

103^D CONGRESS
2^D SESSION

H. R. 4238

To authorize supplemental appropriations for fiscal years 1994 and 1995 for relief, rehabilitation, and reconstruction in Liberia.

IN THE HOUSE OF REPRESENTATIVES

APRIL 18, 1994

Mr. FLAKE (for himself, Mr. JOHNSTON of Florida, Mr. PAYNE of New Jersey, Mr. BLACKWELL, Ms. BROWN of Florida, Mr. TOWNS, Mr. HASTINGS, Mr. RUSH, Ms. EDDIE BERNICE JOHNSON of Texas, Mrs. CLAYTON, Mr. BISHOP, Mr. CLAY, Mrs. MEEK, Mr. LEWIS of Georgia, Mr. SCOTT, Mr. OWENS, Mr. WATT, Miss COLLINS of Michigan, Mr. TUCKER, Mr. MARKEY, Mr. REYNOLDS, Mr. WHEAT, Mr. FRANK of Massachusetts, Mr. STOKES, Mr. HALL of Ohio, and Mr. MFUME) introduced the following bill; which was referred to the Committee on Foreign Affairs

A BILL

To authorize supplemental appropriations for fiscal years 1994 and 1995 for relief, rehabilitation, and reconstruction in Liberia.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Liberian Relief,
5 Rehabilitation, and Reconstruction Act of 1994”.

6 **SEC. 2. FINDINGS.**

7 The Congress finds that—

1 (1) due to the long historical ties between the
2 United States and Liberia, and the support that the
3 United States provided to the Doe regime during the
4 1980s, the United States has a unique responsibility
5 to the people of Liberia;

6 (2) the United States should continue to pro-
7 vide support to the United Nations peacekeeping
8 forces in Liberia in order to end the civil war that
9 began in December 1989, has claimed 150,000 lives,
10 and has left 1,700,000 persons displaced;

11 (3) supporting and facilitating the cease-fire in
12 Liberia that became effective August 1, 1993, pro-
13 vides the United States with an opportunity to fulfill
14 its responsibility to the people of Liberia by helping
15 to restore political order in that country; and

16 (4) the United States should continue to help
17 the people of Liberia by providing a substantial com-
18 mitment of assistance for the reconstruction of that
19 country.

20 **SEC. 3. INTERNATIONAL DISASTER ASSISTANCE.**

21 Chapter 9 of part I of the Foreign Assistance Act
22 of 1961 (22 U.S.C. 2292–2292p) is amended by adding
23 at the end thereof the following new section:

1 **“SEC. 495L. LIBERIAN CIVIL STRIFE ASSISTANCE.**

2 “(a) AUTHORIZATION OF ASSISTANCE.—The Presi-
3 dent is authorized to provide assistance for civil strife re-
4 lief, rehabilitation, and general recovery in Liberia. Assist-
5 ance under this section shall be for humanitarian purposes
6 and shall be provided on a grant basis.

7 “(b) USE OF FUNDS.—In providing the assistance
8 authorized in subsection (a), priority shall be given to
9 funding activities which—

10 “(1) maximize the use of private voluntary
11 agencies for relief, rehabilitation, and recovery
12 projects;

13 “(2) emphasize emergency health projects, in-
14 cluding efforts to rehabilitate the primary health
15 care system of Liberia;

16 “(3) contribute to the restoration of schools and
17 the general education system, including efforts to
18 support the teaching of displaced children; and

19 “(4) contribute to efforts by the international
20 community to respond to Liberian relief and devel-
21 opment needs.

22 “(c) AUTHORIZATION OF APPROPRIATIONS; TRANS-
23 FERS.—

24 “(1) AUTHORIZATION OF APPROPRIATIONS.—In
25 addition to the amounts otherwise available for such
26 purpose, there are authorized to be appropriated to

1 the President \$45,000,000 for fiscal year 1994 and
2 \$45,000,000 for fiscal year 1995 for use in provid-
3 ing assistance under this section.

4 “(2) MANAGEMENT SUPPORT ACTIVITIES.—The
5 President is authorized to transfer up to \$750,000
6 of the amount appropriated pursuant to this section
7 in each of fiscal years 1994 and 1995 to the ‘Oper-
8 ating Expenses of the Agency for International De-
9 velopment’ account. These funds shall be used for
10 management support activities associated with the
11 planning, monitoring, and supervision of emergency
12 humanitarian assistance for Liberia.

13 “(3) DEVELOPMENT FUND FOR AFRICA.—The
14 President is authorized to transfer to the Develop-
15 ment Fund for Africa funds appropriated pursuant
16 to this section for use in supporting longer-term re-
17 habilitation activities in Liberia.

18 “(4) POLICIES AND AUTHORITIES TO BE AP-
19 PLIED.—Assistance under this section shall be fur-
20 nished in accordance with the policies and general
21 authorities contained in section 491.”.

22 **SEC. 4. MIGRATION AND REFUGEE ASSISTANCE.**

23 (a) AUTHORIZATION OF APPROPRIATIONS.—In addi-
24 tion to amounts otherwise available for such purpose,
25 there are authorized to be appropriated to the Department

1 of State for “Migration and Refugee Assistance”
2 \$20,000,000 for fiscal year 1994 and \$20,000,000 for fis-
3 cal year 1995 for emergency relief, repatriation, and reha-
4 bilitation efforts for Liberian refugees who have fled civil
5 strife and, where appropriate, for support of relief pro-
6 grams assisting local populations in the bordering coun-
7 tries of Sierra Leone, Guinea, and Cote d’Ivoire, and other
8 countries in the region, which have been affected by the
9 influx of Liberian refugees.

10 (b) PROVISION OF ASSISTANCE.—To the extent fea-
11 sible, assistance authorized under this section shall be pro-
12 vided through the United Nations High Commissioner for
13 Refugees and other international relief organizations.

14 **SEC. 5. EMERGENCY FOOD ASSISTANCE FOR LIBERIA.**

15 (a) AUTHORIZATION OF ASSISTANCE.—In addition to
16 the assistance provided under section 495L of the Foreign
17 Assistance Act of 1961 (as added by section 3 of this Act)
18 and section 4 of this Act, the President is authorized to
19 provide supplemental emergency food assistance for civil-
20 ian victims of civil strife in Liberia, including additional
21 emergency food assistance (primarily rice, processed foods,
22 and oils) for the needs of the affected and displaced civil-
23 ian population of Liberia under title II of the Agricultural
24 Trade Development and Assistance Act of 1954 and to

1 provide ocean and inland transport of such food assist-
2 ance.

3 (b) USE OF GRANTS.—In providing assistance au-
4 thorized by this section, the President is authorized to
5 make grants to United States, international, and indige-
6 nous private and voluntary organizations as may be nec-
7 essary to carry out this section.

8 (c) TRANSFERS AND GENERAL AUTHORITIES.—

9 (1) AUTHORIZATION OF APPROPRIATIONS.—In
10 addition to the amounts otherwise available for such
11 purpose, there are authorized to be appropriated to
12 the President \$27,000,000 for fiscal year 1994 and
13 \$27,000,000 for fiscal year 1995 for use in provid-
14 ing assistance under this section.

15 (2) MANAGEMENT SUPPORT ACTIVITIES.—The
16 President is authorized to transfer up to \$500,000
17 of the amount appropriated pursuant to this section
18 in each of fiscal years 1994 and 1995 to the “Oper-
19 ating Expenses of the Agency for International De-
20 velopment” account. These funds shall be used for
21 management support activities associated with the
22 planning, monitoring, and supervision of emergency
23 food assistance for Liberia that is provided under
24 this section.

1 (d) ADDITIONAL FUNDS FOR HUMANITARIAN AS-
2 SISTANCE FOR LIBERIA.—

3 (1) USE OF LOCAL CURRENCIES.—In order to
4 provide additional resources for relief, rehabilitation,
5 and reconstruction programs for victims of civil
6 strife in Liberia, the Administrator of the Agency
7 for International Development shall ensure that not
8 less than \$12,000,000 of the local currencies gen-
9 erated under title II of the Agricultural Trade De-
10 velopment and Assistance Act of 1954 during fiscal
11 year 1994, and not less than \$12,000,000 of the
12 local currencies generated under such title during
13 fiscal year 1995, are used for disaster assistance
14 purposes as are authorized by section 495L(b) of the
15 Foreign Assistance Act of 1961, as added by this
16 Act.

17 (2) ASSISTANCE SUBJECT TO AVAILABILITY OF
18 FUNDS.—Paragraph (1) shall apply only to the ex-
19 tent that local currencies described in such para-
20 graph are available.

21 (3) USE OF FUNDS.—Funds made available
22 pursuant to this subsection may be used for general
23 relief, rehabilitation, and reconstruction purposes
24 and may include the provision or transport of emer-
25 gency food assistance. Such assistance shall be ad-

1 ministered by the Agency for International Develop-
2 ment.

3 **SEC. 6. GENERAL PROVISIONS.**

4 (a) NONAPPLICABILITY OF PROVISION.—The assist-
5 ance authorized for Liberia by this Act may be provided
6 without regard to section 518 of the Foreign Operations,
7 Export Financing, and Related Programs Appropriations
8 Act, 1993 (Public Law 102–391), section 620(q) of the
9 Foreign Assistance Act of 1961 (22 U.S.C. 2370(q)) (the
10 so-called Brooke-Alexander amendment), or any similar
11 provision of the law relating to foreign assistance repay-
12 ments.

13 (b) REGULAR ASSISTANCE PROGRAMS TO BE MAIN-
14 TAINED.—Relief and rehabilitation assistance provided for
15 Liberia under this Act, or any amendment made by this
16 Act, is in addition to the regularly programmed assistance
17 for that country for fiscal year 1994 or fiscal year 1995
18 under chapter 1 (relating to development assistance) or
19 chapter 10 (relating to the Development Fund for Africa)
20 of part I of the Foreign Assistance Act of 1961 and titles
21 I, II, and III of the Agricultural Trade Development As-
22 sistance Act of 1954 (relating to food assistance).

23 **SEC. 7. REPORTS TO CONGRESS.**

24 (a) RECONSTRUCTION ASSISTANCE ASSESSMENT.—

1 (1) ASSESSMENT.—The Administrator of the
2 Agency for International Development shall compile
3 a comprehensive assessment of the long-term recon-
4 struction, rehabilitation, and development needs of
5 Liberia. Such assessment shall include an evaluation
6 of the infrastructure of the country, particularly
7 power generation, water and sewage systems, trans-
8 portation, health facilities, and educational facilities.
9 The assessment shall indicate projected resources re-
10 quired for development and the levels of United
11 States foreign assistance required for reconstruction
12 in Liberia.

13 (2) REPORT TO CONGRESS.—Not later than
14 180 days after the date of the enactment of this Act,
15 the Administrator shall submit to the appropriate
16 committees of the Congress a detailed report of the
17 assessment made under paragraph (1).

18 (b) FOREIGN ASSISTANCE FOR LIBERIA.—Not later
19 than January 31, 1995, and not later than January 31,
20 1996, the President shall submit to the Congress a report
21 which analyzes the impact and effectiveness of United
22 States assistance (including assistance provided under this
23 Act) for Liberia during the two preceding fiscal years.

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