

110TH CONGRESS
1ST SESSION

H. R. 2446

AN ACT

To reauthorize the Afghanistan Freedom Support Act of
2002, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

2 (a) SHORT TITLE.—This Act may be cited as the
3 “Afghanistan Freedom and Security Support Act of
4 2007”.

5 (b) TABLE OF CONTENTS.—The table of contents for
6 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings.
- Sec. 3. Definition.

TITLE I—ECONOMIC AND DEMOCRATIC DEVELOPMENT
ASSISTANCE FOR AFGHANISTAN

- Sec. 101. Declaration of policy.
- Sec. 102. Purposes of assistance.
- Sec. 103. Authorization of assistance.
- Sec. 104. Certification and phased-in limitation on economic and democratic development assistance.
- Sec. 105. Monitoring and evaluation of assistance.
- Sec. 106. Assistance to support the Offices of the Inspector General of Department of State and the United States Agency for International Development in Afghanistan.
- Sec. 107. Coordination of assistance.
- Sec. 108. Pilot program to provide scholarships to Afghan students for public policy internships in the United States.
- Sec. 109. Authorization of appropriations.
- Sec. 110. Clerical amendment.

TITLE II—ASSISTANCE FOR A NEW SECURITY FRAMEWORK FOR
AFGHANISTAN

Subtitle A—Amendments to the Afghanistan Freedom Support Act of 2002

- Sec. 201. Authorization of assistance.
- Sec. 202. Congressional notification requirements.
- Sec. 203. Matters relating to the International Security Assistance Force.
- Sec. 204. Sunset.

Subtitle B—Other Matters

- Sec. 211. Counter-narcotics activities in Afghanistan.
- Sec. 212. Expansion of international contributions to the security of Afghanistan.
- Sec. 213. Training for military personnel of foreign countries that are to be deployed for security operations in Afghanistan.
- Sec. 214. Humanitarian assistance for war victims.
- Sec. 215. Sense of Congress concerning United Nations mandate in Afghanistan.
- Sec. 216. Report on the sale and use of Iranian-made weapons for the Taliban in Afghanistan.

TITLE III—MISCELLANEOUS PROVISIONS

- Sec. 301. Donor contributions to Afghanistan and reports.
- Sec. 302. Report on progress toward security and stability in Afghanistan.
- Sec. 303. Comprehensive interagency strategy for long-term security and stability in Afghanistan.
- Sec. 304. Special envoy for Afghanistan-Pakistan cooperation.
- Sec. 305. Transit through Pakistan of shipments by India in support of reconstruction efforts in Afghanistan.
- Sec. 306. Reauthorization of Radio Free Afghanistan.
- Sec. 307. Eligibility in certain circumstances for agencies of the governments of Afghanistan and Pakistan to receive a reward under the Department of State Rewards Program.
- Sec. 308. United States policy toward Iran.

1 **SEC. 2. FINDINGS.**

2 Congress makes the following findings:

3 (1) Nearly six years after the liberation of Af-
4 ghanistan from the Taliban, who provided Osama
5 Bin-Laden and Al-Qaeda with a safe haven for plan-
6 ning the attacks of September 11, 2001, Afghani-
7 stan remains highly unstable and the Government of
8 President Hamid Karzai remains subject to attacks
9 from remnants of the Taliban who have regrouped
10 along with other insurgent groups, including some
11 foreign fighters associated with Al-Qaeda.

12 (2) The Government of Afghanistan supports
13 the continued deployment of international forces to
14 supplement its own nascent national security forces,
15 and the North Atlantic Treaty Organization
16 (NATO), which took over international stability op-
17 erations for the entire country on October 5, 2006,
18 must show continued commitment to these oper-

1 ations in order to assist Afghanistan in defeating the
2 growing insurgency in rural areas of Afghanistan.

3 (3) The current United States counter-narcotics
4 strategy for Afghanistan has not produced signifi-
5 cant results, in part due to a failure to seek out and
6 capture high-level warlords and kingpins who control
7 the flow of illicit narcotics and because sufficient
8 sustainable alternatives have not been provided to
9 Afghan farmers who suffer from a lack of access to
10 microfinance facilities, financial services, and land
11 rights and whose crops are subject to eradication.

12 (4) In some cases, the misaligned eradication
13 policy endorsed by the United States Government
14 has led adversely-affected Afghan farmers and vil-
15 lagers to support insurgent groups, including the
16 Taliban.

17 (5) The violence and instability in Afghanistan
18 is further exacerbated by the flourishing trade in
19 opium and opium-related crops, which has reached
20 record levels and which fuel local militias, corrupts
21 the national and local governments, and provides
22 funding for insurgent and terrorist groups.

23 (6) The United States and the international
24 community must continue to support Afghanistan
25 both through increased support for its national and

1 local police forces, the Afghan National Army, and
2 Afghan counter-narcotics operations.

3 (7) The United States and the international
4 community must also continue to support the growth
5 of the Afghan economy through foreign assistance
6 and other means because Afghanistan remains one
7 of the poorest countries in the world and economic
8 growth is impeded by the lingering remnants of 25
9 years of civil war and occupation and the ongoing in-
10 stability since December 2001, including the growing
11 illicit drug economy.

12 (8) The United States and the international
13 community must also continue to show a long-term
14 commitment to support the promotion of democracy
15 and the protection of human rights in Afghanistan,
16 including increased assistance for the rule of law,
17 freedom of the press, freedom of association, free-
18 dom of religion, and other measures of good govern-
19 ance.

20 (9) From January 31 to February 1, 2006, the
21 Government of Afghanistan and the international
22 community issued the Afghanistan Compact, which
23 sets forth both the international community's com-
24 mitment to Afghanistan and Afghanistan's commit-

1 ment to state-building and reform over the next five
2 years.

3 (10) The Afghanistan Compact, which is sup-
4 ported by the Afghan National Development Strat-
5 egy, provides the core framework for building an ef-
6 fective, accountable state in Afghanistan, with goals
7 and standards set forth in the Afghanistan Compact
8 for improvements in security, governance, and devel-
9 opment, including measures for reducing the nar-
10 cotics economy, promoting regional cooperation, and
11 making aid more effective, particularly at the local
12 and provincial levels. The Afghanistan Compact also
13 established a mechanism to monitor Afghanistan
14 and the international community's adherence to the
15 timelines, goals, and objectives set forth in the docu-
16 ment.

17 (11) The security of Afghanistan is closely
18 intertwined with those of its regional neighbors and
19 success in Afghanistan, both economic and political,
20 will be dependent on security and stability in the re-
21 gion.

22 (12) The recent closure of four refugee camps
23 in Pakistan and the deportation of Afghans from
24 Iran have resulted in over 200,000 Afghan refugees

1 repatriating to Afghanistan who will require urgent
2 humanitarian services.

3 **SEC. 3. DEFINITION.**

4 (a) IN GENERAL.—In this Act, except as otherwise
5 provided, the term “appropriate congressional commit-
6 tees” means the Committee on Foreign Affairs of the
7 House of Representatives and the Committee on Foreign
8 Relations of the Senate.

9 (b) AMENDMENT.—Subsection (c) of section 1 of the
10 Afghanistan Freedom Support Act of 2002 (22 U.S.C.
11 7501 note) is amended to read as follows:

12 “(c) DEFINITIONS.—In this Act:

13 “(1) APPROPRIATE CONGRESSIONAL COMMIT-
14 TEES.—Except as otherwise provided, the term ‘ap-
15 propriate congressional committees’ means—

16 “(A) the Committee on Foreign Affairs
17 and the Committee on Appropriations of the
18 House of Representatives; and

19 “(B) the Committee on Foreign Relations
20 and the Committee on Appropriations of the
21 Senate.

22 “(2) GOVERNMENT OF AFGHANISTAN.—The
23 term ‘Government of Afghanistan’ includes—

24 “(A) the government of any political sub-
25 division of Afghanistan; and

1 “(B) any agency or instrumentality of the
2 Government of Afghanistan.

3 “(3) INTERNATIONAL SECURITY ASSISTANCE
4 FORCE OR ISAF.—The term ‘International Security
5 Assistance Force’ or ‘ISAF’ means the international
6 security assistance force established to assist in the
7 maintenance of security in Afghanistan pursuant to
8 United Nations Security Council Resolution 1386
9 (2001), as amended by United Nations Security
10 Council Resolutions 1413 (2002), 1444 (2002),
11 1510 (2003), 1563 (2004), 1623 (2005), and 1707
12 (2006).”.

13 **TITLE I—ECONOMIC AND DEMO-**
14 **CRATIC DEVELOPMENT AS-**
15 **SISTANCE FOR AFGHANISTAN**

16 **SEC. 101. DECLARATION OF POLICY.**

17 Section 101 of the Afghanistan Freedom Support Act
18 of 2002 (22 U.S.C. 7511) is amended by striking para-
19 graphs (4), (5), and (6) and inserting the following new
20 paragraphs:

21 “(4) While the election of a President and the
22 establishment of a National Parliament for Afghani-
23 stan concluded the process begun in December 5,
24 2001, in Bonn, Germany, the United States needs to
25 continue to work with the Government of Afghani-

1 stan and other friendly countries to ensure that Af-
2 ghanistan’s neighboring countries and other coun-
3 tries in the region do not threaten or interfere in one
4 another’s sovereignty, territorial integrity, or polit-
5 ical independence, including supporting diplomatic
6 initiatives to support this goal for the establishment
7 of an independent and neutral Afghanistan.

8 “(5) The United States must continue to dem-
9 onstrate a long-term commitment to the people of
10 Afghanistan by sustained assistance and the contin-
11 ued deployment of United States troops in Afghani-
12 stan with the support of the Government of Afghani-
13 stan as Afghanistan continues on its path toward a
14 broad-based, multi-ethnic, gender-sensitive, and fully
15 representative government in Afghanistan.

16 “(6) To foster stability and democratization
17 and to effectively eliminate the causes of terrorism,
18 the United States and the international community
19 should also support efforts that advance the develop-
20 ment of democratic civil authorities and institutions
21 in Afghanistan’s neighboring countries and through-
22 out the Central Asia and South Asia regions.

23 “(7) While rampant corruption has impeded de-
24 velopment and economic growth in Afghanistan and
25 contributed to insecurity in the country, the United

1 States should support all efforts to fight corruption
2 in all levels of government in Afghanistan and assist
3 in promoting an efficient and effective Government
4 of Afghanistan.”.

5 **SEC. 102. PURPOSES OF ASSISTANCE.**

6 Section 102 of the Afghanistan Freedom Support Act
7 of 2002 (22 U.S.C. 7512) is amended—

8 (1) in paragraph (2), by striking “the humani-
9 tarian crisis” and inserting “the continuing humani-
10 tarian needs”;

11 (2) in paragraph (3)—

12 (A) by striking “heroin, and to” and in-
13 serting “heroin, to”; and

14 (B) by adding at the end before the semi-
15 colon the following: “, and to establish a pilot
16 program to test the effectiveness of a crop sub-
17 stitution combined with an appropriate offset
18 policy and to provide practical information on
19 the measures needed to implement such a policy
20 with the potential of scaling up the pilot pro-
21 gram for large-scale deployment”; and

22 (3) in paragraph (7), by inserting “, the energy
23 sector” after “the agriculture sector”.

1 **SEC. 103. AUTHORIZATION OF ASSISTANCE.**

2 (a) CONTINUING HUMANITARIAN NEEDS.—Sub-
3 section (a)(1) of section 103 of the Afghanistan Freedom
4 Support Act of 2002 (22 U.S.C. 7513) is amended—

5 (1) in the heading, by striking “URGENT” and
6 inserting “CONTINUING”; and

7 (2) in the matter preceding subparagraph (A),
8 by striking “urgent” and inserting “continuing”.

9 (b) COUNTER-NARCOTICS EFFORTS.—Subsection
10 (a)(3) of such section is amended—

11 (1) in the matter preceding clause (i) of sub-
12 paragraph (A)—

13 (A) by striking “To assist in” and insert-
14 ing “To assist in the apprehension of individ-
15 uals who organize, facilitate, and profit from
16 the drug trade,”; and

17 (B) by inserting “, including the destruc-
18 tion of drug laboratories” after “heroin produc-
19 tion”;

20 (2) by redesignating subparagraph (B) as sub-
21 paragraph (C);

22 (3) by inserting after subparagraph (A) the fol-
23 lowing new subparagraph:

24 “(B) To establish a pilot program to test the
25 effectiveness of a crop substitution combined with an
26 appropriate offset to encourage legitimate alter-

1 natives to poppy production for Afghan poppy farm-
2 ers within an area in which poppy production is
3 prevalent, such as in the Helmand or Nangarhar
4 provinces, by providing—

5 “(i) seeds for alternative crops for which
6 there is internal market demand and in an
7 areas in which there is adequate infrastructure
8 for access to market;

9 “(ii) technical assistance to such Afghan
10 poppy farmers on how to best plant, grow, and
11 harvest the alternative crops utilized; and

12 “(iii) an appropriate offset that would sig-
13 nificantly address the difference in income that
14 such Afghan poppy farmers would otherwise
15 earn had they continued to grow and sell
16 poppy.”;

17 (4) in subparagraph (C) (as redesignated)—

18 (A) by striking “(C)” and inserting
19 “(C)(i)”;

20 (B) by striking “2003 through 2006” and
21 inserting “2008 through 2010”;

22 (C) by striking the last sentence; and

23 (D) by adding at the end the following new
24 clauses:

1 “(ii) For each of the fiscal years 2008 through
2 2010, \$10,000,000 is authorized to be appropriated
3 to the President to carry out activities described in
4 subparagraph (B).

5 “(iii) Amounts made available under clauses (i)
6 and (ii) are in addition to amounts otherwise avail-
7 able for such purposes.”; and

8 (5) by adding at the end the following new sub-
9 paragraph:

10 “(D) Not later than 180 days after the date of
11 the enactment of the Afghanistan Freedom and Se-
12 curity Support Act of 2007, and every 180 days
13 thereafter through the end of fiscal year 2010, the
14 President shall transmit to the appropriate congres-
15 sional committees a report on the status of the im-
16 plementation of the activities described in subpara-
17 graph (B). The report required by this subparagraph
18 may be included in the report required by section
19 304 of this Act.”.

20 (c) REESTABLISHMENT OF FOOD SECURITY, REHA-
21 BILITATION OF THE AGRICULTURE SECTOR, IMPROVE-
22 MENT IN HEALTH CONDITIONS, AND THE RECONSTRUC-
23 TION OF BASIC INFRASTRUCTURE.—Subsection (a)(4) of
24 such section is amended—

1 (1) by striking subparagraph (B) and inserting
2 the following new subparagraph:

3 “(B) increased access to credit, savings,
4 and other financial services and to farm man-
5 agement and business advisory services;”;

6 (2) by redesignating subparagraphs (K), (L),
7 and (M) as subparagraphs (M), (N), and (O), re-
8 spectively;

9 (3) by inserting after subparagraph (J) the fol-
10 lowing new subparagraphs:

11 “(K) programs to train medical personnel,
12 including doctors, nurses, physicians’ assistants,
13 and midwives;

14 “(L) programs to provide equipment to
15 primary and secondary clinics and hospitals;”;

16 (4) in subparagraph (N) (as redesignated), by
17 striking “and” at the end;

18 (5) in subparagraph (O) (as redesignated), by
19 striking the period at the end and inserting “; and”;
20 and

21 (6) by adding at the end the following new sub-
22 paragraph:

23 “(P) rebuilding and constructing rural and
24 urban roads and highways, including secondary
25 and tertiary road systems.”.

1 (d) EDUCATION, THE RULE OF LAW, ANTI-CORRUP-
2 TION, AND RELATED ISSUES.—Subsection (a)(5) of such
3 section is amended—

4 (1) in the heading, by inserting “, ANTI-COR-
5 RUPTION” after “THE RULE OF LAW”;

6 (2) in subparagraph (B)—

7 (A) by striking clause (v);

8 (B) by redesignating clauses (vi) through
9 (viii) as clauses (v) through (vii), respectively;

10 (C) in clause (vi) (as redesignated), by
11 striking “and” at the end;

12 (D) in clause (vii) (as redesignated), by
13 striking the period at the end and inserting a
14 semicolon; and

15 (E) by adding at the end the following new
16 clauses:

17 “(viii) support for the implementation
18 of the Afghan Action Plan on Transitional
19 Justice, including examination of abuses
20 by all parties as specified by the document
21 with a view to establishing truth, reconcili-
22 ation, and justice; and

23 “(ix) support for land titling pro-
24 grams and reconciliation of land rights.”;

1 (3) by redesignating subparagraphs (C) and
2 (D) as subparagraphs (D) and (E), respectively; and

3 (4) by inserting after subparagraph (B) the fol-
4 lowing new subparagraph:

5 “(C) ANTI-CORRUPTION ASSISTANCE.—To
6 combat corruption, improve transparency and
7 accountability, increase the participatory nature
8 of governmental institutions, and promote other
9 forms of good governance and management in
10 all levels of government in Afghanistan, includ-
11 ing assistance such as—

12 “(i) providing technical assistance to
13 the Government of Afghanistan to assist in
14 the efforts to ratify the United Nations
15 Convention against Corruption and assist-
16 ance in creating implementation legislation
17 and a monitoring mechanism to oversee
18 implementation of the United Nations Con-
19 vention against Corruption;

20 “(ii) supporting the establishment of
21 audit offices, inspectors general offices,
22 third party monitoring of government pro-
23 curement processes, and anti-corruption
24 agencies;

1 “(iii) promoting legal and judicial re-
2 forms that criminalize corruption and law
3 enforcement reforms and development that
4 encourage prosecutions of corruption;

5 “(iv) providing technical assistance to
6 develop a legal framework for commercial
7 transactions that fosters business practices
8 that promote transparent, ethical, and
9 competitive behavior in the economic sec-
10 tor, such as commercial codes that incor-
11 porate international standards and protec-
12 tion of core labor standards;

13 “(v) providing training and technical
14 assistance relating to drafting of anti-cor-
15 ruption, privatization, and competitive
16 statutory and administrative codes, and
17 providing technical assistance to Afghan
18 governmental ministries implementing
19 anti-corruption laws and regulations;

20 “(vi) promoting the development of
21 regulations relating to financial disclosure
22 for public officials, political parties, and
23 candidates for public offices;

1 “(vii) supporting transparent budg-
2 eting processes and financial management
3 systems;

4 “(viii) promoting civil society’s role in
5 combating corruption; and

6 “(ix) promoting the empowerment of
7 citizens at the local level in the decision-
8 making process, including reconstruction
9 and economic development decisions.”.

10 (e) ASSISTANCE TO WOMEN AND GIRLS.—Subsection
11 (a)(7) of such section is amended—

12 (1) in subparagraph (A), by striking clauses (i)
13 through (xii) and inserting the following new
14 clauses:

15 “(i) to provide equipment, medical
16 supplies, and other assistance to health
17 care facilities for the purpose of helping
18 women deliver healthier babies and reduc-
19 ing maternal and infant mortality and
20 morbidity;

21 “(ii) to expand immunization pro-
22 grams for women and children;

23 “(iii) to establish and expand pro-
24 grams to provide services to women and
25 girls suffering from mental illness prob-

1 lems, such as depression, anxiety, and
2 posttraumatic stress disorder;

3 “(iv) to protect and provide services to
4 vulnerable populations, including widows,
5 orphans, and women head of households;

6 “(v) to develop and implement pro-
7 grams to protect women and girls against
8 sexual and physical abuse, abduction, traf-
9 ficking, exploitation, and sex discrimina-
10 tion, including emergency shelters for
11 women and girls who face danger from vio-
12 lence;

13 “(vi) to establish primary and sec-
14 ondary schools for girls that include math-
15 ematics, science, and languages in their
16 primary curriculum;

17 “(vii) to expand technical and voca-
18 tional training programs to enable women
19 to support themselves and their families;

20 “(viii) to maintain and expand adult
21 literacy programs, including economic lit-
22 eracy programs that promote the well-
23 being of women and their families;

24 “(ix) to provide special educational
25 opportunities for girls whose schooling was

1 ended by the Taliban and who now face
2 obstacles to participating in the normal
3 education system, such as girls who are
4 now married and girls who are older than
5 the normal age for their classes;

6 “(x) to disseminate information
7 throughout Afghanistan on international
8 standards for human rights, particularly as
9 pertaining to women;

10 “(xi) to provide information and as-
11 sistance to enable women to exercise prop-
12 erty, inheritance, and voting rights, and to
13 ensure equal access to the judicial system;

14 “(xii) to support the work of women-
15 led and local nongovernmental organiza-
16 tions with demonstrated experience in de-
17 livering services to women and children in
18 Afghanistan;

19 “(xiii) to monitor and investigate vio-
20 lations against women and to provide legal
21 assistance to women who have suffered vio-
22 lations of their rights;

23 “(xiv) to increase political and civic
24 participation of women in all levels of soci-
25 ety, including the criminal justice system;

1 “(xv) to provide information and
2 training related to human rights, particu-
3 larly as pertaining to women, to military,
4 police, and legal personnel; and

5 “(xvi) to provide assistance to the
6 Ministry of Women’s Affairs and the Af-
7 ghan Independent Human Rights Commis-
8 sion for programs to advance the status of
9 women.”; and

10 (2) in subparagraph (B), to read as follows:

11 “(B) AVAILABILITY OF FUNDS.—For each
12 of the fiscal years 2008 through 2010—

13 “(i) \$5,000,000 is authorized to be
14 appropriated to the President to be made
15 available to the Afghan Ministry of Wom-
16 en’s Affairs for the administration and
17 conduct of its programs;

18 “(ii) \$10,000,000 is authorized to be
19 appropriated to the President to be made
20 available to the Afghan Independent
21 Human Rights Commission for the admin-
22 istration and conduct of its programs; and

23 “(iii) \$30,000,000 is authorized to be
24 appropriated to the President for grants to
25 Afghan-led nongovernmental organizations,

1 including Afghan women-led nongovern-
2 mental organizations, to support activities
3 including the construction, establishment,
4 and operation of schools for married girls
5 and girls' orphanages, vocational training
6 for women and girls, primary health care
7 clinics for women and children, programs
8 to strengthen Afghan women-led organiza-
9 tions and women's leadership, and to pro-
10 vide monthly financial assistance to wid-
11 ows, orphans, and women head of house-
12 holds.”.

13 (f) ASSISTANCE FOR ENERGY DEVELOPMENT AND
14 SHORT-TERM ENERGY SUPPLY.—

15 (1) AMENDMENT.—Subsection (a) of such sec-
16 tion is amended by adding at the end the following
17 new paragraphs:

18 “(8) ASSISTANCE FOR ENERGY DEVELOP-
19 MENT.—To support the development of local energy
20 sources, new power generation, and energy transpor-
21 tation, including further development of existing
22 hydrological power sources, studies of the utility of
23 geothermal energy, expansion of local natural gas
24 fields for internal consumption and export, and

1 transport of natural gas or other appropriate energy
2 sources to Afghanistan’s neighboring countries.

3 “(9) ASSISTANCE FOR SHORT-TERM ENERGY
4 SUPPLY.—

5 “(A) ASSISTANCE OBJECTIVES.—To pro-
6 vide assistance for the supply of short-term en-
7 ergy resources such as diesel to secure the de-
8 livery of electricity to major Afghan cities.

9 “(B) AVAILABILITY OF FUNDS.—For each
10 of the fiscal years 2008 through 2010,
11 \$75,000,000 is authorized to be appropriated to
12 the President to carry out this paragraph.

13 “(C) RELATION TO OTHER AVAILABLE
14 FUNDS.—Amounts made available under sub-
15 paragraph (B) are in addition to amounts oth-
16 erwise available for such purposes.”.

17 (2) SENSE OF CONGRESS ON OPIC ACTIVI-
18 TIES.—It is the sense of Congress that the Overseas
19 Private Investment Corporation should, in accord-
20 ance with its mandate to foster private investment
21 and enhance the ability of private enterprise to make
22 its full contribution to international development, ex-
23 ercise its authorities under title IV of chapter 2 of
24 part I of the Foreign Assistance Act of 1961 (22
25 U.S.C. 2191 et seq.) to further increase efforts to

1 promote and support United States-sponsored pri-
2 vate investment in the energy sector in Afghanistan,
3 including—

4 (A) issuing loans, guaranties, and insur-
5 ance, to support energy infrastructure recon-
6 struction and development; and

7 (B) undertaking a special initiative that in-
8 cludes—

9 (i) sending a needs assessment team
10 to Afghanistan to determine ways in which
11 the Corporation can best support the es-
12 sential investment required to restore the
13 energy infrastructure in Afghanistan;

14 (ii) engaging in an exhaustive out-
15 reach program to involve United States
16 business in energy development in Afghani-
17 stan and exploring potential new public-
18 private partnerships, supported by the Cor-
19 poration, which will assist Afghanistan in
20 developing its energy sector; and

21 (iii) consulting and coordinating with
22 the Government of Afghanistan and re-
23 gional governments and international fi-
24 nancial institutions to promote private in-
25 vestment in the energy sector.

1 (g) ASSISTANCE FOR CAPACITY-BUILDING.—Sub-
2 section (a) of such section, as amended by subsection
3 (f)(1) of this section, is further amended by adding at the
4 end the following new paragraph:

5 “(10) ASSISTANCE FOR CAPACITY-BUILDING.—
6 To increase the capacity and improve the sustain-
7 ability of national, provincial, and local governmental
8 institutions, including assistance such as—

9 “(A) providing technical assistance to all
10 ministries through funding to the Afghanistan
11 Reconstruction Trust Fund to improve trans-
12 parency and ability to respond to the needs of
13 the Afghan people;

14 “(B) promoting the implementation of fis-
15 cal and personnel management, including rev-
16 enue tracking and expenditure systems;

17 “(C) assisting in developing ministry-wide
18 recruitment systems;

19 “(D) creating or improving databases and
20 other human resource information systems;

21 “(E) supporting the expansion of the Af-
22 ghan National Solidarity Project and other pro-
23 vincial and local-led development projects;

24 “(F) providing training and technical as-
25 sistance to the Ministry of Finance to better ac-

1 count for funding to the Afghanistan Recon-
2 struction Trust Fund and other funds imple-
3 mented by the Government of Afghanistan;

4 “(G) supporting the Afghanistan Inde-
5 pendent Administrative Reform and Civil Serv-
6 ice Commission;

7 “(H) providing financial and technical as-
8 sistance to support the Transition Support
9 Strategy for Afghanistan, including the Public
10 Administration Reform project; and

11 “(I) providing technical assistance to train
12 provincial and local governmental personnel, es-
13 pecially as it relates to—

14 “(i) healthcare;

15 “(ii) political participation;

16 “(iii) human rights, particularly as
17 pertaining to women; and

18 “(iv) education, particularly to en-
19 courage girls to complete secondary edu-
20 cation so they are prepared and able to at-
21 tend post-secondary schools.”.

22 (h) LIMITATION.—Subsection (b)(1) of such section
23 is amended by striking “adopting a constitution and”.

1 (i) MONITORING OF ASSISTANCE FOR AFGHANISTAN;
2 REPORT.—Subsection (d)(1)(A) of such section is amend-
3 ed—

4 (1) by striking “Committee on International
5 Relations” and inserting “Committee on Foreign Af-
6 fairs”; and

7 (2) by adding at the end the following new sen-
8 tence: “The report required by this paragraph may
9 be included in the report required by section 304 of
10 this Act.”.

11 (j) PRIORITY TO U.S. ORGANIZATIONS FOR GRANTS
12 TO AID IN THE REVITALIZATION OF AFGHANISTAN.—In
13 awarding grants to nongovernmental organizations to aid
14 in the revitalization of Afghanistan, including to assist the
15 people of Afghanistan to create and sustain quality eco-
16 nomic and educational systems, under section 103 of the
17 Afghanistan Freedom Support Act of 2002 (as amended
18 by this section), the United States Agency for Inter-
19 national Development should give priority to organizations
20 based in the United States that have an established and
21 cost-effective record of developing and administering such
22 programs of assistance in Afghanistan.

1 **SEC. 104. CERTIFICATION AND PHASED-IN LIMITATION ON**
2 **ECONOMIC AND DEMOCRATIC DEVELOP-**
3 **MENT ASSISTANCE.**

4 Title I of the Afghanistan Freedom Support Act of
5 2002 (22 U.S.C. 7511 et seq.) is amended—

6 (1) by redesignating sections 104 through 108
7 as sections 105 through 109, respectively; and

8 (2) by inserting after section 103 the following
9 new section:

10 **“SEC. 104. CERTIFICATION AND PHASED-IN LIMITATION ON**
11 **UNITED STATES ECONOMIC AND DEMO-**
12 **CRATIC DEVELOPMENT ASSISTANCE FOR AF-**
13 **GHANISTAN.**

14 **“(a) CERTIFICATION.—**

15 **“(1) IN GENERAL.—**Not later than October 1,
16 2008 and each October 1 thereafter, the President
17 shall transmit to the appropriate congressional com-
18 mittees a certification that contains a determination
19 of whether or not, based upon substantiated and
20 credible evidence, any senior official of the Govern-
21 ment of Afghanistan, at the provincial or local levels,
22 is engaged in or benefits from the illicit narcotics
23 trade or is engaged in terrorist or criminal activities,
24 including the names of any such senior officials and
25 the provincial or local governments over which such
26 senior officials exercise authority.

1 “(2) FORM.—The certification required by
2 paragraph (1) shall be transmitted in unclassified
3 form, but may contain a classified annex.

4 “(b) LIMITATION ON ASSISTANCE.—For fiscal year
5 2009 and each subsequent fiscal year, assistance author-
6 ized under this title or under the Foreign Assistance Act
7 of 1961 (22 U.S.C. 2151 et seq.) may not be provided
8 to a provincial or local government of Afghanistan if the
9 President determines and certifies to the appropriate con-
10 gressional committees pursuant to subsection (a) for such
11 fiscal year that, based upon substantiated and credible evi-
12 dence, one or more senior officials from such provincial
13 or local government is engaged in or benefits from the nar-
14 cotics trade or is engaged in terrorist or criminal activi-
15 ties.”.

16 **SEC. 105. MONITORING AND EVALUATION OF ASSISTANCE.**

17 Title I of the Afghanistan Freedom Support Act of
18 2002 (22 U.S.C. 7511 et seq.), as amended by section 104
19 of this Act, is further amended—

20 (1) by redesignating sections 105 through 109
21 (as redesignated) as sections 106 through 110, re-
22 spectively; and

23 (2) by inserting after section 104 the following
24 new section:

1 **“SEC. 105. MONITORING AND EVALUATION OF ASSISTANCE.**

2 “(a) IN GENERAL.—The President shall establish
3 and implement a system to monitor and evaluate the effec-
4 tiveness and efficiency of assistance provided under this
5 title on a program-by-program basis in order to maximize
6 the long-term sustainable development impact of such as-
7 sistance.

8 “(b) REQUIREMENTS.—In carrying out subsection
9 (a), the President shall—

10 “(1) establish performance goals for assistance
11 authorized under this title and expresses such goals
12 in an objective and quantifiable form, to the extent
13 practicable;

14 “(2) establish performance indicators to be used
15 in measuring or assessing the achievement of the
16 performance goals described in paragraph (1); and

17 “(3) provide a basis for recommendations for
18 adjustments to assistance authorized under this title
19 to enhance the impact of such assistance.

20 “(c) ASSISTANCE TO ENHANCE THE CAPACITY OF
21 AFGHANISTAN.—In carrying out subsection (a), the Presi-
22 dent shall provide assistance to enhance the capacity of
23 the Government of Afghanistan to monitor and evaluate
24 programs carried out by the national, provincial, and local
25 governments in Afghanistan in order to maximize the

1 long-term sustainable development impact of such pro-
2 grams.

3 “(d) AUTHORIZATION OF APPROPRIATIONS.—Of the
4 amounts authorized to be appropriated under section 110
5 for a fiscal year, not less than 5 percent of such amounts
6 are authorized to be made available to carry out this sec-
7 tion for such fiscal year.”.

8 **SEC. 106. ASSISTANCE TO SUPPORT THE OFFICES OF THE**
9 **INSPECTOR GENERAL OF DEPARTMENT OF**
10 **STATE AND THE UNITED STATES AGENCY**
11 **FOR INTERNATIONAL DEVELOPMENT IN AF-**
12 **GHANISTAN.**

13 (a) ASSISTANCE AUTHORIZED.—The President shall
14 provide assistance to support the auditing, investigation,
15 and oversight capacity and capability of the Offices of the
16 Inspector General of the Department of State and the
17 United States Agency for International Development in
18 Afghanistan. The Offices of the Inspector General of the
19 Department of State and the United States Agency for
20 International Development are authorized to audit, inves-
21 tigate, and oversee the programs authorized in title I of
22 the Afghanistan Freedom Support Act of 2002 (as amend-
23 ed by this title).

24 (b) REQUIREMENT FOR IN-COUNTRY PRESENCE.—
25 The Offices of the Inspector General of the Department

1 of State and the United States Agency for International
2 Development, after consultation with the Secretary of
3 State and the Administrator for the United States Agency
4 for International Development, shall permanently deploy
5 not less than two staff from each of the Offices of the
6 Inspector General in Afghanistan to carry out this section.

7 (c) AUTHORIZATION OF APPROPRIATIONS.—

8 (1) AVAILABILITY OF FUNDS.—Of the amounts
9 authorized to be appropriated under section 110 of
10 the Afghanistan Freedom Support Act of 2002 (as
11 redesignated by this title) for each of the fiscal years
12 2008 through 2010, not less than \$1,500,000 for
13 each such fiscal year is authorized to be made avail-
14 able to the Office of the Inspector General of the
15 Department of State and not less than \$3,000,000
16 for each such fiscal year is authorized to be made
17 available to the Office of the Inspector General of
18 the United States Agency for International Develop-
19 ment to carry out this section.

20 (2) RELATION TO OTHER AVAILABLE FUNDS.—

21 Amounts made available under paragraph (1) are in
22 addition to amounts otherwise available for such
23 purposes.

1 **SEC. 107. COORDINATION OF ASSISTANCE.**

2 (a) CONGRESSIONAL FINDING.—Congress finds that
3 the coordinator of assistance provided for in section 106
4 of the Afghanistan Freedom Support Act of 2002 (as re-
5 designated) has not achieved the objectives of an inte-
6 grated approach to United States assistance programs for
7 Afghanistan.

8 (b) APPOINTMENT OF COORDINATOR.—Not later
9 than 90 days after the date of the enactment of this Act,
10 the President shall appoint, by and with the advice and
11 consent of the Senate, a coordinator who shall report di-
12 rectly to the President. The coordinator shall not hold any
13 other position within the United States Government and
14 shall have the rank and status of Ambassador.

15 (c) DUTIES OF COORDINATOR.—The coordinator
16 shall be responsible for—

17 (1) designing an overall non-military strategy,
18 in coordination with the heads of relevant United
19 States Government departments and agencies, to ad-
20 vance United States interests in Afghanistan, includ-
21 ing policy coordination relating to counter-narcotics
22 efforts, reconstruction and development, and activi-
23 ties to equip and train the Afghan National Security
24 Forces;

25 (2) ensuring policy coordination among relevant
26 United States Government departments and agen-

1 cies in carrying out the strategy described in para-
2 graph (1);

3 (3) pursuing coordination with other countries
4 and international organizations with respect to as-
5 sistance for Afghanistan;

6 (4) coordinating the implementation and over-
7 sight by relevant United States Government depart-
8 ments and agencies for assistance for Afghanistan
9 described in paragraph (1);

10 (5) resolving policy disputes among relevant
11 United States Government departments and agen-
12 cies with respect to United States assistance for Af-
13 ghanistan described in paragraph (1);

14 (6) ensuring policy coordination among relevant
15 United States Government departments and agen-
16 cies for counter-narcotics efforts and coordinating
17 the implementation of such policies, including by fa-
18 cilitating the access of certain departments and
19 agencies to sensitive sites in Afghanistan, where
20 practicable, for the purpose of conducting critical
21 counter-narcotics operations; and

22 (7) ensuring coordination among the United
23 States, the Government of Afghanistan, the United
24 Kingdom, and other international partners that are
25 supporting counter-narcotics efforts, reconstruction

1 and development, and activities to equip and train
2 the Afghan National Security Forces in Afghanistan.

3 (d) DEPUTY COORDINATORS.—The coordinator may
4 appoint up to two deputy coordinators to assist the coordi-
5 nator with the duties of the coordinator described in sub-
6 section (c), including duties relating to counter-narcotics,
7 reconstruction and development, or equipping and training
8 of Afghan National Security Forces. A deputy coordinator
9 shall not hold any other position within the United States
10 Government.

11 (e) REPEAL.—Section 106 of the Afghanistan Free-
12 dom Support Act of 2002 (as redesignated by sections 104
13 and 105 of this Act), is hereby repealed.

14 **SEC. 108. PILOT PROGRAM TO PROVIDE SCHOLARSHIPS TO**
15 **AFGHAN STUDENTS FOR PUBLIC POLICY IN-**
16 **TERNSHIPS IN THE UNITED STATES.**

17 Title I of the Afghanistan Freedom Support Act of
18 2002 (22 U.S.C. 7511 et seq.), as amended by sections
19 104 and 105 of this Act, is further amended by inserting
20 after section 105 (as redesignated) the following new sec-
21 tion:

1 **“SEC. 106. PILOT PROGRAM TO PROVIDE SCHOLARSHIPS**
2 **TO AFGHAN STUDENTS FOR PUBLIC POLICY**
3 **INTERNSHIPS IN THE UNITED STATES.**

4 “(a) PILOT PROGRAM REQUIRED.—The Secretary of
5 State shall establish a pilot program to provide scholar-
6 ships to undergraduate and graduate students in Afghani-
7 stan for public policy internships in the United States to
8 improve the ability of such students to increase the capac-
9 ity of the Government of Afghanistan. The pilot program
10 required by this subsection shall be carried out as part
11 of the educational and cultural exchange programs of the
12 Department of State under the authorities of the Mutual
13 Educational and Cultural Exchange Act of 1961 (22
14 U.S.C. 2451 et seq.).

15 “(b) SCOPE OF PILOT PROGRAM.—It is the sense of
16 Congress that 20 students should participate in the pilot
17 program required by subsection (a) for each fiscal year
18 during which the pilot program is in effect.

19 “(c) PERIOD OF PILOT PROGRAM.—The pilot pro-
20 gram required by subsection (a) shall be in effect during
21 each of the fiscal years 2008, 2009, and 2010.”.

22 **SEC. 109. AUTHORIZATION OF APPROPRIATIONS.**

23 (a) AMENDMENTS.—Subsection (a) of section 110 of
24 the Afghanistan Freedom Support Act of 2002 (as reded-
25 igned) is amended—

1 (1) by striking “such sums as may be nec-
2 essary” and inserting “\$1,600,000,000”; and

3 (2) by striking “2005 and 2006” and inserting
4 “2008 through 2010”.

5 (b) **RULE OF CONSTRUCTION.**—The amendments
6 made by subsection (a) shall not be construed to affect
7 the availability of funds appropriated pursuant to the au-
8 thorization of appropriations under section 108 of the Af-
9 ghanistan Freedom Support Act of 2002 (22 U.S.C. 7518)
10 before the date of the enactment of this Act.

11 **SEC. 110. CLERICAL AMENDMENT.**

12 The table of contents in section 1(b) of the Afghani-
13 stan Freedom Support Act of 2002 (22 U.S.C. 7501 note)
14 is amended by striking the items relating to sections 104
15 through 108 and inserting the following new items:

“Sec. 104. Certification and phased-in limitation on United States economic
and democratic development assistance for Afghanistan.

“Sec. 105. Monitoring and evaluation of assistance.

“Sec. 106. Pilot program to provide scholarships to Afghan students for public
policy internships in the United States.

“Sec. 107. Sense of Congress regarding promoting cooperation in opium pro-
ducing areas.

“Sec. 108. Administrative provisions.

“Sec. 109. Relationship to other authority.

“Sec. 110. Authorization of appropriations.”.

1 **TITLE II—ASSISTANCE FOR A**
2 **NEW SECURITY FRAMEWORK**
3 **FOR AFGHANISTAN**

4 **Subtitle A—Amendments to the Af-**
5 **ghanistan Freedom Support Act**
6 **of 2002**

7 **SEC. 201. AUTHORIZATION OF ASSISTANCE.**

8 (a) EXTENSION OF DRAWDOWN AUTHORITY.—Sub-
9 section (b) of section 202 of the Afghanistan Freedom
10 Support Act of 2002 (22 U.S.C. 7532) is amended by
11 striking “\$550,000,000” and inserting “\$300,000,000 in
12 any fiscal year”.

13 (b) SENSE OF CONGRESS.—Such section is further
14 amended by adding at the end the following new sub-
15 section:

16 “(c) SENSE OF CONGRESS.—It is the sense of Con-
17 gress that assistance provided to eligible foreign countries
18 and international organizations under subsection (a)
19 should promote greater interoperability with and among
20 the military forces of the International Security Assistance
21 Force, the United States, and the Government of Afghani-
22 stan.”.

23 (c) ADDITIONAL SENSE OF CONGRESS.—Such sec-
24 tion is further amended by adding at the end the following
25 new subsection:

1 “(d) **ADDITIONAL SENSE OF CONGRESS.**—It is the
2 sense of Congress that assistance provided to eligible for-
3 eign countries and international organizations under sub-
4 section (a) should be used in part to protect women legis-
5 lators when they return to the provinces that they rep-
6 resent in Afghanistan.”.

7 **SEC. 202. CONGRESSIONAL NOTIFICATION REQUIREMENTS.**

8 Subsection (a) of section 205 of the Afghanistan
9 Freedom Support Act of 2002 (22 U.S.C. 7535) is amend-
10 ed by striking “the Committee on International Relations
11 and the Committee on Appropriations of the House of
12 Representatives and the Committee on Foreign Relations
13 and the Committee on Appropriations of the Senate” and
14 inserting “the appropriate congressional committees”.

15 **SEC. 203. MATTERS RELATING TO THE INTERNATIONAL SE-**
16 **CURITY ASSISTANCE FORCE.**

17 (a) **IMPLEMENTATION OF STRATEGY.**—Section 206
18 of the Afghanistan Freedom Support Act of 2002 (22
19 U.S.C. 7536) is amended—

20 (1) by striking subsection (c); and

21 (2) by redesignating subsections (d) and (e) as
22 subsections (c) and (d), respectively.

23 (b) **REPORTS ON EFFORTS TO EXPAND INTER-**
24 **NATIONAL PEACEKEEPING AND SECURITY OPERATIONS**
25 **IN AFGHANISTAN.**—Subsection (c)(1)(B) of such section

1 (as redesignated) is amended in the first sentence, by
2 striking “Committee on International Relations” and in-
3 serting “Committee on Foreign Affairs”.

4 (c) ARMS SALES INCENTIVE FOR COOPERATING NA-
5 TIONS IN AFGHANISTAN.—Such section is further amend-
6 ed by adding at the end the following new subsection:

7 “(e) ARMS SALES INCENTIVE FOR COOPERATING NA-
8 TIONS IN AFGHANISTAN.—

9 “(1) IN GENERAL.—Pursuant to the authorities
10 of the Foreign Assistance Act of 1961 (22 U.S.C.
11 2151 et seq.) or section 23 of the Arms Export Con-
12 trol Act (22 U.S.C. 2763), the President is author-
13 ized to provide a subsidy of up to five percent of the
14 total acquisition cost of defense articles and defense
15 services sold pursuant to the Arms Export Control
16 Act (22 U.S.C. 2751 et seq.) to a country if—

17 “(A) the country will use such defense arti-
18 cles and defense services in Afghanistan, or

19 “(B) the country will use defense articles
20 and defense services of comparable quality and
21 quantity in Afghanistan,

22 in support of operations in Afghanistan for an ex-
23 tended period of time.

24 “(2) DEFINITIONS.—In this subsection—

1 and the Department of Defense’s counter-narcotics
2 strategy for Afghanistan.

3 (2) COORDINATION.—Such operations shall be
4 conducted in coordination with the Government of
5 Afghanistan and in coordination with any support
6 for counter-narcotics interdiction operations provided
7 by the United Kingdom and other appropriate coun-
8 tries.

9 (3) TYPES OF ACTIVITIES.—Such operations
10 shall include—

11 (A) intelligence, surveillance, and informa-
12 tion sharing;

13 (B) logistical support, to the extent prac-
14 ticable in light of ongoing operational activities,
15 for interdiction efforts; and

16 (C) training and equipping the Afghan Na-
17 tional Police, consistent with existing law.

18 (b) SPECIAL COUNTER-NARCOTICS INTERDICTION
19 TEAMS.—The President shall enhance existing civilian
20 special counter-narcotics interdiction teams and, in addi-
21 tion, such counter-narcotics interdiction teams shall, to
22 the extent practicable in light of ongoing operational ac-
23 tivities, receive the support described in subsection (a).

24 (c) PARTICIPATION OF FOREIGN COUNTER-NAR-
25 COTICS LAW ENFORCEMENT PERSONNEL.—Counter-nar-

1 coties law enforcement personnel of NATO and other
2 friendly countries may participate in the formation and
3 operation of the counter-narcotics interdiction teams de-
4 scribed in subsection (b) or other counter-narcotics oper-
5 ations in Afghanistan that are supported by the United
6 States.

7 (d) VETTING OF CANDIDATES FOR THE AFGHAN NA-
8 TIONAL POLICE.—The President shall ensure that assist-
9 ance for the Afghan National Police include vetting proce-
10 dures to adequately assess each Afghan National Police
11 candidate’s aptitude, professional skills, integrity, and
12 other qualifications that are essential to law enforcement
13 work.

14 **SEC. 212. EXPANSION OF INTERNATIONAL CONTRIBUTIONS**
15 **TO THE SECURITY OF AFGHANISTAN.**

16 (a) STATEMENT OF POLICY.—It is the policy of the
17 United States that the President shall encourage the Gov-
18 ernments of Pakistan and friendly Arab countries to in-
19 crease reconstruction assistance to, and diplomatic sup-
20 port for, the Government of Afghanistan.

21 (b) PAKISTAN AND AFGHANISTAN MILITARY CO-
22 OPERATION.—The President shall encourage the Govern-
23 ments of Pakistan and Afghanistan to engage in greater
24 military cooperation to promote greater trust and trans-
25 parency between them, including greater communication

1 and coordination between their respective military, border
2 security, and counter-narcotic units operating on both
3 sides of the border between Pakistan and Afghanistan.

4 (c) REPORT.—Not later than 90 days after the date
5 of the enactment of this Act, and every six months there-
6 after until September 30, 2008, the President shall trans-
7 mit to the appropriate congressional committees a report
8 on the implementation of subsections (a) and (b). The re-
9 port required by this subsection may be included in the
10 report required by section 304 of the Afghanistan Free-
11 dom Support Act of 2002 (as amended by section 302 of
12 this Act).

13 (d) DEFINITION.—In this section, the term “appro-
14 priate congressional committees” means—

15 (1) the Committee on Armed Services and the
16 Committee on Foreign Affairs of the House of Rep-
17 resentatives; and

18 (2) the Committee on Armed Services and the
19 Committee on Foreign Relations of the Senate.

1 **SEC. 213. TRAINING FOR MILITARY PERSONNEL OF FOR-**
2 **EIGN COUNTRIES THAT ARE TO BE DE-**
3 **PLOYED FOR SECURITY OPERATIONS IN AF-**
4 **GHANISTAN.**

5 Chapter 5 of part II of the Foreign Assistance Act
6 of 1961 (22 U.S.C. 2347 et seq.) is amended by adding
7 at the end the following new section:

8 **“SEC. 550. TRAINING FOR MILITARY PERSONNEL OF FOR-**
9 **EIGN COUNTRIES THAT ARE TO BE DE-**
10 **PLOYED FOR SECURITY OPERATIONS IN AF-**
11 **GHANISTAN.**

12 “(a) TRAINING AUTHORIZED.—The President is au-
13 thorized to furnish training under this chapter for military
14 personnel of foreign countries that are to be deployed for
15 security operations in Afghanistan, particularly in the
16 areas of special operations, counter-insurgency, border se-
17 curity, counter-terrorism, and counter-narcotics.

18 “(b) AUTHORIZATION OF APPROPRIATIONS.—To
19 carry out this section, there are authorized to be appro-
20 priated to the President \$10,000,000 for each of the fiscal
21 years 2008 through 2010. Amounts authorized to be ap-
22 propriated under this subsection are in addition to
23 amounts otherwise available for such purposes.”.

24 **SEC. 214. HUMANITARIAN ASSISTANCE FOR WAR VICTIMS.**

25 (a) SENSE OF CONGRESS.—It is the sense of Con-
26 gress that the President should be commended for and

1 should continue ongoing programs regarding assistance to
2 innocent Afghan individuals or families of Afghan civilians
3 who have suffered a serious loss during military operations
4 conducted by United States forces.

5 (b) REPORT REQUIRED.—Not later than 180 days
6 after the date of the enactment of this Act, the President
7 shall transmit to the appropriate congressional committees
8 a report on the feasibility of expanding programs of assist-
9 ance described in subsection (a) to include—

10 (1) the provision of special additional assistance
11 to families of Afghan civilians who were injured or
12 killed during such operations and who were the pri-
13 mary source of income for such families;

14 (2) the provision of assistance in excess of
15 \$2,500 to families of Afghan civilians described in
16 subsection (a); and

17 (3) the provision of other payments that might
18 be required as a result of ongoing military oper-
19 ations in Afghanistan.

20 **SEC. 215. SENSE OF CONGRESS CONCERNING UNITED NA-**
21 **TIONS MANDATE IN AFGHANISTAN.**

22 It is the sense of Congress that the United Nations
23 Security Council should expand the United Nations man-
24 date in Afghanistan to—

1 (1) authorize international civilian law enforce-
2 ment missions in Afghanistan as a part of peace op-
3 erations of the United Nations in Afghanistan;

4 (2) authorize the International Security Assist-
5 ance Force to participate in, to the extent appro-
6 priate and practicable, counter-drug interdiction op-
7 erations, consistent with ongoing operational activi-
8 ties and as opportunities arise, against the top nar-
9 cotic traffickers, their operations, and their infra-
10 structure in Afghanistan, with the concurrence of
11 the Government of Afghanistan;

12 (3) install effective centralized authority within
13 the United Nations Special Representative for Af-
14 ghanistan such that the international community's
15 political objectives can be prioritized and commu-
16 nicated directly with the Government of Afghani-
17 stan; and

18 (4) extend the authorization of the Inter-
19 national Security Assistance Force beyond October
20 13, 2007.

21 **SEC. 216. REPORT ON THE SALE AND USE OF IRANIAN-**
22 **MADE WEAPONS FOR THE TALIBAN IN AF-**
23 **GHANISTAN.**

24 (a) CONGRESSIONAL FINDING.—United States
25 Armed Forces in Afghanistan recently intercepted a ship-

1 ment of Iranian-made weapons and explosives intended for
2 the Taliban in Afghanistan.

3 (b) REPORT REQUIRED.—Not later than 90 days
4 after the date of the enactment of this Act, and every 6
5 months thereafter, the Secretary of Defense shall transmit
6 to the appropriate congressional committees a report on
7 the current Iranian-made weapons being sold to or used
8 by the Taliban in Afghanistan. The report shall include
9 any evidence of official Iranian Government endorsement
10 of the sale of the Iranian-made weapons.

11 (c) DEFINITION.—In this section, the term “appro-
12 priate congressional committees” means—

13 (1) the Committee on Armed Services and the
14 Committee on Foreign Affairs of the House of Rep-
15 resentatives; and

16 (2) the Committee on Armed Services and the
17 Committee on Foreign Relations of the Senate.

18 **TITLE III—MISCELLANEOUS**
19 **PROVISIONS**

20 **SEC. 301. DONOR CONTRIBUTIONS TO AFGHANISTAN AND**
21 **REPORTS.**

22 Subsection (c)(1) of section 303 of the Afghanistan
23 Freedom Support Act of 2002 (22 U.S.C. 7553) is amend-
24 ed—

1 (1) in the first sentence, by striking “the Com-
2 mittee on Foreign Relations and the Committee on
3 Appropriations of the Senate and the Committee on
4 International Relations and the Committee on Ap-
5 propriations of the House of Representatives” and
6 inserting “the appropriate congressional commit-
7 tees”; and

8 (2) in the second sentence, by striking “Decem-
9 ber 31, 2004” and inserting “December 31, 2010”.

10 **SEC. 302. REPORT ON PROGRESS TOWARD SECURITY AND**
11 **STABILITY IN AFGHANISTAN.**

12 (a) IN GENERAL.—Title III of the Afghanistan Free-
13 dom Support Act of 2002 (22 U.S.C. 7551 et seq.) is
14 amended by striking section 304 and inserting the fol-
15 lowing new section:

16 **“SEC. 304. REPORT ON PROGRESS TOWARD SECURITY AND**
17 **STABILITY IN AFGHANISTAN.**

18 “(a) REPORT REQUIRED.—Not later than December
19 1, 2007, and every six months thereafter until September
20 30, 2010, the President shall transmit to the appropriate
21 congressional committees a report on a comprehensive set
22 of performance indicators and measures for progress to-
23 ward security and stability in Afghanistan.

24 “(b) MATTERS TO BE INCLUDED.—The report re-
25 quired by subsection (a) shall include the following:

1 “(1) With respect to stability and security in
2 Afghanistan, the following:

3 “(A) Key measures of political stability, in-
4 cluding the important political objectives that
5 must be achieved over the next year to ensure
6 that all segments of Afghan society become
7 committed to the elected government in Kabul.

8 “(B) The primary indicators of a stable se-
9 curity environment in Afghanistan, such as the
10 following:

11 “(i) The number of engagements per
12 day by each of the following:

13 “(I) The Afghan forces.

14 “(II) ISAF.

15 “(III) Non-ISAF United States
16 forces.

17 “(IV) Other Coalition forces.

18 “(ii) The numbers of trained Afghan
19 security forces, including the Afghan Na-
20 tional Army and the Afghan National Po-
21 lice.

22 “(iii) The trends relating to numbers
23 and types of ethnic and religious-based
24 hostile encounters.

1 “(C) An assessment of the estimated
2 strength of the insurgency in Afghanistan and
3 the extent to which it is composed of non-Af-
4 ghan fighters, including whether insurgents are
5 obtaining weapons and other military material
6 from outside of Afghanistan and whether the
7 insurgents are based in or use the territory of
8 countries other than Afghanistan.

9 “(D) A description of the extent to which
10 warlords in Afghanistan exercise effective con-
11 trol over personnel, natural resources, infra-
12 structure, villages and towns, and material that
13 should be under the direct sovereign control of
14 the Government of Afghanistan, including—

15 “(i) an identification of each warlord
16 and the extent and means of control that
17 the warlord exercises over personnel, nat-
18 ural resources, infrastructure, villages and
19 towns, and material that should be under
20 the direct sovereign control of the Govern-
21 ment of Afghanistan; and

22 “(ii) a description of actions under-
23 taken by the Governments of the United
24 States, Afghanistan, countries partici-
25 pating in ISAF, and other Coalition coun-

1 tries, individually or collectively, in the pre-
2 vious year to diminish and ultimately
3 eliminate control by each warlord identified
4 under clause (i) over the Afghan resources
5 described in clause (i), and a description of
6 actions that will be undertaken in the com-
7 ing year.

8 “(E) A description of all militias, tribal
9 forces, and terrorist and insurgent groups oper-
10 ating in Afghanistan, including the number,
11 size, equipment strength, military effectiveness,
12 sources of support, legal status, and efforts to
13 disarm or reintegrate such militias, tribal
14 forces, and terrorist and insurgent groups.

15 “(F) Efforts by ISAF to establish a uni-
16 fied command, unified rules of engagement, in-
17 formation detailing the specific restrictions
18 placed by each country participating in ISAF,
19 or any successor coalition force, on the military
20 activities of its national military personnel with-
21 in Afghanistan, an assessment of the impact of
22 such restrictions on ISAF’s effectiveness, and
23 an assessment of the capabilities of ISAF
24 forces, including any equipment and logistics
25 shortages.

1 “(2) With respect to the training and perform-
2 ance of security forces in Afghanistan, the following:

3 “(A) The training provided to Afghan mili-
4 tary and other Ministry of Defense forces and
5 the equipment used by such forces.

6 “(B) Key criteria for assessing the capa-
7 bilities and readiness of the Afghan National
8 Army and other Ministry of Defense forces, in-
9 cluding capability and readiness levels, includ-
10 ing recruiting, training, and equipping such
11 forces.

12 “(C) The operational readiness status of
13 the Afghan National Army, including the type,
14 number, size, and organizational structure of
15 Afghan battalions that are—

16 “(i) capable of conducting operations
17 independently;

18 “(ii) capable of conducting operations
19 with the support of United States or Coali-
20 tion forces or ISAF; or

21 “(iii) not ready to conduct operations.

22 “(D) The rates of recruitment, retention,
23 and absenteeism in the Afghan National Army
24 and the extent to which insurgents have infil-
25 trated such forces.

1 “(E) The training provided to Afghan Na-
2 tional Police and other Ministry of Interior
3 forces and the equipment used by such forces.

4 “(F) Key criteria for assessing the capa-
5 bilities and readiness of the Afghan National
6 Police and other Ministry of Interior forces, in-
7 cluding capability and readiness levels, includ-
8 ing recruiting, training, and equipping such
9 forces, including—

10 “(i) the number of police recruits that
11 have received classroom or field instruction
12 and the duration of such instruction;

13 “(ii) the number of experienced vet-
14 eran police officers who have received
15 classroom and field instruction and the du-
16 ration of such instruction;

17 “(iii) a description of any vetting that
18 police candidates receive, the number of
19 candidates vetted, the number of can-
20 didates derived from other entry proce-
21 dures, and the success rates of those
22 groups of candidates;

23 “(iv) the number of Afghan National
24 Police forces that have received field train-

1 ing by international police trainers and the
2 duration of such training; and

3 “(v) attrition rates and measures of
4 absenteeism and infiltration by insurgents.

5 “(G) The estimated total number of Af-
6 ghan National Army battalions needed for the
7 Army to perform duties now being undertaken
8 by United States, NATO, or Coalition forces,
9 including securing the borders of Afghanistan
10 and providing adequate levels of law and order
11 throughout Afghanistan.

12 “(H) The effectiveness of the Afghan mili-
13 tary and police officer cadres and the chain of
14 command.

15 “(I) The number of United States and Co-
16 alition trainers, advisors, and mentors needed
17 to support the Afghan security and associated
18 ministries.

19 “(J) An assessment of the quality of gov-
20 ernance in each province in Afghanistan, includ-
21 ing an assessment of the following:

22 “(i) The implementation of the rule of
23 law, including the effects of any lack of
24 such implementation on operations of the
25 Afghan National Army, Afghan National

1 Police, and other Afghan National Security
2 Forces.

3 “(ii) Whether and to what extent ac-
4 tions by Afghan National Security Forces
5 have led to abuses of human rights and the
6 extent to which such abuses, if any, under-
7 mine overall counterinsurgency efforts in
8 such province and Afghanistan as a whole.

9 “(iii) The ability of courts and the ju-
10 dicial system to provide an effective justice
11 system to support the civil-military side of
12 military and police operations.

13 “(K) An assessment, in a classified annex
14 if necessary, of United States military require-
15 ments, including planned force rotations,
16 through the end of calendar year 2008.

17 “(3) With respect to the economic and political
18 stability of Afghanistan, the following:

19 “(A) An estimate of the annual budget for
20 the Government of Afghanistan for the Afghan
21 fiscal year, including the costs of operating and
22 maintaining the Afghan security forces.

23 “(B) An estimate of the amount of Afghan
24 Government revenue and the amount of inter-

1 national assistance for budget support for the
2 Afghan Government.

3 “(C) An estimate of the amount of funds
4 pledged by all major donors for the calendar
5 year and the amounts committed, obligated,
6 and expended during the reporting period.

7 “(D) An assessment of United States re-
8 construction assistance programs in Afghani-
9 stan, including—

10 “(i) a description of existing efforts to
11 improve the monitoring and evaluation of
12 the reconstruction assistance programs, in-
13 cluding from the design of such programs
14 through implementation and eventual
15 transfer to the Government of Afghani-
16 stan;

17 “(ii) a description, by project, of on-
18 going and future reconstruction assistance
19 programs and the amount of funding obli-
20 gated and expended to carry out such pro-
21 grams, including programs in the security,
22 rule of law, counter-narcotics, power, rural
23 development, education, health, and gov-
24 ernance and anti-corruption sectors;

1 “(iii) an analysis of completed recon-
2 struction assistance programs, on a project
3 basis, and a determination of the impact of
4 and the benefits yielded from such pro-
5 grams on Afghanistan and its people;

6 “(iv) a description of ongoing efforts
7 that have improved the employment situa-
8 tion in Afghanistan, including efforts that
9 have created job opportunities and in-
10 creased private sector development; and

11 “(v) a description of the progress
12 made in implementing all of the elements
13 of the Interim Afghanistan National Devel-
14 opment Strategy, including—

15 “(I) the Afghanistan National
16 Solidarity Program; and

17 “(II) the Afghanistan Compact,
18 including a description of the goals
19 and objectives in the Afghanistan
20 Compact that have been achieved.

21 “(E) Key indicators of economic and polit-
22 ical development activity that should be consid-
23 ered the most important for determining the
24 prospects of stability in Afghanistan, includ-
25 ing—

- 1 “(i) unemployment levels;
- 2 “(ii) agricultural production;
- 3 “(iii) construction of roads, irrigation,
- 4 and other basic infrastructure;
- 5 “(iv) education rates, particularly of
- 6 girls;
- 7 “(v) electricity rates;
- 8 “(vi) hunger and poverty levels;
- 9 “(vii) illiteracy rates;
- 10 “(viii) maternal and infant mortality
- 11 rates;
- 12 “(ix) appropriate measures for the
- 13 protection of human rights;
- 14 “(x) appropriate measures for the
- 15 protection of political and religious free-
- 16 dom and freedom of association;
- 17 “(xi) access of women to political and
- 18 civil society participation; and
- 19 “(xii) appropriate measure for the
- 20 protection of freedom of the press.
- 21 “(4) With respect to opium production and
- 22 counter-narcotics activities in Afghanistan, the fol-
- 23 lowing:

1 “(A) An estimate of the number of hec-
2 tares and amount of poppy production for the
3 current year, including by province.

4 “(B) The number of hectares and the
5 amount of poppy destroyed by eradication.

6 “(C) The number of counter-narcotics
7 raids against drug labs, storage facilities, and
8 caches, including the number of narcotics con-
9 fiscated.

10 “(D) The number of raids against nar-
11 cotics traffickers and the number of traffickers
12 arrested, prosecuted, convicted, sentenced, and
13 extradited, including high-value targets.

14 “(E) The number of Afghan counter-nar-
15 cotics forces, including the Afghan National
16 Counter-Narcotics Police, trained and equipped,
17 the attrition rate of such forces, and the num-
18 ber of such forces available for counter-nar-
19 cotics operations, including an assessment of
20 the number of operations such forces con-
21 ducted, the outcomes of such operations, and
22 any additional resource needs of such forces.

23 “(F) The number and type of alternative
24 livelihood programs, a description of where such
25 programs have been conducted, and an assess-

1 ment of the number of hectares planted with
2 poppy in the year following such programs.

3 “(G) The amount and type of NATO and
4 United States assistance provided to Afghan
5 counter-narcotic teams in conducting raids and
6 investigations, including close-air support and
7 helicopter lift, and the number and type of re-
8 quests for assistance by United States or Af-
9 ghan counter-narcotics teams.

10 “(H) An assessment of Afghan efforts to
11 extradite suspects to the United States and
12 other countries, including—

13 “(i) a list of the persons whose extra-
14 dition has been requested from Afghani-
15 stan, indicating—

16 “(I) those individuals who have
17 been surrendered to the custody of
18 United States authorities;

19 “(II) those individuals who have
20 been detained by the authorities and
21 who are being processed for extra-
22 dition;

23 “(III) those individuals who have
24 been detained by the authorities and

1 who are not yet being processed for
2 extradition; and

3 “(IV) those individuals who are
4 at large;

5 “(ii) a determination of whether Af-
6 ghan Government officials and entities re-
7 ceiving assistance from the United States
8 are making good-faith efforts to ensure the
9 prompt extradition of each of the persons
10 sought by United States authorities; and

11 “(iii) an analysis of any legal obsta-
12 cles in the laws of Afghanistan regarding
13 prompt extradition of persons sought by
14 United States authorities and the steps
15 taken by authorities of the United States
16 and the authorities of Afghanistan to over-
17 come such obstacles.

18 “(c) UPDATE OF REPORT.—Not later than 90 days
19 after the date of the transmission of each report required
20 by subsection (a), the President shall transmit to the ap-
21 propriate congressional committees an update of the re-
22 port, to the extent necessary.

23 “(d) FORM.—The report required by subsection (a)
24 shall be transmitted in unclassified form, but may include
25 a classified annex, if necessary.

1 “(e) DEFINITION.—In this section, the term ‘appro-
2 priate congressional committees’ means—

3 “(1) the Committee on Armed Services, the
4 Committee on Appropriations, and the Committee on
5 Foreign Affairs of the House of Representatives;
6 and

7 “(2) the Committee on Armed Services, the
8 Committee on Appropriations, and the Committee on
9 Foreign Relations of the Senate.”.

10 (b) CLERICAL AMENDMENT.—The table of contents
11 in section 1(b) of the Afghanistan Freedom Support Act
12 of 2002 (22 U.S.C. 7501 note) is amended by striking
13 the item relating to section 304 and inserting the following
14 new item:

“Sec. 304. Report on progress toward security and stability in Afghanistan.”.

15 **SEC. 303. COMPREHENSIVE INTERAGENCY STRATEGY FOR**
16 **LONG-TERM SECURITY AND STABILITY IN AF-**
17 **GHANISTAN.**

18 (a) IN GENERAL.—Section 305 of the Afghanistan
19 Freedom Support Act of 2002 (22 U.S.C. 7555) is amend-
20 ed—

21 (1) in subsection (a)(1), by striking “submit
22 such strategy” and all that follows and inserting
23 “submit such strategy to the appropriate congress-
24 sional committees.”;

1 (2) by redesignating subsection (b) as sub-
2 section (c); and

3 (3) by inserting after subsection (a) the fol-
4 lowing new subsection:

5 “(b) COMPREHENSIVE INTERAGENCY STRATEGY.—

6 “(1) IN GENERAL.—The President shall formu-
7 late a comprehensive interagency strategy for long-
8 term security and stability in Afghanistan which, in
9 addition to the specific and measurable goals speci-
10 fied in subsection (a)(2), shall be composed of the
11 elements specified in paragraph (2).

12 “(2) ELEMENTS.—The comprehensive inter-
13 agency strategy required by paragraph (1) shall con-
14 tain the following elements:

15 “(A) REINVIGORATED RECONSTRUCTION
16 ACTIVITIES AND PROVINCIAL RECONSTRUCTION
17 TEAMS.—A comprehensive interagency recon-
18 struction strategy for Afghanistan, including
19 objectives for the strategy, a plan to implement
20 the objectives of the strategy, and a long-term
21 budget to carry out the strategy. The strategy
22 shall—

23 “(i) include a plan to implement all of
24 the elements of the Interim Afghanistan
25 National Development Strategy, including

1 the Afghanistan National Solidarity Pro-
2 gram, and the Afghanistan Compact, in-
3 cluding a description of the goals and ob-
4 jectives that have yet to be achieved, and
5 the impediments in achieving such goals
6 and objectives;

7 “(ii) include a mechanism for tracking
8 and oversight of the reconstruction funding
9 provided by countries participating in
10 ISAF and other donor countries, inter-
11 national organizations, and international
12 financial entities, including a description of
13 the progress by such parties in fulfilling
14 their pledges of financial, technical, and
15 other assistance;

16 “(iii) include a mechanism for track-
17 ing and increasing oversight of the recon-
18 struction programs implemented by the
19 provincial reconstruction teams, including
20 the amount of reconstruction funding
21 spent by such teams, the purpose of such
22 funding, and the evaluation of the success
23 of such programs;

24 “(iv) provide for a mechanism to en-
25 hance coordination between the Depart-

1 ment of State and the United States Agen-
2 cy for International Development and
3 other relevant departments and agencies of
4 the United States Government in carrying
5 out reconstruction programs, by—

6 “(I) coordinating existing and fu-
7 ture efforts in the reconstruction pro-
8 grams carried out by the Department
9 of State and the United States Agen-
10 cy for International Development with
11 the reconstruction programs carried
12 out by other relevant departments and
13 agencies of the United States Govern-
14 ment; and

15 “(II) coordinating existing and
16 future efforts needed to achieve en-
17 hanced coordination between the De-
18 partment of State and the United
19 States Agency for International Devel-
20 opment and other relevant depart-
21 ments and agencies of the United
22 States Government in the design and
23 implementation of reconstruction pro-
24 grams;

1 “(v) include a plan to enhance moni-
2 toring, evaluation, and oversight of recon-
3 struction programs to ensure the effective
4 impact of such programs on Afghanistan
5 and its people;

6 “(vi) provide a plan to identify and
7 implement critical reconstruction pro-
8 grams, by project, including in the areas of
9 security, rule of law, counter-narcotics,
10 power, rural development, education,
11 health, and governance and anti-corrup-
12 tion, that will improve the security and
13 economic stability of Afghanistan, and the
14 amount of funding needed to implement
15 such programs;

16 “(vii) include actions to significantly
17 increase contributions from countries par-
18 ticipating in ISAF and from other inter-
19 national partners for reconstruction pro-
20 grams, including in the areas of security,
21 rule of law, counternarcotics, power, rural
22 development, education, health, and gov-
23 ernance and anti-corruption sectors;

24 “(viii) provide a plan to improve the
25 employment situation in Afghanistan, in-

1 cluding a plan to increase job creation op-
2 portunities, create an environment condu-
3 cive to Afghan small business development,
4 and enhance private sector development in
5 Afghanistan;

6 “(ix) include actions to ensure en-
7 hancement of the capacity of the Govern-
8 ment of Afghanistan, on all levels, to re-
9 spond to the needs of its people;

10 “(x) include actions to enhance the
11 design and implementation of programs
12 carried out by the Government of Afghani-
13 stan, on all levels, including efforts to in-
14 crease funding and implementation of re-
15 construction programs carried out by the
16 National Solidarity Program;

17 “(xi) include a plan to increase sig-
18 nificantly the number of Provincial Recon-
19 struction Teams (PRTs), particularly in
20 the southern and eastern regions of Af-
21 ghanistan by December 31, 2009, includ-
22 ing a review of the operation of and lessons
23 learned from existing PRTs prior to the
24 preparation of the strategy;

1 “(xii) clarify a single chain of com-
2 mand and operations plans for PRTs, in-
3 cluding their relationship with ISAF;

4 “(xiii) increase staffing, particularly
5 staffing of civilian specialists, and increase
6 staff training for PRTs;

7 “(xiv) incorporate measures to im-
8 prove the effectiveness of PRTs in pro-
9 viding reconstruction and development as-
10 sistance and in promoting security and sta-
11 bility in their areas of operations, including
12 coordination between PRT civilian ele-
13 ments and ISAF reconstruction goals; and

14 “(xv) include efforts to ensure that a
15 significant amount of the material, finan-
16 cial, and personnel support for the increase
17 in the number of PRTs is provided by for-
18 eign sources.

19 “(B) COUNTER-NARCOTICS STRATEGY.—A
20 comprehensive interagency counter-narcotics
21 strategy for Afghanistan, including objectives
22 for the strategy, a plan to implement the objec-
23 tives of the strategy, and a long-term budget to
24 carry out the strategy. The strategy shall—

1 “(i) address the five pillars that com-
2 prise Afghanistan’s counter-narcotics strat-
3 egy and implementation plan: public infor-
4 mation, rural development (alternative live-
5 lihoods), elimination and eradication activi-
6 ties, interdiction, and law enforcement and
7 justice reform;

8 “(ii) identify the roles and responsibil-
9 ities of relevant departments and agencies
10 of the United States Government with re-
11 spect to the activities described in clause
12 (i);

13 “(iii) include the strategic direction of
14 current and planned activities of the
15 United States relating to counter-narcotics
16 efforts in Afghanistan, and shall specifi-
17 cally include a description of steps that
18 have been conducted and planned to—

19 “(I) improve coordination with all
20 relevant departments and agencies of
21 the United States Government;

22 “(II) strengthen significantly the
23 Afghanistan National Counter-Nar-
24 cotics Police;

1 “(III) build the capacity of the
2 Afghan Government to assume great-
3 er responsibility for counter-narcotics
4 related-activities;

5 “(IV) strengthen anti-corruption
6 measures that target narcotics pro-
7 ducers and traffickers and the individ-
8 uals influenced by them;

9 “(V) improve counter-narcotics
10 intelligence capabilities;

11 “(VI) strengthen narcotics-re-
12 lated interdiction activities;

13 “(VII) strengthen the capacity of
14 the judicial sector to investigate, pros-
15 ecute, and penalize narcotics pro-
16 ducers and traffickers and govern-
17 ment officials benefitting from nar-
18 cotics-related activities;

19 “(VIII) effectively address any
20 problems with eradication strategies;
21 and

22 “(IX) significantly increase the
23 focus on creating alternative liveli-
24 hoods for the Afghan people; and

1 “(iv) include current and planned ac-
2 tions to involve and coordinate with the
3 United Kingdom and other appropriate
4 international partners in supporting
5 counter-narcotics efforts in Afghanistan.

6 “(C) SUSTAINABILITY OF THE AFGHANI-
7 STAN NATIONAL SECURITY FORCES.—A com-
8 prehensive interagency strategy for building and
9 sustaining the Afghanistan National Security
10 Forces (ANSF), including objectives for the
11 strategy, a plan to implement the objectives of
12 the strategy, and a long-term budget to carry
13 out the strategy. The strategy shall—

14 “(i) include a mechanism for tracking
15 funding, including obligations and expendi-
16 tures, as well as equipment, training, and
17 services provided for the ANSF by the
18 United States, countries participating in
19 the International Security Assistance
20 Force, and other international partners;

21 “(ii) include actions to build and sus-
22 tain effective Afghan security institutions
23 with fully-capable leadership and staff, in-
24 cluding—

1 “(I) a reformed Ministry of Inte-
2 rior, a fully-established Ministry of
3 Defense, and logistics, intelligence,
4 medical, and recruiting units (ANSF-
5 sustaining institutions);

6 “(II) fully-trained, equipped, and
7 capable ANSF in sufficient numbers;

8 “(III) strong ANSF-readiness as-
9 sessment tools and metrics;

10 “(IV) a strong core of senior-level
11 ANSF officers;

12 “(V) strong ANSF command,
13 control, and communication between
14 central ANSF headquarters and re-
15 gions, provinces, and districts;

16 “(VI) a robust mentoring and ad-
17 vising program for the ANSF;

18 “(VII) a strong professional mili-
19 tary training and education program
20 for all junior, mid-level, and senior
21 ANSF personnel;

22 “(VIII) effective merit-based sal-
23 ary, rank, promotion, and incentive
24 structures for the ANSF;

1 “(IX) an established code of pro-
2 fessional standards for the ANSF;

3 “(X) a mechanism for incor-
4 porating lessons learned and best
5 practices into ANSF operations;

6 “(XI) An ANSF personnel ac-
7 countability system with effective in-
8 ternal discipline procedures and mech-
9 anisms;

10 “(XII) a system for addressing
11 ANSF personnel complaints; and

12 “(XIII) a strong record-keeping
13 and accountability system to track
14 ANSF equipment and personnel
15 issues, and other ANSF oversight
16 mechanisms; and

17 “(iii) provide for coordination between
18 all relevant departments and agencies of
19 the United States Government, as well as
20 ISAF countries and other international
21 partners, including on—

22 “(I) funding;

23 “(II) reform and establishment of
24 ANSF-sustaining institutions; and

1 “(III) efforts to ensure that
2 progress on sustaining the ANSF is
3 reinforced with progress in other pil-
4 lars of the Afghan security sector,
5 particularly progress on building an
6 effective judiciary, curbing production
7 and trafficking of illicit narcotics, and
8 demobilizing, disarming, and reinte-
9 grating militia fighters.

10 “(3) REPORT.—

11 “(A) IN GENERAL.—Not later than De-
12 cember 1, 2007, the President shall transmit to
13 the appropriate congressional committees an
14 update of the report required by subsection (c)
15 for 2007 that contains the comprehensive inter-
16 agency strategy required by paragraph (1).

17 “(B) FORM.—The report required by sub-
18 paragraph (A) shall be transmitted in unclassi-
19 fied form, but may include a classified annex, if
20 necessary.”.

21 (b) MONITORING.—Subsection (c) of such section (as
22 redesignated) is amended to read as follows:

23 “(c) UPDATES OF STRATEGY.—

24 “(1) IN GENERAL.—Not later than 90 days
25 after the submission of the strategy required by sub-

1 section (b)(3), and every 90 days thereafter through
2 September 30, 2010, the President shall submit to
3 the appropriate congressional committees an update
4 of the strategy required by subsection (a) and the
5 strategy required by subsection (b), as necessary.

6 “(2) DEFINITION.—In this subsection, the term
7 ‘appropriate congressional committees’ includes the
8 Committee on Armed Services of the House of Rep-
9 resentatives and the Committee on Armed Services
10 of the Senate.”.

11 (c) CONCURRENT SUBMISSION OF REPORT.—Such
12 section is further amended by adding at the end the fol-
13 lowing new subsection:

14 “(d) CONCURRENT SUBMISSION OF REPORT.—The
15 strategy required by subsection (b) and any updates of
16 the strategy provided pursuant to subsection (c) shall be
17 submitted concurrently with the report and updates re-
18 quired by section 304 of this Act (relating to progress to-
19 ward security and stability in Afghanistan).”.

20 **SEC. 304. SPECIAL ENVOY FOR AFGHANISTAN-PAKISTAN**
21 **COOPERATION.**

22 (a) STATEMENT OF POLICY.—Congress declares that
23 it is strongly in the national interest of the United States
24 that Afghanistan and Pakistan work together to address
25 common challenges hampering the stability, security, and

1 development of their region and to enhance their coopera-
2 tion.

3 (b) ESTABLISHMENT.—The President is authorized
4 to appoint a special envoy to promote closer cooperation
5 between Afghanistan and Pakistan.

6 (c) APPOINTMENT.—The special envoy—

7 (1) shall be appointed with the advice and con-
8 sent of the Senate and shall have the rank of Am-
9 bassador-at-Large; and

10 (2) may be appointed from among individuals
11 who are officials of the Department of State.

12 (d) DUTIES.—

13 (1) IN GENERAL.—The primary responsibility
14 of the special envoy shall be to coordinate United
15 States policy on issues relating to bilateral relations
16 between Afghanistan and Pakistan.

17 (2) ADVISORY ROLE.—The special envoy shall
18 advise the President and the Secretary of State, as
19 appropriate, and, in coordination with the Assistant
20 Secretary of State for South and Central Affairs,
21 shall make recommendations regarding effective
22 strategies and tactics to achieve United States policy
23 objectives to—

24 (A) stem cross-border terror activities;

1 (B) provide assistance to Afghan refugees
2 to ensure orderly and voluntary repatriation
3 from Pakistan;

4 (C) bolster people-to-people ties and eco-
5 nomic cooperation between Afghanistan and
6 Pakistan, including bilateral trade relations;
7 and

8 (D) offer comprehensive efforts to support
9 effective counter-narcotics strategies in Afghan-
10 istan and Pakistan.

11 **SEC. 305. TRANSIT THROUGH PAKISTAN OF SHIPMENTS BY**
12 **INDIA IN SUPPORT OF RECONSTRUCTION EF-**
13 **FORTS IN AFGHANISTAN.**

14 (a) STATEMENT OF POLICY.—It shall be the policy
15 of the United States to use all appropriate means to en-
16 courage Pakistan to permit shipments by India of equip-
17 ment and material to Afghanistan in support of Indian
18 reconstruction and development projects in Afghanistan to
19 be transported across the territory of Pakistan and to re-
20 move any obstacles to such transportation.

21 (b) REPORT.—

22 (1) IN GENERAL.—Not later than 90 days after
23 the date of the enactment of this Act, and annually
24 thereafter until January 1, 2010, the President shall
25 transmit to the appropriate congressional commit-

1 tees a report on actions by Pakistan to permit or im-
2 pede transit of shipments described in subsection
3 (a). The report required by this subsection may be
4 included in the report required by section 304 of the
5 Afghanistan Freedom Support Act of 2002 (as
6 amended by section 302 of this Act).

7 (2) SUNSET.—The requirement to transmit the
8 report under paragraph (1) shall cease to apply if
9 the President determines and transmits to the ap-
10 propriate congressional committees a determination
11 that India no longer needs to make shipments to Af-
12 ghanistan for the purposes described in subsection
13 (a).

14 **SEC. 306. REAUTHORIZATION OF RADIO FREE AFGHANI-**
15 **STAN.**

16 (a) FINDINGS.—Congress finds the following:

17 (1) Since January 30, 2002, RFE/RL, Incor-
18 porated (formerly known as Radio Free Europe/
19 Radio Liberty) has provided 12 hours of daily surro-
20 gate broadcasting services through Radio Free Af-
21 ghanistan in Dari and Pashto languages to the peo-
22 ple of Afghanistan.

23 (2) Radio Free Afghanistan is the leading
24 broadcaster in Afghanistan with an audience of
25 nearly 60 percent of the adult population.

1 (2) in paragraph (1), as so designated by para-
2 graph (1) of this subsection, by inserting “, except
3 as provided in paragraph (2),” before “of a foreign
4 government”; and

5 (3) by adding at the end the following new
6 paragraph:

7 “(2) EXCEPTION IN CERTAIN CIR-
8 CUMSTANCES.—The Secretary may pay a reward to
9 an officer or employee of the government of Afghani-
10 stan or Pakistan (or any entity thereof) who, while
11 in the performance of his or her official duties, fur-
12 nishes information described in such subsection, if
13 the Secretary determines that such payment satisfies
14 the following conditions:

15 “(A) Such payment is appropriate in light
16 of the exceptional or high-profile nature of the
17 information furnished pursuant to such sub-
18 section and such information relates in any way
19 to the commission of an act in Afghanistan.

20 “(B) Such payment may aid in furnishing
21 further information described in such sub-
22 section.

23 “(C) Such payment is formally requested
24 by such agency.”.

1 (b) CONFORMING AMENDMENT.—Subsection (b) of
2 such section (22 U.S.C. 2708(b)) is amended in the mat-
3 ter preceding paragraph (1) by inserting “or to any officer
4 or employee of a foreign government in accordance with
5 subsection (f)(2)” after “individual”.

6 **SEC. 308. UNITED STATES POLICY TOWARD IRAN.**

7 (a) FINDINGS.—Congress makes the following find-
8 ings:

9 (1) It is of grave concern that General Peter
10 Pace, the Chairman of the Joint Chiefs of Staff,
11 stated in late April 2007 that United States and Co-
12 alition forces “have intercepted weapons in Afghani-
13 stan headed for the Taliban that were made in
14 Iran”.

15 (2) Iran’s provision of weaponry and techno-
16 logical expertise to terrorist and criminal elements
17 operating in Afghanistan have reportedly included—

18 (A) 107 mm mortars, rocket-propelled gre-
19 nades, C-4 explosives, and small arms;

20 (B) surface-to-air missiles reportedly sup-
21 plied by the Iranian Revolutionary Guard;

22 (C) explosively-formed projectiles, one of
23 which was recently discovered in Kabul; and

24 (D) Iranian 240 mm rockets, with a range
25 of up to 30 miles, which have been used re-

1 cently by Shiite extremists against United
2 States and British targets in Basra and Bagh-
3 dad.

4 (3) An increase in both the quantity and quality
5 of Iranian arms shipments and technological exper-
6 tise to the Taliban, other terrorist organizations,
7 and criminal elements has the potential to signifi-
8 cantly change the battlefield in Afghanistan, and
9 lead to a large increase in United States, Inter-
10 national Security Assistance Force, Coalition, and
11 Afghan casualties.

12 (b) RULE OF CONSTRUCTION.—Nothing in this Act
13 or any amendment made by this Act shall be construed
14 to limit the ability of the United States to respond to Ira-
15 nian-supported or facilitated attacks against United
16 States Armed Forces or interests in Afghanistan.

Passed the House of Representatives June 6, 2007.

Attest:

Clerk.

110TH CONGRESS
1ST SESSION

H. R. 2446

AN ACT

To reauthorize the Afghanistan Freedom Support
Act of 2002, and for other purposes.