

103^D CONGRESS
1ST SESSION

H. R. 2473

To designate certain National Forest lands in the State of Montana as wilderness, to release other National Forest lands in the State of Montana for multiple use management, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JUNE 18, 1993

Mr. WILLIAMS introduced the following bill; which was referred jointly to the Committees on Agriculture and Natural Resources

A BILL

To designate certain National Forest lands in the State of Montana as wilderness, to release other National Forest lands in the State of Montana for multiple use management, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be referred to as the “Round 16 of
5 the Montana Wilderness Act 1993”.

6 **SEC. 2. FINDINGS AND PURPOSES.**

7 (a) FINDINGS.—The Congress finds that—

1 (1) Many areas of undeveloped National Forest
2 System lands in the State of Montana possess out-
3 standing natural characteristics which give them
4 high value as wilderness and will, if properly pre-
5 served, contribute as an enduring resource of wild
6 land for the benefit of the American people.

7 (2) The existing Department of Agriculture
8 Land and Resource Management Plans for Forest
9 System lands in the State of Montana have identi-
10 fied areas which, on the basis of their land form,
11 ecosystem, associated wildlife, and location will help
12 to fulfill the National Forest System's share of a
13 quality National Wilderness Preservation System.

14 (3) The existing Department of Agriculture
15 Land and Resource Management Plans for National
16 Forest System lands in the State of Montana and
17 the related congressional review of such lands have
18 also identified areas that do not possess outstanding
19 wilderness attributes or possess outstanding energy,
20 mineral, timber, grazing, dispersed recreation, or
21 other values. Such areas should not be designated as
22 components of the National Wilderness Preservation
23 System but should be available for multiple uses
24 under the land management planning process and
25 other applicable law.

1 (4) Montanans and those interested in Mon-
2 tana's wildlands have been fully involved in the for-
3 mulation of this wilderness proposal. That the wil-
4 derness designations recommended in this legislation
5 have been developed with the support of Montana
6 wilderness advocates and is therefore the product of
7 years of negotiations.

8 (b) PURPOSES.—The purposes of this Act are to—

9 (1) designate certain National Forest System
10 lands in the State of Montana as components of the
11 National Wilderness Preservation System, in fur-
12 therance of the purposes of the Wilderness Act (16
13 U.S.C. 1131 et seq.), in order to preserve the wilder-
14 ness character of the land and to protect watersheds
15 and wildlife habitat, preserve scenic and historic re-
16 sources, and promote scientific research, primitive
17 recreation, solitude, and physical and mental chal-
18 lenge; and

19 (2) ensure that certain other National Forest
20 System lands in the State of Montana will be man-
21 aged under the national forest land and resource
22 management plans.

23 **SEC. 3. WILDERNESS DESIGNATIONS.**

24 (a) DESIGNATION.—In furtherance of the purposes of
25 the Wilderness Act of 1964, the following lands in the

1 State of Montana are designated as wilderness and, there-
2 fore, as components of the National Wilderness Preserva-
3 tion System:

4 (1) Certain lands in the Beaverhead, Bitterroot,
5 and Deerlodge National Forests, which comprise ap-
6 proximately 31,660 acres, as generally depicted on a
7 map entitled “Anaconda-Pintler Wilderness Addi-
8 tions—Proposed” (North Big Hole, Storm Lake,
9 Upper East Fork), dated June 1993, and which are
10 hereby incorporated in and shall be deemed to be a
11 part of the Anaconda-Pintler Wilderness.

12 (2) Certain lands in the Beaverhead National
13 Forest, which comprise approximately 29,200 acres,
14 as generally depicted on a map entitled “Italian
15 Peaks Wilderness—Proposed”, dated June 1993,
16 and which shall be known as the Italian Peaks Unit
17 of the Great Divide Wilderness.

18 (3) Certain lands in the Beaverhead National
19 Forest, which comprise approximately 79,600 acres,
20 as generally depicted on a map entitled “East Pio-
21 neer Wilderness—Proposed”, dated June 1993, and
22 which shall be known as the East Pioneer Wilder-
23 ness.

24 (4) Certain lands in the Beaverhead National
25 Forest, Montana, comprising approximately 35,000

1 acres, as generally depicted on a map entitled “West
2 Big Hole Wilderness—Proposed”, dated June 1993,
3 and which shall be known as the West Big Hole
4 Unit of the Great Divide Wilderness.

5 (5) Certain lands in the Bitterroot, Deerlodge,
6 and Lolo National Forests, which comprise approxi-
7 mately 64,800 acres, as generally depicted on a map
8 entitled “Stony Mountain Wilderness—Proposed”,
9 dated June 1993, and which shall be known as the
10 Stony Mountain Wilderness.

11 (6) Certain lands in the Bitterroot and Lolo
12 National Forests, which comprise approximately
13 55,600 acres, as generally depicted on maps entitled
14 “Selway-Bitterroot Wilderness Additions—Pro-
15 posed”, dated June 1993, and which are hereby in-
16 corporated in and shall be deemed to be a part of
17 the Selway-Bitterroot Wilderness.

18 (7) Certain lands in the Custer National For-
19 est, which comprise approximately 9,400 acres, as
20 generally depicted on a map entitled “Lost Water
21 Canyon Wilderness—Proposed”, dated June 1993,
22 and which shall be known as the Lost Water Canyon
23 Wilderness.

24 (8) Certain lands in the Custer National For-
25 est, which comprise approximately 28,000 acres, as

1 generally depicted on a map entitled “Custer Absa-
2 roka Beartooth Wilderness Additions—Proposed”
3 (Burnt Mountain, Timberline Creek, Stateline, Line
4 Creek Plateau, and Mystic Lake), dated June 1993,
5 and which are hereby incorporated in and shall be
6 deemed to be a part of the Absaroka Beartooth Wil-
7 derness.

8 (9) Certain lands in the Deerlodge and Helena
9 National Forests, which comprise approximately
10 19,000 acres, as generally depicted on a map enti-
11 tled “Blackfoot Meadow-Electric Peak Wilderness—
12 Proposed”, dated June 1993, and which shall be
13 known as the Blackfoot Meadow Unit of the Great
14 Divide Wilderness.

15 (10) Certain lands in the Flathead and
16 Kootenai National Forests, which comprise approxi-
17 mately 118,000 acres, as generally depicted on a
18 map entitled “North Fork Wilderness—Proposed
19 (Tuchuck, Thompson-Seton, and Mount Hefty)”,
20 dated June 1993, and which shall be known as the
21 North Fork Wilderness.

22 (11) Certain lands in the Flathead, Helena,
23 Lolo, and Lewis and Clark National Forests, which
24 comprise approximately 254,600 acres, as generally
25 depicted on maps entitled “Arnold Bolle Additions to

1 the Bob Marshall Wilderness—Proposed” (Silver
2 King-Falls Creek, Renshaw, Clearwater-Monture,
3 Deep Creek, Teton High Peak, Volcano Reef, Slip-
4 pery Bill, Limestone Cave, Choteau Mountain, and
5 Crown Mountain), dated June 1993, which shall be
6 known as the Arnold Bolle-Bob Marshall Wilderness
7 Additions and are incorporated in and shall be
8 deemed to be a part of the Bob Marshall Wilderness.

9 (12) Certain lands in the Flathead National
10 Forest, which comprise approximately 960 acres, as
11 generally depicted on a map entitled “Mission Moun-
12 tains Wilderness Additions—Proposed”, dated June
13 1993, and which are hereby incorporated in and
14 shall be deemed to be a part of the Mission Moun-
15 tain Wilderness.

16 (13) Certain lands in the Flathead and Lolo
17 National Forests, comprising approximately 175,500
18 acres, as generally depicted on maps entitled “Jewel
19 Basin/Swan Wilderness—Proposed”, dated June
20 1993. Those lands contiguous to the west slope of
21 the Bob Marshall Wilderness referred to in this
22 paragraph are hereby incorporated in and shall be
23 deemed to be a part of the Bob Marshall Wilderness,
24 while the remaining lands shall be known as the
25 Swan Crest Wilderness.

1 (14) Certain lands in the Gallatin National
2 Forest, which comprise approximately 14,440 acres,
3 as generally depicted on a map entitled “Gallatin
4 Absaroka Beartooth Wilderness Additions—Pro-
5 posed” (Dexter Point, Tie Creek and Mt. Rae),
6 dated June 1993, and which are hereby incorporated
7 in and shall be deemed to be a part of the Absaroka
8 Beartooth Wilderness.

9 (15) Certain lands in the Gallatin and Beaver-
10 head National Forests, which comprise approxi-
11 mately 20,100 acres, as generally depicted on a map
12 entitled “Lee Metcalf Cowboys Heaven Addition—
13 Proposed”, dated June 1993, and which are hereby
14 incorporated in and shall be deemed to be a part of
15 the Lee Metcalf Wilderness.

16 (16) Certain lands in the Gallatin National
17 Forest, which comprise approximately 18,300 acres,
18 as generally depicted on a map entitled “Earthquake
19 Wilderness—Proposed”, dated June 1993, and
20 which shall be known as the Earthquake Unit of the
21 Great Divide Wilderness.

22 (17) Certain lands in the Helena National For-
23 est, which comprise approximately 19,900 acres, as
24 generally depicted on a map entitled “Camas Creek
25 Wilderness—Proposed”, dated June 1993, and

1 which shall be known as the Camas Creek Wilder-
2 ness.

3 (18) Certain lands in the Helena National For-
4 est, which comprise approximately 15,000 acres, as
5 generally depicted on a map entitled “Mount Baldy
6 Wilderness—Proposed”, dated June 1993, and
7 which shall be known as the Mount Baldy Wilder-
8 ness.

9 (19) Certain lands in the Helena National For-
10 est, Montana, which comprise approximately 10,000
11 acres, as generally depicted on a map entitled
12 “Gates of the Mountains Wilderness Additions—
13 Proposed” (Big Log), dated June 1993, and which
14 are hereby incorporated in and shall be deemed to
15 be part of the Gates of the Mountain Wilderness.

16 (20) Certain lands in the Helena National For-
17 est, which comprise approximately 10,700 acres, as
18 generally depicted on a map entitled “Black Moun-
19 tain Wilderness—Proposed”, dated June 1993, and
20 which shall be known as the Black Mountain Unit
21 of the Great Divide Wilderness.

22 (21) Certain lands in the Kootenai National
23 Forest, which comprise approximately 34,840 acres,
24 as generally depicted on a map entitled “Cabinet
25 Mountains Wilderness Additions—Proposed”, dated

1 June 1993, and which are hereby incorporated in
2 and shall be deemed to be part of the Cabinet Moun-
3 tains Wilderness.

4 (22) Certain lands in the Kaniksu and Kootenai
5 National Forest, which comprise approximately
6 50,000 acres, as generally depicted on a map enti-
7 tled “Scotchman Peaks Wilderness—Proposed”,
8 dated June 1993, which shall be known as the
9 Scotchman Peaks Wilderness.

10 (23) Certain lands in the Kootenai National
11 Forest which comprise approximately 22,000 acres,
12 as generally depicted on a map entitled “Yaak Wil-
13 derness—Proposed” (Roderick Mountain), dated
14 June 1993, which shall be known as the Yaak Wil-
15 derness.

16 (24) Certain lands in the Kootenai and Lolo
17 National Forests, which comprise approximately
18 17,900 acres, as generally depicted on a map enti-
19 tled “Catarack Peak Wilderness—Proposed”, dated
20 June 1993, which shall be known as the Cataract
21 Peak Wilderness.

22 (25) Certain lands in the Lolo National Forest,
23 which comprise approximately 17,900 acres, as gen-
24 erally depicted on a map entitled “Cube Iron/Mount
25 Silcox Wilderness—Proposed”, dated June 1993,

1 which shall be known as the Cube Iron/Mount Silcox
2 Wilderness.

3 (26) Certain lands in the Lolo National Forest,
4 which comprise approximately 94,700 acres, as gen-
5 erally depicted on a map entitled “Great Burn Wil-
6 derness—Proposed”, dated June 1993, which shall
7 be known as the Great Burn Wilderness.

8 (27) Certain lands in the Lolo National Forest,
9 which comprise approximately 60,100 acres, as gen-
10 erally depicted on a map entitled “Quigg Peak Wil-
11 derness—Proposed”, dated June 1993, which shall
12 be known as the Quigg Peak Wilderness.

13 (28) Certain lands in the Kootenai National
14 Forest, which comprise approximately 25,000 acres,
15 as generally depicted on a map entitled “Trout
16 Creek Wilderness—Proposed”, dated June 1993,
17 and which shall be known as the Trout Creek Wil-
18 derness.

19 (29) Certain lands in the Helena National For-
20 est, which comprise approximately 19,000 acres, as
21 generally depicted on a map entitled “Nevada Moun-
22 tain Wilderness—Proposed”, dated June 1993, and
23 which shall be known as the Nevada Mountain Unit
24 of the Great Divide Wilderness.

1 (30) Certain lands in the Helena National For-
2 est, which comprise approximately 44,900 acres, as
3 generally depicted on a map entitled “Elkhorn Wil-
4 derness—Proposed”, dated June 1993, and which
5 shall be known as the Elkhorn Wilderness.

6 (31) Certain lands in the Gallatin National
7 Forest, which comprise approximately 500 acres, as
8 generally depicted on a map entitled “North Absa-
9 roka Wilderness Addition—Proposed (Republic
10 Mountain)”, dated June 1993, and which are hereby
11 incorporated in and shall be deemed a part of the
12 North Absaroka Wilderness.

13 (32) Certain lands in the Beaverhead National
14 Forest, which comprises approximately 90,000 acres,
15 as generally depicted on a map entitled “Snowcrest
16 Wilderness—Proposed”, dated June 1993 and shall
17 be known as the Snowcrest Wilderness.

18 (33) Certain lands in the Beaverhead National
19 Forest, which comprise approximately 4,700 acres,
20 as generally depicted on a map entitled “Mount Jef-
21 ferson Wilderness—Proposed”, dated June 1993
22 and shall be known as the Mount Jefferson Unit of
23 the Great Divide Wilderness.

24 (34) Certain lands in the Deerlodge National
25 Forest which comprise about 30,300 acres, as gen-

1 erally, depicted on a map entitled “Flint Creek Wil-
2 derness—Proposed”, dated June 1993 and shall be
3 known as the Flint Creek Wilderness.

4 (35) Certain lands in the Gallatin and Lewis
5 and Clark National Forests, which comprise approxi-
6 mately 35,000 acres, as generally depicted on a map
7 entitled “Crazy Mountain Wilderness—Proposed”,
8 dated June 1993 and shall be known as the Crazy
9 Mountain Wilderness.

10 (b) MAPS AND LEGAL DESCRIPTIONS.—(1) The Sec-
11 retary of Agriculture (hereinafter referred to as the “Sec-
12 retary”) shall file the maps referred to in this section and
13 legal descriptions of each wilderness area designated by
14 this section with the Committee on Energy and Natural
15 Resources of the United States Senate and the Committee
16 on Interior and Insular Affairs of the United States House
17 of Representatives, and each such map and legal descrip-
18 tion shall have the same force and effect as if included
19 in this Act.

20 (2) The Secretary may correct clerical and typo-
21 graphical errors in the maps and the legal descriptions
22 submitted pursuant to this section.

23 (3) Each map and legal description referred to in this
24 section shall be on file and available for public inspection
25 in the office of the Chief of the Forest Service, Washing-

1 ton, D.C. and at the office of the Regional Forester of
2 the Northern Region.

3 (c) ADMINISTRATION.—Subject to valid existing
4 rights, each wilderness area designated by this section
5 shall be administered by the Secretary of Agriculture in
6 accordance with the provisions of the Wilderness Act of
7 1964, except that, with respect to any area designated in
8 this section, any reference to the effective date of the Wil-
9 derness Act shall be deemed to be a reference to the date
10 of enactment of this Act.

11 (d) WILDERNESS AREA PERIMETERS.—Congress
12 does not intend that the designation of wilderness areas
13 in this section will lead to the creation of protective perim-
14 eters or buffer zones around such areas. The fact that
15 nonwilderness activities or uses can be seen or heard from
16 areas within a wilderness area shall not, of itself, preclude
17 such activities or uses up to the boundary of the wilder-
18 ness area.

19 (e) GRAZING.—The grazing of livestock, where estab-
20 lished prior to the date of enactment of this Act, in wilder-
21 ness areas designated in this section shall be administered
22 in accordance with section 4(d)(4) of the Wilderness Act
23 of 1964 and section 108 of an Act entitled “An Act to
24 designate certain National Forest System Lands in the
25 States of Colorado, South Dakota, Missouri, South Caro-

1 lina, and Louisiana for inclusion in the National Wilder-
2 ness Preservation System, and for other purposes” (94
3 Stat. 3271; 16 U.S.C. 1133 note).

4 (f) STATE FISH AND GAME AUTHORITY.—In accord-
5 ance with section 4(d)(7) of the Wilderness Act of 1964,
6 nothing in this Act shall be construed as affecting the ju-
7 risdiction or responsibilities of the State of Montana with
8 respect to wildlife and fish in the national forests of Mon-
9 tana.

10 (g) HUNTING.—Nothing in this Act or the Wilder-
11 ness Act of 1964 shall be construed to prohibit hunting
12 within the wilderness areas designated in this section.

13 (h) COLLECTION DEVICES.—(1) Within the wilder-
14 ness areas designated in this section, the installation and
15 maintenance of essential hydrological, meteorological, or
16 climatological collection devices and ancillary facilities is
17 permitted, subject to such conditions as the Secretary
18 deems desirable.

19 (2) Access to the devices and facilities described in
20 paragraph (1) shall be by the means historically used, if
21 that method is the least intrusive practicable means avail-
22 able. Access, installation, and maintenance shall be com-
23 patible with the provisions of the Wilderness Act.

24 (i) The provisions of the Federal Advisory Committee
25 Act notwithstanding, the wilderness managing agencies

1 are hereby authorized to use citizen advisory groups, task
2 forces, and ad hoc committees among the public involve-
3 ment techniques employed to assist the agencies in the de-
4 velopment of wilderness management direction.

5 **SEC. 4. WATER.**

6 (a) FINDINGS, PURPOSE, AND DEFINITIONS.—(1)
7 Congress finds that—

8 (A) the lands designated as wilderness by this
9 Act are located at the headwaters of the streams
10 and rivers on those lands, with no actual or pro-
11 posed water resource facilities located upstream
12 from such lands and no opportunities for diversion,
13 storage, or other uses of water occurring outside
14 such lands that would adversely affect the wilderness
15 values of such lands;

16 (B) the lands designated as wilderness by this
17 Act are not suitable for use for development of new
18 water resource facilities, or for the expansion of ex-
19 isting facilities; and

20 (C) therefore, it is possible to provide for prop-
21 er management and protection of the water-related
22 wilderness values of such lands in ways different
23 from those utilized in other legislation designated as
24 wilderness lands not sharing the attributes of the
25 lands designated as wilderness by this Act.

1 (2) The purpose of this section is to protect the
2 water-related wilderness values of the lands designated as
3 wilderness by this Act by means other than those based
4 on a Federal reserved water right.

5 (3) As used in this section—

6 (A) the term “water resource facility” means ir-
7 rigation and pumping facilities, reservoirs, water
8 conservation works, aqueducts, canals, ditches, pipe-
9 lines, wells, hydropower projects, and transmission
10 and other ancillary facilities, and other water diver-
11 sion, storage, and carriage structures; and

12 (B) the term “historic”, used with reference to
13 rates of flow, quantities of use, or timing of use of
14 water, means the pattern of actual use or operation
15 of a facility over a representative period of time to
16 the date of enactment of this Act.

17 (b) RESTRICTION ON RIGHTS AND DISCLAIMER OF
18 EFFECT.—(1) Neither the Secretary nor any other officer,
19 employee, or agent of the United States shall assert any
20 claim, and no court or agency of the United States shall
21 consider any claim asserted by any other person, to any
22 right with respect to any waters in the State of Montana
23 based on any construction of any portion of this Act or
24 the designation of any lands as wilderness by this Act as

1 constituting an express or implied reservation of water or
2 water rights.

3 (2)(A) Nothing in this Act shall be construed as a
4 creation, recognition, disclaimer, relinquishment, or reduc-
5 tion of any water rights of the United States in the State
6 of Montana existing before the date of enactment of this
7 Act.

8 (B) Nothing in this Act shall be construed as con-
9 stituting an interpretation of any other Act or any des-
10 ignation made by or pursuant thereto.

11 (C) Nothing in this section shall be construed as es-
12 tablishing a precedent with regard to any future wilder-
13 ness designations.

14 (c) NEW OR EXPANDED PROJECTS.—Notwithstand-
15 ing any other provision of law, on and after the date of
16 enactment of this Act neither the President nor any other
17 officer, employee, or agent of the United States shall fund,
18 assist, authorize, or issue a license or permit for—

19 (1) the development of any new water resource
20 facility within the lands designated as wilderness by
21 this Act; or

22 (2) the enlargement of a water resource facility
23 or the expansion of the historic rate of diversion,
24 quantity of use, or timing of use of a water resource

1 facility within the lands designated as wilderness by
2 this Act.

3 Except as provided in subsection (d) of this section, noth-
4 ing in this Act shall be construed to affect or limit oper-
5 ation, maintenance, repair, modification, or replacement
6 of water resource facilities in existence on the date of en-
7 actment of this Act within the boundaries of the lands des-
8 igned as wilderness by this Act.

9 (d) ACCESS AND OPERATION.—(1) Subject to the
10 provisions of this subsection, the Secretary shall allow rea-
11 sonable access to water resource facilities in existence on
12 the date of enactment of this Act within lands designated
13 as wilderness by this Act, including motorized access
14 where necessary and customarily employed on routes exist-
15 ing as of the date of enactment of this Act.

16 (2) Subject to the provisions of this subsection, the
17 Secretary shall allow the present diversion, carriage, and
18 storage capacity of water resource facilities existing on the
19 date of enactment of this Act within wilderness areas des-
20 igned by this Act, and access routes to such facilities
21 existing and customarily employed as of such date, to be
22 operated, maintained, repaired, and replaced as necessary
23 to maintain the present function, design, and serviceable
24 operation of the facilities, so long as such activities have

1 no greater adverse impacts on wilderness values than as
2 of the date of enactment of this Act.

3 (3) Water resource facilities, and access routes serv-
4 ing such facilities, existing on the date of enactment of
5 this Act shall be maintained and repaired when and to
6 the extent necessary to prevent increased adverse impacts
7 on wilderness values.

8 (4) The historic rate of diversion, quantity of use, or
9 timing of use of water resource facilities existing on the
10 date of enactment of this Act within lands designated as
11 wilderness by this Act shall not be increased.

12 (e) MONITORING AND IMPLEMENTATION.—The Sec-
13 retaries of Agriculture and the Interior shall monitor the
14 operation of and access to water resource facilities within
15 the boundaries of the lands designated as wilderness by
16 this Act and take all steps necessary to implement the pro-
17 visions of this section.

18 **SEC. 5. SPECIAL MANAGEMENT AREAS.**

19 (a) DESIGNATIONS.—For the purposes of conserving,
20 protecting and enhancing the exceptional scenic, fish and
21 wildlife, biological, educational and recreational values of
22 certain National Forest System lands in the State of Mon-
23 tana, the following designations are made:

24 (1) The Mount Helena National Education and
25 Recreation Area located in the Helena National For-

1 est, comprising approximately 5,120 acres, as gen-
2 erally depicted on a map entitled “Mount Helena
3 National Education and Recreation Area—Pro-
4 posed”, dated September 1992.

5 (2) The Hyalite National Education and Recre-
6 ation Area located in the Gallatin National Forest,
7 comprising approximately 18,900 acres, as generally
8 depicted on a map entitled “Hyalite National Edu-
9 cation and Recreation Area—Proposed”, dated Sep-
10 tember 1992.

11 (3) The Northwest Peak National Recreation
12 Area located in the Kaniksu and Kootenai National
13 Forests, comprising approximately 16,700 acres, as
14 generally depicted on a map entitled “Northwest
15 Peak National Recreation and Scenic Area—Pro-
16 posed”, dated September 1991.

17 (4) The Buckhorn Ridge National Recreation
18 Area located in the Kaniksu and Kootenai National
19 Forests, comprising approximately 20,000 acres, as
20 generally depicted on a map entitled “Buckhorn
21 Ridge National Recreation Area—Proposed”, dated
22 September 1991.

23 (5) The West Big Hole National Recreation
24 Area located in the Beaverhead National Forest,
25 comprising approximately 90,000 acres, as generally

1 depicted on a map entitled “West Big Hole National
2 Recreation Area—Proposed”, dated September
3 1992, and which shall be known as the West Big
4 Hole National Recreation Area.

5 (6) The LeBeau Natural Area located on the
6 Kootenai and Flathead National Forests comprising
7 approximately 6,000 acres, as generally depicted on
8 a map entitled “LeBeau Natural Area—Proposed”,
9 dated June 1993.

10 (7) The Ross Creek Cedars Natural Area lo-
11 cated on the Kootenai National Forest comprising
12 approximately 600 acres, as generally depicted on a
13 map entitled “Ross Creek Cedars Natural Area—
14 Proposed”, dated June 1993.

15 (b) MAPS.—The Secretary shall file the maps re-
16 ferred to in this section with the Committee on Energy
17 and Natural Resources, United States Senate, and the
18 Committee on Interior and Insular Affairs, United States
19 House of Representatives, and each such map shall have
20 the same force and effect as if included in this Act: *Pro-*
21 *vided*, That correction of clerical and typographical errors
22 in such maps may be made. Each such map shall be on
23 file and available for public inspection in the office of the
24 Chief of the Forest Service and the office of the Regional
25 Forester of the Northern Region.

1 (c) MANAGEMENT.—(1) Except as otherwise may be
2 provided in this subsection, the Secretary shall administer
3 the areas designated in subsection (a) so as to achieve the
4 purposes of their designation and in accordance with the
5 laws and regulations applicable to the National Forest
6 System.

7 (2) Subject to valid existing rights, all federally
8 owned lands within the areas designated in subsection (a)
9 are hereby withdrawn from all forms of entry, appropria-
10 tion and disposal under the mining and public land laws,
11 and disposition under the geothermal and mineral leasing
12 laws.

13 (3) Commercial timber harvesting is prohibited in the
14 areas designated by this section with the following excep-
15 tions:

16 (A) Nothing in this Act shall preclude such
17 measures which the Secretary, in his discretion,
18 deems necessary in the event of fire, or infestation
19 of insects or disease.

20 (B) Fuel wood, post and pole gathering may be
21 permitted.

22 (C) Commercial timber harvesting may be per-
23 mitted in the Hyalite National Recreation and Edu-
24 cation Area, but must be compatible with the pur-
25 poses of its designation.

1 (4) Where the Secretary determines that such use is
2 compatible with the purposes for which an area is des-
3 ignated, the use of motorized equipment may be permitted
4 in the areas subject to applicable law and applicable land
5 and resource management plans.

6 (5) The grazing of livestock, where established prior
7 to the date of enactment of this Act may be permitted
8 to continue subject to applicable law and regulations of
9 the Secretary.

10 (d) NATIONAL RECREATION AREAS AND NATURAL
11 AREAS.—(1) The Secretary shall manage the Mount Hel-
12 ena and Hyalite National Education and Recreation Areas
13 with a focus on education. All management activities shall
14 be conducted in a manner that provides the public with
15 an opportunity to become better informed about natural
16 resource protection and management.

17 (2) The Secretary shall manage the LeBeau and Ross
18 Creek Cedars Natural areas for the enhancement of
19 biodiversity and scientific study. These forests' unique
20 natural qualities are to be the focus of the area's manage-
21 ment.

22 (e) LAND AND RESOURCE MANAGEMENT PLANS.—
23 Those areas established pursuant to subsection (a) shall
24 be administered as components of the national forests
25 wherein they are located. Land and resource management

1 plans for the affected national forests prepared in accord-
2 ance with the Forest and Rangeland Renewable Resources
3 Planning Act, as amended by the National Forest Man-
4 agement Act, shall achieve the purposes for which the
5 areas are designated. The provisions of the national forest
6 land and resource management plan, relating to each area
7 designated by this section, shall also be available to the
8 public in a document separate from the rest of the forest
9 plan.

10 **SEC. 6. WILDERNESS STUDY AREAS.**

11 (a) DESIGNATION.—The following areas are hereby
12 designated as wilderness study areas and shall be man-
13 aged in accordance with the provisions of this section:

14 (1) Certain lands on the Gallatin National For-
15 est, comprising approximately 21,500 acres, as gen-
16 erally depicted on a map entitled “Sawtooth Moun-
17 tain Wilderness Study Area—Proposed”, dated Sep-
18 tember 1992.

19 (2) Certain lands in the Lolo National Forest
20 which comprise approximately 22,000 acres, as gen-
21 erally depicted on a map entitled “Sheep Mountain
22 Wilderness Study Area—Proposed”, dated Novem-
23 ber 1991.

24 (3) Certain lands in the Lewis and Clark and
25 Gallatin National Forests, which comprise approxi-

1 mately 115,000 acres, as generally depicted on a
2 map entitled “Crazy Mountain Wilderness Study
3 Area—Proposed”, dated October 1992. The Forest
4 Service shall complete a study of public and private
5 land consolidation alternatives for this area which
6 shall be submitted to the appropriate committees of
7 Congress 2 years after the date of the enactment of
8 this Act.

9 (4) Certain lands in the Gallatin National For-
10 est, which comprise approximately 4,500 acres, as
11 generally depicted on a map entitled “South Cotton-
12 wood Wilderness Study Area—Proposed,” dated
13 September, 1992, and shall be managed as part of
14 the Gallatin Wilderness Study Area in accordance
15 with Public Law 95–150.

16 (b) REPORT.—When the forest plans are revised, the
17 Secretary shall submit a report to the Committee on En-
18 ergy and Natural Resources of the United States Senate
19 and the Committee on Interior and Insular Affairs of the
20 United States House of Representatives containing rec-
21 ommendations as to whether the areas designated in sub-
22 section (a) should be added as components of the National
23 Wilderness Preservation System.

24 (c) MANAGEMENT.—Subject to valid existing rights,
25 the wilderness study areas designated in subsection (a)

1 shall be managed to protect their suitability for inclusion
2 in the National Wilderness Preservation System.

3 (d) MAPS.—The Secretary shall file the maps re-
4 ferred to in this section with the Committee on Interior
5 and Insular Affairs, United States House of Representa-
6 tives, and the Committee on Energy and Natural Re-
7 sources, United States Senate, and each such map shall
8 have the same force and effect as if included in this Act:
9 *Provided*, That correction of clerical and typographical er-
10 rors in these maps may be made. Each map shall be on
11 file and available for public inspection in the office of the
12 Chief of the Forest Service and the Regional Forester of
13 the Northern Region.

14 **SEC. 7. BADGER-TWO MEDICINE AREA.**

15 (a) WITHDRAWAL.—(1) Subject to valid existing
16 rights including rights held by the Blackfeet nation under
17 existing treaties and statute, all federally owned lands as
18 depicted on a map entitled “Badger-Two Medicine Area”,
19 dated September 1991, comprising approximately 116,600
20 acres, are withdrawn from all forms of entry, appropria-
21 tion, and disposal under the mining and public land laws
22 and from disposition under the geothermal and mineral
23 leasing laws. Until otherwise directed by Congress, the
24 Secretary shall manage this area so as to protect its wil-
25 derness qualities.

1 (2) Nothing in this section shall preclude the gather-
2 ing of timber by the Blackfeet Tribe (the “Tribe”) in exer-
3 cise of valid treaty rights within the Badger-Two Medicine
4 Area.

5 (3)(A) With respect to oil and gas leases on Federal
6 lands within the Badger-Two Medicine Area, no surface
7 disturbance shall be permitted pursuant to such leases
8 until Congress determines otherwise.

9 (B) Notwithstanding any other law, the term of any
10 oil and gas lease subject to the limitations imposed by this
11 section shall be extended for a period of time equal to the
12 term that such limitation remains in effect.

13 (b) REVIEW.—The Secretary shall conduct a review
14 of the area referred to in subsection (a) in accordance with
15 the Wilderness Act of 1964 and the provisions of this sub-
16 section. Not later than 5 years after the date of enactment
17 of this Act, the Secretary shall report to Congress. In con-
18 ducting this review:

19 (1) The Secretary shall establish a committee
20 composed of 1 representative each from the Black-
21 feet Tribal Business Council, the Blackfeet Tribal
22 traditionalists, and the National Park Service, as
23 well as at least one representative of various con-
24 cerned user groups, including proportional represen-
25 tation for environmental groups and industry

1 groups. The Committee shall not exceed eleven mem-
2 bers. The Blackfeet Tribal Business Council shall
3 choose the 2 Tribal representatives. The Blackfeet
4 Tribal Business Council shall conduct a public meet-
5 ing to receive recommendations of the community re-
6 garding the selection of these members. The commit-
7 tee shall regularly advise the Secretary during the
8 preparation of the report required in this subsection
9 and submit its findings to Congress concurrently
10 with those of the Secretary.

11 (2) Special consideration shall be given to the
12 religious, wilderness and wildlife uses of the area,
13 taking into account any treaties the United States
14 has entered into with the Blackfeet Nation.

15 (3) In consultation with the committee, the Sec-
16 retary shall establish a process to provide informa-
17 tion to the Tribe and interested public about options
18 for future designation of the Badger-Two Medicine
19 Area.

20 (c) RIGHTS.—Nothing in this section shall be con-
21 strued to diminish, prejudice, add to, or otherwise affect
22 the treaty rights of the Blackfeet Tribe or the rights of
23 the United States.

1 **SEC. 8. LANDS ADMINISTERED BY BUREAU OF LAND MAN-**
2 **AGEMENT.**

3 (a) FINDINGS.—(1) The Congress has reviewed the
4 suitability of a portion of the Axolotl Lakes Wilderness
5 Study Area (MT-076-069, BLM Wilderness Study Num-
6 ber) as generally depicted on a map entitled “Released
7 portion of Axolotl Lakes WSA”, dated September 1992,
8 for wilderness designation and finds that this portion has
9 been sufficiently studied for wilderness pursuant to section
10 603 of the Federal Land Policy and Management Act of
11 1976 (43 U.S.C. 1782).

12 (2) The Congress has reviewed the suitability of the
13 Bitter Creek Wilderness Study Area (MT-BLM Wilder-
14 ness Study Number) as generally depicted on a map enti-
15 tled “Bitter Creek WSA”, dated June 1993, for wilderness
16 pursuant to section 603 of the Federal Land Management
17 and Policy Act of 1976 (43 U.S.C. 1782).

18 (b) DIRECTION.—The area described in subsection
19 (a) shall no longer be subject to the requirement of section
20 603(c) of the Federal Land Policy and Management Act
21 of 1976 pertaining to management in a manner that does
22 not impair suitability for preservation as wilderness.

23 (c) ADMINISTRATIVE JURISDICTION.—Those lands
24 designated as wilderness pursuant to paragraphs (3) and
25 (27) of section 3(a) of this Act, which, as of the date of
26 enactment of this Act, are administered by the Secretary

1 of the Interior as public lands (as defined in the Federal
2 Land Policy and Management Act of 1976), are hereby
3 transferred to the jurisdiction of the Secretary of Agri-
4 culture, and shall be added to and managed as part of
5 the National Forest System, and the boundaries of the
6 adjacent National Forests are hereby modified to include
7 such lands.

8 (d) LAND AND WATER CONSERVATION FUND.—For
9 purposes of section 7 of the Land and Water Conservation
10 Fund Act of 1965 (16 U.S.C. 4601–9), the boundaries
11 of affected National Forests, as modified by this section,
12 shall be considered to be the boundaries of such National
13 Forests as if they were the boundaries of the National
14 Forests as of January 1, 1965. Money appropriated from
15 the Land and Water Conservation Fund shall be available
16 for the acquisition of lands, waters, and interests therein
17 in furtherance of the purposes of this Act.

18 **SEC. 9. MONTANA ECOSYSTEM AND ECONOMICS STUDY.**

19 (a) PURPOSE.—The purpose of this section is to pro-
20 tect and enhance ecological values of the Northern Rockies
21 Ecosystem within the State of Montana and to assure that
22 disruptions to communities and local economies are mini-
23 mized through the sustainable use of the natural resources
24 in the State of Montana: *Provided*, That the scope of the

1 study shall be limited to the State of Montana. To accom-
2 plish the purpose, the Secretary shall—

3 (1) assess current environmental and economic
4 conditions in the Montana ecosystem;

5 (2) evaluate the recent and likely trends in
6 those conditions under current management;

7 (3) determine sustainable environmental condi-
8 tions and economies dependent thereon; and

9 (4) identify opportunities and requirements to
10 achieve and improve sustainability of the natural re-
11 sources and the economy.

12 (b) STUDY.—(1) The Secretary of Agriculture, acting
13 through the Forest Service Research Branch, shall under-
14 take a Montana Ecosystem and Economics Study
15 (“Study”). In conducting the study, the Forest Service
16 shall draw from expertise throughout the Research Branch
17 and cooperate with other Federal agencies, relevant State
18 agencies, local governments, Tribal governments, and the
19 relevant departments (such as biology, ecology, forestry,
20 range, wildlife and fish, recreation, business, economics,
21 law, etc.) of public universities in the State of Montana.

22 (2) The Secretary of Agriculture shall establish an
23 Advisory Panel consistent with the Federal Advisory Com-
24 mittee Act to meet to review and comment on: (A) the
25 study plan; (B) contractor, background, and interim re-

1 ports, if any; and (C) the final report. The Advisory Panel
2 shall represent a balance of groups and individuals inter-
3 ested in or affected by natural resource management, in
4 an equitable manner.

5 (3) The Study shall address the following topics:

6 (A) The current ecological trends and condi-
7 tions, environmental sustainability within the State
8 of Montana, including but not limited to—

9 (i) air and water quality;

10 (ii) timber quantity, quality, and growth;

11 (iii) rangeland quality;

12 (iv) riparian areas;

13 (v) diversity of native plant and animal
14 species;

15 (vi) connectivity among isolated
16 ecosystems;

17 (vii) uncommon, rare, threatened, and en-
18 dangered species;

19 (viii) populations of animals for consump-
20 tive and nonconsumptive uses;

21 (ix) wilderness areas;

22 (x) dispersed recreation opportunities; and

23 (xi) developed recreation facilities.

24 (B) The current contribution of commodity and
25 non-commodity uses and output of natural resources

1 to the local and regional economies, including, but
2 not limited to—

3 (i) distinguishing among the various re-
4 source uses and outputs;

5 (ii) examining the distribution of resource-
6 related economic activities among local commu-
7 nities; and

8 (iii) distinguishing the contributions from
9 each landowner class: Federal, State, Tribal,
10 other government, forest industry, other major
11 private corporations, and other private (non-in-
12 dustrial) landowners.

13 (C) The sustainable contribution of commodity
14 and non-commodity uses and outputs of natural re-
15 sources, using the same distinctions specified in sub-
16 paragraph (B), and assuming:

17 (i) achievement of State air and water
18 quality standards; and

19 (ii) maintenance of or increase in the qual-
20 ity of natural resources in the State of Mon-
21 tana, including: the timber available; range
22 lands grazed by livestock; riparian areas; the di-
23 versity of plant and animal species; connectivity
24 among isolated ecosystems; uncommon, rare,
25 threatened, and endangered native species; pop-

1 ulations of animals for consumptive and
2 nonconsumptive uses; wilderness areas; dis-
3 persed recreation opportunities and developed
4 recreation facilities.

5 (D) Opportunities to improve environmental
6 conditions that could permit an expansion of the
7 sustainable contribution of commodity and non-com-
8 modity uses and outputs of natural resources. The
9 assessment shall identify the financial and non-fi-
10 nancial costs for the various opportunities, and the
11 likely or possible incidence of those costs. Opportuni-
12 ties shall include each of the following:

13 (i) Increasing desirable natural vegetative
14 growth including: reforestation with native spe-
15 cies, thinning and other timber stand modifica-
16 tions, prescribed burning, and seeding or plant-
17 ing native grasses, forbs, and shrubs.

18 (ii) Improving the quality of other biologi-
19 cal resources (such as species diversity and ani-
20 mal populations), including: habitat restoration,
21 extended timber rotations, alternative timber
22 harvesting systems and grazing regimes, re-
23 serves to protect and improve connectivity
24 among isolated ecosystems, and different stand-

1 ards and methods for road construction, main-
2 tenance, closure, and eradication.

3 (iii) Enhancing the quality of non-biologi-
4 cal resources (such as recreation trails and fa-
5 cilities, wilderness areas, and watersheds and
6 streams), including: site restoration and reha-
7 bilitation, demand management (user regulation
8 and enforcement, marketing to shift timing and
9 location of uses, etc.) and different standards
10 and methods for road construction, mainte-
11 nance, closure, and eradication.

12 (E) Recommendations on investments and prac-
13 tices for agencies responsible for natural resource
14 management.

15 (c) SCHEDULE.—(1) The study plan shall be ready
16 for review by the Advisory Panel within one year after the
17 enactment of this Act.

18 (2) Contractor, background, and interim reports shall
19 be presented to the Advisory Panel as they are completed.

20 (3) The draft report shall be ready for review by the
21 Advisory Panel within 2 years after the Panel's meeting
22 to review the study plan. With Advisory Committee input,
23 the Secretary shall arrange peer review of the draft report
24 among appropriate independent experts in the relevant
25 fields.

1 (4) The final report shall be presented to the Com-
2 mittee on Interior and Insular Affairs of the United States
3 House of Representatives, the Committee on Energy and
4 Natural Resources of the United States Senate, to the
5 Chief of the Forest Service, and to the heads of other Fed-
6 eral and State agencies who have jurisdiction over wild
7 land management or are responsible for regulating man-
8 agement practices or impacts in the State of Montana.

9 **SEC. 10. MISCELLANEOUS PROVISIONS.**

10 (a) REDESIGNATION.—(1) Those lands comprising
11 the Rattlesnake National Recreation Area and Wilderness,
12 as designated in Public Law 96–476 are hereby redesi-
13 gnated as the “Rattlesnake National Education and Recre-
14 ation Area and Wilderness”.

15 (2) Those lands comprising 200 acres, as generally
16 depicted on a map entitled “West Pioneers Study Dele-
17 tion—Proposed”, are hereby released from study under
18 Public Law 95–150.

19 (b) WITHDRAWAL.—Those lands comprising approxi-
20 mately 27,000 acres, as generally depicted on a map enti-
21 tled “Gibson Reservoir Mineral Withdrawal Area—Pro-
22 posed”, dated October 1992, are hereby withdrawn from
23 all forms of entry, appropriation and disposal under the
24 mining and public land laws, and disposition under the
25 geothermal and mineral leasing laws.

1 (c) ACREAGES.—All acreages cited in this Act are ap-
2 proximate and in the event of discrepancies between cited
3 acreage and the lands depicted on referenced maps, the
4 maps shall control.

5 (d) ACCESS.—It is the policy of Congress that the
6 Forest Service acquire and maintain reasonable public ac-
7 cess to National Forest System lands in the State of Mon-
8 tana.

9 (e) SCAPEGOAT AND GREAT BEAR WILDERNESS
10 NAMES.—In order to consolidate existing contiguous wil-
11 derness areas, those lands comprising the Great Bear Wil-
12 derness Area designated by Public Law 95–946 and any
13 amendments thereto and the Scapegoat Wilderness Area
14 designated by Public Law 92–395 and any amendments
15 thereto are hereby incorporated in and deemed to be a
16 part of the Bob Marshall Wilderness. The designations of
17 the Great Bear Wilderness and Scapegoat Wilderness
18 shall refer to units within the Bob Marshall Wilderness.

19 **SEC. 11. AUTHORIZATION OF APPROPRIATIONS.**

20 There are authorized to be appropriated—

21 (1) such sums as are necessary for the develop-
22 ment of a wilderness education and ranger training
23 complex at the Ninemile Ranger Station, Lolo Na-
24 tional Forest, Montana; and

1 (2) such sums as are necessary to carry out this
2 Act.

3 **SEC. 12. WILDERNESS REVIEW.**

4 (a) FINDINGS.—The Congress finds that—

5 (1) the Department of Agriculture has studied
6 the suitability of roadless areas for inclusion in the
7 National Wilderness Preservation System; and

8 (2) the Congress has made its own review and
9 examination of National Forest System roadless
10 areas in the State of Montana and the environ-
11 mental impacts associated with alternative alloca-
12 tions of such areas.

13 (b) RELEASE.—Those National Forest System lands
14 in the State of Montana which were not designated as wil-
15 derness, special management, national recreation, or wil-
16 derness study areas by this Act shall be managed for mul-
17 tiple use in accordance with land and resource manage-
18 ment plans developed pursuant to section 6 of the forest
19 and Rangeland Renewable Resources Planning Act of
20 1974, as amended by the National Forest Management
21 Act of 1976, and other applicable law, and those areas
22 need not be managed for the purpose of protecting their
23 suitability for wilderness designation prior to or during re-
24 vision of the land and resource management plans.

1 (c) PLAN REVISIONS.—In the event that revised land
2 management plans in the State of Montana are imple-
3 mented pursuant to section 6 of the Forest and Rangeland
4 Renewable Resources Planning Act of 1974, as amended
5 by the National Forest Management Act of 1976, and
6 other applicable law, areas not recommended for wilder-
7 ness designation, need not be managed for the purpose
8 of protecting their suitability for wilderness designation
9 prior to or during revision of such plans, and areas rec-
10 ommended for wilderness designation shall be managed for
11 the purpose of protecting their suitability for wilderness
12 designation.

13 (d) FURTHER REVIEW.—Unless expressly authorized
14 by Congress, the Department of Agriculture shall not con-
15 duct any further statewide roadless area review and eval-
16 uation of National Forest System lands in the State of
17 Montana for the purpose of determining their suitability
18 for inclusion in the National Wilderness Preservation Sys-
19 tem.

20 (e) PREVIOUS PLANS.—Except as specifically pro-
21 vided in sections 3, 5, 6, and 7 of this Act and in Public
22 Law 95–150, with respect to the National Forest System
23 lands in the State of Montana which were reviewed by the
24 Department of Agriculture under Public Law 94–557, the
25 unit plans that were in effect prior to completion of RARE

1 II, the 1978 Forest Plan for the Beaverhead National
2 Forest, that such reviews shall be deemed an adequate
3 consideration of the suitability of such lands for inclusion
4 in the National Wilderness Preservation System, and the
5 Department of Agriculture shall not be required to review
6 the wilderness option prior to the revision of the Land and
7 Resource Management Plans.

8 (f) REVISIONS.—As used in this section, and as pro-
9 vided in section 6 of the Forest and Rangeland Renewable
10 Resources Planning Act, as amended by the National For-
11 eign Management Act, the term “revision” shall not in-
12 clude an amendment to a land and resource management
13 plan.

14 (g) SIZE.—The provisions of this section shall apply
15 to those National Forest System roadless lands in the
16 State of Montana which are less than 5,000 acres in size.

17 (h) WILDERNESS SUITABILITY REVIEW.—Except as
18 provided in Public Law 95–150, the wilderness suitability
19 review and evaluation of national forest system lands in
20 the State of Montana completed as a part of Land and
21 Resource Management Plans that were completed prior to
22 the enactment of this Act, constitute an adequate consid-
23 eration of the suitability of such lands for inclusion in the
24 National Wilderness Preservation System and the Depart-
25 ment of Agriculture shall not be required to review the

1 wilderness option prior to the revision of the plans, but
2 shall review the wilderness option when the plans are re-
3 vised, which revisions will ordinarily occur on a 10-year
4 cycle, or at least every 15 years, unless, prior to such time
5 the Secretary finds that conditions in a unit have signifi-
6 cantly changed.

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