

103^D CONGRESS
1ST SESSION

H. R. 1570

To designate certain lands in the State of Idaho as wilderness, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

MARCH 31, 1993

Mr. LARocco introduced the following bill; which was referred jointly to the Committees on Natural Resources and Agriculture

A BILL

To designate certain lands in the State of Idaho as wilderness, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Idaho Wilderness, Sustainable Forests and Communities
6 Act of 1993”.

7 (b) TABLE OF CONTENTS.—The table of contents for
8 this Act is as follows:

- Sec. 1. Short title and table of contents.
- Sec. 2. Findings.
- Sec. 3. Purposes.

- Sec. 101. Panhandle National Forest.
- Sec. 102. Clearwater National Forest.
- Sec. 103. Nez Perce National Forest.
- Sec. 104. Payette National Forest.
- Sec. 105. Boise National Forest.
- Sec. 106. Salmon National Forest.
- Sec. 107. Sawtooth National Forest.
- Sec. 108. Challis National forest.
- Sec. 109. Targhee National Forest.
- Sec. 110. Caribou National Forest.
- Sec. 111. Administration and general provisions.
- Sec. 112. Grazing.

TITLE II—IDAHO FOREST MANAGEMENT

- Sec. 201. Panhandle National Forest.
- Sec. 202. Clearwater National Forest.
- Sec. 203. Nez Perce National Forest.
- Sec. 204. Payette National Forest.
- Sec. 205. Boise National Forest.
- Sec. 206. Salmon National Forest.
- Sec. 207. Sawtooth National Forest.
- Sec. 208. Challis National forest.
- Sec. 209. Targhee National Forest.
- Sec. 210. Caribou National Forest.
- Sec. 211. Management plans.
- Sec. 212. Map and description.
- Sec. 213. Water quality on the Panhandle National Forest.
- Sec. 214. Monitoring of management areas.

TITLE III—RELEASE TO MULTIPLE USE

- Sec. 301. Wilderness review.

TITLE IV—IDAHO RURAL ECONOMIC DEVELOPMENT

- Sec. 401. Findings and purposes.
- Sec. 402. Ecosystem restoration and rehabilitation projects.
- Sec. 403. Authorization of appropriations.

1 **SEC. 2. FINDINGS.**

2 Congress finds the following:

3 (1) The State of Idaho contains some 9,000,000
 4 roadless acres of land owned by the Federal Government
 5 and managed by the Forest Service. This vast roadless
 6 tract of primitive and undeveloped land is the largest
 7 unroaded area within a State in the conterminous United
 8 States and is of immense national significance.

1 (2) Certain of these wildlands should be incorporated
2 into the National Wilderness Preservation System to pro-
3 vide statutory protection for lands containing diverse habi-
4 tats and watersheds vital to resident and anadromous fish-
5 eries and wildlife; to preserve scenic, historical and cul-
6 tural values; to promote scientific research; and to provide
7 for primitive recreation, solitude, and physical and mental
8 challenges.

9 (3) Congressional resolution of disputes over future
10 management of Idaho's vast roadless lands is necessary
11 to assure a dependable and sustainable supply of timber
12 from Federal lands so that natural resource-based com-
13 modity production continues as an important part of rural
14 life in Idaho.

15 (4) Congressional direction is required through the
16 establishment of management areas on identified roadless
17 lands to ensure effective implementation of forest plans
18 for national forests in Idaho.

19 (5) A key to creating sustainable economies in Ida-
20 ho's rural communities is prudent and ecological manage-
21 ment of the land to assure long-term productivity.

22 (6) Idaho's roadless areas are vital to the State's
23 growing tourism industry, outfitting and guiding,
24 backcountry recreation, and municipal watersheds.

1 (7) Idaho's roadless lands released by this Act for
2 nonwilderness purposes provide valuable dispersed recre-
3 ation opportunities for motorized and nonmotorized users.

4 (8) There have been several confirmed sightings, and
5 hundreds of probable sightings, of gray wolf in Idaho's es-
6 tablished wilderness and roadless areas.

7 **SEC. 3. PURPOSES.**

8 The purposes of this Act are to—

9 (1) provide a comprehensive, statutory frame-
10 work for the protection, administration, and man-
11 agement of certain roadless wildlands of Idaho
12 through—

13 (A) the addition of certain roadless lands
14 to existing wilderness areas;

15 (B) the designation of certain roadless
16 lands as management areas, wildlife corridors, a
17 recreation area, an historic area, and a forest
18 demonstration project;

19 (C) the addition to the National Wilder-
20 ness Preservation System of certain roadless
21 lands;

22 (D) the release of certain National Forest
23 System lands for multiple-uses other than wil-
24 derness in accordance with title III of this Act;
25 and

1 (2) ending the controversy over which roadless
 2 lands within Idaho will be designated wilderness,
 3 while assuring that certain roadless lands better
 4 suited for special management be managed by the
 5 Forest Service under title II of this Act, and those
 6 lands better suited for multiple use other than wil-
 7 derness will be managed by the Forest Service under
 8 applicable laws including the laws, rules, and regula-
 9 tions generally applicable to the National Forest
 10 System and applicable land management plans.

11 **TITLE I—IDAHO WILDERNESS**

12 **SEC. 101. PANHANDLE NATIONAL FOREST.**

13 In furtherance of the purposes of the Wilderness Act
 14 (16 U.S.C. 1131-1136), the following lands in the State
 15 of Idaho are hereby designated as wilderness and therefore
 16 as components of the National Wilderness Preservation
 17 System:

Name of Wilderness Area	Approximate Acreage
Salmo-Priest	19,200
Long Canyon	39,040
Scotchman Peaks	21,120

18 **SEC. 102. CLEARWATER NATIONAL FOREST.**

19 In furtherance of the purposes of the Wilderness Act
 20 (16 U.S.C. 1131-1136), the following lands in the State
 21 of Idaho are hereby designated as wilderness and therefore
 22 as components of the National Wilderness Preservation
 23 System:

Name of Wilderness Area	Approximate Acreage
Mallard-Larkins	158,080
The Great Burn	179,200
Lewis and Clark	53,760
Selway-Bitterroot Additions	31,360

1 **SEC. 103. NEZ PERCE NATIONAL FOREST.**

2 (a) DESIGNATION.—In furtherance of the purposes of
3 the Wilderness Act (16 U.S.C. 1131-1136), the following
4 lands in the State of Idaho are hereby designated as wil-
5 derness and therefore as components of the National Wil-
6 derness Preservation System:

Name of Wilderness Area	Approximate Acreage
Selway-Bitterroot Addition	160,000

7 (b) BOUNDARY ADJUSTMENT.—Section 4(a)(1) of
8 the Endangered American Wilderness Act of 1978 (Public
9 Law 95–237; 92 Stat. 43) is amended by striking “which
10 comprise about two hundred and six thousand acres, as
11 generally depicted under the category ‘Wilderness’ on a
12 map entitled ‘Gospel-Hump Planning Unit’ and dated
13 January 1978,” and inserting “which comprise 205,933
14 acres, as generally depicted under the category ‘Wilder-
15 ness’ on a map entitled ‘Gospel-Hump Revised Bound-
16 aries’ and dated March 1983,”.

17 **SEC. 104. PAYETTE NATIONAL FOREST.**

18 In furtherance of the purposes of the Wilderness Act
19 (16 U.S.C. 1131–1136), the following lands in the State
20 of Idaho are hereby designated as wilderness and therefore

1 as components of the National Wilderness Preservation
2 System:

Name of Wilderness Area	Approximate Acreage
French Creek	37,760
Patrick Butte	42,240
Needles	95,800
Secesh	116,200
Frank Church-River of No Return Addition	27,520

3 **SEC. 105. BOISE NATIONAL FOREST.**

4 In furtherance of the purposes of the Wilderness Act
5 (16 U.S.C. 1131–1136), the following lands in the State
6 of Idaho are hereby designated as wilderness and therefore
7 as components of the National Wilderness Preservation
8 System:

Name of Wilderness Area	Approximate Acreage
Needles	3,970
Hanson Lake	14,200
Red Mountain	88,000
Ten Mile-Black Warrior	78,800
Peace Rock	106,240

9 **SEC. 106. SALMON NATIONAL FOREST.**

10 **SEC. 107. SAWTOOTH NATIONAL FOREST.**

11 **SEC. 108. CHALLIS NATIONAL FOREST.**

12 **SEC. 109. TARGHEE NATIONAL FOREST.**

13 **SEC. 110. CARIBOU NATIONAL FOREST.**

14 **SEC. 111. ADMINISTRATION AND GENERAL PROVISIONS.**

15 (a) ADMINISTRATION.—Subject to valid existing
16 rights, the wilderness areas designated under this title
17 shall be administered by the Secretary of Agriculture
18 (hereinafter in this Act referred to as the “Secretary”)

1 in accordance with the provisions of the Wilderness Act
2 governing areas designated by that Act as wilderness, ex-
3 cept that any reference in such provisions to the effective
4 date of the Wilderness Act (or any similar reference) shall
5 be deemed to be a reference to the date of enactment of
6 this Act.

7 (b) NAME.—Each wilderness area named in a table
8 contained in this title shall be the area referenced in that
9 table, as generally depicted on the map entitled “_____”
10 and known by the name given to it in that table, except
11 that the Selway-Bitterroot Additions on the Clearwater
12 and Nez Perce National Forests made by sections 102 and
13 103 shall be added to, and administered as part of, the
14 Selway-Bitterroot Wilderness and the Frank Church-River
15 of No Return Addition on the Payette National Forest
16 made by section 104 shall be added to, and administered
17 as part of, the Frank Church-River of No Return Wilder-
18 ness.

19 (c) MAPS AND DESCRIPTIONS.—As soon as prac-
20 ticable after enactment of this Act, the Secretary shall file
21 a map and a legal description of each wilderness area des-
22 ignated under this title with the Committee on Natural
23 Resources and the Committee on Agriculture of the House
24 of Representatives and with the Committee on Energy and
25 Natural Resources of the Senate. Each such map and de-

1 scription shall have the same force and effect as if in-
2 cluded in this Act, except that correction of clerical and
3 typographical errors in such legal description and map
4 may be made. Each such map and legal description shall
5 be on file and available for public inspection in the Office
6 of the Chief of the Forest Service, United States Depart-
7 ment of Agriculture.

8 (d) BUFFER ZONES NOT INTENDED.—The Congress
9 does not intend that designation of wilderness areas in the
10 State of Idaho lead to the creation of protective perimeters
11 or buffer zones around each wilderness area. The fact that
12 nonwilderness activities or uses can be seen or heard from
13 areas within a wilderness shall not, of itself, preclude such
14 activities or uses up to the boundary of the wilderness
15 area.

16 (e) WILDLIFE AND FISH.—As provided in section
17 4(d)(7) of the Wilderness Act, nothing in this Act shall
18 be construed as affecting the jurisdiction or responsibil-
19 ities of the State of Idaho with respect to wildlife and fish
20 in the national forests in the State of Idaho.

21 **SEC. 112. GRAZING.**

22 Grazing of livestock in wilderness areas designated by
23 this Act, where established prior to the date of enactment
24 of this Act, shall be administered in accordance with the
25 provisions of section 4(d)(4) of the Wilderness Act (16

1 U.S.C. 1133(d)(4)), as further interpreted by section 108
2 of Public Law 96–560.

3 **TITLE II—IDAHO FOREST**
4 **MANAGEMENT**

5 **SEC. 201. PANHANDLE NATIONAL FOREST.**

6 (a) GENERAL MANAGEMENT DIRECTIVE.—The man-
7 agement areas and historic area designated by this section
8 shall be administered in accordance with applicable laws
9 including this Act; the laws, rules, and regulations applica-
10 ble to the National Forest System; and the document enti-
11 tled “Forest Plan Idaho Panhandle National Forests”,
12 adopted in August 1987, as such plan may be revised or
13 amended from time to time.

14 (b) SELKIRK CREST MANAGEMENT AREA.—

15 (1) DESIGNATION.—The area on the Panhandle
16 National Forest, comprised of approximately 21,120
17 acres as generally depicted on the map entitled “Sel-
18 kirk Crest Management Area—Proposed”, is des-
19 ignated as the Selkirk Crest management area.

20 (2) MANAGEMENT EMPHASIS.—The manage-
21 ment of the Selkirk Crest management area shall be
22 in accordance with the memorandum of understand-
23 ing relating to such area, entered into between the
24 Forest Service and the State of Idaho on May 6,

1 1971, as it may be modified by agreement of the
2 parties.

3 (c) OTHER MANAGEMENT AREAS.—

4 (1) DESIGNATIONS.—The following areas on
5 the Panhandle National Forest, as generally de-
6 picted on the map entitled “Panhandle National
7 Forests Management Areas—Proposed”, are hereby
8 designated as management areas:

Name of Area	Approximate Acreage
Continental Mountain	5,760
Saddle Mountain	6,400
Farnham/Russell	24,320
Burton Peak	8,960
Katka Peak	10,880
Bald Eagle	3,840
Timber/Buck	7,684

9 (2) MANAGEMENT EMPHASIS.—The manage-
10 ment areas designated by paragraph (1) shall be
11 managed to provide for the sustainable growth and
12 production of commercially valuable wood products
13 and general public use on lands suitable for timber
14 production while managing identified grizzly bear
15 and caribou habitat.

16 (d) MARBLE CREEK HISTORIC AREA.—

17 (1) DESIGNATION.—The area on the Panhandle
18 National Forest, comprised of approximately _____
19 acres as generally depicted on the map entitled
20 “Marble Creek Historic Area—Proposed”, is des-
21 ignated as the Marble Creek historic area.

1 (2) MANAGEMENT.—(A) The Marble Creek his-
2 toric area shall be managed to interpret and pro-
3 mote the history of logging. Nothing in this sub-
4 section shall be construed to inhibit logging in the
5 area, except as provided in subparagraph (B).

6 (B) The Marble Creek historic area includes a
7 high country component, comprised of approximately
8 _____ acres generally known as the Grandmother
9 Mountain area. The management emphasis of the
10 Grandmother Mountain area shall be primitive, non-
11 motorized recreation and the area shall be managed
12 to promote fishing, hunting, and wildlife habitat.
13 Logging shall not be permitted in the Grandmother
14 Mountain area.

15 (e) ST. JOE FOREST DEMONSTRATION PROJECT.—

16 (1) IN GENERAL.—The Secretary shall conduct
17 a demonstration project on the St. Joe National
18 Forest. The purpose of the project shall be to dem-
19 onstrate the change in timber volume as a result of
20 investing in good sites on lands already roaded.

21 (2) SITES.—Within the 6-month period begin-
22 ning on the date of the enactment of this Act, the
23 Forest Service shall locate sites on the St. Joe Na-
24 tional Forest outside wilderness or other areas where
25 timber harvest is not permitted and where timber

1 productivity is greater than 70 cubic feet per acre
2 per year. These sites shall be intensively managed
3 for timber production using mostly uneven-aged
4 management and silvicultural practices, including
5 pre-commercial thinning, fertilization, pruning, and
6 planting of diverse species. The selection of sites
7 under this paragraph does not preclude the identi-
8 fication of small, high class sites below 5,000 feet in
9 altitude which should be excluded from such man-
10 agement for genetic and biological purposes.

11 (3) MONITORING AND APPLICABLE STAND-
12 ARDS.—The Forest Service shall continually monitor
13 the demonstration project to determine the change
14 in timber volume. Water quality standards and old-
15 growth standards, as such standards may be modi-
16 fied from time to time, shall remain in effect on the
17 lands affected by the demonstration project carried
18 out under this subsection.

19 (4) ADVISORY GROUP.—The Secretary shall ap-
20 point a citizens advisory group to provide guidance
21 and advice to the Forest Service in implementing
22 this subsection. The advisory group shall be com-
23 prised of 5 local individuals and shall represent di-
24 verse interests.

1 (5) EXISTING TIMBER SALES.—Implementation
2 of this subsection shall not affect timber sales under
3 contract or near completion of preparation as of the
4 end of the 6-month period referred to in paragraph
5 (2).

6 (6) SUNSET.—The demonstration project car-
7 ried out under this subsection shall terminate at the
8 end of the 10-year period beginning on the date of
9 the enactment of this Act.

10 **SEC. 202. CLEARWATER NATIONAL FOREST.**

11 (a) GENERAL MANAGEMENT DIRECTIVE.—The wild-
12 life corridors designated by this section shall be adminis-
13 tered in accordance with applicable laws including this
14 Act; the laws, rules, and regulations applicable to the Na-
15 tional Forest System; and the document entitled the
16 “Clearwater National Forest Plan”, adopted September
17 1987, as such plan may be revised or amended from time
18 to time.

19 (b) VANDERBILT WILDLIFE CORRIDOR.—

20 (1) DESIGNATION.—The area on the Clearwater
21 National Forest, comprised of approximately 41,600
22 acres as generally depicted on the map entitled
23 “Vanderbilt Wildlife Corridor—Proposed”, is des-
24 ignated as the Vanderbilt wildlife corridor.

1 (2) MANAGEMENT EMPHASIS.—The manage-
2 ment emphasis for the Vanderbilt wildlife corridor
3 shall be on wildlife habitat. Where possible, timber
4 harvest shall make use of existing roads or aerial
5 yarding systems. Road construction should be subor-
6 dinate to wildlife habitat and water quality, and,
7 where road construction is necessary, obliteration
8 after assurance of successful regeneration is pre-
9 ferred.

10 (c) WEITAS CREEK WILDLIFE CORRIDOR.—

11 (1) DESIGNATION.—The area on the Clearwater
12 National Forest, comprised of approximately 81,280
13 acres as generally depicted on the map entitled
14 “Weitas Creek Wildlife Corridor—Proposed”, is des-
15 ignated as the Weitas Creek wildlife corridor.

16 (2) MANAGEMENT EMPHASIS.—The manage-
17 ment emphasis for the Weitas Creek wildlife corridor
18 shall be on wildlife habitat. Where possible, timber
19 harvest shall make use of existing roads or aerial
20 yarding systems. Road construction should be subor-
21 dinate to wildlife habitat and water quality, and,
22 where road construction is necessary, obliteration
23 after assurance of successful regeneration is pre-
24 ferred.

1 **SEC. 203. NEZ PERCE NATIONAL FOREST.**

2 (a) GENERAL MANAGEMENT DIRECTIVE.—The man-
3 agement area designated by this section shall be adminis-
4 tered in accordance with applicable laws including this
5 Act; the laws, rules, and regulations applicable to the Na-
6 tional Forest System; and the document entitled the “Nez
7 Perce National Forest Plan”, adopted October 1987, as
8 such plan may be revised or amended from time to time.

9 (b) UPPER MEADOW CREEK MANAGEMENT AREA.—

10 (1) DESIGNATION.—The area on the Nez Perce
11 National Forest, comprised of approximately 32,640
12 acres as generally depicted on the map entitled
13 “Upper Meadow Creek Management Area—Pro-
14 posed”, is designated as the Upper Meadow Creek
15 management area.

16 (2) MANAGEMENT EMPHASIS.—The manage-
17 ment emphasis for the Upper Meadow Creek man-
18 agement area shall be on water quality and anad-
19 romous fish habitat while timber shall be managed
20 to yield primarily an uneven-aged stand structure
21 with minimum level of low impact roads. Roads con-
22 structed after the date of enactment of this Act shall
23 be closed, drainage structures removed, road fills
24 pulled back to the original ground level, and the dis-
25 turbed area revegetated.

1 **SEC. 204. PAYETTE NATIONAL FOREST.**

2 (a) GENERAL MANAGEMENT DIRECTIVE.—The man-
3 agement areas designated by this section shall be adminis-
4 tered in accordance with applicable laws including this
5 Act; the laws, rules, and regulations applicable to the Na-
6 tional Forest System; and the document entitled the
7 “Payette National Forest Plan”, adopted _____, as such
8 plan may be revised or amended from time to time.

9 (b) RAPID RIVER MANAGEMENT AREA.—

10 (1) DESIGNATION.—The area on the Payette
11 National Forest, comprised of approximately 37,760
12 acres as generally depicted on the map entitled
13 “Rapid River Management Area—Proposed”, is des-
14 ignated as the Rapid River management area.

15 (2) MANAGEMENT EMPHASIS.—The manage-
16 ment emphasis for the Rapid River management
17 area shall be on water quality, anadromous fish
18 habitat, and recreation. No roads may be con-
19 structed.

20 (c) FRENCH CREEK MANAGEMENT AREA.—

21 (1) DESIGNATION.—The area on the Payette
22 National Forest, comprised of approximately 10,240
23 acres as generally depicted on the map entitled
24 “French Creek Management Area—Proposed”, is
25 designated as the French Creek management area.

1 (2) MANAGEMENT EMPHASIS.—The manage-
2 ment emphasis for the French Creek management
3 area shall be on water quality and anadromous fish
4 habitat. To protect the steep breaklands, timber may
5 not be harvested, and no roads may be constructed,
6 in the area designated as “A” on the map referred
7 to in paragraph (1). Timber may be harvested with-
8 in the area designated as “B” on the map referred
9 to in paragraph (1).

10 (d) JACKSON BAR AIRSTRIP.—The Jackson Bar Air-
11 strip, commonly known as the Wilson Bar Airstrip, on the
12 south side of the Salmon River on the Payette National
13 Forest, section 28, R8E, T24N, within the Frank Church
14 River of No Return Wilderness shall be left open for use
15 by recreation aviators.

16 **SEC. 205. BOISE NATIONAL FOREST.**

17 (a) GENERAL MANAGEMENT DIRECTIVE.—The man-
18 agement areas and recreation area designated by this sec-
19 tion shall be administered in accordance with applicable
20 laws including this Act; the laws, rules, and regulations
21 applicable to the National Forest System; and the docu-
22 ment entitled the “Boise National Forest Plan”, adopted
23 August 1987, as such plan may be revised or amended
24 from time to time.

25 (b) JOHNSON CREEK MANAGEMENT AREA.—

1 (1) DESIGNATION.—The area on the Boise Na-
2 tional Forest, comprised of approximately 174,100
3 acres as generally depicted on the map entitled
4 “Johnson Creek Management Area—Proposed”, is
5 designated as the Johnson Creek management area.

6 (2) MANAGEMENT EMPHASIS.—The manage-
7 ment emphasis for the Johnson Creek management
8 area shall be on anadromous fish habitat, with tim-
9 ber and range activities implemented so that anad-
10 romous fish habitat is maintained or improved and
11 scenic quality in visually sensitive areas is protected.
12 Management activities for other resources shall be
13 consistent with anadromous fish, wildlife, and visual
14 resources.

15 (c) BREADWINNER MANAGEMENT AREA.—

16 (1) DESIGNATION.—The area on the Boise Na-
17 tional Forest, comprised of approximately 40,829
18 acres as generally depicted on the map entitled
19 “Breadwinner Management Area—Proposed”, is
20 designated as the Breadwinner management area.

21 (2) MANAGEMENT EMPHASIS.—The manage-
22 ment emphasis for the Breadwinner management
23 area shall be on wildlife habitat, with timber and
24 range activities implemented so that wildlife habitat
25 is maintained or improved and scenic quality in vis-

1 ually sensitive areas is protected. Management ac-
2 tivities for other resources shall be consistent with
3 wildlife and visual resources.

4 (d) SNOWBANK MANAGEMENT AREA.—

5 (1) DESIGNATION.—The area on the Boise Na-
6 tional Forest, comprised of approximately 21,760
7 acres as generally depicted on the map entitled
8 “Snowbank Management Area—Proposed”, is des-
9 ignated as the Snowbank management area.

10 (2) MANAGEMENT EMPHASIS.—The manage-
11 ment emphasis for the Snowbank management area
12 shall be on recreation. Snowmobile use shall be per-
13 mitted, but the Secretary may not establish perma-
14 nent trails or roads or allow the use of other motor
15 vehicles, motorized equipment, or other form of me-
16 chanical transport.

17 (e) LIME CREEK—SOLDIER MOUNTAINS RECRE-
18 ATION AREA.—

19 (1) DESIGNATION.—The area on the Boise Na-
20 tional Forest, comprised of approximately 28,800
21 acres as generally depicted on the map entitled
22 “Lime Creek—Soldier Mountains Recreation Area—
23 Proposed”, is designated as the Lime Creek—Sol-
24 dier Mountains Recreation Area (hereafter in this
25 subsection referred to as the “recreation area”).

1 (2) ADMINISTRATION.—(A) The Secretary shall
2 administer and manage the recreation area so as to
3 preserve the area’s predominantly roadless char-
4 acter, with no additional road construction per-
5 mitted, and to enhance scenic and watershed values,
6 wildlife habitat, and dispersed recreation.

7 (B) The Secretary may, in his discretion and in
8 accordance with Executive Orders 11644 and 11989,
9 permit limited use of the area by motorized vehicles
10 and equipment on roads and trails existing on April
11 1, 1993, for administrative purposes (including trail
12 maintenance), for activities associated with existing
13 levels of livestock grazing, and for recreational vehi-
14 cle access where such access was established prior to
15 April 1, 1993, but only where such uses are compat-
16 ible with the protection and propagation of fish and
17 wildlife within the recreation area.

18 **SEC. 206. SALMON NATIONAL FOREST.**

19 **SEC. 207. SAWTOOTH NATIONAL FOREST.**

20 **SEC. 208. CHALLIS NATIONAL FOREST.**

21 **SEC. 209. TARGHEE NATIONAL FOREST.**

22 **SEC. 210. CARIBOU NATIONAL FOREST.**

23 **SEC. 211. MANAGEMENT PLANS.**

24 (a) CHANGE TO CONFORM TO THE PROVISIONS OF
25 THIS ACT.—The Secretary shall modify the existing land

1 and resource management plans for the national forests
2 affected by this Act to incorporate the provisions of this
3 Act in their entirety. This incorporation shall not be treat-
4 ed as a revision or amendment to the forest plan for the
5 purposes of section 6 of the Forest and Rangeland Renew-
6 able Resources Planning Act of 1974.

7 (b) GENERAL APPLICABILITY OF EXISTING
8 PLANS.—The management areas, wildlife corridors, his-
9 toric area, and recreation area designated by this title
10 shall be managed in accordance with applicable laws in-
11 cluding this Act and the laws, rules, and regulations appli-
12 cable to the National Forest System and, except as other-
13 wise specifically provided in this Act, in accordance with
14 the applicable land management plan for each such area
15 in effect on April 1, 1993, and revisions or amendments
16 to such plans that may be adopted from time to time that
17 are not inconsistent with this Act or such laws, rules, and
18 regulations.

19 (c) RULE OF CONSTRUCTION.—Except as provided in
20 subsection (a), nothing in this Act shall be construed to
21 affect or modify the process of revising or amending land
22 and resource management plans pursuant to section 6 of
23 the Forest and Rangeland Renewable Resources Planning
24 Act of 1974.

1 **SEC. 212. MAP AND DESCRIPTION.**

2 As soon as practicable after enactment of this Act,
3 the Secretary shall file a map and a legal description of
4 each management area, wildlife corridor, historic area,
5 and recreation area designated under this title with the
6 Committee on Natural Resources and the Committee on
7 Agriculture of the House of Representatives and with the
8 Committee on Energy and Natural Resources of the Sen-
9 ate. Each such map and description shall have the same
10 force and effect as if included in this Act, except that cor-
11 rection of clerical and typographical errors in such map
12 and legal description may be made. Each such map and
13 legal description shall be on file and available for public
14 inspection in the Office of the Chief of the Forest Service,
15 United States Department of Agriculture.

16 **SEC. 213. WATER QUALITY ON THE PANHANDLE NATIONAL**
17 **FOREST.**

18 (a) IN GENERAL.—The Secretary shall review the
19 water quality standards in effect on the date of the enact-
20 ment of this Act on the Panhandle National Forest to de-
21 termine if such standards are sufficient to protect fish-
22 eries, watersheds and water quality on that national for-
23 est. If the Secretary finds that such standards—

24 (1) are not sufficient, the Secretary shall de-
25 velop water quality standards which are sufficient to
26 protect fisheries, watersheds and water quality on

1 the national forest and include such standards in the
2 report required by subsection (b); or

3 (2) are sufficient but are not being met, the
4 Secretary shall address why such standards are not
5 being met in the report required by subsection (b).

6 (b) REPORT.—Within 18 months after the date of the
7 enactment of this Act, the Secretary shall submit a report
8 to the Congress which shall include the findings of the
9 Secretary under subsection (a) and any other matter re-
10 quired to be included in the report by subsection (a). Each
11 report shall contain a summary of the comments received
12 pursuant to subsection (c).

13 (c) PUBLIC COMMENT.—The Secretary shall provide
14 an opportunity for public comment on the report before
15 submitting the report to Congress under subsection (b).

16 **SEC. 214. MONITORING OF MANAGEMENT AREAS.**

17 (a) IN GENERAL.—The Secretary shall review exist-
18 ing monitoring efforts by the State, Federal Government,
19 and Indian tribes for each of the management areas, wild-
20 life corridors, historic area, and recreation area designated
21 by this title to determine whether such efforts assure that
22 adequate information is available to assure compliance
23 with applicable standards in the land and resource man-
24 agement plan applicable to the management area. If under
25 such efforts adequate information—

1 (1) is not available, the Secretary shall develop
2 and implement a monitoring program to collect in-
3 formation that is needed; and

4 (2) is available, the Secretary shall, upon the
5 availability of such information, use such informa-
6 tion when implementing activities under the plan.

7 (b) REPORT.—Not later than four years after the
8 date of the enactment of this Act and every four years
9 thereafter, the Secretary shall submit a report to Congress
10 that assesses the effectiveness of these designations made
11 by this title to assure proper management of the des-
12 ignated areas, and the monitoring of those areas, includ-
13 ing the types of information being collected by the Sec-
14 retary pursuant to subsection (a). Each report shall con-
15 tain a summary of the comments received pursuant to sub-
16 section (c).

17 (c) PUBLIC COMMENT.—In implementing this section
18 and before submitting a report to Congress under sub-
19 section (b), the Secretary shall provide an opportunity for
20 public comment, including comment by scientists, inter-
21 ested agencies, and user groups.

22 **TITLE III—RELEASE TO**
23 **MULTIPLE USE**

24 **SEC. 301. WILDERNESS REVIEW.**

25 (a) FINDINGS.—The Congress finds that—

1 (1) the Department of Agriculture has studied
2 the suitability of roadless areas for inclusion in the
3 National Wilderness Preservation System; and

4 (2) the Congress has made its own review and
5 examination of National Forest System roadless
6 areas in the State of Idaho and the environmental
7 impacts associated with alternative allocations of
8 such areas.

9 (b) JUDICIAL REVIEW.—On the basis of such review,
10 the Congress hereby determines and directs that without
11 otherwise passing on the question of the legal and factual
12 sufficiency of the wilderness suitability review of the land
13 and resource management plans and their associated envi-
14 ronmental impact statements for National Forest System
15 lands in the State of Idaho completed prior to the enact-
16 ment of this Act, determinations and recommendations as
17 to the suitability of roadless areas for inclusion in the Na-
18 tional Wilderness Preservation System and the environ-
19 mental analyses directly related to such determinations
20 and recommendations (prior to the revision of such plans)
21 shall not be subject to judicial review, except that—

22 (1) except for determinations and recommenda-
23 tions on suitability for inclusion in the National Wil-
24 derness Preservation System, nothing in this section
25 shall preclude judicial review of land and resource

1 management plans or decisions implementing such
2 plans or any decisions made concerning the manage-
3 ment of National Forest System lands other than
4 the suitability determinations; and

5 (2) except for wilderness suitability determina-
6 tions, nothing in this section shall preclude judicial
7 review of Forest Service regional guides and other
8 departmental policies of general applicability, nor
9 prevent a court from invalidating forest planning de-
10 cisions which fail to comply with applicable law.

11 (c) RELEASE.—Those National Forest System lands
12 in the State of Idaho which were not designated as wilder-
13 ness or management areas, wildlife corridors, historic
14 area, or recreation area by this Act shall be managed for
15 multiple use in accordance with land and resource man-
16 agement plans developed pursuant to section 6 of the For-
17 est and Rangeland Renewable Resources Planning Act of
18 1974, as amended by the National Forest Management
19 Act of 1976, and other applicable law, and those areas
20 need not be managed for the purpose of protecting their
21 suitability for wilderness designation prior to or during re-
22 vision of the land and resource management plans.

23 (d) PLAN REVISIONS.—In the event that revised land
24 management plans in the State of Idaho are implemented
25 pursuant to section 6 of the Forest and Rangeland Renew-

1 able Resources Planning Act of 1974, as amended by the
2 National Forest Management Act of 1976, and other ap-
3 plicable law, areas not recommended for wilderness des-
4 ignation need not be managed for the purpose of protect-
5 ing their suitability for wilderness designation for a mini-
6 mum of 10 years after the date of enactment of this Act,
7 and areas recommended for wilderness designation shall
8 be managed for the purpose of protecting their suitability
9 for wilderness designation.

10 (e) FURTHER REVIEW.—Unless expressly authorized
11 by Congress, the Department of Agriculture shall not con-
12 duct any further statewide roadless area review and eval-
13 uation of National Forest System lands in the State of
14 Idaho for the purpose of determining their suitability for
15 inclusion in the National Wilderness Preservation System.

16 (f) REVISIONS.—As used in this section, and as pro-
17 vided in section 6 of the Forest and Rangeland Renewable
18 Resources Planning Act of 1974, as amended by the Na-
19 tional Forest Management Act of 1976, the term “revi-
20 sion” shall not include an amendment to a land and re-
21 source management plan.

22 **TITLE IV—IDAHO RURAL** 23 **ECONOMIC DEVELOPMENT**

24 **SEC. 401. FINDINGS AND PURPOSES.**

25 (a) FINDINGS.—The Congress finds the following:

1 (1) Idaho's rural communities are faced with
2 the need to diversify their economic base.

3 (2) The natural resources and the infrastruc-
4 ture of Idaho's national forests need to be rehabili-
5 tated to enhance the quality of Idaho's national for-
6 ests.

7 (3) Solutions to these issues can be complemen-
8 tary if employment opportunities are created that
9 accomplish the much needed natural resources work,
10 including the backlog of work which has accumu-
11 lated over time in Idaho.

12 (b) PURPOSE.—The purposes of this title are to in-
13 crease the ability of the Secretary of Agriculture to provide
14 additional assistance under existing authority of such Sec-
15 retary to rural communities located in or near national
16 forests in the State of Idaho to aid in diversifying these
17 communities' economic bases and to complete needed eco-
18 system restoration and rehabilitation projects to improve
19 the quality of Idaho's national forest resources.

20 **SEC. 402. ECOSYSTEM RESTORATION AND REHABILITATION**
21 **PROJECTS.**

22 (a) IN GENERAL.—The Secretary shall utilize the au-
23 thority of the National Forest-Dependent Rural Commu-
24 nities Diversification Act of 1990 (7 U.S.C. 6611 et seq.)
25 to effect the purposes of this title and shall promote eco-

1 system restoration and rehabilitation programs and
2 projects through technical assistance, grants, and coopera-
3 tive agreements with agencies of the State of Idaho, local
4 governments, organizations, private corporations, and
5 landowners.

6 (b) ECOSYSTEM RESTORATION.—Rehabilitation
7 projects which may be carried out under subsection (a)
8 include—

9 (1) rehabilitation of watersheds and riparian
10 areas;

11 (2) closure of timber and other roads, obliteration
12 of temporary roads, and revegetation and sta-
13 bilization of road cuts and fills;

14 (3) reduction of nonpoint source pollution
15 through revegetation;

16 (4) restoration and enhancement of fish and
17 wildlife habitat;

18 (5) silvicultural treatment of forest stands to
19 restore vigor, improve health, and reduce risk of
20 wildfire;

21 (6) riparian-related pasture fencing on range al-
22 lotments;

23 (7) rehabilitation of mines;

24 (8) inventory, treatment, and control of noxious
25 weeds; and

1 (9) maintenance of existing trails currently in
2 substandard condition.

3 (c) PRIORITIZING PROJECTS.—In establishing prior-
4 ity projects for the purposes of this section, the Secretary
5 shall give priority to the following:

6 (1) Implementation of projects which will allow
7 for future flexibility in commodity products from
8 limited watersheds and which would assist in chi-
9 nook salmon recovery efforts.

10 (2) Repair of high-volume recreation roads
11 which would greatly reduce sedimentation into criti-
12 cal anadromous fish waterways.

13 (d) PRIORITY PROJECTS.—In carrying out this sec-
14 tion, the Secretary shall give priority to the following
15 areas:

16 (1) PANHANDLE NATIONAL FOREST.—Priority
17 drainages listed as unscheduled in the forest plan for
18 the Idaho Panhandle National Forests (1987):

19 (A) COEUR D'ALENE RIVER DRAINAGE.—

20 (i) Steamboat Creek.

21 (ii) Flat Creek.

22 (iii) Downey Creek.

23 (iv) Bootjack Creek.

24 (v) Lieberg Creek.

25 (vi) Lavern Creek.

- 1 (vii) Cougar Creek.
- 2 (viii) Cabin Creek.
- 3 (ix) Comfey Creek.
- 4 (x) Browns Creek.
- 5 (xi) Haystack Creek.
- 6 (xii) Cottonwood Creek.
- 7 (xiii) Miners Creek.
- 8 (xiv) Fortier Creek.
- 9 (xv) Tie Creek.
- 10 (xvi) Cascade Creek.
- 11 (B) ST. JOE DRAINAGE.—
- 12 (i) Gold Creek.
- 13 (ii) Bruin Creek.
- 14 (iii) Quartz Creek.
- 15 (C) ST. MARIES RIVER DRAINAGE.—
- 16 (i) Fish Hook Creek.
- 17 (ii) Norton Creek.
- 18 (iii) West Fork Mary.
- 19 (iv) Little East Fork Emerald.
- 20 (v) Catspur.
- 21 (2) CLEARWATER NATIONAL FOREST.—
- 22 (A) Lolo Creek.
- 23 (B) Eldorado Creek.
- 24 (C) Yoosa Creek.
- 25 (D) Crooked Fork.

1 (E) Pete King.

2 (F) Canyon Creek.

3 (G) Deadman Creek.

4 (H) China Creek.

5 (I) Osier Creek.

6 (J) Laundry Creek.

7 (K) Sheep Creek.

8 (L) Sneak Creek.

9 (M) South Fork Beaver Creek.

10 (N) Quartz Creek.

11 (3) NEZ PERCE NATIONAL FOREST.—Projects
12 listed in the document entitled “Economic Sustain-
13 ability and Diversification Options, 1993”.

14 (4) PAYETTE NATIONAL FOREST.—

15 (A) Ruby Road.

16 (B) Grouse Creek Road.

17 (C) Lake Creek Road.

18 (D) California Lake.

19 (E) Projects listed in the document enti-
20 tled “South Fork Salmon River Restoration
21 Strategy”, dated March 1989.

22 (5) BOISE NATIONAL FOREST.—

23 (A) MIDDLE FORK SALMON.—

24 (i) Elk Creek (trib to Bear Valley
25 Creek).

1 (ii) Bear Valley Creek.

2 (B) SOUTH FORK SALMON.—

3 (i) Upper South Fork Salmon.

4 (ii) Johnson Creek.

5 (C) BOISE RIVER.—

6 (i) Mores Creek.

7 (ii) Grimes Creek.

8 (iii) Lower South Fork Boise.

9 (iv) Upper South Fork Boise.

10 (v) North Fork Boise.

11 (D) PAYETTE RIVER.—

12 (i) Middle Fork Payette.

13 (ii) Squaw Creek Basin.

14 (e) PRIORITY COMMUNITIES.—In implementing this
15 section, the Secretary shall give priority consideration to—

16 (1) the areas of highest unemployment that are
17 in or near national forests in the State of Idaho; and

18 (2) rural communities in the State of Idaho
19 that have historically been dependent on national
20 forest system lands.

21 (f) RURAL COMMUNITY.—For the purposes of this
22 title, the term “rural community” has the same meaning
23 given such term by section 2374(3) of the National For-
24 est-Dependent Rural Communities Diversification Act of
25 1990 (7 U.S.C. 6612(3)).

1 **SEC. 403. AUTHORIZATION OF APPROPRIATIONS.**

2 There is authorized to be appropriated such sums as
3 may be necessary to carry out this Act.

○

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