

103<sup>D</sup> CONGRESS  
1<sup>ST</sup> SESSION

# H. R. 2352

To make various reforms in the congressional budget process.

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IN THE HOUSE OF REPRESENTATIVES

JUNE 9, 1993

Mr. ALLARD (for himself, Mr. BARRETT of Nebraska, Mr. SANTORUM, Mr. HOBSON, Mr. SAM JOHNSON of Texas, Mr. EWING, Mr. CUNNINGHAM, Mr. ZELIFF, Mr. BOEHNER, Mr. DOOLITTLE, Mr. ZIMMER, and Mr. RAMSTAD) introduced the following bill; which was referred jointly to the Committees on Government Operations and Rules

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## A BILL

To make various reforms in the congressional budget process.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. BASELINE BASED ON PRIOR YEAR'S OUTLAYS.**

4       (a) PRESIDENT'S BUDGET.—Section 1105(a)(5) of  
5       title 31, United States Code, is amended to read as fol-  
6       lows:

7               “(5) except as provided in subsection (b) of this  
8       section—

1           “(A) estimated expenditures and proposed  
2           appropriations for each function and  
3           subfunction in the current fiscal year;

4           “(B) estimated expenditures and proposed  
5           appropriations the President decides are nec-  
6           essary to support the Government for each  
7           function and subfunction in the fiscal year for  
8           which the budget is submitted; and

9           “(C) a comparison of levels of estimated  
10          expenditures and proposed appropriations for  
11          each function and subfunction in the current  
12          fiscal year and the fiscal year for which the  
13          budget is submitted, along with the proposed  
14          increase or decrease of spending in percentage  
15          terms for each function and subfunction;”.

16          (b) CONGRESSIONAL BUDGET.—Section 301(e) of  
17          the Congressional Budget Act of 1974 (2 U.S.C. 632(e))  
18          is amended by—

19                 (1) inserting after the second sentence the fol-  
20                 lowing: “The starting point for any deliberations in  
21                 the Committee on the Budget of each House on the  
22                 concurrent resolution on the budget for the next fis-  
23                 cal year shall be the estimated level of outlays for  
24                 the current year in each function and subfunction.  
25                 Any increases or decreases in the congressional

1 budget for the next fiscal year shall be from those  
2 estimated levels.”;

3 (2) striking paragraphs (2) and (3) and insert-  
4 ing the following:

5 “(2) a comparison of levels for the current fis-  
6 cal year with proposed spending for the subsequent  
7 fiscal years along with the proposed increase or de-  
8 crease of spending in percentage terms for each  
9 function and subfunction;

10 “(3) information, data, and comparisons indi-  
11 cating the manner in which and the basis on which  
12 the committee determined each of the matters set  
13 forth in the concurrent resolution, including infor-  
14 mation on outlays for the current fiscal year and the  
15 decisions reached to set funding for the subsequent  
16 fiscal years;”;

17 (3) striking paragraph (8);

18 (4) redesignating paragraph (9) as paragraph  
19 (8) and adding “and” at the end thereof; and

20 (5) redesignating paragraph (10) as paragraph  
21 (9).

22 (c) CBO REPORT TO COMMITTEES.—The first sen-  
23 tence of section 202(f)(1) of the Congressional Budget Act  
24 of 1974 is amended to read as follows: “On or before Feb-  
25 ruary 15 of each year, the Director shall submit to the

1 Committees on the Budget of the House of Representa-  
2 tives and the Senate a report, for the fiscal year commenc-  
3 ing on October 1 of that year, with respect to fiscal policy,  
4 including (A) estimated budget outlays in all functions  
5 and subfunctions for appropriated accounts for the cur-  
6 rent fiscal year and estimated budget outlays under cur-  
7 rent law for all entitlement programs for the next fiscal  
8 year, (B) alternative levels of total revenues, total new  
9 budget authority, and total outlays (including related sur-  
10 pluses and deficits), and (C) the levels of tax expenditures  
11 under existing law, taking into account projected economic  
12 factors and any changes in such levels based on proposals  
13 in the budget submitted by the President for such fiscal  
14 year.”.

15 **SEC. 2. SUNSETTING OF ENTITLEMENTS.**

16 (a) REAUTHORIZATION OF DISCRETIONARY PRO-  
17 GRAMS AND UNEARNED ENTITLEMENTS.—

18 (1) FISCAL YEAR 1994.—Effective October 1,  
19 1993, spending authority for each unearned entitle-  
20 ment and high-cost discretionary spending program  
21 is terminated unless such spending authority is reau-  
22 thorized after the date of enactment of this Act.

23 (2) FISCAL YEAR 1995.—Effective October 1,  
24 1994, spending authority for each discretionary  
25 spending program (not including high-cost discre-

1        tionary spending programs) is terminated unless  
2        such spending authority is reauthorized after the  
3        date of enactment of this Act.

4            (3) DEFINITIONS.—For purposes of this sec-  
5        tion—

6            (A) the term “unearned entitlement”  
7        means an entitlement not earned by service or  
8        paid for in total or in part by assessments or  
9        contributions such as Social Security, veterans’  
10       benefits, retirement programs, and medicare;  
11       and

12           (B) the term “high-cost discretionary pro-  
13       gram” means the most expensive one-third of  
14       discretionary program within each budget func-  
15       tion account.

16        (b) POINT OF ORDER.—

17            (1) IN GENERAL.—It shall not be in order in  
18       the House of Representatives or the Senate to con-  
19       sider any bill, joint resolution, amendment, or con-  
20       ference report that includes any provision that ap-  
21       propriates funds unless such appropriation has been  
22       previously authorized by law.

23            (2) WAIVER OR SUSPENSION.—This section  
24       may be waived or suspended in the House of Rep-  
25       resentatives or the Senate only by the affirmative

1 vote of two-thirds of the Members, duly chosen and  
2 sworn.

3 (c) DECENNIAL SUNSETTING.—

4 (1) FIRST DECENNIAL CENSUS YEAR.—Effec-  
5 tive on the first day of the fiscal year beginning in  
6 the first decennial census year after the year 2000  
7 and each 10 years thereafter, the spending authority  
8 described in subsection (a)(1) is terminated unless  
9 such spending authority is reauthorized after the  
10 last date the spending authority was required to be  
11 reauthorized under this section.

12 (2) FIRST DECENNIAL CENSUS YEAR.—Effec-  
13 tive on the first day of the fiscal year beginning in  
14 the year after the first decennial census year after  
15 the year 2000 and each 10 years thereafter, the  
16 spending authority described in subsection (a)(2) is  
17 terminated unless such spending authority is reau-  
18 thorized after the last date the spending authority  
19 was required to be reauthorized under this section.

20 **SEC. 3. ELIMINATION OF EMERGENCY SPENDING FOR PUR-**  
21 **POSES OF DISCRETIONARY CAPS.**

22 Section 251(b)(2)(D) of the Balanced Budget and  
23 Emergency Deficit Control Act of 1985 is repealed.

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