

Union Calendar No. 220109TH CONGRESS
2^D SESSION**H. CON. RES. 376****[Report No. 109–402]**

Establishing the congressional budget for the United States Government for fiscal year 2007 and setting forth appropriate budgetary levels for fiscal years 2008 through 2011.

IN THE HOUSE OF REPRESENTATIVES

MARCH 31, 2006

Mr. NUSSLE, from the Committee on the Budget, reported the following concurrent resolution; which was referred to the Committee of the Whole House on the State of the Union and ordered to be printed

CONCURRENT RESOLUTION

Establishing the congressional budget for the United States Government for fiscal year 2007 and setting forth appropriate budgetary levels for fiscal years 2008 through 2011.

1 *Resolved by the House of Representatives (the Senate*
2 *concurring),*

1 **SECTION 1. CONCURRENT RESOLUTION ON THE BUDGET**
 2 **FOR FISCAL YEAR 2007.**

3 (a) **DECLARATION.**—The Congress declares that this
 4 is the concurrent resolution on the budget for fiscal year
 5 2007, including appropriate budgetary levels for fiscal
 6 years 2008 through 2011.

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1 **TITLE I—RECOMMENDED**
 2 **LEVELS AND AMOUNTS**

3 **SEC. 101. RECOMMENDED LEVELS AND AMOUNTS.**

4 The following budgetary levels are appropriate for
 5 each of fiscal years 2007 through 2011:

6 (1) FEDERAL REVENUES.—For purposes of the
 7 enforcement of this resolution:

8 (A) The recommended levels of Federal
 9 revenues are as follows:

10 Fiscal year 2007:

11 \$1,780,666,000,000.

12 Fiscal year 2008:

13 \$1,913,598,000,000.

14 Fiscal year 2009:

15 \$2,011,187,000,000.

16 Fiscal year 2010:

17 \$2,122,195,000,000.

18 Fiscal year 2011:

19 \$2,212,263,000,000.

20 (B) The amounts by which the aggregate
 21 levels of Federal revenues should be reduced are
 22 as follows:

23 Fiscal year 2007: \$38,933,000,000.

1 Fiscal year 2008: \$8,178,000,000.

2 Fiscal year 2009: \$20,384,000,000.

3 Fiscal year 2010: \$13,782,000,000.

4 Fiscal year 2011: \$144,808,000,000.

5 (2) NEW BUDGET AUTHORITY.—For purposes
6 of the enforcement of this resolution, the appropriate
7 levels of total new budget authority are as follows:

8 Fiscal year 2007: \$2,283,168,000,000.

9 Fiscal year 2008: \$2,332,477,000,000.

10 Fiscal year 2009: \$2,425,877,000,000.

11 Fiscal year 2010: \$2,526,722,000,000.

12 Fiscal year 2011: \$2,649,340,000,000.

13 (3) BUDGET OUTLAYS.—For purposes of the
14 enforcement of this resolution, the appropriate levels
15 of total budget outlays are as follows:

16 Fiscal year 2007: \$2,323,835,000,000.

17 Fiscal year 2008: \$2,364,246,000,000.

18 Fiscal year 2009: \$2,434,492,000,000.

19 Fiscal year 2010: \$2,524,225,000,000.

20 Fiscal year 2011: \$2,640,257,000,000.

21 (4) DEFICITS (ON-BUDGET).—For purposes of
22 the enforcement of this resolution, the amounts of
23 the deficits (on-budget) are as follows:

24 Fiscal year 2007: \$543,169,000,000.

25 Fiscal year 2008: \$450,648,000,000.

1 Fiscal year 2009: \$423,305,000,000.

2 Fiscal year 2010: \$402,030,000,000.

3 Fiscal year 2011: \$427,994,000,000.

4 (5) DEBT SUBJECT TO LIMIT.—Pursuant to
5 section 301(a)(5) of the Congressional Budget Act
6 of 1974, the appropriate levels of the public debt are
7 as follows:

8 Fiscal year 2007: \$9,180,000,000,000.

9 Fiscal year 2008: \$9,741,000,000,000.

10 Fiscal year 2009: \$10,272,000,000,000.

11 Fiscal year 2010: \$10,778,000,000,000.

12 Fiscal year 2011: \$11,304,000,000,000.

13 (6) DEBT HELD BY THE PUBLIC.—The appro-
14 priate levels of debt held by the public are as follows:

15 Fiscal year 2007: \$5,326,000,000,000.

16 Fiscal year 2008: \$5,574,000,000,000.

17 Fiscal year 2009: \$5,778,000,000,000.

18 Fiscal year 2010: \$5,943,000,000,000.

19 Fiscal year 2011: \$6,118,000,000,000.

20 **SEC. 102. MAJOR FUNCTIONAL CATEGORIES.**

21 The Congress determines and declares that the ap-
22 propriate levels of new budget authority and outlays for
23 fiscal years 2007 through 2011 for each major functional
24 category are:

25 (1) National Defense (050):

1 Fiscal year 2007:

2 (A) New budget authority,
3 \$512,901,000,000.

4 (B) Outlays, \$534,858,000,000.

5 Fiscal year 2008:

6 (A) New budget authority,
7 \$484,661,000,000.

8 (B) Outlays, \$505,516,000,000.

9 Fiscal year 2009:

10 (A) New budget authority,
11 \$504,753,000,000.

12 (B) Outlays, \$505,874,000,000.

13 Fiscal year 2010:

14 (A) New budget authority,
15 \$514,858,000,000.

16 (B) Outlays, \$512,573,000,000.

17 Fiscal year 2011:

18 (A) New budget authority,
19 \$525,781,000,000.

20 (B) Outlays, \$524,894,000,000.

21 (2) International Affairs (150):

22 Fiscal year 2007:

23 (A) New budget authority,
24 \$31,216,000,000.

25 (B) Outlays, \$34,270,000,000.

1 Fiscal year 2008:

2 (A) New budget authority,
3 \$34,206,000,000.

4 (B) Outlays, \$33,410,000,000.

5 Fiscal year 2009:

6 (A) New budget authority,
7 \$34,178,000,000.

8 (B) Outlays, \$33,275,000,000.

9 Fiscal year 2010:

10 (A) New budget authority,
11 \$33,869,000,000.

12 (B) Outlays, \$33,093,000,000.

13 Fiscal year 2011:

14 (A) New budget authority,
15 \$34,293,000,000.

16 (B) Outlays, \$32,717,000,000.

17 (3) General Science, Space, and Technology
18 (250):

19 Fiscal year 2007:

20 (A) New budget authority,
21 \$25,938,000,000.

22 (B) Outlays, \$25,108,000,000.

23 Fiscal year 2008:

24 (A) New budget authority,
25 \$27,146,000,000.

1 (B) Outlays, \$26,083,000,000.

2 Fiscal year 2009:

3 (A) New budget authority,

4 \$28,193,000,000.

5 (B) Outlays, \$27,135,000,000.

6 Fiscal year 2010:

7 (A) New budget authority,

8 \$29,410,000,000.

9 (B) Outlays, \$28,263,000,000.

10 Fiscal year 2011:

11 (A) New budget authority,

12 \$30,689,000,000.

13 (B) Outlays, \$29,483,000,000.

14 (4) Energy (270):

15 Fiscal year 2007:

16 (A) New budget authority,

17 \$2,262,000,000.

18 (B) Outlays, \$915,000,000.

19 Fiscal year 2008:

20 (A) New budget authority,

21 \$2,688,000,000.

22 (B) Outlays, \$703,000,000.

23 Fiscal year 2009:

24 (A) New budget authority,

25 \$2,317,000,000.

1 (B) Outlays, \$913,000,000.

2 Fiscal year 2010:

3 (A) New budget authority,
4 \$2,190,000,000.

5 (B) Outlays, \$867,000,000.

6 Fiscal year 2011:

7 (A) New budget authority,
8 \$2,094,000,000.

9 (B) Outlays, \$711,000,000.

10 (5) Natural Resources and Environment (300):

11 Fiscal year 2007:

12 (A) New budget authority,
13 \$29,650,000,000.

14 (B) Outlays, \$33,038,000,000.

15 Fiscal year 2008:

16 (A) New budget authority,
17 \$28,833,000,000.

18 (B) Outlays, \$30,756,000,000.

19 Fiscal year 2009:

20 (A) New budget authority,
21 \$29,238,000,000.

22 (B) Outlays, \$30,285,000,000.

23 Fiscal year 2010:

24 (A) New budget authority,
25 \$28,687,000,000.

1 (B) Outlays, \$29,724,000,000.

2 Fiscal year 2011:

3 (A) New budget authority,
4 \$28,595,000,000.

5 (B) Outlays, \$29,313,000,000.

6 (6) Agriculture (350):

7 Fiscal year 2007:

8 (A) New budget authority,
9 \$27,356,000,000.

10 (B) Outlays, \$26,782,000,000.

11 Fiscal year 2008:

12 (A) New budget authority,
13 \$25,205,000,000.

14 (B) Outlays, \$24,564,000,000.

15 Fiscal year 2009:

16 (A) New budget authority,
17 \$24,512,000,000.

18 (B) Outlays, \$23,829,000,000.

19 Fiscal year 2010:

20 (A) New budget authority,
21 \$23,370,000,000.

22 (B) Outlays, \$22,560,000,000.

23 Fiscal year 2011:

24 (A) New budget authority,
25 \$23,011,000,000.

1 (B) Outlays, \$22,281,000,000.

2 (7) Commerce and Housing Credit (370):

3 Fiscal year 2007:

4 (A) New budget authority,
5 \$16,518,000,000.

6 (B) Outlays, \$8,049,000,000.

7 Fiscal year 2008:

8 (A) New budget authority,
9 \$13,178,000,000.

10 (B) Outlays, \$7,997,000,000.

11 Fiscal year 2009:

12 (A) New budget authority,
13 \$13,278,000,000.

14 (B) Outlays, \$7,987,000,000.

15 Fiscal year 2010:

16 (A) New budget authority,
17 \$17,062,000,000.

18 (B) Outlays, \$8,857,000,000.

19 Fiscal year 2011:

20 (A) New budget authority,
21 \$11,866,000,000

22 (B) Outlays, \$5,390,000,000.

23 (8) Transportation (400):

24 Fiscal year 2007:

1 (A) New budget authority,
2 \$78,258,000,000.

3 (B) Outlays, \$75,774,000,000.

4 Fiscal year 2008:

5 (A) New budget authority,
6 \$81,283,000,000.

7 (B) Outlays, \$78,557,000,000.

8 Fiscal year 2009:

9 (A) New budget authority,
10 \$72,878,000,000.

11 (B) Outlays, \$78,329,000,000.

12 Fiscal year 2010:

13 (A) New budget authority,
14 \$72,926,000,000.

15 (B) Outlays, \$77,828,000,000.

16 Fiscal year 2011:

17 (A) New budget authority,
18 \$73,477,000,000.

19 (B) Outlays, \$77,833,000,000.

20 (9) Community and Regional Development
21 (450):

22 Fiscal year 2007:

23 (A) New budget authority,
24 \$15,942,000,000.

25 (B) Outlays, \$31,345,000,000.

1 Fiscal year 2008:

2 (A) New budget authority,
3 \$12,917,000,000.

4 (B) Outlays, \$25,443,000,000.

5 Fiscal year 2009:

6 (A) New budget authority,
7 \$12,981,000,000.

8 (B) Outlays, \$21,661,000,000.

9 Fiscal year 2010:

10 (A) New budget authority,
11 \$12,988,000,000.

12 (B) Outlays, \$17,777,000,000.

13 Fiscal year 2011:

14 (A) New budget authority,
15 \$13,218,000,000.

16 (B) Outlays, \$13,680,000,000.

17 (10) Education, Training, Employment, and
18 Social Services (500):

19 Fiscal year 2007:

20 (A) New budget authority,
21 \$84,849,000,000.

22 (B) Outlays, \$87,530,000,000.

23 Fiscal year 2008:

24 (A) New budget authority,
25 \$84,140,000,000.

1 (B) Outlays, \$85,316,000,000.

2 Fiscal year 2009:

3 (A) New budget authority,
4 \$83,989,000,000.

5 (B) Outlays, \$83,273,000,000.

6 Fiscal year 2010:

7 (A) New budget authority,
8 \$83,393,000,000.

9 (B) Outlays, \$82,575,000,000.

10 Fiscal year 2011:

11 (A) New budget authority,
12 \$83,343,000,000.

13 (B) Outlays, \$82,597,000,000.

14 (11) Health (550):

15 Fiscal year 2007:

16 (A) New budget authority,
17 \$275,750,000,000.

18 (B) Outlays, \$274,299,000,000.

19 Fiscal year 2008:

20 (A) New budget authority,
21 \$289,867,000,000.

22 (B) Outlays, \$290,959,000,000.

23 Fiscal year 2009:

24 (A) New budget authority,
25 \$310,193,000,000.

1 (B) Outlays, \$308,548,000,000.

2 Fiscal year 2010:

3 (A) New budget authority,
4 \$326,949,000,000.

5 (B) Outlays, \$326,707,000,000.

6 Fiscal year 2011:

7 (A) New budget authority,
8 \$348,509,000,000.

9 (B) Outlays, \$347,074,000,000.

10 (12) Medicare (570):

11 Fiscal year 2007:

12 (A) New budget authority,
13 \$382,803,000,000.

14 (B) Outlays, \$388,276,000,000.

15 Fiscal year 2008:

16 (A) New budget authority,
17 \$413,350,000,000.

18 (B) Outlays, \$413,417,000,000.

19 Fiscal year 2009:

20 (A) New budget authority,
21 \$443,331,000,000.

22 (B) Outlays, \$443,022,000,000.

23 Fiscal year 2010:

24 (A) New budget authority,
25 \$472,962,000,000.

1 (B) Outlays, \$473,238,000,000.

2 Fiscal year 2011:

3 (A) New budget authority,

4 \$523,267,000,000.

5 (B) Outlays, \$523,305,000,000.

6 (13) Income Security (600):

7 Fiscal year 2007:

8 (A) New budget authority,

9 \$356,761,000,000.

10 (B) Outlays, \$362,086,000,000.

11 Fiscal year 2008:

12 (A) New budget authority,

13 \$371,174,000,000.

14 (B) Outlays, \$374,267,000,000.

15 Fiscal year 2009:

16 (A) New budget authority,

17 \$381,732,000,000.

18 (B) Outlays, \$384,278,000,000.

19 Fiscal year 2010:

20 (A) New budget authority,

21 \$391,682,000,000.

22 (B) Outlays, \$393,209,000,000.

23 Fiscal year 2011:

24 (A) New budget authority,

25 \$406,687,000,000.

1 (B) Outlays, \$406,960,000,000.

2 (14) Social Security (650):

3 Fiscal year 2007:

4 (A) New budget authority,
5 \$16,922,000,000.

6 (B) Outlays, \$16,922,000,000.

7 Fiscal year 2008:

8 (A) New budget authority,
9 \$18,814,000,000.

10 (B) Outlays, \$18,814,000,000.

11 Fiscal year 2009:

12 (A) New budget authority,
13 \$20,694,000,000.

14 (B) Outlays, \$20,694,000,000.

15 Fiscal year 2010:

16 (A) New budget authority,
17 \$22,866,000,000.

18 (B) Outlays, \$22,866,000,000.

19 Fiscal year 2011:

20 (A) New budget authority,
21 \$26,480,000,000.

22 (B) Outlays, \$26,480,000,000.

23 (15) Veterans Benefits and Services (700):

24 Fiscal year 2007:

1 (A) New budget authority,
2 \$74,627,000,000.

3 (B) Outlays, \$73,944,000,000.

4 Fiscal year 2008:

5 (A) New budget authority,
6 \$76,925,000,000.

7 (B) Outlays, \$77,200,000,000.

8 Fiscal year 2009:

9 (A) New budget authority,
10 \$77,814,000,000.

11 (B) Outlays, \$77,982,000,000.

12 Fiscal year 2010:

13 (A) New budget authority,
14 \$78,232,000,000.

15 (B) Outlays, \$78,264,000,000.

16 Fiscal year 2011:

17 (A) New budget authority,
18 \$82,398,000,000.

19 (B) Outlays, \$82,249,000,000.

20 (16) Administration of Justice (750):

21 Fiscal year 2007:

22 (A) New budget authority,
23 \$42,795,000,000.

24 (B) Outlays, \$43,621,000,000.

25 Fiscal year 2008:

1 (A) New budget authority,
2 \$42,908,000,000.

3 (B) Outlays, \$43,578,000,000.

4 Fiscal year 2009:

5 (A) New budget authority,
6 \$43,454,000,000.

7 (B) Outlays, \$43,716,000,000.

8 Fiscal year 2010:

9 (A) New budget authority,
10 \$43,816,000,000.

11 (B) Outlays, \$43,903,000,000.

12 Fiscal year 2011:

13 (A) New budget authority,
14 \$44,862,000,000.

15 (B) Outlays, \$44,492,000,000.

16 (17) General Government (800):

17 Fiscal year 2007:

18 (A) New budget authority,
19 \$18,981,000,000.

20 (B) Outlays, \$18,873,000,000.

21 Fiscal year 2008:

22 (A) New budget authority,
23 \$18,332,000,000.

24 (B) Outlays, \$18,318,000,000.

25 Fiscal year 2009:

1 (A) New budget authority,
2 \$18,365,000,000.
3 (B) Outlays, \$18,099,000,000.
4 Fiscal year 2010:
5 (A) New budget authority,
6 \$18,250,000,000.
7 (B) Outlays, \$18,020,000,000.
8 Fiscal year 2011:
9 (A) New budget authority,
10 \$18,479,000,000.
11 (B) Outlays, \$18,213,000,000.
12 (18) Net Interest (900):
13 Fiscal year 2007:
14 (A) New budget authority,
15 \$354,079,000,000.
16 (B) Outlays, \$354,079,000,000.
17 Fiscal year 2008:
18 (A) New budget authority,
19 \$383,499,000,000.
20 (B) Outlays, \$383,499,000,000.
21 Fiscal year 2009:
22 (A) New budget authority,
23 \$405,709,000,000.
24 (B) Outlays, \$405,709,000,000.
25 Fiscal year 2010:

1 (A) New budget authority,
2 \$427,371,000,000.

3 (B) Outlays, \$427,371,000,000.

4 Fiscal year 2011:

5 (A) New budget authority,
6 \$449,114,000,000.

7 (B) Outlays, \$449,114,000,000.

8 (19) Allowances (920):

9 Fiscal year 2007:

10 (A) New budget authority,
11 \$4,145,000,000.

12 (B) Outlays, \$3,493,000,000.

13 Fiscal year 2008:

14 (A) New budget authority,
15 -\$7,922,000,000.

16 (B) Outlays, -\$5,752,000,000.

17 Fiscal year 2009:

18 (A) New budget authority,
19 -\$7,252,000,000.

20 (B) Outlays, -\$5,918,000,000.

21 Fiscal year 2010:

22 (A) New budget authority,
23 -\$7,384,000,000.

24 (B) Outlays, -\$6,882,000,000.

25 Fiscal year 2011:

1 (A) New budget authority,
2 – \$7,539,000,000.

3 (B) Outlays, – \$7,282,000,000.

4 (20) Undistributed Offsetting Receipts (950):

5 Fiscal year 2007:

6 (A) New budget authority,
7 – \$68,585,000,000.

8 (B) Outlays, – \$69,427,000,000.

9 Fiscal year 2008:

10 (A) New budget authority,
11 – \$68,727,000,000.

12 (B) Outlays, – \$68,399,000,000.

13 Fiscal year 2009:

14 (A) New budget authority,
15 – \$74,480,000,000.

16 (B) Outlays, – \$74,199,000,000.

17 Fiscal year 2010:

18 (A) New budget authority,
19 – \$66,775,000,000.

20 (B) Outlays, – \$66,588,000,000.

21 Fiscal year 2011:

22 (A) New budget authority,
23 – \$69,284,000,000.

24 (B) Outlays, – \$69,247,000,000.

1 **TITLE II—RECONCILIATION**

2 **SEC. 201. RECONCILIATION IN THE HOUSE OF REPRESENT-** 3 **ATIVES.**

4 (a) SUBMISSIONS TO PROVIDE FOR THE CONTINUED
5 REFORM OF MANDATORY SPENDING.—(1) Not later than
6 May 12, 2006, the House committees named in paragraph
7 (2) shall submit their recommendations to the House
8 Committee on the Budget. After receiving those rec-
9 ommendations, the House Committee on the Budget shall
10 report to the House a reconciliation bill carrying out all
11 such recommendations without any substantive revision.

12 (2) INSTRUCTIONS.—

13 (A) COMMITTEE ON AGRICULTURE.—The
14 House Committee on Agriculture shall report
15 changes in laws within its jurisdiction sufficient to
16 reduce the deficit by \$55,000,000 for the period of
17 fiscal years 2007 through 2011.

18 (B) COMMITTEE ON ARMED SERVICES.—The
19 House Committee on Armed Services shall report
20 changes in laws within its jurisdiction sufficient to
21 reduce the deficit by \$175,000,000 for the period of
22 fiscal years 2007 through 2011.

23 (C) COMMITTEE ON EDUCATION AND THE
24 WORKFORCE.—The House Committee on Education
25 and the Workforce shall report changes in laws with-

1 in its jurisdiction sufficient to reduce the deficit by
2 \$1,323,000,000 for the period of fiscal years 2007
3 through 2011.

4 (D) COMMITTEE ON FINANCIAL SERVICES IN-
5 STRUCTION TO TRIGGER RELEASE OF FLOOD INSUR-
6 ANCE RESERVE FUND TO COVER ADDITIONAL
7 CLAIMS IN THE GULF REGION.—The House Com-
8 mittee on Financial Services shall report changes in
9 laws within its jurisdiction sufficient to reduce the
10 deficit by \$400,000,000 for the period of fiscal years
11 2007 through 2011.

12 (E) COMMITTEE ON INTERNATIONAL RELA-
13 TIONS.—The House Committee on International Re-
14 lations shall report changes in laws within its juris-
15 diction sufficient to reduce the deficit by
16 \$250,000,000 for the period of fiscal years 2007
17 through 2011.

18 (F) COMMITTEE ON THE JUDICIARY.—The
19 House Committee on the Judiciary shall report
20 changes in laws within its jurisdiction sufficient to
21 reduce the deficit by \$500,000,000 for the period of
22 fiscal years 2007 through 2011.

23 (G) COMMITTEE ON TRANSPORTATION AND IN-
24 FRASTRUCTURE.—The House Committee on Trans-
25 portation and Infrastructure shall report changes in

1 laws within its jurisdiction sufficient to reduce the
2 deficit by \$50,000,000 for the period of fiscal years
3 2007 through 2011.

4 (H) COMMITTEE ON WAYS AND MEANS.—The
5 House Committee on Ways and Means shall report
6 changes in laws within its jurisdiction sufficient to
7 reduce the deficit by \$4,000,000,000 for the period
8 of fiscal years 2007 through 2011.

9 (b) SUBMISSION OF REVISED ALLOCATIONS.—(1)
10 Upon the submission to the Committee on the Budget of
11 the House of a recommendation that has complied with
12 its reconciliation instructions solely by virtue of section
13 310(c) of the Congressional Budget Act of 1974, the
14 chairman of that committee may file with the House ap-
15 propriately revised allocations under section 302(a) of
16 such Act and revised functional levels and aggregates.

17 (2) Upon the submission to the House of a conference
18 report recommending a reconciliation bill or resolution in
19 which a committee has complied with its reconciliation in-
20 structions solely by virtue of this section, the chairman
21 of the Committee on the Budget of the House may file
22 with the House appropriately revised allocations under
23 section 302(a) of such Act and revised functional levels
24 and aggregates.

1 (3) Allocations and aggregates revised pursuant to
2 this subsection shall be considered to be allocations and
3 aggregates established by the concurrent resolution on the
4 budget pursuant to section 301 of such Act.

5 **TITLE III—RESERVE FUNDS**

6 **SEC. 301. RESERVE FUND FOR THE DISPOSAL OF UNDER-**
7 **UTILIZED FEDERAL REAL PROPERTY.**

8 If the Committee on Government Reform of the
9 House reports a bill or joint resolution, or an amendment
10 is offered thereto or a conference report is submitted
11 thereon, that enhances the Government's real property
12 disposal authority and generates discretionary savings, the
13 chairman of the Committee on the Budget may make the
14 appropriate adjustments in allocations and aggregates by
15 the amount provided by that measure for that purpose,
16 but not to exceed \$25,000,000 in new budget authority
17 and outlays flowing therefrom for fiscal year 2007, and
18 \$25,000,000 in new budget authority and outlays flowing
19 therefrom for the period of fiscal years 2007 through
20 2011.

21 **SEC. 302. RESERVE FUND FOR SECURE RURAL SCHOOLS**
22 **AND COMMUNITY SELF-DETERMINATION ACT**
23 **REAUTHORIZATION.**

24 In the House, after the filing of a rule that provides
25 for the consideration of any bill or joint resolution or

1 whenever any bill or joint resolution is placed on any cal-
2 endar, or if an amendment is offered to or conference re-
3 port is submitted on any bill or joint resolution that pro-
4 vides for the reauthorization of the Secure Rural Schools
5 and Community Self-Determination Act (Public Law 106-
6 393), then the chairman of the Committee on the Budget
7 may make the appropriate adjustments in allocations and
8 aggregates to the extent that such legislation would not
9 increase the deficit for the period of fiscal years 2007
10 through 2011.

11 **SEC. 303. RESERVE FUND FOR CALENDAR YEAR 2007 AL-**
12 **TERNATIVE MINIMUM TAX RELIEF.**

13 If the Committee on Ways and Means reports a bill,
14 or an amendment is offered thereto or a conference report
15 is submitted thereon, that would increase the exemption
16 amounts specified in section 55(d)(1) of the Internal Rev-
17 enue Code of 1986 with respect to taxable years beginning
18 in calendar year 2007, the chairman of the Committee on
19 the Budget may make the appropriate adjustments in allo-
20 cations and aggregates for fiscal year 2007 to the extent
21 that such legislation would not reduce revenues below the
22 aggregate level of revenues provided in section 101(1)(A)
23 for the period of fiscal years 2007 through 2011.

1 **SEC. 304. RESERVE FUND FOR THE NATIONAL FLOOD IN-**
2 **SURANCE PROGRAM TO MEET OUTSTANDING**
3 **CLAIMS FOR FLOOD DAMAGE IN THE GULF.**

4 If the Committee on Financial Services of the House
5 reports a bill or joint resolution, or an amendment is of-
6 fered thereto or a conference report is submitted thereon,
7 that—

8 (1) establishes more actuarially sound rates on
9 policies issued by the National Flood Insurance Pro-
10 gram; and

11 (2) phases out flood insurance subsidies on pre-
12 FIRM structures not used as primary residences;
13 the chairman of the Committee on the Budget may
14 make the appropriate adjustments in allocations and ag-
15 gregates by the amount provided by that measure for the
16 purpose of liquidating the National Flood Insurance
17 Fund's remaining contractual obligations resulting from
18 claims made as a result of floods that occurred in 2005,
19 but not to exceed \$3,325,000,000 in new budget authority
20 for fiscal year 2007 for that purpose. Such adjustments
21 may also be made if the reforms set forth in paragraphs
22 (1) and (2) have been enacted prior to the consideration
23 of the measure referred to in this section.

1 **SEC. 305. RESERVE FUND FOR THE REFORM OF THE REGU-**
 2 **LATION OF GOVERNMENT-SPONSORED EN-**
 3 **TERPRISES.**

4 In the House, if—

5 (1) the Committee on Financial Services of the
 6 House reports a bill or joint resolution, or if an
 7 amendment is offered thereto or a conference report
 8 is submitted thereon, that reforms the regulation of
 9 certain housing-related Government-sponsored enter-
 10 prises; and

11 (2) that committee is within its allocation as
 12 provided under section 302(a) of the Congressional
 13 Budget Act of 1974;

14 the chairman of the Committee on the Budget may make
 15 the appropriate adjustments in allocations and aggregates
 16 to the extent that such legislation would not increase the
 17 deficit for fiscal year 2007 and the period of fiscal years
 18 2007 through 2011.

19 **TITLE IV—BUDGET**
 20 **ENFORCEMENT**

21 **SEC. 401. RESTRICTIONS ON ADVANCE APPROPRIATIONS.**

22 (a) IN GENERAL.—(1) In the House, except as pro-
 23 vided in subsection (b), an advance appropriation may not
 24 be reported in a bill or joint resolution making a general
 25 appropriation or continuing appropriation, and may not
 26 be in order as an amendment thereto.

1 (2) Managers on the part of the House may not agree
2 to a Senate amendment that would violate paragraph (1)
3 unless specific authority to agree to the amendment first
4 is given by the House by a separate vote with respect
5 thereto.

6 (b) **ADVANCE APPROPRIATION.**—In the House, an
7 advance appropriation may be provided for the fiscal years
8 2008 and 2009 for programs, projects, activities, or ac-
9 counts identified in the joint explanatory statement of
10 managers accompanying this resolution under the heading
11 “Accounts Identified for Advance Appropriations” in an
12 aggregate amount not to exceed \$23,565,000,000 in new
13 budget authority in each year.

14 (c) **DEFINITION.**—In this section, the term “advance
15 appropriation” means any new budget authority provided
16 in a bill or joint resolution making general appropriations
17 or any new budget authority provided in a bill or joint
18 resolution making continuing appropriations for fiscal
19 year 2007 that first becomes available for any fiscal year
20 after 2007.

21 **SEC. 402. OVERSEAS CONTINGENCY OPERATIONS.**

22 (a) **EXEMPTION OF OVERSEAS CONTINGENCY OPER-**
23 **ATIONS.**—In the House, if any bill or joint resolution is
24 reported, or an amendment is offered thereto or a con-
25 ference report is filed thereon, that makes appropriations

1 for fiscal year 2007 for contingency operations directly re-
2 lated to the global war on terrorism, and other unantici-
3 pated defense-related operations, then the new budget au-
4 thority, new entitlement authority, outlays, or receipts re-
5 sulting therefrom shall not count for purposes of titles III
6 or IV of the Congressional Budget Act of 1974.

7 (b) **CURRENT LEVEL.**—Amounts included in this res-
8 olution for the purpose set forth in this section shall be
9 considered to be current law for purposes of the prepara-
10 tion of the current level of budget authority and outlays
11 and the appropriate levels shall be adjusted upon the en-
12 actment of such bill.

13 **SEC. 403. EXEMPTION OF AVIAN BIRD FLU RESPONSE.**

14 In the House, if any bill or joint resolution is re-
15 ported, or an amendment is offered thereto or a conference
16 report is filed thereon, that makes appropriations for fiscal
17 year 2007 to combat avian flu, increase local prepared-
18 ness, and develop a vaccine to inoculate the United
19 States population, then the new budget authority, new en-
20 titlement authority, or outlays resulting therefrom shall
21 not count for purposes of titles III or IV of the Congres-
22 sional Budget Act of 1974, but the total amount so ex-
23 empt shall not exceed \$2,300,000,000.

1 **SEC. 404. APPLICATION AND EFFECT OF CHANGES IN ALLO-**
2 **CATIONS AND AGGREGATES.**

3 (a) APPLICATION.—Any adjustments of allocations
4 and aggregates made pursuant to this resolution shall—

5 (1) apply while that measure is under consider-
6 ation;

7 (2) take effect upon the enactment of that
8 measure; and

9 (3) be published in the Congressional Record as
10 soon as practicable.

11 (b) EFFECT OF CHANGED ALLOCATIONS AND AG-
12 GREGATES.—Revised allocations and aggregates resulting
13 from these adjustments shall be considered for the pur-
14 poses of the Congressional Budget Act of 1974 as alloca-
15 tions and aggregates contained in this resolution.

16 (c) BUDGET COMMITTEE DETERMINATIONS.—For
17 purposes of this resolution—

18 (1) the levels of new budget authority, outlays,
19 direct spending, new entitlement authority, revenues,
20 deficits, and surpluses for a fiscal year or period of
21 fiscal years shall be determined on the basis of esti-
22 mates made by the appropriate Committee on the
23 Budget; and

24 (2) such chairman may make any other nec-
25 essary adjustments to such levels, including adjust-
26 ments necessary, and in the House separate alloca-

1 tions, to reflect the timing of responses to reconcili-
2 ation directives pursuant to section 201 of this reso-
3 lution.

4 **SEC. 405. ADJUSTMENTS TO REFLECT CHANGES IN CON-**
5 **CEPTS AND DEFINITIONS.**

6 Upon the enactment of a bill or joint resolution pro-
7 viding for a change in concepts or definitions, the appro-
8 priate chairman of the Committee on the Budget shall
9 make adjustments to the levels and allocations in this res-
10 olution in accordance with section 251(b) of the Balanced
11 Budget and Emergency Deficit Control Act of 1985 (as
12 in effect prior to September 30, 2002).

13 **SEC. 406. COMPLIANCE WITH SECTION 13301 OF THE BUDG-**
14 **ET ENFORCEMENT ACT OF 1990.**

15 (a) IN GENERAL.—In the House and the Senate, not-
16 withstanding section 302(a)(1) of the Congressional
17 Budget Act of 1974 and section 13301 of the Budget En-
18 forcement Act of 1990, the joint explanatory statement
19 accompanying the conference report on any concurrent
20 resolution on the budget shall include in its allocation
21 under section 302(a) of the Congressional Budget Act of
22 1974 to the Committee on Appropriations amounts for the
23 discretionary administrative expenses of the Social Secu-
24 rity Administration.

1 (b) SPECIAL RULE.—In the House, for purposes of
2 applying section 302(f) of the Congressional Budget Act
3 of 1974, estimates of the level of total new budget author-
4 ity and total outlays provided by a measure shall include
5 any discretionary amounts provided for the Social Security
6 Administration.

7 **SEC. 407. EXERCISE OF RULEMAKING POWERS.**

8 Congress adopts the provisions of this title—

9 (1) as an exercise of the rulemaking power of
10 the Senate and the House, respectively, and as such
11 they shall be considered as part of the rules of each
12 House, or of that House to which they specifically
13 apply, and such rules shall supersede other rules
14 only to the extent that they are inconsistent there-
15 with; and

16 (2) with full recognition of the constitutional
17 right of either House to change those rules (so far
18 as they relate to that house) at any time, in the
19 same manner, and to the same extent as in the case
20 of any other rule of that House.

21 **SEC. 408. TREATMENT OF ALLOCATIONS IN THE HOUSE.**

22 (a) IN GENERAL.—In the House, the Committee on
23 Appropriations may make a separate suballocation for ap-
24 propriations for the legislative branch for the first fiscal
25 year of this resolution. Such suballocation shall be deemed

1 to be made under section 302(b) of the Congressional
2 Budget Act of 1974 and shall be treated as such a sub-
3 allocation for all purposes under section 302 of such Act.

4 (b) **DISPLAY OF COMMITTEE ALLOCATIONS.**—An al-
5 location to a committee under section 302(a) of the Con-
6 gressional Budget Act of 1974 may display an amount to
7 reflect a committee’s instruction under the reconciliation
8 process, but it shall not constitute an allocation within the
9 meaning of section 302 of such Act. Any deficit reduction
10 achieved in a reconciliation bill submitted pursuant to title
11 II of this resolution shall not be included in current levels
12 of new budget authority and outlays for purposes of en-
13 forcing an allocation under 302(a) of such Act.

14 **SEC. 409. BUDGETARY TREATMENT OF THE NATIONAL**
15 **FLOOD INSURANCE PROGRAM.**

16 (a) **TREATMENT.**—For purposes of the allocations
17 and aggregates in this resolution, the reconciliation direc-
18 tives established by this resolution, and for any other pur-
19 pose under titles III and IV of the Congressional Budget
20 Act of 1974, the budgetary effects of any bill or joint reso-
21 lution, amendment thereto, or conference report thereon,
22 or any recommendations submitted pursuant to section
23 201 that includes the reforms set forth in subsection (b)
24 shall be scored without regard to the obligations resulting
25 from the enactment of Public Law 109–208. Such esti-

1 mate shall assume the liquidating of the National Flood
2 Insurance Fund's remaining contractual obligations re-
3 sulting from claims made as a result of floods that oc-
4 curred in 2005.

5 (b) LEGISLATION.—The legislation referred to in
6 subsection (a) shall—

7 (1) establish more actuarially sound rates on
8 policies issued by the National Flood Insurance Pro-
9 gram; and

10 (2) end flood insurance subsidies on pre-FIRM
11 structures not used as primary residences.

12 **SEC. 410. ADJUSTMENTS FOR TAX LEGISLATION.**

13 In the House, if the Committee on Ways and Means
14 reports a bill or joint resolution, or an amendment is of-
15 fered thereto or a conference report is submitted thereon,
16 that amends the Internal Revenue Code of 1986 by ex-
17 tending the expiration dates for Federal tax policies that
18 expired during fiscal year 2006 or that expire during the
19 period of fiscal years 2007 through 2011, then the chair-
20 man of the Committee on the Budget may make appro-
21 priate adjustments in the allocations and aggregates of
22 budget authority, outlays, and revenue set forth in this
23 resolution to reflect the budgetary effects of such legisla-
24 tion, but only to the extent the adjustments would not
25 cause the level of revenue to be less than the level of rev-

1 enue provided for in this resolution for the period of fiscal
2 years 2007 through 2011 and would not cause the deficit
3 to exceed the appropriate level of deficits provided for in
4 this resolution for the period of fiscal years 2007 through
5 2011.

6 **TITLE V—EMERGENCY RESERVE**
7 **FUND**

8 **SEC. 501. NONDEFENSE RESERVE FUND FOR EMER-**
9 **GENCIES.**

10 (a) NONDEFENSE RESERVE FUND.—In the House
11 and except as provided by subsection (b), if a bill or joint
12 resolution is reported, or an amendment is offered thereto
13 (or considered as adopted) or a conference report is filed
14 thereon, that provides new budget authority (and outlays
15 flowing therefrom), and such provision is designated as an
16 emergency pursuant to this section, the chairman of the
17 Committee on the Budget shall make adjustments to the
18 allocations and aggregates set forth in this resolution up
19 to the amount of such provisions if the requirements set
20 forth in section 504 are met, but the sum of all adjust-
21 ments made under this section shall not exceed
22 \$4,348,000,000 for fiscal year 2007 or \$4,348,000,000
23 for the period of fiscal years 2007 through 2011.

24 (b) ADJUSTMENTS IN EXCESS OF THE RESERVE
25 FUND.—In the House, before any adjustment is made

1 pursuant to this title for any bill, joint resolution, or con-
2 ference report is considered that designates a provision an
3 emergency, the enactment of which would cause the total
4 amount in the reserve fund for either fiscal year 2007 or
5 for the period of fiscal years 2007 through 2011 to be
6 exceeded:

7 (1) The chairman of the Committee on the
8 Budget shall convene a meeting of that committee,
9 where it shall be in order, subject to the terms set
10 forth in this section, for one motion described in
11 paragraph (2) to be made to authorize the chairman
12 to make adjustments above the maximum amount of
13 adjustments set forth in subsection (a).

14 (2) The motion referred to in paragraph (1)
15 shall be in the following form: "I move that the
16 chairman of the Committee on the Budget be au-
17 thorized to adjust the allocations and aggregates set
18 forth in the concurrent resolution on the budget for
19 fiscal year 2007 by the following amounts: \$____ for
20 fiscal year 2007 and \$____ for fiscal years 2007
21 through 2011.", with the blanks being filled in with
22 amounts determined by the chairman of the Com-
23 mittee on the Budget, but which shall not exceed the
24 total amount for fiscal year 2007 or for such period
25 of fiscal years, as applicable, designated as emer-

1 agencies in the measure referred to in this section, in
2 excess of the applicable amount remaining in the re-
3 serve fund.

4 (3) The motion set forth in paragraph (2) shall
5 be open for debate and amendment, but any amend-
6 ment offered thereto is only in order if limited to
7 amending the amounts for fiscal year 2007 or for
8 the period of fiscal years 2007 through 2011.

9 (4) Except as provided by paragraph (5), the
10 chairman of the Committee on the Budget may not
11 make any adjustments under this title unless or
12 until the committee filing a report or joint statement
13 of managers on a conference report on a measure in-
14 cluding an emergency designation fulfills the terms
15 set forth in section 504.

16 (5) The chairman of the Committee on the
17 Budget shall make any adjustments he deems nec-
18 essary under this title if he determines the enact-
19 ment of the provision or provisions designated as an
20 emergency is essential to respond to an urgent and
21 imminent need, the chairman determines the excep-
22 tional circumstances referred to in rule 3 of the
23 rules of the committee are met and the committee
24 cannot convene to consider the motion referred to in
25 this section in a timely fashion.

1 (c) APPLICATION OF ADJUSTMENTS.—The adjust-
2 ments made pursuant to subsection (a) or (b) shall—

3 (1) apply while that bill, joint resolution, con-
4 ference report or amendment is under consider-
5 ation;

6 (2) take effect upon the enactment of that leg-
7 islation; and

8 (3) be published in the Congressional Record as
9 soon as practicable.

10 **SEC. 502. EMERGENCY CRITERIA.**

11 As used in this title:

12 (1) The term “emergency” means a situation
13 that—

14 (A) requires new budget authority and out-
15 lays (or new budget authority and the outlays
16 flowing therefrom) for the prevention or mitiga-
17 tion of, or response to, loss of life or property,
18 or a threat to national security; and

19 (B) is unanticipated.

20 (2) The term “unanticipated” means that the
21 underlying situation is—

22 (A) Sudden, which means quickly coming
23 into being or not building up over time;

24 (B) Urgent, which means a pressing and
25 compelling need requiring immediate action;

1 (C) Unforeseen, which means not predicted
2 or anticipated as an emerging need; and

3 (D) Temporary, which means not of a per-
4 manent duration.

5 **SEC. 503. DEVELOPMENT OF GUIDELINES FOR APPLICA-**
6 **TION OF EMERGENCY DEFINITION.**

7 In the House, as soon as practicable after the adop-
8 tion of this resolution, the chairman of the Committee on
9 the Budget shall, after consultation with the chairmen of
10 the applicable committees, and the Director of the Con-
11 gressional Budget Office, prepare guidelines for applica-
12 tion of the definition of an emergency and publish such
13 guidelines in the Congressional Record, and may issue any
14 committee print from the Committee on the Budget for
15 this or other purposes.

16 **SEC. 504. COMMITTEE NOTIFICATION OF EMERGENCY LEG-**
17 **ISLATION.**

18 (a) COMMITTEE NOTIFICATION.—Whenever a com-
19 mittee of the House (including a committee of conference)
20 reports any bill or joint resolution that includes a provision
21 designated as an emergency pursuant to this title, the re-
22 port accompanying that bill or joint resolution (or the joint
23 explanatory statement of managers in the case of a con-
24 ference report on any such bill or joint resolution) shall
25 identify all provisions that provide amounts designated as

1 an emergency and shall provide an explanation of the
2 manner in which the provision meets the criteria set forth
3 in section 502.

4 (b) CONGRESSIONAL RECORD.—If such a measure is
5 to be considered by the House without being reported by
6 the committee of jurisdiction, then the committee shall
7 cause the explanation to be published in the Congressional
8 Record as soon as practicable.

9 **SEC. 505. UP-TO-DATE TABULATIONS.**

10 The Committee on the Budget of the House shall
11 publish in the Congressional Record up-to-date tabulations
12 of amounts remaining in the reserve fund set forth in sec-
13 tion 501, or authorized in excess thereof, as soon as prac-
14 ticable after the enactment of such amounts designated
15 as emergencies.

16 **TITLE VI—SENSE OF CONGRESS**

17 **SEC. 601. SENSE OF CONGRESS ON LONG-TERM BUDG-**
18 **ETING.**

19 It is the sense of Congress that the determination of
20 the congressional budget for the United States Govern-
21 ment and the President's budget request should include
22 consideration of the Financial Report of the United States
23 Government, especially its information regarding the Gov-
24 ernment's net operating cost, financial position, and long-
25 term liabilities.

1 **SEC. 602. SENSE OF CONGRESS ON CLOSING THE TAX GAP**
2 **TO REDUCE THE DEFICIT.**

3 It is the sense of Congress that any revenues in-
4 creases achieved through recovery of taxes legally owed to
5 the U.S. Treasury but not actually paid, the so-called “tax
6 gap”, shall be dedicated entirely to reducing the deficit
7 and the accumulated debt, and not to financing additional
8 spending.

Union Calendar No. 220

109TH CONGRESS
2^D SESSION

H. CON. RES. 376

[Report No. 109-402]

CONCURRENT RESOLUTION

Establishing the congressional budget for the
United States Government for fiscal year 2007
and setting forth appropriate budgetary levels for
fiscal years 2008 through 2011.

MARCH 31, 2006

Referred to the Committee of the Whole House on the
State of the Union and ordered to be printed