to assess the needs of such chil-
5 dren and to identify the types of support
6 to be provided;

7 “(iii) outreach services;

8 “(iv) community referral services; and

9 “(v) follow-up services; and

10 “(B) other services, which may be provided
11 either directly or through referral, including—

12 “(i) early care and education (such as
13 child care and Head Start);

14 “(ii) respite care;

15 “(iii) job readiness and counseling
16 services (including skill training);

17 “(iv) education and literacy services;

18 “(v) nutritional education;

19 “(vi) life management skills training;

20 “(vii) peer counseling and crisis inter-
21 vention, and family violence counseling
22 services;

23 “(viii) referral for health (including
24 prenatal care) and mental health services;

25 and

1 “(ix) substance abuse treatment.

2 “(4) INTERDISCIPLINARY GOVERNANCE.—The
3 term ‘interdisciplinary governance’ includes govern-
4 ance by representatives from communities and rep-
5 resentatives from existing health, mental health,
6 education, employment and training, child welfare,
7 and other agencies within the State.”.

8 “(5) RESPITE SERVICES.—The term ‘respite
9 services’ means short-term care services provided in
10 the temporary absence of the regular caregiver (par-
11 ent, other relative, foster parent, adoptive parent,
12 guardian) to children who meet one or more of the
13 following categories:

14 “(A) The children are in danger of abuse
15 or neglect.

16 “(B) The children have experienced abuse
17 or neglect.

18 “(C) The children have disabilities, or
19 chronic or terminal illnesses.

20 Services provided within or outside the child’s home
21 shall be short-term care, ranging from a few hours
22 to a few weeks of time, per year, and be intended
23 to enable the family to stay together and to keep the
24 child living in the child’s home and community.”.

1 (b) DEFINITION.—Section 926(7) of such Act (42
2 U.S.C. 12332(7)) is amended by inserting “, and other
3 caretakers” after “parents”.

4 (c) AUTHORIZATION OF APPROPRIATIONS.—Section
5 934 of such Act (42 U.S.C. 12340) is amended—

6 (1) in paragraph (1) of subsection (a), to read
7 as follows:

8 “(1) There are authorized to be appropriated to
9 carry out section 931 such sums as may be nec-
10 essary for each of the fiscal years 1995 through
11 1998.”; and

12 (2) in subsection (d), to read as follows:

13 “(h) COMMUNITY-BASED FAMILY RESOURCE PRO-
14 GRAMS.—There are authorized to be appropriated to carry
15 out section 933, \$75,000,000 for fiscal year 1995, and
16 such sums as may be necessary for each of the fiscal years
17 1996 through 1998.”.

18 (d) REPEAL OF EXISTING PROGRAMS.—

19 (1) COMMUNITY-BASED CHILD ABUSE AND NE-
20 GLECT PREVENTION GRANTS.—Title II of the Child
21 Abuse Prevention and Treatment Act (42 U.S.C.
22 5116 et seq.) is repealed effective October 1, 1995.

23 (2) EMERGENCY CHILD ABUSE PREVENTION
24 SERVICES GRANTS.—Sec. 107A of the Child Abuse

1 Prevention and Treatment Act (42 U.S.C. 5106a-1)
2 is repealed effective October 1, 1995.

3 (3) TEMPORARY CHILD CARE AND CRISIS NURS-
4 ERIES.—The Temporary Child Care for Children
5 with Disabilities and Crisis Nurseries Act of 1986
6 (42 U.S.C. 5117 et seq.) is repealed effective Octo-
7 ber 1, 1995.

8 **SEC. 402. FEDERAL COUNCIL ON CHILDREN, YOUTH, AND**
9 **FAMILIES.**

10 Section 918 of the Claude Pepper Young Americans
11 Act of 1990 (42 U.S.C. 12314) is amended—

12 (1) in subsection (k)—

13 (A) in paragraph (3), by striking out
14 “and” at the end thereof;

15 (B) in paragraph (4), by striking out the
16 period and inserting in lieu thereof a semicolon;
17 and

18 (C) by adding at the end thereof the fol-
19 lowing:

20 “(6) identify program regulations, practices,
21 and eligibility requirements that impede coordination
22 and collaboration and make recommendations for
23 their modifications or elimination; and

24 “(7) develop recommendations for creating
25 jointly funded programs, unified assessments, eligi-

1 bility, and application procedures, and confidentiality
2 protections that facilitate information sharing.”;

3 (2) in subsection (o), by striking “1991 through
4 1994” and inserting “1995 through 1998”; and

5 (3) in subsection (p), by striking “1995” and
6 inserting “1998”.

7 **SEC. 403. FAMILY RESOURCE ACT.**

8 (a) NATIONAL CENTER.—Section 958(b)(3) of the
9 Claude Pepper Young Americans Act of 1990 (42 U.S.C.
10 12353(b)(3)) is amended by striking “model”.

11 (b) AUTHORIZATION OF APPROPRIATIONS.—Section
12 960 of the Claude Pepper Young Americans Act of 1990
13 (42 U.S.C. 12355) is amended—

14 (1) in subsection (a), by striking “\$2,300,000”
15 and all that follows through the end thereof and in-
16 sserting “\$2,000,000 for each of the fiscal years
17 1995 through 1998.”; and

18 (2) in subsection (b), by striking “\$700,000”
19 and all that follows through the end thereof and in-
20 sserting “\$1,000,000 for fiscal year 1995, and such
21 sums as may be necessary for each of the fiscal
22 years 1996 through 1998.”.

○

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