

103^D CONGRESS
2^D SESSION

H. R. 3899

To create police partnerships for children.

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 24, 1994

Mr. GLICKMAN (for himself, Mr. GEPHARDT, and Ms. DELAURO) introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To create police partnerships for children.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. PURPOSES.**

4 The purposes of this Act are—

5 (1) to augment law enforcement services and
6 community policing efforts by providing accessible
7 crisis intervention services for children who are in-
8 volved in violent incidents, and training for law en-
9 forcement officers in child development, family, and
10 cultural issues;

11 (2) to facilitate interaction between law enforce-
12 ment agencies, child and family service organiza-

1 tions, local educational agencies, and other commu-
2 nity members for the purpose of building coalitions
3 for the prevention of community violence;

4 (3) to provide mentors for high-risk children
5 and youth;

6 (4) to promote conflict resolution training for
7 children and youth; and

8 (5) to identify children and families at high risk
9 for developing behavioral or emotional problems re-
10 sulting from exposure to community violence and
11 provide mental health and other support services to
12 such children and families, including crisis interven-
13 tion for child witnesses and victims of violence.

14 **SEC. 2. GRANT AUTHORIZATION.**

15 (a) ESTABLISHMENT.—(1) The Attorney General, in
16 consultation with the Secretary of Health and Human
17 Services, and where appropriate the Secretary of Edu-
18 cation, is authorized to award grants to States for use by
19 local law enforcement agencies for the establishment of
20 law enforcement and child and family services partnership
21 programs to carry out activities described in section 1.

22 (2) In awarding grants described in paragraph (1),
23 the Attorney General shall give priority to States that have
24 law enforcement agencies that—

1 (A) are engaged in community-based policing;
2 and

3 (B) intend to target programs for disadvan-
4 tagged communities.

5 (b) GRANT DISTRIBUTION.—The Attorney General
6 shall, to the extent practicable, achieve an equitable dis-
7 tribution of assistance among the urban and rural areas
8 of the United States.

9 (c) GRANT AMOUNT.—A grant awarded under this
10 Act shall be of sufficient size and scope to adequately sup-
11 port programs authorized under section 2.

12 (d) DURATION.—A grant made under this Act shall
13 be for a period of not less than 2 years.

14 **SEC. 3. USES OF FUNDS.**

15 (a) IN GENERAL.—Grants made under this Act to
16 the States for use by law enforcement agencies shall be
17 used—

18 (1) to provide 24-hour response to crisis situa-
19 tions affecting children and youth;

20 (2) to provide training for law enforcement offi-
21 cers jointly taught by law enforcement officers and
22 child guidance professionals that includes instruction
23 by child and family service organizations in the basic
24 principles of human behavior, child psychology, and
25 family systems;

1 (3) to develop or expand community activities
2 for children and families that are designed jointly by
3 the law enforcement and child and family services
4 partnership, including conflict resolution training
5 programs for children and youth, after-school activ-
6 ity and neighborhood recreation programs, and par-
7 ent support groups led jointly by child guidance and
8 law enforcement professionals;

9 (4) to establish weekly case conferences by a
10 team of child guidance professionals and law en-
11 forcement officers;

12 (5) to provide formal mentoring programs; or

13 (6) to assist and support the local educational
14 agency located in or near the community that the
15 partnership serves in developing and implementing
16 conflict resolution programs.

17 (b) LIMITATION.—Of the total amount of funds made
18 available under this Act for each fiscal year, not more than
19 10 percent of such funds may be used to implement the
20 mentoring and conflict resolution programs established by
21 paragraphs (5) and (6) of subsection (a).

22 **SEC. 4. APPLICATIONS.**

23 (a) STATE APPLICATIONS.—To request a grant
24 under this Act a State shall—

1 (1) prepare and submit to the Attorney General
2 an application in such form, at such time, and in ac-
3 cordance with such procedures, as the Attorney Gen-
4 eral shall establish;

5 (2) provide an assurance that funds received
6 under this Act shall be used to supplement, not sup-
7 plant, non-Federal funds that would otherwise be
8 available for programs funded under this Act; and

9 (3) use the office designated under section 507
10 of the Omnibus Crime Control and Safe Streets Act
11 of 1968(42 U.S.C. 3757) to—

12 (A) prepare the application as required
13 under this section; and

14 (B) administer grant funds received under
15 this Act, including review of spending, process-
16 ing, progress, financial reporting, technical as-
17 sistance, grant adjustments, accounting, audit-
18 ing, and fund disbursement.

19 (b) LOCAL APPLICATIONS.—(1) To request funds
20 under this Act from a State, the chief executive of a law
21 enforcement agency shall submit an application to the of-
22 fice designated under subsection (a).

23 (2) Each application under paragraph (1) shall in-
24 clude—

1 (A) assurances that there is a partnership es-
2 tablished between the law enforcement agency and a
3 child and family service organization;

4 (B) assurances that the applicant has coordi-
5 nated with other segments of the community to en-
6 sure that the partnership efforts complement exist-
7 ing community anti-violence efforts;

8 (C) assurances that programs developed shall
9 maintain confidentiality for all individuals served;

10 (D) assurances that adequate resources for
11 training of law enforcement officers and professional
12 consultation services for children and families, in-
13 cluding professionals licensed to provide child and
14 family evaluations and treatment, will be provided;

15 (E) assurances that funds received under this
16 Act shall be used to supplement, not supplant, non-
17 Federal funds that would otherwise be available for
18 programs funded under this Act; and

19 (F) assurance that the partnership shall provide
20 local matching funds in accordance with the Federal
21 share requirements under section 5.

22 **SEC. 5. ADMINISTRATIVE PROVISIONS.**

23 (a) IN GENERAL.—(1) The Federal share of a grant
24 made under this Act may not exceed—

1 (A) with respect to the first fiscal year, 75 per-
2 cent of the total costs of the projects described in
3 the application submitted under section 4 for such
4 fiscal year;

5 (B) with respect to the second fiscal year, 70
6 percent of the total costs of the projects described
7 in the application submitted under section 4 for such
8 fiscal year; and

9 (C) with respect to any subsequent fiscal year,
10 60 percent of the total costs of the projects de-
11 scribed in the application submitted under section 4
12 for such fiscal year.

13 (2) The Attorney General may accept the value of
14 in-kind contributions made by the grant recipient as a
15 part or all of the non-Federal share of grants.

16 (b) TECHNICAL ASSISTANCE.—The National Insti-
17 tute of Justice may provide training and technical assist-
18 ance to law enforcement and child and family service part-
19 nerships.

20 (c) ADMINISTRATIVE COSTS.—A State or law en-
21 forcement agency may use not more than 5 percent of the
22 funds it receives from this Act for administrative expenses.

1 **SEC. 6. EVALUATIONS AND REPORTS.**

2 (a) EVALUATION.—The Attorney General shall con-
3 duct evaluations to determine the effectiveness of the pro-
4 grams funded under this Act.

5 (b) REPORTS AND EVALUATIONS.—

6 (1) INTERIM.—Not later than December 31,
7 1995, the Attorney General shall prepare and sub-
8 mit to the Committees on the Judiciary of the
9 House and Senate an interim progress report based
10 on information reported by the grantees and the re-
11 sults (as of the date of the submission of such re-
12 port) of the evaluation conducted under subsection
13 (a).

14 (2) FINAL.—Not later than December 31,
15 1998, the Attorney General shall prepare and sub-
16 mit to the Committees on the Judiciary of the
17 House and Senate a review and summary of the re-
18 sults of the evaluation conducted under subsection
19 (a).

20 **SEC. 7. DEFINITIONS.**

21 For purposes of this Act, the following definitions
22 apply:

23 (1) CHILD AND FAMILY SERVICE ORGANIZA-
24 TION.—The term “child and family service organiza-
25 tion” means a public or private nonprofit entity
26 (such as child guidance centers, child psychiatry or

1 child psychology departments of hospitals or univer-
2 sity medical centers, or community mental health
3 centers providing child and family services) that pro-
4 vides mental health services to children and families
5 and that meets nationally recognized guidelines
6 (such as guidelines prescribed for mental health cen-
7 ters and for child welfare and family service agen-
8 cies) with respect to the services provided to children
9 and families.

10 (2) COMMUNITY-BASED POLICING.—The term
11 “community-based policing” means a commitment
12 and an effort (within the confines of budget restric-
13 tions) made by a law enforcement agency to estab-
14 lish or expand cooperative efforts between the police
15 and a community in order to increase police pres-
16 ence in the community, including—

17 (A) developing innovative neighborhood-ori-
18 ented policing programs and community-based
19 crime-prevention programs; and

20 (B) creating decentralized police sub-
21 stations throughout the community to encour-
22 age interaction and cooperation between the
23 public and law enforcement personnel on a local
24 level, including the permanent assignment of of-
25 ficers to a specific neighborhood or substation.

1 (3) FORMAL MENTORING PROGRAM.—The term
2 “formal mentoring program” means a community
3 partnership with corporations, universities, labor or-
4 ganizations, nonprofit entities (such as professional
5 societies) or government agencies which recruits and
6 trains individuals representative of the cultural di-
7 versity of their community, and includes individuals
8 such as police officers, child and family services
9 staff, and community and business leaders, to serve
10 as role models for high-risk children and youth.

11 (4) LAW ENFORCEMENT AGENCY.—The term
12 “law enforcement agency” means an entity that
13 serves a specific community and has the legal re-
14 sponsibility of policing the activities of such commu-
15 nity.

16 (5) LAW ENFORCEMENT AND CHILD AND FAM-
17 ILY SERVICES PARTNERSHIP.—The term “law en-
18 forcement and child and family services partnership”
19 means a cooperative agreement between a law en-
20 forcement agency and a child and family service or-
21 ganization.

22 (6) MENTOR.—The term “mentors” means in-
23 dividuals representative of the cultural diversity of
24 the community, and includes individuals such as po-
25 lice officers, child and family services staff, and com-

1 munity and business leaders, who are recruited and
2 trained by a formal mentoring program to serve as
3 role models for high-risk children and youth.

4 **SEC. 8. AUTHORIZATION OF APPROPRIATIONS.**

5 There are authorized to be appropriated to carry out
6 this Act, \$10,000,000 for fiscal year 1994, and such sums
7 as may be necessary for each of the fiscal years 1995
8 through 1998.

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