

# Union Calendar No. 297

110TH CONGRESS  
1ST SESSION

# H. R. 1413

[Report No. 110-482]

To direct the Assistant Secretary of Homeland Security (Transportation Security Administration) to address vulnerabilities in aviation security by carrying out a pilot program to screen airport workers with access to secure and sterile areas of airports.

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## IN THE HOUSE OF REPRESENTATIVES

MARCH 8, 2007

Mrs. LOWEY (for herself, Mr. THOMPSON of Mississippi, Ms. GINNY BROWN-WAITE of Florida, Ms. JACKSON-LEE of Texas, and Mr. MARKEY) introduced the following bill; which was referred to the Committee on Homeland Security

DECEMBER 11, 2007

Additional sponsors: Ms. CORRINE BROWN of Florida, Mrs. MYRICK, Ms. CLARKE, Mr. MCCAUL of Texas, Mrs. MCCARTHY of New York, Mr. WEXLER, Ms. ZOE LOFGREN of California, Mr. SCHIFF, Mr. GONZALEZ, Mr. WELDON of Florida, Mr. LANGEVIN, Mr. PUTNAM, and Mr. HOLT

DECEMBER 11, 2007

Reported with amendments, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in *italic*]

[For text of introduced bill, see copy of bill as introduced on March 8, 2007]

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## A BILL

To direct the Assistant Secretary of Homeland Security (Transportation Security Administration) to address

vulnerabilities in aviation security by carrying out a pilot program to screen airport workers with access to secure and sterile areas of airports.

1        *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. ENHANCED PERIMETER SECURITY AND ACCESS**

4                    **CONTROL        THROUGH        COMPREHENSIVE**  
5                    **SCREENING OF AIRPORT WORKERS.**

6        (a) *PILOT PROGRAM.*—*Not later than 120 days after*  
7 *the date of the enactment of this Act, the Assistant Secretary*  
8 *of Homeland Security (Transportation Security Adminis-*  
9 *tration) shall carry out a pilot program at 7 service air-*  
10 *ports to screen all individuals with unescorted access to se-*  
11 *crete and sterile areas of the airport in accordance with sec-*  
12 *tion 44903(h) of title 49, United States Code.*

13        (b) *PARTICIPATING AIRPORTS.*—*At least 2 of the air-*  
14 *ports participating in the pilot program shall be large hub*  
15 *airports (as defined in section 40102 of title 49, United*  
16 *States Code). At least 1 of the airports participating in the*  
17 *pilot program shall be a category III airport. Each of the*  
18 *remaining airports participating in the pilot program shall*  
19 *represent a different airport security risk category (as de-*  
20 *finied by the Assistant Secretary).*

21        (c) *SCREENING STANDARDS.*—

22                    (1) *IN GENERAL.*—*Except as provided under*  
23 *paragraphs (2) and (3), screening for individuals*

1        *with unescorted access under the pilot program shall*  
2        *be conducted under the same standards as apply to*  
3        *passengers at airport security screening checkpoints*  
4        *and, at a minimum of 1 airport, shall be carried out*  
5        *by a private screening company that meets the stand-*  
6        *ards in accordance with section 44920(d) of title 49,*  
7        *United States Code. That airport shall be an airport*  
8        *that uses such a private screening company to carry*  
9        *out passenger screenings as of the date of the enact-*  
10       *ment of this Act.*

11            (2) *DESIGNATED SCREENING LANE.*—*In addition*  
12        *to the requirements under paragraph (1), each airport*  
13        *participating in the pilot program shall designate at*  
14        *least one screening lane at each airport security*  
15        *screening checkpoint to be used to screen individuals*  
16        *with unescorted access on a priority basis under the*  
17        *pilot program. Such lane may also be used to screen*  
18        *passengers.*

19            (3) *ALTERNATIVE MEANS OF SCREENING.*—*At 1*  
20        *of the 7 airports participating in the pilot program,*  
21        *the Assistant Secretary shall deploy, instead of the*  
22        *screening standards required under paragraphs (1)*  
23        *and (2), alternative means of screening all individ-*  
24        *uals with unescorted access to secure and sterile areas*

1       *of the airport. Alternative means of screening may in-*  
2       *clude—*

3               *(A) biometric technology for airport access*  
4               *control;*

5               *(B) behavior recognition programs;*

6               *(C) canines to screen individuals with*  
7               *unescorted access to secure and sterile areas of*  
8               *the airport;*

9               *(D) targeted physical inspections of such in-*  
10              *dividuals;*

11              *(E) video cameras; and*

12              *(F) increased vetting, training, and aware-*  
13              *ness programs for such individuals.*

14       *(d) VULNERABILITY ASSESSMENTS.—As part of the*  
15       *pilot program under this section, the Assistant Secretary*  
16       *shall conduct a vulnerability assessment of each airport*  
17       *participating in the pilot program. Each such assessment*  
18       *shall include an assessment of vulnerabilities relating to ac-*  
19       *cess badge and uniform controls.*

20       *(e) TECHNOLOGY ASSESSMENTS.—Airport operators*  
21       *at each airport at which the pilot program under this sec-*  
22       *tion is implemented shall conduct an assessment of the*  
23       *screening technology being used at that airport and submit*  
24       *the results of the assessment to the Assistant Secretary. The*  
25       *Assistant Secretary shall compile the results of all the as-*

1 *sessments and provide them to each airport participating*  
2 *in the pilot program.*

3 (f) *OPERATIONAL ASSESSMENTS.—As part of the pilot*  
4 *program under this section, the Assistant Secretary shall*  
5 *conduct an operational assessment at each airport partici-*  
6 *pating in the pilot program. Each such assessment shall*  
7 *include an evaluation of—*

8 (1) *the effect on security of any increase in ter-*  
9 *minal congestion created as a result of screening indi-*  
10 *viduals with unescorted access under the pilot pro-*  
11 *gram;*

12 (2) *the average wait times at screening check-*  
13 *points for passengers and individuals with unescorted*  
14 *access;*

15 (3) *any additional personnel required to screen*  
16 *individuals with unescorted access;*

17 (4) *the effect of screening individuals with*  
18 *unescorted access on other security-related activities*  
19 *at the airport;*

20 (5) *any lost productivity of individuals with*  
21 *unescorted access associated with airport participa-*  
22 *tion in the pilot program; and*

23 (6) *the rate at which “prohibited items” are de-*  
24 *tected and confiscated from individuals with*  
25 *unescorted access.*

1       (g) *DURATION.*—*The pilot program shall be carried*  
2 *out for a period of not less than 180 days.*

3       (h) *AUTHORIZATION OF APPROPRIATIONS.*—*There are*  
4 *authorized to be appropriated such sums as may be nec-*  
5 *essary to carry out this section.*

6       (i) *REPORT.*—

7           (1) *IN GENERAL.*—*Not later than 90 days after*  
8 *the last day of the pilot program, the Assistant Sec-*  
9 *retary shall submit to the Committee on Homeland*  
10 *Security of the House of Representatives and the*  
11 *Committee on Commerce, Science, and Transpor-*  
12 *tation of the Senate a report on the results of the pilot*  
13 *program.*

14           (2) *CONTENTS OF REPORT.*—*The report shall in-*  
15 *clude the following:*

16                   (A) *An assessment of the effect of screening*  
17 *all airport workers with access to secure and*  
18 *sterile airport areas on screening and logistical*  
19 *resources.*

20                   (B) *An assessment of the security improve-*  
21 *ments that are achieved from screening such*  
22 *workers.*

23                   (C) *An assessment of the costs of screening*  
24 *such workers.*

1                   (D) *The results of the vulnerability assess-*  
2                   *ments conducted under subsection (d).*

3                   (E) *An estimate of the infrastructure and*  
4                   *personnel requirements necessary to implement a*  
5                   *screening program for individuals with*  
6                   *unescorted access at all commercial service air-*  
7                   *ports in the United States in order to process*  
8                   *each such individual and each passenger through*  
9                   *each screening checkpoint in fewer than 10 min-*  
10                  *utes.*

Amend the title so as to read: “A bill to direct the Assistant Secretary of Homeland Security (Transportation Security Administration) to address vulnerabilities in aviation security by carrying out a pilot program to screen airport workers with access to secure and sterile areas of airports, and for other purposes.”.

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110<sup>TH</sup> CONGRESS  
1<sup>ST</sup> Session

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